In the opinion of Locke Lord LLP, Bond Counsel, based upon an analysis of existing law and assuming, among other matters, compliance with certain covenants, interest on the 2015 Series A Bonds is excluded from gross income for federal income tax purposes under the Internal Revenue Code of 1986 (the "Code"). Interest on the 2015 Series A Bonds is not a specific preference item for purposes of the federal individual or corporate alternative minimum taxes, although such interest is included in adjusted current earnings when calculating corporate alternative minimum taxable income. Under existing law, interest on the 2015 Series A Bonds is exempt from the New Hampshire personal income tax on interest and dividends. Bond Counsel expresses no opinion regarding any other tax consequences related to the ownership or disposition of, or the accrual or receipt of interest on, the 2015 Series A Bonds. See "Tax Exemption" herein.

Ratings: See Ratings herein

\$45,800,000 STATE OF NEW HAMPSHIRE Turnpike System Revenue Bonds 2015 Series A

Dated: Date of Delivery

Due: As shown on the inside cover

The 2015 Series A Bonds will be issued as fully registered bonds, and when issued will be registered in the name of Cede & Co., as nominee for The Depository Trust Company ("DTC"), New York, New York. So long as Cede & Co. is the registered owner of the 2015 Series A Bonds, principal and semiannual interest (payable April 1 and October 1, commencing October 1, 2015) are payable by The Bank of New York Mellon Trust Company, N.A., as Trustee and Paying Agent (the "Trustee"), to Cede & Co., as nominee for DTC. (See *Book-Entry Bonds* herein.) Purchasers shall acquire beneficial ownership interests in the 2015 Series A Bonds in the denominations of \$5,000 or integral multiples thereof. The 2015 Series A Bonds are not subject to redemption prior to maturity.

The 2015 Series A Bonds are limited obligations of the State payable solely out of net revenues of the State of New Hampshire Turnpike System and are not general obligations of the State of New Hampshire or any political subdivision thereof, and neither the full faith and credit nor the taxing power of the State of New Hampshire or any political subdivision is pledged for the payment of the 2015 Series A Bonds. (See Security for the Bonds herein.)

MATURITY SCHEDULE - See Inside Cover

The 2015 Series A Bonds are offered subject to the final approving opinion of Locke Lord LLP, Boston, Massachusetts, Bond Counsel, and to certain other conditions. Public Resources Advisory Group has acted as Financial Advisor to the State with respect to the 2015 Series A Bonds. Delivery of the 2015 Series A Bonds to DTC or its custodial agent is expected on or about June 24, 2015.

MATURITY SCHEDULE

\$45,800,000 STATE OF NEW HAMPSHIRE Turnpike System Revenue Bonds 2015 Series A

Due October 1	Principal <u>Amount</u>	Interest <u>Rate</u>	<u>Price</u>	<u>Yield</u>	CUSIP* 644693
2017	\$ 2,275,000	4.000%	106.713%	1.000%	MU4
2018	7,405,000	5.000	111.633	1.350	MV2
2019	6,090,000	5.000	113.886	1.620	MW0
2020	9,760,000	5.000	115.634	1.870	MX8
2021	15,250,000	5.000	116.693	2.140	MY6
2022	5,020,000	5.000	117.537	2.360	MZ3

Statement pursuant to New Hampshire Revised Statutes Annotated 421-B:20 for New Hampshire investors:

In making an investment decision investors must rely on their own examination of the issuer and the terms of the offering, including the merits and risks involved. These securities have not been recommended by any Federal or state securities commission or regulatory authority. Furthermore, the foregoing authorities have not confirmed the accuracy or determined the adequacy of this document. Any representation to the contrary is a criminal offense.

^{*} CUSIP is a registered trademark of the American Bankers Association. CUSIP data herein is provided by CUSIP Global Services, managed by Standard & Poor's Financial Services LLC on behalf of The American Bankers Association. The CUSIP numbers are included solely for the convenience of Bondholders and the State is not responsible for the selection or the correctness of the CUSIP numbers printed herein. CUSIP numbers assigned to securities may be changed during the term of such securities based on a number of factors, including, but not limited to, the refunding or defeasance of such securities or the use of secondary market financial products.

STATE OF NEW HAMPSHIRE

Governor

Margaret Wood Hassan

Executive Council

Joseph D. Kenney

Christopher C. Pappas

David K. Wheeler

Christopher T. Sununu

Colin Van Ostern

State Treasurer

William F. Dwyer

Secretary Of State

William M. Gardner

Attorney General

Joseph A. Foster

NEW HAMPSHIRE DEPARTMENT OF TRANSPORTATION

Commissioner

[vacant]*

Assistant Commissioner

William J. Cass

Deputy Commissioner

Patrick K. McKenna

Division Of Operations

William P. Janelle, P.E.

Director

Division Of Finance

Marie A. Mullen

Director

Bureau Of Turnpikes

Christopher M. Waszczuk, P.E. Acting Administrator

David S. Smith, P.E. Assistant Administrator

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Margaret S. Blacker Business Administrator

Bond Counsel

Locke Lord LLP Boston, Massachusetts John W. Corcoran, P.E. Assistant Administrator

Dix E. Bailey Maintenance Superintendent

Laura A. Marriott Toll Collection Manager

Financial Advisor

Public Resources Advisory Group New York, New York

^{*} The Office of the Governor is actively pursuing a qualified replacement for this position.

No dealer, broker, salesperson or other person has been authorized by the State of New Hampshire (the "State") to give any information or to make any representations, other than those contained in this Official Statement, and if given or made, such other information or representation must not be relied upon as having been authorized by the State. This Official Statement does not constitute an offer to sell or the solicitation of an offer to buy, nor shall there be any sale of the 2015 Series A Bonds by any person in any jurisdiction in which it is unlawful for such person to make such offer, solicitation or sale.

This Official Statement is not to be construed as a contract or agreement between the State and the purchasers or owners of any of the 2015 Series A Bonds. Any statements made in this Official Statement involving matters of opinion, whether or not expressly so stated, are intended merely as opinion and not a representation of fact. The information and expressions of opinion contained herein are subject to change without notice and neither the delivery of this Official Statement nor any sale made hereunder shall, under any circumstances, create any implication that there has been no change in any of the information set forth herein since the date hereof.

This Official Statement is provided only in connection with the sale of the 2015 Series A Bonds by the State pursuant to the Notice of Sale dated June 3, 2015 and may not be reproduced or used in whole or in part for any other purpose without the express written consent of the State Treasurer.

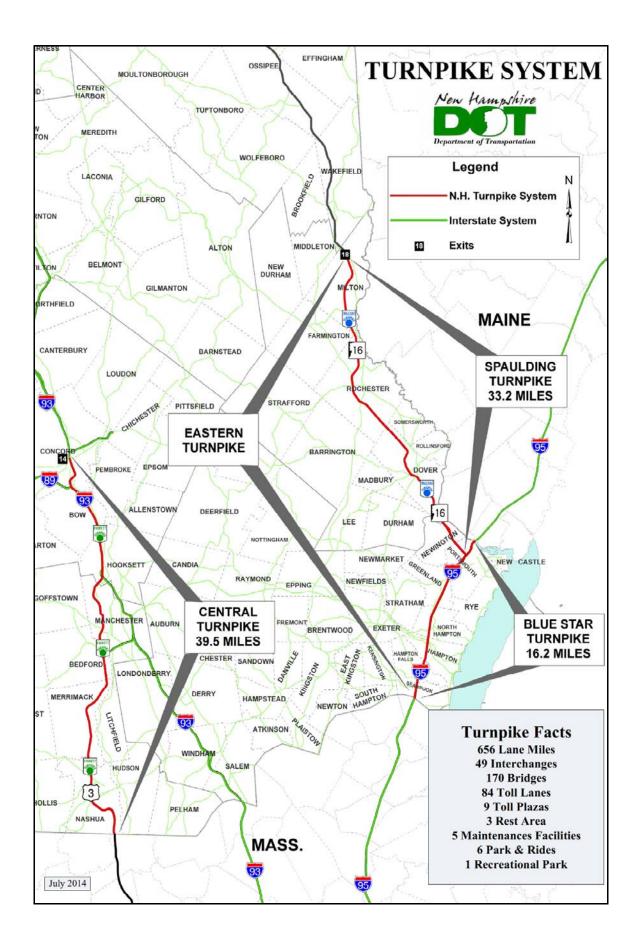
This Official Statement contains forecasts, projections and estimates that are based on current expectations. In light of the important factors that may materially affect the financial condition of the New Hampshire Turnpike System generally and other economic and financial matters, the inclusion in this Official Statement of such forecasts, projections and estimates should not be regarded as a representation by the State that such forecasts, projections and estimates will occur. Such forecasts, projections and estimates are not intended as representations of fact or guarantees of results.

If and when included in this Official Statement, the words "expects," "forecasts," "projects," "intends," "anticipates," "estimates" and analogous expressions are intended to identify forward-looking statements as defined in the Securities Act of 1933, as amended, and any such statements inherently are subject to a variety of risks and uncertainties that could cause actual results to differ materially from those projected. Such risks and uncertainties include, among others, general economic and business conditions, changes in fuel prices, changes in political, social and economic conditions, regulatory initiatives and compliance with governmental regulations, litigation and various other events, conditions and circumstances affecting the New Hampshire Turnpike System, many of which are beyond the control of the State. These forward-looking statements speak only as of the date of this Official Statement. The State disclaims any obligation or undertaking to release publicly any updates or revisions to any forward-looking statement contained herein to reflect any change in the State's expectations with regard thereto or any change in events, conditions or circumstances on which any such statement is based.

Neither the delivery of this Official Statement nor any sale made hereunder shall, under any circumstances, create any implication that there has been no change in any of the information set forth herein since the date hereof. Any statements made in this Official Statement involving matters of opinion, whether or not expressly so stated, are intended merely as opinion and not as representations of fact.

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OFFICIAL STATEMENT

OF

THE STATE OF NEW HAMPSHIRE

\$45,800,000

TURNPIKE SYSTEM REVENUE BONDS

2015 SERIES A

INTRODUCTION

This Official Statement, including the cover page and the Appendices hereto, is being distributed by the State of New Hampshire (the "State") in order to furnish information in connection with the sale by the State of its Turnpike System Revenue Bonds, 2015 Series A, in the aggregate principal amount of \$45,800,000 (the "2015 Series A Bonds").

The Bonds were sold by competitive sale as set forth herein. See *Competitive Sale of the 2015 Series A Bonds* and Appendix G.

The 2015 Series A Bonds are authorized to be issued pursuant to Chapter 237-A of the New Hampshire Revised Statutes Annotated, as amended (the "Act"), and a general bond resolution (the "Bond Resolution") of the State adopted by the Governor and Executive Council of the State ("Governor and Council") on November 9, 1987, as amended and supplemented and as further supplemented by a Supplemental Resolution adopted by the Governor and Council on April 22, 2015. The State has authorized an aggregate of \$766,050,000 in Turnpike System Revenue Bonds to be issued under the Act (excluding Bonds issued for the purpose of refunding Outstanding Bonds) of which approximately \$663,521,750, excluding the 2015 Series A Bonds, have been issued to date. See *Program Responsibility and Management – The Act*.

The 2015 Series A Bonds are being issued for the purpose of (i) funding a portion of the cost of acquiring, constructing and improving the New Hampshire Turnpike System (the "Turnpike System") as a part of a multi-year program (the "Capital Improvement Program") for the Turnpike System as authorized by the New Hampshire Legislature, (ii) funding certain reserves required to be established under the Bond Resolution and (iii) paying the costs of issuance of the 2015 Series A Bonds.

Following the issuance of the 2015 Series A Bonds, the 2015 Series A Bonds will be on parity with the then Outstanding Turnpike System Revenue Bonds, as follows:

<u>Series</u>	Principal Amount Outstanding		
2009 Series A	\$150,000,000		
2009 Refunding Series B	39,585,000		
2012 Refunding Series	31,715,000		
2012 Series C	106,540,000		
2012 Refunding Series B	54,525,000		
Total	\$382,365,000		

As used herein, except as otherwise noted, the term "Bonds" refers to all Bonds Outstanding under the Bond Resolution. The term "Outstanding" excludes Bonds which have been refunded through the issuance of Refunding Bonds as described under *Summary of Certain Provisions of the Bond Resolution – Refunding Bonds*.

The Turnpike System, as shown on the map on page iv, presently consists of approximately 89 miles of limited access highway, 36 miles of which are part of the U.S. Interstate Highway System. The Turnpike System comprises three limited access highways: the Blue Star Turnpike (I-95) and the Spaulding Turnpike (which together are referred to as the Eastern Turnpike), and the Central Turnpike (also known as the F.E. Everett Turnpike and includes portions of U.S. Interstate Highways 93 and 293). The Turnpike System primarily serves the major cities located in the central and eastern sections of southern New Hampshire. The Blue Star segment of the Turnpike System is 16.2 miles in length and constitutes a portion of US Interstate Highway 95. It extends from the Massachusetts state line in Seabrook, New Hampshire to the Maine state line in Portsmouth, New Hampshire.

On August 25, 2009, pursuant to a legislative mandate (see Section 76 of Chapter 144, Laws of 2009), the Department of Transportation transferred a section of I-95 to the Turnpike System. The legislation authorized the Department of Transportation to convey the roadway to the Bureau of Turnpikes in exchange for \$120 million and on such other terms and conditions as the Commissioner of Transportation and the Bureau of Turnpikes agree. The legislation further provides that the amount payable to the Department of Transportation for deposit into the State Highway Fund shall be paid from the Turnpike System General Reserve Account over a period not to exceed twenty years with \$30 million (including interest) being paid in fiscal year 2010, \$20 million (including interest) being paid in fiscal year 2011 and the balance to be paid as agreed by the Commissioner of Transportation and the State Treasurer. The payment schedule in the resulting Transfer Agreement called for annual level payments of \$5.9 million through fiscal year 2029 accrued at an interest rate of 4%. In anticipation of the I-95 acquisition, the Governor and Council approved a \$0.50 toll increase on the Hampton main line plaza effective July 1, 2009 that generates approximately \$11.6 million annually. See The Turnpike System - Eastern Turnpike - I-95 Acquisition and Turnpike System – Historical Revenues and Expenditures. The Transfer Agreement permits prepayment of any portion of the total remaining amount due. The budget for fiscal years 2012 and 2013 advanced the I-95 payments by providing an additional \$20.1 million in each year for total payments in each year of \$26 million. The budget for fiscal years 2014, 2015 and 2016 again advanced the I-95 payments. These advanced payments were made in fiscal years 2012 through 2014, and are expected to be made in fiscal years 2015 and 2016, in each case from excess cash in the General Reserve Account at fiscal year-end. This will result in a reduced payment term with final payments expected to be made in fiscal years 2015 and 2016 of approximately \$14.2 million and \$0.4 million, respectively. To date, approximately \$131 million (including interest) has been paid in fiscal years 2010 through 2015.

The Spaulding Turnpike segment of the Turnpike System extends from Portsmouth, New Hampshire to Milton, New Hampshire. It is 33.2 miles in length and is the major artery for north-south travel in the eastern corridor of the State. The Central Turnpike extends for 39.5 miles from the Massachusetts state line in Nashua, New Hampshire to Exit 14 in Concord, New Hampshire. It constitutes a portion of US Interstate Highways 93 and 293.

The Capital Improvement Program is a multi-year program originally authorized by the New Hampshire Legislature in 1986 to improve and expand the Turnpike System. The expansion and improvement projects in the Capital Improvement Program are designed to provide safety improvements to the existing Turnpike System and increase the Turnpike System's capacity. Beginning with the 2015-2024 State Ten Year Plan, the Turnpike Capital Improvement Program projects have been included in and were approved through Chapter Law 326 Laws of 2014, signed into law by the Governor on August 1, 2014. See *The Turnpike System* and *Capital Improvement Program*. Through June 30, 2014, a total of \$681 million of bond proceeds, investment earnings and available toll revenues had been expended on Capital Improvement Program projects. The State currently estimates that the total cost of the Capital Improvement Program, including expenditures to date, is approximately \$1.153 billion through fiscal year 2024. The proceeds of the 2015 Series A Bonds, together with interest thereon, are anticipated to be used to finance approximately \$50 million of construction, right-of-way acquisition, engineering and administrative costs, to fund an additional deposit to the Debt Service Reserve Account and to pay costs of issuance. See *Capital Improvement Program*.

The 2015 Series A Bonds are limited obligations of the State and, under the terms of the Bond Resolution, are payable solely from the net revenues generated by the Turnpike System and from other funds specifically available therefor. See *Security for the Bonds*.

The 2015 Series A Bonds are not general obligations of the State or any political subdivision thereof and neither the full faith and credit nor the taxing power of the State or any political subdivision thereof is pledged for the payment of the 2015 Series A Bonds. Additional Bonds ranking on a parity with or subordinate to the 2015 Series A Bonds may be issued from time to time under the Bond Resolution upon satisfaction of certain conditions set forth therein. See Security for the Bonds – Additional Indebtedness.

Capitalized terms used herein and not otherwise defined have the meanings ascribed thereto in the Bond Resolution, and summary definitions of certain capitalized terms used herein are defined in the Glossary of Terms, attached hereto as Appendix F. Statements made herein with respect to the Act, the Bond Resolution and the 2015 Series A Bonds are qualified in their entirety by a reference to such documents, copies of which are available upon request from the State Treasurer. See *Summary of Certain Provisions of the Bond Resolution*.

Except as otherwise expressly noted herein, all financial information pertaining to fiscal years through 2014 has been derived from audited financial statements of the Turnpike System. Information for fiscal year 2015 and later years is unaudited, preliminary or estimated, and is subject to change.

THE 2015 SERIES A BONDS

Description of the 2015 Series A Bonds

The 2015 Series A Bonds are being issued in the aggregate principal amount of \$45,800,000 maturing in the years and amounts, and shall bear interest at rates per annum (calculated on the basis of a 360-day year of 30-day months) as shown on the inside front cover of this Official Statement. The 2015 Series A Bonds will be dated their date of issuance. Interest on the 2015 Series A Bonds will be paid on April 1 and October 1 of each year, commencing October 1, 2015. The record date for the payment of interest shall be the fifteenth day of the calendar month preceding each interest payment date.

The 2015 Series A Bonds are being issued only as fully registered bonds and, when issued, will be registered in the name of Cede & Co., as nominee for the Depository Trust Company ("DTC"), New York, New York. DTC will act as securities depository for the 2015 Series A Bonds. Purchases of beneficial interests in the 2015 Series A Bonds will be made in book-entry form, in the denomination of \$5,000 or any integral multiple thereof. Purchasers will not receive certificates representing their interest in 2015 Series A Bonds purchased. So long as DTC or its nominee, Cede & Co., is Bondholder, payments of the principal of and interest on the 2015 Series A Bond will be made directly to such Bondholder. Disbursement of such payments to the DTC Participants (hereinafter defined) is the responsibility of DTC and disbursement of such payments to Beneficial Owners (hereinafter defined) is the responsibility of the DTC Participants and the Indirect Participants (hereinafter defined). See *Book-Entry Bonds*.

Redemption Provisions

The 2015 Series A Bonds are not subject to redemption prior to maturity.

BOOK-ENTRY BONDS

General

The information provided under this caption *Book-Entry Bonds – General* has been provided by DTC. No representation is made by any of the State or the Trustee as to the accuracy or adequacy of such information provided by DTC or as to the absence of material adverse changes in such information subsequent to the date hereof.

The Depository Trust Company ("DTC"), New York, NY, will act as securities depository for the 2015 Series A Bonds. The 2015 Series A Bonds will be issued in fully-registered form registered in the name of Cede & Co. (DTC's partnership nominee) or such other name as may be requested by an authorized representative of DTC. One-fully registered certificate will be issued for each maturity of the 2015 Series A Bonds, each in the aggregate principal amount of such maturity, and each such certificate will be deposited with DTC.

DTC, the world's largest securities depository, is a limited-purpose trust company organized under the New York Banking Law, a "banking organization" within the meaning of the New York Banking Law, a member of the Federal Reserve System, a "clearing corporation" within the meaning of the New York Uniform Commercial Code, and a "clearing agency" registered pursuant to the provisions of Section 17A of the Securities Exchange Act of 1934. DTC holds and provides asset servicing for over 3.5 million issues of U.S. and non-U.S. equity issues, corporate and municipal debt issues, and money market instruments (from over 100 countries) that DTC's participants ("Direct Participants") deposit with DTC. DTC also facilitates the post-trade settlement among Direct Participants of sales and other securities transactions in deposited securities, through electronic computerized bookentry transfers and pledges between Direct Participants' accounts. This eliminates the need for physical movement of securities certificates. Direct Participants include both U.S. and non-U.S. securities brokers and dealers, banks, trust companies, clearing corporations, and certain other organizations. DTC is a wholly-owned subsidiary of The Depository Trust & Clearing Corporation ("DTCC"). DTCC is the holding company for DTC, National Securities Clearing Corporation and Fixed Income Clearing Corporation, all of which are registered clearing agencies. DTCC is owned by the users of its regulated subsidiaries. Access to the DTC system is also available to others such as both U.S. and non-U.S. securities brokers and dealers, banks, trust companies, and clearing corporations that clear through or maintain a custodial relationship with a Direct Participant, either directly or indirectly ("Indirect Participants"). DTC has Standard & Poor's rating: AA+. The DTC Rules applicable to its Participants are on file

with the Securities and Exchange Commission. More information about DTC can be found at www.dtc.com and www.dtc.com and www.dtc.com

Purchases of securities deposited with DTC must be made by or through Direct Participants, which will receive a credit for such securities on DTC's records. The ownership interest of each actual purchaser of each security deposited with DTC ("Beneficial Owner") is in turn to be recorded on the Direct and Indirect Participants' records. Beneficial Owners will not receive written confirmation from DTC of their purchase. Beneficial Owners are, however, expected to receive written confirmations providing details of the transaction, as well as periodic statements of their holdings, from the Direct or Indirect Participant through which the Beneficial Owner entered into the transaction. Transfers of ownership interests in securities deposited with DTC are to be accomplished by entries made on the books of Direct and Indirect Participants acting on behalf of Beneficial Owners. Beneficial Owners will not receive certificates representing their ownership interests in securities deposited with DTC, except in the event that use of the book-entry system for such securities is discontinued.

To facilitate subsequent transfers, all securities deposited by Direct Participants with DTC are registered in the name of DTC's partnership nominee, Cede & Co., or such other name as may be requested by an authorized representative of DTC. The deposit of securities with DTC and their registration in the name of Cede & Co. or such other DTC nominee do not effect any change in beneficial ownership. DTC has no knowledge of the actual Beneficial Owners of the securities deposited with it; DTC's records reflect only the identity of the Direct Participants to whose accounts such securities are credited, which may or may not be the Beneficial Owners. The Direct and Indirect Participants will remain responsible for keeping account of their holdings on behalf of their customers.

Conveyance of notices and other communications by DTC to Direct Participants, by Direct Participants to Indirect Participants, and by Direct Participants and Indirect Participants to Beneficial Owners will be governed by arrangements among them, subject to any statutory or regulatory requirements as may be in effect from time to time.

Neither DTC nor Cede & Co. (nor such other DTC nominee) will consent or vote with respect to securities deposited with it unless authorized by a Direct Participant in accordance with DTC's MMI Procedures. Under its usual procedures, DTC mails an Omnibus Proxy to the issuer of such securities or its paying agent as soon as possible after the record date. The Omnibus Proxy assigns Cede & Co.'s consenting or voting rights to those Direct Participants to whose accounts the securities are credited on the record date (identified in a listing attached to the Omnibus Proxy).

Principal and interest payments on securities deposited with DTC will be made to Cede & Co., or such other nominee as may be requested by an authorized representative of DTC. DTC's practice is to credit Direct Participants' accounts upon DTC's receipt of funds and corresponding detail information from the issuer of such securities or its paying agent, on the payable date in accordance with their respective holdings shown on DTC's records. Payments by Participants to Beneficial Owners will be governed by standing instructions and customary practices, as is the case with securities held for the accounts of customers in bearer form or registered in "street name," and will be the responsibility of such Participant and not of DTC (nor its nominee), the issuer of such securities or its paying agent, subject to any statutory or regulatory requirements as may be in effect from time to time. Payment of principal and interest to Cede & Co. (or such other nominee as may be requested by an authorized representative of DTC) is the responsibility of the issuer of such securities or its paying agent, disbursement of such payments to Direct Participants will be the responsibility of DTC, and disbursement of such payments to the Beneficial Owners will be the responsibility of Direct and Indirect Participants.

DTC may discontinue providing its services as depository with respect to securities held by it at any time by giving reasonable notice to the issuer of such securities or its paying agent. Under such circumstances, in the event that a successor depository is not obtained, physical certificates are required to be printed and delivered to Beneficial Owners.

The State may decide to discontinue use of the system of book-entry-only transfers through DTC (or a successor securities depository). In that event, physical certificates will be printed and delivered to Beneficial Owners.

The information in this section concerning DTC and DTC's book-entry system has been obtained from sources that the State believes to be reliable, but the State takes no responsibility for the accuracy thereof.

Limitations

For so long as the 2015 Series A Bonds are registered in the name of DTC or its nominee, Cede & Co., the State and the Trustee will recognize only DTC or its nominee, Cede & Co., as the registered Owner of such 2015 Series A Bonds for all purposes, including payments, notices and voting.

Because DTC is treated as the Owner of the 2015 Series A Bonds for substantially all purposes under the Bond Resolution, Beneficial Owners may have a restricted ability to influence in a timely fashion remedial action or the giving or withholding of requested consents or other directions. In addition, because the identity of Beneficial Owners is unknown to the State, to DTC and to the Trustee, it may be difficult to transmit information of potential interest to Beneficial Owners in an effective and timely manner. Beneficial Owners should make appropriate arrangements with their broker or dealer regarding distribution of information regarding the 2015 Series A Bonds that may be transmitted by or through DTC.

Neither the State nor the Trustee shall have any responsibility or obligation with respect to:

- (i) the accuracy of the records of DTC, its nominee or any DTC Participant or Indirect Participant with respect to any beneficial ownership interest in any 2015 Series A Bonds;
- (ii) the delivery to any DTC Participant or Indirect Participant or any other Person, other than a registered Owner, as shown in the Bond Register, of any notice with respect to any 2015 Series A Bond;
- (iii) the payment to any DTC Participant or Indirect Participant or any other Person, other than a registered Owner, as shown in the Bond Register, of any amount with respect to the principal of, premium, if any, interest on, any 2015 Series A Bond; or
- (iv) any consent given or other action taken by DTC as registered Owner.

Further, neither the State nor the Trustee can provide any assurances that DTC, the DTC Participants and such other intermediaries that may exist between the State and the beneficial owners will serve and act in the manner described in this Official Statement.

Prior to any discontinuation of the book-entry system with respect to the 2015 Series A Bonds as hereinabove described, the State and the Trustee may treat DTC as, and deem DTC to be, the absolute Owner of the 2015 Series A Bonds for all purposes whatsoever, including, without limitation:

- (i) the payment of principal of, premium, if any, and interest on the 2015 Series A Bonds;
- (ii) giving notices with respect to the 2015 Series A Bonds;
- (iii) registering transfers with respect to the 2015 Series A Bonds.

SOURCES AND USES OF FUNDS

The proceeds from the sale of the 2015 Series A Bonds are expected to be applied as follows:

Sources

\$45,800,000.00
6,811,720.10
<u>\$52,611,720.10</u>
\$50,000,000.00
2,307,079.17
219,468.87
<u>85,172.06</u>
\$52,611,720.10

^{*} A portion of this amount may be used to reimburse the Turnpike System for prior capital expenditures.

SECURITY FOR THE BONDS

Pledge of Revenues

The Bonds, including the 2015 Series A Bonds, are limited obligations of the State. The principal of, redemption premium, if any, and interest on the Bonds are payable solely from and are equally and ratably secured by a pledge of Revenues (hereinafter defined), subject only to the payment of Operating Expenses (hereinafter defined), and monies and securities on deposit from time to time in all accounts and subaccounts established by the Bond Resolution (except the Rebate Account) on the terms and in the manner provided in the Bond Resolution.

Revenues means all tolls, rates, rents, fees, charges, receipts or other income derived or to be derived by the State from the ownership or operation of the Turnpike System, and all rights to receive the same. Proceeds of Bonds issued under the Act and of certain notes issued in anticipation of the receipt of Revenues are included in Revenues, but, unless otherwise provided by a Supplemental Resolution, Revenues do not include the proceeds of other borrowings by the State, or the proceeds of grants for limited purposes or of the disposition of property financed by such grants. Operating Expenses means the ordinary costs and expenses of the State for the operation, maintenance and repair of the Turnpike System, including working capital as provided in the Bond Resolution. Operating Expenses do not include the principal of and interest on bonds, notes or other evidences of indebtedness issued by the State for the purposes of the Turnpike System, Renewal and Replacement Costs (hereinafter defined) and depreciation.

All Bonds issued and outstanding under the Bond Resolution will be secured, equally and ratably without preference of any Bond over any other Bond, by the pledge created by the Bond Resolution and the covenants of the State made in the Bond Resolution. The State expects to issue additional bonds under the Bond Resolution on a parity with the 2015 Series A Bonds and all other outstanding Bonds to finance and refinance the Capital Improvement Program. See Security for the Bonds – Additional Indebtedness and Capital Improvement Program.

Neither the full faith and credit nor the taxing power of the State or any political subdivision is pledged for the payment of the Bonds.

The enforceability of the Bonds and the Bond Resolution may be limited by the exercise of judicial discretion in accordance with general equitable principles and by bankruptcy, reorganization, insolvency, moratorium and other laws affecting creditors' rights generally heretofore or hereafter enacted to the extent constitutionally enforceable.

The rights and remedies of Bondholders under the Bond Resolution and other matters are summarized under *Summary of Certain Provisions of the Bond Resolution*.

Toll Rate Covenant

The State has covenanted in the Bond Resolution that it will establish and collect tolls and charges for the use of the Turnpike System adequate at all times, with other available funds, to provide for the proper operation and maintenance of the Turnpike System and for the timely payment of the principal of and interest on all Bonds, notes or other evidences of indebtedness payable from the Revenues and all other required payments in connection with the Turnpike System.

Without limiting the generality of the foregoing, the State has covenanted that it will establish and collect tolls and charges sufficient so that in each fiscal year its Net Revenues (defined below) will be at least equal to the greater of: (a) 120% of Debt Service (as defined below); or (b) 100% of Debt Service plus the total amount of principal of and interest on all general obligation or other bonds, notes or other evidences of indebtedness (excluding principal of bond anticipation notes paid or to be paid from proceeds of bonds maturing after the end of the fiscal year) payable from Revenues during the fiscal year, and the additional amount, if any, required to be paid from the General Reserve Account to satisfy the Renewal and Replacement Requirement (hereinafter defined) for the fiscal year. **Net Revenues** means the Revenues (excluding (i) proceeds of Bonds and notes issued in anticipation of Bonds or of Revenues and (ii) proceeds of the sale or other disposition of all or any part of the Turnpike System, proceeds of insurance and condemnation awards received with respect to the Turnpike System (other than proceeds of use and occupancy insurance or any other insurance against loss of Revenues) and other items of an extraordinary and non-recurrent nature) after deducting Operating Expenses. **Debt Service** means with respect to each fiscal year the aggregate of the amounts to be set aside (or estimated to be required to be set aside) in the Debt Service Account in the fiscal year for the payment of the principal and sinking fund installments of and interest on Bonds, excluding

debt service paid or to be paid from Bond proceeds or from any subsidy from the United States of America for the purpose. A failure to generate Net Revenues in accordance with the covenant described in this paragraph will not be considered a default by the State if the State is taking timely corrective action under the provisions described in the following paragraph.

The State has covenanted in the Bond Resolution that it will review the adequacy of its tolls and charges as soon as practicable after the end of each fiscal year. If this review indicates that the tolls and charges are, or will be, insufficient to meet the requirements described in the two preceding paragraphs or if it appears at any time that the tolls and charges are or will be insufficient, the State has covenanted that it will forthwith cause an independent engineer (the "Independent Engineer") to make a study and to recommend within 90 days after the beginning of the then current fiscal year a schedule of tolls and charges which will provide Revenues sufficient to comply with the requirements described in the two preceding paragraphs in the following fiscal year and to restore any deficiency at the earliest practicable time, unless the Independent Engineer certifies that such a schedule of tolls and charges is impracticable at that time and the State therefore cannot comply with such requirements and recommends instead a schedule of tolls and charges to comply as nearly as practicable with the requirements. If the tolls and charges are or will be insufficient, the State will place the schedule of tolls and charges recommended by the Independent Engineer in effect not later than 180 days after the beginning of the then current fiscal year.

Build America Bonds

The State issued its \$150,000,000 2009 Series A Bonds (the "2009 Series A Bonds") as "Build America Bonds" pursuant to the American Recovery and Reinvestment Act of 2009 and elected to receive subsidy payments ("Direct Payments") from United States Treasury equal to 35% of the taxable interest the State pays on the 2009 Series A Bonds. In order to receive the Direct Payments, the State is required to make certain filings with the Internal Revenue Service. If the State fails to make the required filings, it will not be eligible to receive the Direct Payments. Additionally, the proceeds of "Build America Bonds" have a number of limitations on their use. If the State were to use the proceeds of the 2009 Series A Bonds for expenditures other than capital expenditures, reasonably required reserve funds, and costs of issuance, the 2009 Series A Bonds would not be eligible for the Direct Payments. Direct Payments are treated as overpayments of tax, and accordingly are subject to offset against certain amounts that may be owed by the State to an agency of the United States of America. The Direct Payments have been reduced in recent years as a result of sequestration. See *Federal Sequestration* below. It is possible that the Direct Payments could be reduced further or eliminated as a result of a change in federal law.

The Bond Resolution defines "Debt Service," for all purposes thereunder, as being net of any subsidy received from the United States of America. Accordingly, the required calculation of Debt Service for purposes of meeting the requirements for the issuance of Additional Bonds and the Debt Service Reserve Account Requirement will be net of any Direct Payments from the United States Treasury expected to be received with respect to the 2009 Series A Bonds, which expected amounts currently take into account the impact of sequestration as described below.

The State covenanted in the applicable Supplemental Resolution to make all required filings in accordance with applicable rules of the United States Treasury in order to receive the Direct Payments contemporaneously with the payment of interest due on the 2009 Series A Bonds, and to deposit such payments, upon receipt, in the Revenue Account. The Bond Resolution requires that the State pay monthly from the Revenue Account to the Debt Service Account an amount equal to one-sixth of the amount of the interest coming due on the next interest payment date. Accordingly, the State will make monthly deposits to the Debt Service Account of the gross amount of interest due on the 2009 Series A Bonds. The deposit of the Direct Payments to the Revenue Account, when received, will reimburse the State for a portion of such interest.

Federal Sequestration. Certain federal funding received by the State, including the Direct Payments, have been adversely affected by implementation of certain provisions of the federal Budget Control Act of 2011 (the "Budget Control Act"), that was signed into law by the President on August 2, 2011. The Joint Select Committee on Deficit Reduction failed to reach an agreement on the deficit reduction actions as required by the Budget Control Act and, as a result, sequestration—a unique budgetary feature of the Budget Control Act—was triggered. No legislative action was taken by Congress prior to March 1, 2013 and, accordingly, implementation of sequestration began on March 1, 2013 resulting in cancellation of \$85 billion in federal appropriations through the end of federal fiscal year 2013 (September 30, 2013) and providing for additional spending cuts through federal fiscal year 2024. When federal fiscal year 2014 began on October 1, 2013, no federal appropriations bills had been enacted for the fiscal year, so the federal government experienced a partial shutdown. The federal shutdown ended on October 16, 2013 with the passage of H.R. 2775 which provided appropriations retroactively back to October 1, 2013 through

January 15, 2014. For the most part, this agreement provided appropriations for the first 3.5 months of federal fiscal year 2014 based on prorated federal fiscal year 2013 post-sequestration appropriations with a few exceptions; however the spending caps of sequestration are still in place.

The Internal Revenue Service ("IRS") notified the State on March 4, 2013 of an 8.7% reduction in Direct Payments. However, the State did not experience an actual reduction in Direct Payments in fiscal year 2013. On October 3, 2013, the IRS notified the State that the sequestration reduction was lowered to 7.2%. During fiscal year 2014, the State requested through IRS filings Direct Payments totaling \$3,130,637 associated with the 2009 Series A Bonds. The actual result for fiscal year 2014 was a reduction in Direct Payments with respect to the 2009 Series A Bonds of \$225,406. On March 10, 2014, the federal government announced that the reduction to be effective for federal fiscal year 2015 would be 7.3%. The State projects this will result in an aggregate shortfall in fiscal year 2015 of approximately \$228,537 out of a total of \$3,130,637 Direct Payments to be requested for the 2009 Series A Bonds. The State applied other moneys in the Turnpike System to make up for the reduced federal Direct Payments in fiscal year 2014, and expects to do the same for the reduced subsidies in fiscal year 2015 and later years, if necessary. For purposes of calculating and projecting Debt Service on Bonds, the State is currently assuming the annual reduction in Direct Payments will be 7.3% through federal fiscal year 2024.

Debt Service Reserve Account Requirement

The Bond Resolution establishes a Debt Service Reserve Account Requirement for the Bonds. The Debt Service Reserve Account Requirement is, as of any date of calculation, an amount equal to the maximum annual Debt Service during the then current or any future fiscal year on Outstanding Bonds; provided that in computing such requirement any Option Bonds Outstanding during such fiscal year shall be assumed to mature on their stated dates of maturity.

Under the Bond Resolution, the State may deposit a surety bond, insurance policy or letter of credit into the Debt Service Reserve Account to meet all or a part of the Debt Service Reserve Account Requirement. To date, the State has funded the Debt Service Revenue Account Requirement entirely in cash, which amount is invested in Permitted Investments in accordance with the Bond Resolution.

As of the date of issuance of the 2015 Series A Bonds, the amount on deposit in the Debt Service Reserve Account, \$41,362,531, will be at least equal to the Debt Service Reserve Account Requirement.

Flow of Funds

The Bond Resolution establishes certain accounts and subaccounts. See *Summary of Certain Provisions of the Bond Resolution*. The State has covenanted in the Bond Resolution to deposit promptly all Revenues into the Revenue Account (other than the Revenues expressly required or permitted by the Bond Resolution to be credited to or deposited in any other account). The moneys in the Revenue Account are to be applied first to the payment of Operating Expenses and then to payments required by the Bond Resolution to be paid from the Revenue Account into the following accounts in the following order:

- (1) Debt Service Account, Interest Subaccount;
- (2) Debt Service Account, Principal Subaccount;
- (3) Rebate Account;
- (4) Debt Service Reserve Account;
- (5) Insurance Reserve Account;
- (6) Special Redemption Account; and
- (7) General Reserve Account.

The Bond Resolution also establishes a Construction Account.

Renewal and Replacement Requirement

The Bond Resolution establishes a Renewal and Replacement Requirement with respect to each fiscal year, which Renewal and Replacement Requirement shall be an amount to be set forth in the Annual Budget, as determined by the State in its discretion, for Renewal and Replacement Costs for that fiscal year. **Renewal and Replacement Costs** are costs associated with major reconstruction, rehabilitation, renewals, replacements and

extraordinary repairs necessary to the sound operation of the Turnpike System or to prevent loss of Revenues, but not costs associated with new construction, additions or extensions.

Additional Indebtedness

Additional Parity Bonds

Under the Bond Resolution the State may issue additional bonds ("Additional Bonds") on a parity with the then Outstanding Bonds to pay Project Costs or to refund Bonds or other obligations issued for the purpose of paying Project Costs. With the exceptions provided below, the issuance of each series of Additional Bonds shall be subject to the following conditions:

- (1) If bonds are being issued to pay Project Costs:
- (A) An Authorized Officer must certify as to the estimated completion date and Project Costs of the Project or Projects for which Additional Bonds are being issued; and
- (B) The Independent Engineer must state whether, to the best of its knowledge, the construction, improvement or acquisition of any highway or other facility is being projected or planned which may be materially competitive with any part of the Turnpike System, and the estimated date of completion of such highway or other facility; and
- (C) An Authorized Officer must establish that the Net Revenues for any period of 12 consecutive calendar months out of the 24 calendar months next preceding the issuance of the Additional Bonds equal or exceed the Net Revenue Requirement for such 12 calendar months; provided that if any adjustment of toll rates shall have been placed in effect during such 12-month period, such Net Revenues may reflect the Revenues which the Authorized Officer estimates would have resulted had such toll rate adjustment been in effect for the entire 12-month period; and
- (D) The Independent Engineer must certify for the then current and each future fiscal year to and including the fifth full fiscal year after the estimated Completion Date of the Project, an estimate of Revenues and a review of Operating Expenses as projected by an Authorized Officer, giving effect to, among other factors, any adjustment of toll rates which shall have been placed in effect subsequent to the beginning of the current fiscal year, as if such toll rate adjustment had been in effect from the beginning of the fiscal year until the effective date of any subsequent adjustment, and any adjustment of toll rates provided by an Authorized Officer to the Independent Engineer which, in the opinion of the Authorized Officer, would be necessary to comply with the toll rate covenant, as if such adjustment were to be in effect from its effective date as assumed by the Authorizing Officer; and
- An Authorized Officer must determine, on the basis of the certificate described in paragraph (1)(D), that (i) the estimated Net Revenues for the then current and each future fiscal year to and including the fifth full fiscal year after the estimated Completion Date of the Project equal or exceed the Net Revenue Requirement for each such fiscal year, and (ii) that the estimated Net Revenues for said fifth full fiscal year (I) equal or exceed one hundred twenty percent (120%) of the amount payable in the Maximum Annual Debt Service Year (as defined below) in respect of principal and sinking fund installments of and interest on the Series of Additional Bonds and all other Bonds Outstanding on the date of issuance of the Series of Additional Bonds, and (II) equal or exceed one hundred percent (100%) of the sum of (a) the amount payable in the Maximum Annual Debt Service Year in respect of principal and sinking fund installments of and interest on the Series of Additional Bonds and all other Bonds Outstanding on the date of issuance of the Series of Additional Bonds, (b) debt service on all general obligation or other bonds, notes or other evidences of indebtedness (excluding principal of bond anticipation notes to the extent they are to be paid from proceeds of bonds or other obligations maturing after the end of the Maximum Annual Debt Service Year) payable from Revenues during the Maximum Annual Debt Service Year, and (c) the additional amount, if any, required to be paid from the General Reserve Account to satisfy the Renewal and Replacement Requirement for said fifth fiscal year. In computing the Net Revenue Requirement and the amount described in subclause (ii) under this Clause, Variable Rate Bonds are deemed to bear interest at all times to the maturity thereof at a constant rate of interest equal to the Maximum Interest Rate, provided that to the extent that Variable Rate Bonds issued or to be issued include related select auction variable rate securities and residual interest bonds or other related issues which, taken together, are the equivalent of a fixed rate obligation of the State, such issues shall be aggregated and treated as a single issue of fixed rate Bonds. "Maximum Annual Debt Service Year" means the fiscal year, commencing with said fifth full fiscal year, in which the aggregate amount payable in respect of

principal and sinking funds installments of and interest on (a) the Series of Additional Bonds and (b) all other Bonds Outstanding on the date of issuance of the Series of Additional Bonds is the greatest.

- (2) (A) An Authorized Officer must certify that to the best of his or her knowledge and belief no Event of Default exists under the Bond Resolution and (B) the Trustee must certify that there is no Event of Default of which it has knowledge;
- (3) Delivery to the Trustee of a certified copy of the Supplemental Resolution providing for the issuance of the Additional Bonds; and
- (4) Delivery to the Trustee of an opinion of nationally recognized bond counsel, selected by the State and satisfactory to the Trustee, that the conditions precedent to the issuance of the Additional Bonds have been satisfied.

In connection with the issuance of Bonds to refund Bonds, the certificates described in paragraph (1) above are not required if any Authorized Officer certifies as to the Debt Service for each fiscal year in which Bonds are or will be Outstanding (a) with respect to the Bonds Outstanding immediately prior to the issuance of such refunding Bonds and (b) with respect to the Bonds to be Outstanding immediately thereafter, and demonstrates that the Debt Service computed for each fiscal year pursuant to clause (b) will not be greater than the Debt Service computed for that fiscal year pursuant to clause (a). The certificates described in paragraph (1) above shall be required in the case of Bonds issued to refund obligations other than Bonds (including the issuance of Bonds to retire notes issued in anticipation of Bonds) as if the Bonds were being issued for the Projects financed by the prior obligations.

The certificates described in paragraphs (1)(B), (1)(C), (1)(D) and (1)(E) above are not required for Bonds being issued to complete the payment of Project Costs of a Project for which Bonds have previously been issued, if (a) an Authorized Officer certifies that the aggregate Project Costs of the Project to be paid by the issuance of such Bonds (together with Project Costs paid from proceeds of any other Bonds issued for the Project pursuant to this provision) do not exceed ten percent (10%) of the total estimated Project Costs of the Project, and (b) the Independent Engineer certifies that estimated Net Revenues of the Turnpike System with the completed Project will exceed estimated Net Revenues of the Turnpike System without completion of the Project.

The certificates described in paragraphs (1)(B), (1)(C), (1)(D) and (1)(E) above are not required for Bonds being issued to pay Project Costs of a Project consisting of extraordinary repair, reconstruction or replacement of facilities of the Turnpike System that have been damaged, destroyed or lost in whole or in part, if the Independent Engineer certifies (a) that all available moneys in the Insurance Reserve Account have been or will be expended to meet such Project Costs and (b) that, after giving effect to the application of all available moneys in the Insurance Reserve Account, the issuance of the Bonds is necessary to repair, reconstruct or replace the damaged, destroyed or lost property to the extent reasonably necessary for the proper conduct of the operations of the Turnpike System.

Subordinated Obligations

The State may also issue bonds, notes or other evidences of indebtedness for the purposes of the Turnpike System payable from the General Reserve Account and Revenues subordinate to the deposits and credits required to be made under the Bond Resolution and to the payments required for Operating Expenses, and may secure the bonds, notes or evidences of indebtedness by a pledge of the Revenues inferior to the pledge of the Revenues created by the Bond Resolution. Outstanding general obligation bonds issued for Turnpike System purposes are payable out of Revenues subject to the prior payment of amounts due and owing in respect of Outstanding Bonds. See *The Turnpike System – Management Discussion of Historical Revenues and Expenditures* for information regarding the obligation of the System to make certain payments to the State Highway Fund from the General Reserve Account in connection with the purchase from the State on August 25, 2009 of a section of I-95 in Portsmouth.

Operation and Maintenance of System

The State has covenanted in the Bond Resolution that it will operate, maintain and make improvements to the Turnpike System in accordance with prudent practice for this type of system. The Bond Resolution imposes requirements with respect to insurance (see *Risk Management-Insurance* below), annual budgets and the retention of Independent Engineers and also imposes restrictions on encumbrance of the Revenues and properties of the

Turnpike System, all as summarized under Security for the Bonds and Summary of Certain Provisions of the Bond Resolution.

Risk Management-Insurance

Pursuant to the Bond Resolution, the State is required to maintain such insurance through insurance reserves or policies, as it deems prudent or necessary to protect the interests of the State and the Bondholders. The Bond Resolution requires the State to establish an account of the State (the "Insurance Reserve Account") to be held and administered by the Treasurer which is currently funded at a level of \$3,000,000. In the event of any loss or damage to property of the Turnpike System, the State shall apply monies in the Insurance Reserve Account, to the extent monies are not available from a commercial insurance policy, as soon as practicable to repair and reconstruct or replace the damaged or lost property to the extent necessary for the proper operation of the Turnpike System.

The State is also required by the Bond Resolution to review on an annual basis the risks to the Turnpike System and the kind and amount of insurance in force and the amount on deposit in the Insurance Reserve Account. A report issued by the Commissioner of Insurance of the State describing the results of this study and providing for an adjustment to the required level in the Insurance Reserve Account for the ensuing fiscal year shall be delivered to the Treasurer within 60 days of the end of the prior fiscal year. At no time shall the Insurance Reserve Account requirement be less than \$3,000,000. Most recently, on August 28, 2014, the Insurance Commissioner certified that the \$3,000,000 reserve requirement remains adequate. If the State determines to cover certain risks to the Turnpike System by additional policies of insurance, such policies shall be in addition to the amount from time to time in the Insurance Reserve Account.

The State may issue Bonds pursuant to the Bond Resolution for the purpose of paying the costs, in excess of any amount in the Insurance Reserve Account plus any amounts available under insurance policies, for extraordinary repair, replacement or construction of certain facilities constituting a part of the Turnpike System which are damaged, destroyed or lost in whole or in part due to accident, act of God or the like, provided that the conditions as set forth in the Bond Resolution are met. See Security for the Bonds – Additional Indebtedness-Additional Parity Bonds.

State law provides that claims in tort for damages to persons or property brought against the State or any agency, including the Turnpike System, are limited to the greater of the proceeds of any insurance policy procured by the State or the sum of \$475,000 per claimant and \$3,750,000 per incident. The State currently maintains liability insurance for all Turnpike System vehicles and boiler insurance for specified building locations. No other insurance is currently in force.

The State has experienced no material casualty loss to the Turnpike System facilities since the Turnpike System's inception in 1950.

PROGRAM RESPONSIBILITY AND MANAGEMENT

The Act

The 2015 Series A Bonds are being issued under the authority granted by the Act. The Act provides for the issuance by the State Treasurer of revenue bonds of the State for the Turnpike System in such amounts as the Governor and the five-member Executive Council (the "Council") shall determine, from time to time, subject to the current statutory limit of \$766,050,000 (excluding Bonds issued for the purpose of refunding outstanding Bonds). As of the date of this Official Statement, approximately \$663,521,750 of this \$766,050,000 statutory limit has been issued, not including the 2015 Series A Bonds. Pursuant to the Act, Bonds may be secured by a resolution, by a trust or by a security agreement in a form determined by the State Treasurer with the approval of the Governor and Council.

The Act provides that Bonds issued thereunder constitute limited obligations of the State, and that the State has not pledged its full faith and credit for repayment of the Bonds, nor are the Bonds payable out of any other funds except for such other funds as provided in the Act. The Act further provides that any debt service fund, construction fund, debt service reserve fund, or other fund established in connection with the issuance of Bonds under the Act is to be kept separate from other moneys of the State.

Under the terms of the Act, the State pledges to and agrees with the Bondholders that until such Bonds, together with interest thereon, with interest on any unpaid installment of interest and all costs and expenses in connection with any action or proceedings by or on behalf of such holders, are fully met and discharged, or unless expressly permitted or otherwise authorized by the terms of each contract and agreement made or entered into by or on behalf of the State with or for the benefit of such holders, the State (a) will carry out and perform, or cause to be carried out and performed, each and every promise covenant, agreement or contract made or entered into by the State or on its behalf by or under the provisions of the Act and on its behalf to be performed and (b) will not issue any bonds, notes or other evidences of indebtedness, other than Bonds, having any rights secured by any pledge of or other lien or charge on the Revenues or any moneys or securities paid to or held by the State or the State Treasurer under the Act and shall not create or cause to be created any lien or charge on the Revenues or any such moneys or securities other than a lien and pledge thereon created by or pursuant to the provisions of the Act. See Summary of Certain Provisions of the Bond Resolution. Nothing in the Act, however, prevents the State from issuing evidences of indebtedness (1) which are secured by a pledge or lien that is expressly subordinate and junior in all respects to every lien and pledge created by or pursuant to the provisions of the Act or (2) for which the full faith and credit of the State is pledged and which are not expressly secured by any specific lien or charge on Revenues or any such moneys or securities or (3) that are secured by a pledge of or lien on moneys or funds to be derived on and after such date as every pledge or lien thereon created by or pursuant to the provisions of the Act are discharged and satisfied.

Executive Officers of the State

The principal executive officers of the State are the Governor, the State Treasurer, the Secretary of State and the Executive Council, all of whom are elected biennially. The Governor is vested with the executive power of the State and is responsible for the faithful execution of all laws enacted by the Legislature and the management of the executive departments of the State. The State Treasurer and the Secretary of State are elected by joint ballot of the House and Senate. The Council is elected by the people, one Councilor from each of five Councilor districts in the State. The Council's chief function is to provide advice and consent to the Governor in the executive function of government. The Governor and Council can negate each other both in nominations and appointments of executive officers, and a substantial portion of the executive powers of the Governor are subject to the advice and consent of the Council. All contracts, including those related to the Capital Improvement Program and toll rate changes must be approved by the Governor and Council. The State Treasurer, pursuant to the Act, is empowered to issue bonds to finance improvements to the Turnpike System upon authorization by the Governor and Council, subject to the statutory debt limit.

Budget and Appropriation Process

The Legislature meets annually but adopts its budget on a biennial basis. Prior to the beginning of each biennium, all departments of the State, including the Department of Transportation, are required by law to transmit to the Commissioner of the Department of Administrative Services requests for capital expenditures, as well as estimates of their administration, operation and maintenance expenditure requirements for each fiscal year of the ensuing biennium.

Capital expenditure requests are summarized by the Commissioner of the Department of Administrative Services, who submits the summary to the Governor. After holding public hearings and further evaluation of selected projects, the Governor prepares a capital budget for submission to the Legislature.

In conjunction with the receipt of operating budget estimates, the Commissioner of the Department of Administrative Services prepares an estimate of the total income of the State for each fiscal year of the ensuing biennium. Based upon the expenditure estimates the Commissioner has received and the revenue projections the Commissioner has made, the Commissioner prepares a tentative budget for the ensuing biennium, which is transmitted to the Governor. The Governor then holds public hearings on the tentative operating budget and prepares the final budget proposal, setting forth the Governor's financial program for the following two fiscal years.

By February 15 of each odd-numbered year, both the capital and the operating budgets must be submitted to the Legislature for its consideration. A final budget is approved by the Legislature and presented to the Governor to be signed into law or vetoed. If the Governor vetoes the budget, it is returned to the Legislature for an override vote or further legislative action.

Once the budget becomes law, it represents the authorization for spending levels of each State department during the next two fiscal years. If the Governor determines that additional appropriations are necessary, the Governor may submit supplemental estimates of such appropriations to the Legislature for its approval.

In addition to the budget procedures set forth above, the State is required by the Bond Resolution to file with the Treasurer, for each fiscal year, an annual budget relating to the Turnpike System. This budget must be consistent with the biennial budget enacted by the Legislature.

Department of Transportation

The Department of Transportation is administered by a Commissioner, an Assistant Commissioner and a Deputy Commissioner. The Commissioner, the Assistant Commissioner and the Deputy Commissioner are appointed by the Governor and are confirmed by the Governor and the Council for four-year terms. Currently, the position of Commissioner is vacant. On April 8, 2015, the Executive Council approved the Governor's nomination of William J. Cass for the position of Assistant Commissioner. Under New Hampshire law, the Assistant Commissioner serves as the acting Commissioner in the absence of a Commissioner. The Office of the Governor is actively pursuing a qualified replacement for the position of Commissioner. The Commissioner of the Department of Transportation has overall responsibility for the general supervision, control and direction on behalf of the Department of Transportation over all matters pertaining to location, alteration, construction, reconstruction and maintenance of the State's 4,559 miles of State highways and 2,159 bridges, including the Turnpike System.

The following individuals are the principal administrators of the Department of Transportation and the Capital Improvement Program:

William J. Cass, P.E., Assistant Commissioner for the Department of Transportation. The Assistant Commissioner serves as Chief Engineer for the Department of Transportation. Mr. Cass took office on April 17, 2015. Prior to that, he served as the Director of Project Development, Department of Transportation for eight years. Mr. Cass previously served as the Assistant Director of Project Development for three years. He was Project Director, formerly Project Manager, for the I-93 reconstruction and widening project from Salem to Manchester, and has been involved with the project throughout its development. He has 29 years of experience in various design and management capacities for the Department of Transportation. He has a B.S. degree in Civil Engineering from the University of New Hampshire (1985).

Patrick K. McKenna, Deputy Commissioner for the Department of Transportation. Mr. McKenna took office on March 12, 2014, as Deputy Commissioner. He is responsible for strategic planning and development of financial, administrative and human capital programs, policy development and is the Department's liaison with the Department of Information Technology. Mr. McKenna previously served as Director of Finance for the New Hampshire Department of Transportation and, prior to that, has held several leadership positions in the public, private and non-profit sectors, including as the Chief Financial Officer of a statewide non-profit and as the Chief Financial Officer of the United States Senate in Washington, D.C.

Mr. McKenna has a B.S. degree in Finance from Bentley University in Waltham, Massachusetts, and a M.S. in Management and Finance from the University of Maryland University College in College Park, Maryland.

William P. Janelle, P.E., Director of Operations for the Department of Transportation. The Director of Operations oversees maintenance of all State highways and bridges, and all the functions of the Bureau of Turnpikes. Mr. Janelle received an Associate's degree in Civil Technology from the University of New Hampshire in 1981 and a Bachelor of Science degree in Civil Engineering from New England College in 1984. Mr. Janelle was appointed to his current position in 2012. Prior to that, he served the Department as Assistant Director of Operations, which included responsibility for the Department's emergency response coordination for Transportation and Public works events. He also served as Assistant Director of Project Development which involved overseeing, coordinating and prioritizing the Design and Construction process for the Department. Mr. Janelle also was the lead for the ARRA Transportation program for the Department. He has worked for the Department since 1992 and is a Licensed Professional Engineer in New Hampshire.

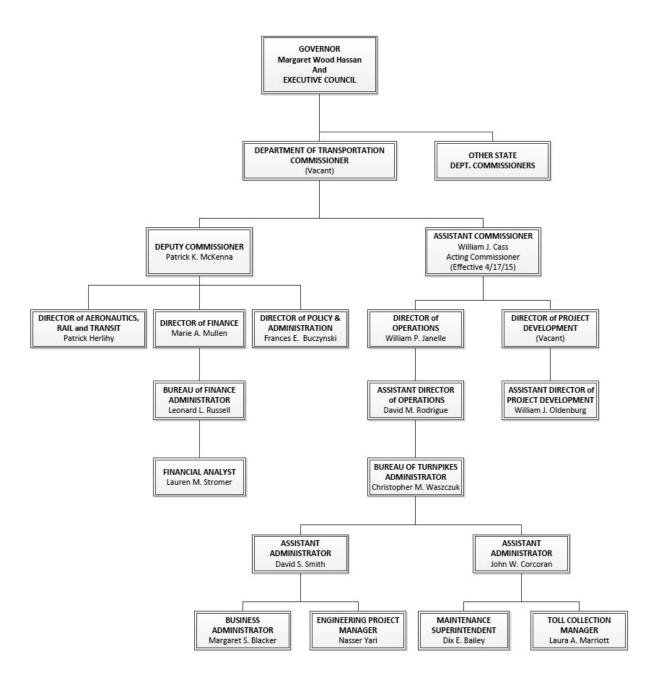
Marie A. Mullen, Director of Finance for the New Hampshire Department of Transportation. Ms. Mullen joined the Finance and Contracts Bureau in September 2009 as a Financial Analyst, and then served as Financial Reporting Administrator before being promoted to her current position. Prior to joining the Department of Transportation, she worked in various analytic and supervisory roles for high-tech, manufacturing and insurance

companies within New Hampshire. Ms. Mullen graduated from Assumption College with a Bachelor of Arts degree in Accounting and later earned a Master's degree of Business Administration from the University of New Hampshire.

Leonard L. Russell, CPA, Finance Administrator for the Department of Transportation. The Administrator directs and supervises the operations of the Division of Finance. Mr. Russell graduated from Southern New Hampshire University with a B.S. degree in Accounting and maintains a current license with the State as a certified public accountant. He has been employed by the Department of Transportation since 2006 and has more than twenty seven years of experience with the State in budget, accounting, policy and procedures.

Lauren Stromer, Financial Analyst for the Department of Transportation. Ms. Stromer joined the Finance and Contracts Bureau in 2015. Prior to joining the Department of Transportation, she worked as a Policy and Communications Analyst for the Massachusetts State Auditor and Senior Analyst for the Tax Policy, Revenue Forecasting & Economic Analysis unit at New York City's Office of Management and Budget. Ms. Stromer graduated from The College at Brockport, State University of New York with a B.A. degree in Political Science and International Studies and earned a Master's Degree in Public Administration from Syracuse University.

The following chart shows the organization of State government relating to the Turnpike System:



The Department of Transportation comprises five Divisions (Operations, Project Development, Finance, Administration, and Aeronautics, Rail and Transit) as described below.

Operations

The Division of Operations maintains and supervises the State's transportation network and maintains the Department of Transportation's equipment.

The Bureau of Turnpikes is within the Operations Division of the Department of Transportation. The organizational structure of the Bureau of Turnpikes consists of four major sections: Toll Operations, Maintenance, Engineering and Administration. All managers of the Turnpike sections report to the Administrator of Turnpikes who, in turn, reports to the Director of Operations of the Department of Transportation. As of March 31, 2015, of the 221 permanent full-time employee positions of the Bureau of Turnpikes, 133 are assigned to Toll Operations, 52 are assigned to the Maintenance section, 7 are assigned to the Engineering section and 29 are assigned to Administration. The Bureau of Turnpikes is responsible for maintenance and operation of the approximately 89-mile Turnpike System, which includes 656 lane miles, 170 bridges, 49 interchanges and 24 facilities, consisting of: nine toll plazas, five maintenance facilities, six Park and Rides, three welcome areas and one recreational park. The Bureau of Turnpikes coordinates with the Project Development Division of the Department of Transportation, which is responsible for the Capital Improvement Program Projects relating to the Turnpike System.

Christopher M. Waszczuk, P.E., Administrator of the Bureau of Turnpikes. Mr. Waszczuk was named the Administrator of the Bureau effective October 23, 2009, serving as the interim Administrator since June 1, 2009. Mr. Waszczuk began his career with the Department in September 1985 in the Highway Design Bureau. He left Highway Design in April of 1986 for a position in Bridge Design, where he spent the next 13 years. In January 1999, Mr. Waszczuk was promoted to Project Manager and in October 2005 to Chief Project Manager within Project Development. Mr. Waszczuk received his Bachelor of Science in Civil Engineering in 1983 from the University of Massachusetts at Amherst and is a registered Professional Engineer in the State of New Hampshire. On May 27, 2015, the Governor nominated Mr. Waszczuk to be the Director of Project Development for the Department of Transportation, and the Executive Council approved the appointment effective June 10, 2015. Concurrently, Mr. Waszczuk will also be serving as Acting Administrator until such time as a new Turnpike Administrator is selected.

John W. Corcoran, P.E., Assistant Administrator of the Bureau of Turnpikes. Mr. Corcoran became the Assistant Administrator of the Bureau of Turnpikes in October of 2006. He is responsible for overseeing the Toll Operations and Maintenance sections of the Bureau. Prior to joining the Bureau of Turnpikes, he had served as the Assistant Administrator of the Traffic Bureau from October of 2000. He began his career with the Highway Design Bureau in 1989 after receiving his Bachelor of Science in Civil Engineering from Clarkson University and is a registered Professional Engineer in the State of New Hampshire.

David S. Smith, P.E., Assistant Administrator of the Bureau of Turnpikes. Mr. Smith became the Assistant Administrator of the Bureau of Turnpikes in August 2010. He is responsible for the Engineering and Business Administration sections within the Bureau. Prior to joining the Bureau of Turnpikes, he served for 18 years in various capacities within the Bureau of Highway Design in the Project Development Division of the Department. He received his B.S. degree in Civil Engineering from the University of New Hampshire and is a registered Professional Engineer in the State of New Hampshire. In July 2010, he received his M.S. degree in Finance from the Southern New Hampshire University.

Margaret S. Blacker, Business Administrator of the Bureau of Turnpikes. From 1989 to 1995, Ms. Blacker worked for the Department of Transportation's Bureau of Budget and Finance and was responsible for the preparation of audit-quality financial statements for the Turnpike System. After working for the Department's Bureau of Public Works as the Business Administrator from 1995 to 1998, she began working for the Bureau of Turnpikes, where she is responsible for financial management and analysis. Ms. Blacker has a B.S. degree in Accounting from Franklin Pierce College and completed her M.B.A. program with New Hampshire College in the spring of 2000.

Nasser Yari, P.E., Engineering Project Manager of the Bureau of Turnpikes. Mr. Yari joined the Bureau of Turnpikes in July of 2005. Prior to this, he had worked with the Department of Transportation's Bureau of Construction as a Contract Administrator from 1985 to 2005. Mr. Yari is responsible for coordinating/assisting in

Turnpike expansion projects and renewal-replacement projects for the Bureau of Turnpikes. He received his M.S. in Civil Engineering in 1986 and a B.S. in Civil Engineering in 1984 from the University of New Hampshire.

Dix E. Bailey, Maintenance Superintendent of the Bureau of Turnpikes. Mr. Bailey began his career with the Department of Transportation in 1984 as a laborer. He has held several positions in Project Development up to and including Geological Exploration Superintendent before being promoted to his current position in February of 2005.

Laura A. Marriott, Toll Collection Manager of the Bureau of Turnpikes. Ms. Marriott is responsible for the management of toll collection systems and operations, overseeing over 300 full and part-time personnel. Ms. Marriott has worked for the Department for 29 years. With 26 years' experience in the tolling industry, 23 years in a management capacity; she spent 3 years working for the Department's Transportation Management Center before returning to the Bureau of Turnpikes as the Toll Collection Manager in June 2014. Ms. Marriott is a NH Certified Public Manager, received a B.S. degree in Human Services in 2011 and is a graduate of the Operation Academy, Senior Management Program funded in part by the I-95 Coalition and FHWA.

Toll Operations Section. The Toll Operations Section manages the toll collection activities at all toll plazas. Toll Operations is responsible for collecting and preparing all toll receipts for pickup by a security service. Processing of receipts is done by a banking institution. The bank counts and deposits the receipts daily in the Turnpike System account and provides data and reports to the Turnpike System. Turnpikes Administration Section (below) audits the toll collection data and presents the results of the audits to Toll Operations and Turnpike Management. All electronic E-ZPass transactions are processed by the customer service center, which provides monthly reporting of customer activity. The reporting of revenue is reviewed and audited by the Turnpike Administration Section.

There are presently nine toll plazas comprised of five main line plazas and four ramp plazas. There are a total of 84 lanes of toll operation on the Turnpike System of which 24 are dedicated E-ZPass lanes and four Open Road Tolling (ORT) lanes. The number of E-ZPass lanes is predicated on the expected E-ZPass usage. The Turnpike System has 94 lane sets of equipment, including equipment providing the capability for reversible lanes.

<u>Maintenance Section</u>. The Maintenance Section is responsible for the year-round maintenance of the entire Turnpike System and the operation of three welcome areas, two of which are located in Hooksett on the F.E. Everett Turnpike and one located in Seabrook on I-95. In addition, the Turnpike System maintains Hilton Park on the Spaulding Turnpike in Dover and five Park and Ride facilities located in Hampton, Hooksett, Dover, and two in Nashua.

Winter maintenance of the Turnpike System is primarily concerned with the removal of snow and ice from the roadways and toll plazas. Summer maintenance involves drainage cleanout, guardrail repairs, vegetation control, the repair of property damage, litter control and small maintenance improvement projects.

The Bureau of Turnpikes owns its own fleet of vehicles for maintenance activities. The Bureau of Turnpikes manages and operates approximately 230 pieces of motorized equipment, including, but not limited to, 46 plow trucks, 9 wheel-loaders, 3 skid steer loaders, 26 mowing tractors, 2 backhoes, a heavy sign truck, a heavy bridge crane truck, 2 street sweepers and a grader. In addition, during winter maintenance, plow and salting trucks are hired from private contractors on an as-needed basis to supplement the permanent fleet and facilitate the removal of snow and ice from the highways.

There are five maintenance facilities on the Turnpike System, which are located in Hooksett, Merrimack, Nashua, Hampton, and Dover. The heavy equipment mechanics, formerly Turnpike employees, are now under the direction of the Bureau of Mechanical Services. They utilize the Merrimack Maintenance Facility on the Central Turnpike and the North Hampton Satellite Garage and Dover Maintenance Facility on the Eastern Turnpike to maintain turnpike vehicles in good working condition. The Bureau of Turnpikes replaces major items of equipment (i.e. trucks, cars, pay loaders, tractors) in a timely manner in order to ensure that an efficient fleet of vehicles is available to maintain the Turnpike System. The Bureau is pursuing the construction of an additional maintenance facility off of Exit 16 in Rochester to help maintain the additional lane miles and improvements made to the Spaulding Turnpike since 2007.

<u>Engineering Section</u>. The Engineering section is responsible for the oversight and management of the Renewal and Replacement Program (see *The Turnpike System – Maintenance of the Turnpike System* below) as well as the Capital Improvement Program for the Turnpike System.

The section acts as an administrative liaison between the Bureau of Turnpikes and private contractors and designers. The section also undertakes design and plan reviews, and manages smaller-scale projects on the System. In addition, the Engineering section manages and coordinates the granting of encroachment permits on the Turnpike System.

Administration Section. The Administration section is responsible for the administration and financial activities of the Bureau of Turnpikes, including budget preparation, financial reconciliation, audit functions, accounts payable, accounts receivable and payroll. It accounts for the expenditure of the Turnpike System's operating funds as authorized by the State Legislature. These data flow into the Department of Transportation's Bureau of Finance and Contracts, and are processed and entered into the statewide accounting and budgeting system.

Other Services. Other Divisions and Bureaus in the Department of Transportation provide assistance and support to the Bureau of Turnpikes for its operations, particularly for construction projects associated with the Capital Improvement Program, as well as programs of a continuing nature. These Divisions and Bureaus invoice the Bureau of Turnpikes for all services provided to the Bureau of Turnpikes.

A special bridge maintenance crew under the supervision of the Bridge Maintenance Engineer performs routine maintenance and manually washes the 170 bridges on the Turnpike System.

A special sign crew under the supervision of the Traffic Bureau Engineer performs routine sign maintenance on the Turnpike System.

The State Police patrol the Turnpike System, and costs for this service are reimbursed from Turnpike System funds. The State Police are supervised solely by the Department of Safety, and not by the Department of Transportation.

The Bureau of Mechanical Services provides the maintenance for the motorized fleet of vehicles at the Bureau of Turnpikes.

The Bureau of Traffic manufactures all signs for the Turnpike System, erects heavy signs, performs pavement marking and maintains traffic signals.

Project Development

The Division of Project Development is responsible for transportation engineering including planning, design, right of way acquisition, materials research and testing, and construction administration of all transportation projects. The Division is responsible for assuring that all highway projects and programs identified by the office of the Commissioner of the Department of Transportation are implemented, and for maintaining a coordinated management effort in carrying out the State's highway transportation programs, including the Capital Improvement Program for the Turnpike System.

Finance

The Division of Finance is responsible for all departmental (including Turnpike System) accounting, purchasing and budget control, property, contracts and grants management, data processing, assistance with departmental planning, inventory control, printing and issuance of permits, registrations and licenses. The Department of Transportation's Bureau of Finance and Contracts operates a computerized general ledger system that produces financial statements.

Administration

The Division of Policy and Administration is responsible for the development and coordination of policies and performance metrics to support and enhance the mission of the Department. The Human Resources Bureau, Office of Stewardship and Compliance, Office of Federal Labor Compliance, Office of Hearings and Legislation,

Office of Public Information and Executive Office Administration are the programs assigned to the Division of Policy and Administration.

Aeronautics, Rail and Transit

The Division of Aeronautics, Rail and Transit has responsibilities involving several of the State's various modes of transportation, including aviation, rail, transit, bicycle, and pedestrian.

The Division bureaus have many similar functions, including statewide responsibility for federal and/or state aid for airports, railroad, public/mass transportation programs, and regulatory and safety inspection programs.

In addition to planning functions, the Division provides input and guidance to the many providers and users of the state's inter-modal transportation system.

Personnel

Labor Relations

A single labor organization, the State Employees Association of N.H. Inc. ("SEA") represents all State employees with the exception of certain law enforcement employees. This labor organization is affiliated with the Service Employees International Union as Local 1984, AFL-CIO, CLC (Canadian Labor Council). All Bureau of Turnpikes employees may join this organization. Labor relations between the Bureau of Turnpikes and its employees traditionally have been satisfactory. Strikes by State employees are illegal under State law.

Every two years a new collective bargaining agreement is negotiated, which provides certain rights and procedures to protect the interests of all State employees. The two-year agreement period coincides with the State's operating budget. The State reached agreement in 2013 with the SEA, the New Hampshire Troopers Association (NHTA), the Teamsters and the five New England Police Benevolent Association (NEPBA) bargaining units, including: Probation Parole Officers, Local 265; Probation Parole Officer Supervisors, Local 270; and NH Fish and Game Conservation Officers, Local 40; and NH Fish and Game Supervisory Officers, Local 45; and Liquor Investigators, Local 260. The agreements expire on June 30, 2015. The State began negotiations with the SEA, NHTA, NEPBA and the Teamsters in October of 2014 and continues to negotiate with all four unions. Upon completion of this round of bargaining, the new collective bargaining agreements, once ratified by each of the four unions and funded by the State legislature, will remain in effect from July 1, 2015 through June 30, 2017. The complete text of the current collective bargaining agreements with the SEA, the NHTA, the Teamsters and the NEPBA can be found on the Division of Personnel website under Labor Relations, at: http://admin.state.nh.us/hr/sea.html.

Pensions and Other Benefits

All full-time classified State employees, including all full-time permanent Bureau of Turnpikes employees, are required to become members of and make contributions to the New Hampshire Retirement System (the "Retirement System"). In addition, the State makes contributions to the Retirement System based on percentage rates for each member's annual earnable compensation. These rates include a "normal contribution" rate and an "accrued liability contribution" rate and are based on biennial actuarial valuations.

Detailed information regarding the Retirement System, including, in particular, its funded status and aggregate unfunded liabilities are set forth in the State's Information Statement dated March 26, 2015 (the "Information Statement") under the heading "STATE RETIREMENT SYSTEM". Specific reference is made to portion of the Information Statement entitled "STATE RETIREMENT SYSTEM." The Information Statement was filed with the Municipal Securities Rulemaking Board ("MSRB") Electronic Municipal Market Access website ("EMMA") on March 26, 2015 pursuant to the State's continuing disclosure obligations.

The Information Statement also contains information regarding other post-employment benefits, principally retiree health insurance costs. See "HEALTH CARE COVERAGE FOR RETIRED EMPLOYEES" therein. Chapter 224:342 and 343, Laws of 2011 also increased the retiree premium contribution from a fixed dollar amount of \$65 per month to 12.5% of the total monthly premium. The House passed budget for the 2016-2017 biennium, HB 2, includes an increase in the retiree premium contribution from 12.5% to a minimum of 20%. The budget is currently with the Senate and it is unknown at this time whether this provision will be included in the final approved budget. It is estimated that, if included, this provision would result in a savings to the Turnpike System.

The Turnpike System incurred and is expected to incur the following approximate costs related to pension and health insurance in the fiscal years shown below:

Expenses Payable During the Fiscal Year Ending <u>June 30</u>	Permanent Employee <u>Pension</u>	Permanent Employee <u>Health</u>	Permanent Employee <u>Dental</u>	Retiree <u>Health</u>	<u>Total</u>
2014 (Actual)	\$ 896,934	\$2,655,748	\$ 171,101	\$ 906,813	\$4,630,596
2015 (Est.)	\$1,087,839	\$3,455,560	\$ 209,104	\$1,101,701	\$5,854,204
2016 (Est.)	\$1,430,380	\$2,732,253	\$ 206,474	\$ 889,930	\$5,259,037
2017 (Est.)	\$1,464,766	\$3,554,968	\$ 212,337	\$ 934,010	\$6,166,081

Recent Changes to Pension Obligation Reporting

GASB Statements No. 67 and 68, issued on June 30, 2012, set forth new standards that will modify the accounting and financial reporting of the Turnpike System's pension obligations. The new standards for governments that provide employee pension benefits will require the Turnpike System to report in its statement of net position a net pension liability, defined as the difference between the total pension liability (the present value of projected benefit payments to employees based on their past service) and the assets (mostly investments reported at fair value) set aside in a trust and restricted for the payment of benefits to current employees, retirees and their beneficiaries. The new standards will require immediate recognition of more pension expense than is currently required and are strictly for financial reporting purposes. The new standards will be effective for the State's Pension Plan beginning fiscal year 2014 and will be effective for the Turnpike System's fiscal year 2015 financial statements.

THE TURNPIKE SYSTEM

General Description

The Turnpike System as shown on the map on page iv presently consists of 89 miles of limited access highway, 36 miles of which are part of the U.S. Interstate Highway System. The Turnpike System comprises a total of approximately 656 total lane miles, 170 bridges, 49 interchanges, and 24 facilities. Since beginning operations in 1950, the Turnpike System has contributed to the development of the New Hampshire economy. It has also been a major factor in the growth of the tourist industry in the State. The Turnpike System consists of three limited access highways: the Blue Star Turnpike (I-95) and the Spaulding Turnpike (together referred to as the Eastern Turnpike), and the Central Turnpike. The Turnpike System primarily serves the major cities located in the central and eastern sections of southern New Hampshire. See *State Demographic and Economic Data* in Appendix B for a general description of the State and its economy, including population, personal income, employment and employers, state and local taxation, housing, building activity, transportation and education.

Other than the newly constructed northbound and southbound Welcome Centers in Hooksett, no food, gas or vehicle service facilities are located on the Turnpike System, with the exception of vending machines at the Seabrook rest area which are operated by a private vendor and a state licensing agency for the Blind and Visually Impaired. Motorist services are located near most interchanges on the Turnpike System and are privately operated. State operated liquor stores are located at two new welcome centers in Hooksett on the Central Turnpike (I-93) and at two sites along the Blue Star Turnpike (I-95). The Bureau of Turnpikes does not receive any revenue from the liquor store operations, which are under the supervision of the State Liquor Commission, nor from the vending installation. Beginning in May 2015, the Bureau of Turnpikes began receiving guaranteed rent for fuel and concession sales at the Hooksett Welcome Centers under a 35-year ground lease contract. In subsequent fiscal years, in addition to the guaranteed rent, the Bureau will receive percentage concession rent and fuel rent when certain thresholds of gross sales and fuel sales are exceeded at the Welcome Centers.

Eastern Turnpike

Blue Star Turnpike (I-95)

The Blue Star Turnpike segment extends from the Massachusetts state line in Seabrook, New Hampshire to the Maine state border in Portsmouth, New Hampshire. It is 16.2 miles long and constitutes a portion of I-95. The Blue Star Turnpike serves as the major connecting road between the states of Maine and Massachusetts. It also parallels the seacoast and, as such, is the major artery for tourist traffic to the New Hampshire coast from Massachusetts and Maine. The route also connects with several major highways in New Hampshire, including Route 101, Route 4 and the Spaulding Turnpike. Two toll plazas are located in Hampton, one for main line traffic and one for vehicles entering and leaving the Turnpike System at NH Route 101.

Hampton also has both a maintenance facility and a Park and Ride facility to encourage carpooling. The Seabrook Welcome Center provides a modern rest area, vending machines, and parking for motorists and commercial vehicles, allowing for the convenience of Turnpike System patrons.

I-95 Acquisition

Chapter 144 of the Laws of 2009 ("Chapter 144") authorized the Department of Transportation to convey a 1.6-mile section of I-95, including the Piscataqua River Bridge, to the Bureau of Turnpikes in exchange for \$120 million and on such other terms and conditions as the Commissioner of Transportation and the Bureau of Turnpikes agree. The legislation further provides that the amount payable to the Department of Transportation for deposit into the State Highway Fund shall be paid from the Turnpike System General Reserve Account over a period not to exceed twenty years with \$30 million (including interest) being paid in fiscal year 2010, \$20 million (including interest) being paid in fiscal year 2011, and the balance to be paid as agreed by the Commissioner of Transportation and the State Treasurer. The Governor and Council approved a \$0.50 toll increase on the Hampton main line plaza effective July 1, 2009 that generates approximately \$11.6 million annually that partially funded this acquisition.

The original plan for the \$120 million I-95 acquisition included payments of \$30 million and \$20 million in fiscal years 2010 and 2011, respectively, to be made from the excess cash in the General Reserve Account with subsequent annual payments of \$5.9 million through fiscal year 2029. In each of fiscal years 2011 and 2014, the Commissioner of the Department of Transportation and the State Treasurer agreed to modifications of the payment schedule with the result of accelerating the payment schedule and shortening the term of the financing. To date, approximately \$131 million (including interest) has been paid in fiscal years 2010 through 2015. A final payment of approximately \$0.4 million is expected to be made in fiscal year 2016. The interest rate applicable to this obligation is 4.00%. All amounts are payable solely from the General Reserve Account and the obligation is subordinate to all obligations with respect to the Bonds.

This section of I-95 provides a critical link to the Maine Turnpike, and the traffic is principally turnpike traffic with the expectation that this segment would be maintained to the same standard as the rest of the Blue Star Turnpike (I-95).

Concurrent with the transfer, the Department advertised two projects to rehabilitate and renew the newly acquired section of I-95. The first project (Portsmouth 15648) involved pavement rehabilitation and resurfacing, replacement of existing deficient guardrail, modifications to the median drainage, and rehabilitation and preservation work on four I-95 bridge decks. Work started in July 2009 and is complete. The project cost totaled \$5.6 million and was funded with federal funds under the American Recovery and Reinvestment Act (ARRA) program. The second project (Portsmouth 14376) involved painting the Piscataqua River Bridge approaches carrying I-95 over the Pan Am Railroad, Ranger Way, and Preble Way. This project was completed in December 2011. The final project cost \$8.4 million and was funded with federal bridge aid funds. In accordance with the provisions in Chapter 144, the Piscataqua River Bridge is eligible for federal funds and state highway funds. In the event of emergency repairs or repair to damage from a catastrophic event, the Department of Transportation, rather than the Bureau of Turnpikes, shall remain liable for such repairs. The Bureau of Turnpikes is responsible for the routine maintenance of the bridge. This section of highway remains eligible for federal funds because no new toll plazas were constructed.

Hampton Open Road Tolling (ORT)

The highway speed electronic tolling lanes at the Hampton Toll Plaza on I-95 (Blue Star Turnpike) opened permanently for motorists on June 17, 2010. In fiscal year 2014 over 70% of all vehicles used the ORT lanes at the Hampton Toll Plaza, an increase from 62% in fiscal year 2011.

Over the last nearly 5 years of operation, the ORT lanes at the Hampton Tolls have reduced traffic backups and improved service for E-ZPass customers, improved air quality by reducing emissions caused by idling, and reduced diversion to alternate routes by improving traffic flow. E-ZPass utilization growth at the Hampton plaza continues to lead the system.

The \$16.8 million ORT project converted six plaza lanes to four ORT lanes (two in each direction) while also adding one additional tollbooth in each direction. ORT lanes can process nearly five times as many vehicles as a conventional cash toll lane and 60 percent more traffic than a dedicated E-ZPass lane where motorists must slow down to pass through the lane. In addition to the ORT lanes, there are a total of 12 toll lanes in use (six northbound and six southbound) for both cash paying and E-ZPass customers.

The project was selected as the regional winner in the 2011 America's Transportation Awards competition under the On Time Small Project category. The America's Transportation Awards were created to acknowledge transportation improvements delivered by state departments of transportation "On Time", "Under Budget", and with "Innovative Management." Subsequent to the selection as a regional winner, the ORT project was identified as one of the "Top Ten" projects nationwide.

Route 107 Seabrook

Final design engineering work has been completed for the planned widening of the Route 107 bridge over I-95 in Seabrook. The expansion is expected to greatly improve the evacuation capacity of Route 107 and reduce traffic backups and improve air quality. The Town of Seabrook and a private developer have agreed to fund approximately 40% or \$2.7 million of the \$6.9 million project, which was approved by the Governor and Executive Council in June 2012. Construction started in July 2012 and was completed In June 2014.

Spaulding Turnpike

The Spaulding Turnpike segment of the Turnpike System, including the 11.2 mile Spaulding Turnpike extension, extends from the traffic circle in Portsmouth, New Hampshire to Exit 18 in Milton, New Hampshire. It is 33.2 miles long and is a part of the major north-south artery connecting the three major urban centers on the eastern side of the State. This segment of the Turnpike System connects the Blue Star Turnpike (I-95) to Route 16 (a major roadway to northern New Hampshire in the eastern portion of the State). It also connects the major cities of eastern New Hampshire (Portsmouth, Dover and Rochester) and intersects with several other major highways (State Routes 4, 11 and 125 and U.S. Route 202). It has two toll plazas located in Dover and in Rochester, a maintenance facility located in Dover and Park and Ride facilities located at Exit 9 in Dover and Exit 13 in Rochester. Maintenance on the Spaulding Turnpike extension is provided by the Department of Transportation's Bureau of Highway Maintenance, which bills the Bureau of Turnpikes for services. In addition, for the convenience of the Turnpike System patrons, a Park and Ride / Bus Station is located at Exit 9 in Dover, a Park and Ride with bus shelter is located at Exit 13 in Rochester, and a park with picnic facilities is provided at Hilton Park, also in Dover.

New Bridges

Five new bridges have been added and one single bridge discontinued on the Turnpike system as a result of the construction of the Spaulding Turnpike (NH 16) improvements. The bridges carry the Spaulding Turnpike over the mainline barrels and interchange ramps over the intersecting roads and water bodies. The new bridges completed in the fall of 2011 and spring of 2012 and bring the total number of Turnpike bridges to 170. All of the new bridges are located in Rochester.

Central Turnpike (F.E. Everett)

The Central Turnpike, commonly known as the F.E. Everett, extends from the Massachusetts state line in Nashua, New Hampshire to Exit 14 in Concord, New Hampshire. Its distance is 39.5 miles and, in part, constitutes portions of US Interstate Highways 93 and 293. The Central Turnpike connects three urban centers in New Hampshire (the cities of Concord, Manchester, and Nashua). The route also connects with the major East-West

roads in New Hampshire (Route 101, Route 4 and I-89). Five toll plazas are located on the Central Turnpike: two at Hooksett (main line and ramp), a main line plaza in Bedford, and ramp plazas in Merrimack at Exit 11 and Merrimack Industrial Interchange. The ramp plazas at the Merrimack Bedford Road location were discontinued on July 18, 2014 as legislated under SB 367. The Bedford Road ramp plazas were removed in December 2014. There are maintenance facilities in Nashua, Merrimack and Hooksett. Park and Ride facilities are provided in Hooksett at Exit 11 and in Nashua at Exits 7 and 8.

In addition, two newly constructed full service Welcome Centers, providing food, fuel, concessions, information and rest room facilities, are located in Hooksett for the convenience of Turnpike System patrons. The Central Turnpike also had a Welcome Center at Exit 6 in Nashua, which was closed in November 2010 and reconstructed to provide a satellite Department of Safety, Division of Motor Vehicle (DMV) office and an E-ZPass Walk-In-Center (WIC). Although bus service to Boston was available from this facility as well as from the Park and Ride at Exit 8 via a trailer, both sites have been redeveloped. With the removal of the Exit 6 bus service, a new bus station was constructed at Exit 8 and opened in December of 2010. The new satellite DMV office and E-ZPass WIC was opened in June 2011.

Hooksett Open Road Tolling

Construction on the second ORT facility in New Hampshire began in April 2012 and was completed in October 2013. This facility implemented new highway speed electronic tolling lanes at the Hooksett Toll Plaza on I-93. The improvements also include the rehabilitation of the existing toll plaza, roadway widening and reconstruction, and bridge rehabilitation at three locations (I-93 bridges over Hackett Hill Road, Ramp A-B and Cross Road).

The introduction of ORT lanes at the Hooksett Tolls has reduced traffic backups, improved service for E-ZPass customers, improved air quality by reducing emissions, reduced energy usage, and decreased the potential for diversion to alternate routes by improving traffic flow.

The \$22.5 million Hooksett ORT project converted six plaza lanes to four ORT lanes (two in each direction). An ORT lane can process nearly five times as many vehicles as a conventional cash toll lane and 60 percent more traffic than a dedicated E-ZPass lane which requires motorists to slow down to pass through the lane. In addition to the ORT lanes, there is a total of 12 toll lanes in use (six northbound and six southbound) for both cash paying and E-ZPass customers. The ORT lanes were operational by June 2013 and the project was completed in October 2013.

Hooksett Rest Area Redevelopment

In two successive transactions in June 2010, and June 2011, the Turnpike System purchased land at both the northbound and southbound portions of the Hooksett Rest Area from the New Hampshire Liquor Commission. The Liquor Commission retained ownership of the land (approximately 26,000 square feet on each side) beneath the new liquor store buildings and owns both of the new liquor store buildings. The project has resulted in the redevelopment of the existing rest areas and State liquor stores, located north of the Hooksett Toll Plaza, into new full service area facilities with new State liquor stores. A request for proposals (RFP) to procure a developer/operator through a ground lease arrangement was issued in March 2011. In response to the RFP, one proposal was received that ultimately was determined to be inadequate and rejected by the Selection Committee on October 26, 2011. On December 20, 2011, the one bidder filed suit under RSA 91-A, the State's right-to-know law, arguing that the State failed to comply with the law in not producing documents and requested an injunction on the re-issuance of the RFP. On May 22, 2012, the Superior Court ruled that the State may invoke RSA 21-I:13-a(II) to prohibit production of any materials which will be used or relied upon to prepare a subsequent invitation to bid. This bidder also threatened to sue the State for failure to award the bid to it. The outcome of any case arising from this matter cannot be predicted at this time. See Litigation. On July 17, 2012, the Turnpike System issued a request for qualifications (RFQ) to procure a developer/operator through a ground lease arrangement to redevelop the existing rest areas and State liquor stores into new full service area facilities with new State liquor stores. Three RFQ responses were received and considered. On October 15, 2012, a Request for Proposals (RFP) was issued to the three firms with two firms submitting proposals for consideration. Both the RFO and RFP identified three specific goals for the 35year ground lease contract that guided both the criteria used to select the Developer/Operator (D/O) and to measure the success of the venture itself. The three goals were:

- Obtain new, high quality facilities to replace the existing Rest Areas and liquor stores.
- Ensure that the facility design and operation will provide a positive customer experience for the commuter, recreational traveler, and liquor store patron.
- Provide a fair return to the Turnpike System and provide for the transfer of the facilities in satisfactory condition to the State at the end of the lease term.

Selection was made and the 35-year ground lease contract was executed and approved by Governor and Executive Council on June 19, 2013. Construction on both the northbound and southbound sites commenced in October 2013. The northbound facility fully opened and was deemed substantially complete and operational on March 19, 2015. The southbound facility fully opened and was deemed substantially complete and operational on April 20, 2015. Both facilities opened ahead of schedule and rent payments to the Bureau of Turnpikes have commenced in accordance with the ground lease agreement.

Maintenance of the Turnpike System

The Turnpike System (other than the Spaulding Turnpike extension) is maintained and repaired by the Bureau of Turnpikes of the State Department of Transportation. All maintenance and repair costs have been funded from turnpike operating revenues since the beginning of the Turnpike System in 1950. The Turnpike System funds Renewal and Replacement Costs from budgeted appropriations at levels based on independent engineer recommendations. In addition to the appropriations set aside for renewal and replacement, the balance of the Turnpike General Reserve Account and cash with the Treasurer as of June 30, 2014 was \$59,655,659 million, of which \$14,170,000 million will be used to fund the accelerated fiscal year 2015 I-95 payment referenced above. See *Introduction*. The General Reserve Account is used to fund Capital Construction Expenditures and can be used for unanticipated renewal and replacement costs.

Since 1986, the Bureau of Turnpikes has resurfaced an average of approximately 10% of the total lane miles of the Turnpike System each year, with the exception of fiscal years 2005 and 2006 (during which no resurfacing was performed), repaired and planned for the rehabilitation of at least one bridge each year, provided needed updating and repairs of the heating systems and emergency generators at all facilities, and performed other repairs as needed. The Bureau expects to continue to resurface sufficient lane miles annually in order to complete a full repavement cycle of the entire Turnpike System every ten years (the "Renewal and Replacement Program").

Due to the costs associated with the introduction of the E-ZPass program, the Bureau of Turnpikes deferred certain expenditures associated with Renewal and Replacement Costs during fiscal years 2005 and 2006. Since appropriations for Renewal and Replacement expenditures associated with Renewal and Replacement Costs do not lapse and can be carried forward to subsequent years, unspent prior fiscal year appropriations are available in future fiscal years.

The contracted independent engineering consultant, HNTB, Inc. (HNTB) completed a review and assessment of the Renewal and Replacement Program in January 2012. The assessment provided recommendations on program funding levels and provided insight on the condition of the Turnpike infrastructure. Condition of the Turnpike facilities was determined through visual inspections of infrastructure (pavements, bridges, guardrail, drainage, signing, etc.). HNTB deemed the Turnpike facilities to be in "good" condition, characterized as a state whereby the various components are in appropriate working order to provide the necessary level of service and require only the anticipated minimal maintenance that would be expected for the life cycle of the facility.

As a result of the HNTB assessment of the condition of the Turnpike facilities, the recommended funding for the renewal and replacement Program for fiscal years 2014 through 2019 is \$66,200,000, a reduction of approximately \$7,300,000 over this same period from the previous recommended total. Major expenditures are planned for resurfacing, bridge rehabilitation, guardrail replacement, drainage repairs, bridge painting and toll plaza repairs. The following projects are planned for fiscal years 2014 through 2019 as part of the Renewal and Replacement Program at the \$66,200,000 funding level:

- Resurfacing on Central and Eastern Turnpike
- Deck Rehabilitation of the I-95 High Level Bridge at the Maine state line
- Rehabilitation of six (6) bridges
- Painting three (3) bridges on the Blue Star Turnpike
- Toll plaza rehabilitation
- Guard rail upgrades and replacements
- Safety rumble strips on roadway shoulders
- Toll plaza building rehabilitations
- Drainage replacement and repairs
- Replacement of overhead signs and sign structures

Historically there have been fluctuations in annual expenditures for the renewal and replacement program. The number of lane miles requiring resurfacing varies from year to year. Beginning in fiscal year 1988, a Bridge Rehabilitation Program was initiated by the Department. The Department's Bridge Rehabilitation Program rehabilitates bridges on the Turnpike System that exhibit signs of deterioration and are not included as part of the Capital Improvement Program. In an effort to prolong their overall lifespan, bridges that are not funded through the Renewal and Replacement Program but that are part of the operating budget of the Bureau, may also receive continuing preventive maintenance and minor rehabilitation by the Turnpike Bridge Maintenance crew. The Department's Bridge Rehabilitation Program for the Turnpike System will rehabilitate at least one bridge annually and the program is expected to continue to address bridge rehabilitation requirements of the Turnpike System in order to maintain a sufficiency rating on all bridges of "good," or better. Bridges not included for repairs in the current Bridge Rehabilitation Program are either in a turnpike study area or are scheduled for replacement in the Capital Improvement Program.

The following table indicates the funds expended on a GAAP basis since fiscal year 2000 and projected expenditures for the Renewal and Replacement Program for the Turnpike System through fiscal year 2015. All information for fiscal years 2000 through 2014 is audited. Information for fiscal years 2015 and 2016 is projected and subject to change.

RENEWAL AND REPLACEMENT EXPENDITURES Fiscal Years 2000 through 2016 GAAP Basis and Budget (\$000's)

Fiscal Year	Amount
2000	\$ 4,112
2001	5,928
2002	5,724
2003	7,058
2004	4,973
2005	3,114
2006	4,567
2007	8,552
2008	11,842
2009	7,805
2010	7,793
2011	14,309
2012	9,320
2013	9,628*
2014	11,279*
2015	11,539 [†]
2016	$9,700^{\ddagger}$

Beginning in 2013, Renewal and Replacement Costs are capitalized, if appropriate, per Generally Accepted Accounting Principles (GAAP). For fiscal year 2014, approximately \$9.4 million was expensed and \$1.8 million was capitalized.

Fiscal year 2015 includes the authorized budget amount of \$8.9 million plus a carryover from fiscal year 2014 of \$2.639 million.

Recommended by HNTB Renewal and Replacement Assessment January 12, 2012; and the proposed biennial State budget.

Management's Discussion of the Turnpike System

Condition of the Turnpike System Facilities

The Department of Transportation believes that the Turnpike System continues to receive adequate preventive maintenance, allowing for facilities to be maintained in good condition. HNTB's Renewal and Replacement Program assessment dated January 12, 2012 reported the infrastructure of the System to be in generally good condition. The State continues to appropriate sufficient funds to provide for renewal and replacement of facilities as scheduled. These include such items as resurfacing of main line roadways and interchange ramps in addition to a Bridge Rehabilitation Program which includes bridge deck replacement and substructure repair.

The Department of Transportation believes that the current plans for operation and maintenance of the Turnpike System, together with the improvements under the Capital Improvement Program, will keep the Turnpike System operationally sound and its condition good to excellent.

All 170 bridge structures on the Turnpike System are inspected every two years and rated by the Department of Transportation's Bureau of Bridge Design in accordance with national bridge inspection standards. The Department's Bridge Rehabilitation Program from fiscal years 2014 through 2019 includes six bridges scheduled for rehabilitation and three scheduled for painting (the "Bridge Rehabilitation Program").

Funding for the Bridge Rehabilitation Program is provided through the Capital Improvement Program, the Renewal and Replacement Program and in some cases federal funding.

Renewal and Replacement Costs

The Turnpike System did not expend the full amount of its fiscal years 2009 and 2010 appropriation for Renewal and Replacement costs due to fluctuations in contract award timing and payment timing. In addition, the appropriation for fiscal year 2009 was increased by \$1 million to compensate for the effect of higher than expected pavement resurfacing costs. Because that appropriation occurred late in fiscal year 2009, it was carried forward to fiscal year 2010. Unspent appropriations are carried forward to be spent in future years. Fiscal year 2011 expenditures were higher as a result of the delayed spending. The carry-forward to fiscal year 2012 was \$2.9 million, down from \$6.6 million in fiscal year 2011. Due to fluctuations in contract award timing and payment timing, the Turnpike System spent \$7.4 million in fiscal year 2012, which resulted in a carry-forward to fiscal year 2013 of \$4.8 million, of which approximately \$4.2 million are encumbered contractual amounts from fiscal year 2012. In fiscal year 2014, In fiscal year 2014, \$11.3 million was expended with a \$2.6 million carry forward to fiscal year 2015, of which approximately \$1.3 million are encumbered contractual amounts from fiscal year 2014.

The Department of Transportation projects that appropriations for Renewal and Replacement costs will be sufficient to meet the needs of the Turnpike System and intends to continue funding in ensuing years to adequately maintain the infrastructure of the Turnpike System.

Historical and Projected Operating Expenses

The Bureau of Turnpikes has projected Operating Expenses that are consistent with the historical expenses, and reflect a continuing commitment to cost effective management and operation. In the judgment of the Department of Transportation, the projected Operating Expenses provide a reasonable estimate of future costs.

Lean Staffing Initiative in Tolls

The Bureau of Turnpikes, effective June 17, 2011, implemented a "Lean Staffing Model" for Toll Operations whereby scheduling guidelines were provided to toll supervisory staff to better align staffing at each toll facility with the projected cash lane traffic.

Results in fiscal year 2014 indicate nearly 25% fewer full-time and part-time hours worked as compared to fiscal year 2011. This results in total personnel cost savings of 22.2% or \$2.2 million system-wide. Analysis completed through the third quarter of fiscal year 2015, indicate savings of \$1.98 million as compared to the same period in fiscal year 2011, which extrapolated over the entire fiscal year result in an annual savings of \$2.5 million.

The implementation of ORT, combined with lean staffing at the Hampton main line plaza, has resulted in approximately 44% fewer full-time and part-time hours worked as compared to the same period in fiscal year 2010 (prior to ORT). This results in personnel costs approximately 36% lower than fiscal year 2010, or a savings of approximately \$750,000 in this fiscal year.

Turnpike System Revenue and Traffic Trends

Prior to June 30, 2005, toll revenue comprised five components: cash toll receipts, charge account payments, charge account interest, token sales revenue and miscellaneous income. With the implementation of the E-ZPass electronic toll collection program, cash and E-ZPass receipts are the main components of toll revenue.

Rates of growth in toll revenues may differ from growth in toll transactions due primarily to (i) changes in toll rates, (ii) changes in amounts and utilization of the Turnpike System discount token and commercial charge programs and E-ZPass and (iii) a changing mix of vehicle classes. The last system-wide toll increase was instituted in October 2007. Tolls were increased only at the Hampton main line plaza effective July 1, 2009.

Passenger vehicles traveling the Turnpike System comprised approximately 94% of the total traffic during fiscal year 2014, with commercial vehicles at 6%. Until December 31, 2005, passenger vehicles could use Turnpike System tokens, which provided a 50% toll discount. Until September 30, 2005, commercial vehicles participating in the Turnpike System commercial charge program received a 30% discount. See *Toll Collection, Rates and Schedules*. The token and commercial charge discount programs were highly popular, with approximately 60% of passenger traffic using tokens and approximately 50% of commercial traffic using the commercial charge discount program during the twelve months ended June 30, 2005. As discussed in *Toll Collection, Rates and Schedules*, these discount programs have been terminated and replaced by E-ZPass electronic toll collection program, which offers a 30% discount for passenger vehicles and a 10% discount for commercial vehicles.

The table below shows toll transaction and revenue trends for the Turnpike System during the annual periods beginning with fiscal year 1998 and ending with fiscal year 2014, and during the first nine months of fiscal years 2014 and 2015, with toll revenue presented on a cash basis, which differs from the Turnpike System Comprehensive Annual Financial Reports, which are reported on a GAAP basis.

ANNUAL TRAFFIC AND TOLL REVENUE TRENDS New Hampshire Turnpike System For the Years Ended June 30

	Toll	Percent Change from Prior	Toll	Percent Change from Prior
Fiscal Year	Transactions	Period	Revenues ¹	Period
2015 (through March) ²	83,164,100	0.48%	\$89,071,832	1.52%
2014 (through March)	82,766,374	2.63	87,735,133	2.05
2014^3	111,481,963	2.99	117,516,000	1.69
2013^3	108,243,082	-0.44	115,562,000	-1.10
2012^{3}	108,718,537	0.00	116,844,000	0.16
2011^3	108,723,856	0.36	116,659,180	0.54
2010^3	108,336,576	0.63	116,036,026	11.67
2009^3	107,653,154	-4.90	103,907,003	3.40
2008^{3}	113,186,722	-2.00	100,406,992	22.20
2007^3	115,457,650	0.80	82,175,322	7.20
2006^3	114,562,787	4.10	76,633,131	16.20
2005^4	110,040,272	-0.50	65,956,309	0.30
2004^4	110,573,506	0.50	65,780,607	2.20
2003	109,978,691	2.10	64,367,301	0.00
2002	107,729,932	4.00	64,371,208	4.60
2001	103,583,561	4.20	61,536,675	2.30
2000	99,363,028	5.70	60,166,815	5.40

¹ Excludes charge account interest and miscellaneous income.

Toll Transactions and Revenues through March 31, 2015. Source: March 2015 Traffic and Revenue Report.

³ Toll Revenue amounts used fiscal years 2006 through 2014 are reported on an accrual basis, consistent with the Annual Financial Reports. Cash basis revenue was used in prior years.

⁴ Hampton toll plaza: One-way tolls September-October 2003 and July-October 2004.

Traffic and toll revenue growth began to flatten in fiscal year 2003, and the trend continued through fiscal year 2005. Many factors contributed to this slowdown in growth, including rising fuel costs, an economic slowdown in the Northeast, harsher winters (but less snow for winter recreation), and fewer travel trips following the terrorist attacks on September 11, 2001.

Revenue growth is higher than traffic growth in fiscal years 2004 and 2005, due to one-way toll collection at the Hampton toll plaza during September and October 2003, and July through October 2004. During these periods, tolls at this facility were doubled in the northbound direction, but traffic was only counted northbound and not southbound.

In fiscal year 2006, an upgrade to a more sophisticated, more accurate toll collection system likely caused an inflated increase in the transaction count (4.1% increase). Toll transactions decreased in fiscal years 2008 and 2009 primarily as a result of the economic slowdown and increasing gasoline prices. In addition, traffic diversion resulting from the system-wide toll rate increase effective October 22, 2007 adversely affected toll transaction counts in fiscal years 2008 and 2009.

In fiscal year 2006, the discounts on tolls changed with the conversion from token and commercial charge card programs to the E-ZPass program. Beginning July 2005, the discount on tolls was reduced from 50% to 30% for passenger vehicles and from 30% to 10% for commercial vehicles participating in the New Hampshire E-ZPass program. The conversion was completed in August 2005.

The commercial charge card program was effective through September 30, 2005 and tokens were accepted through December 31, 2005, at a discount of 30% and 50%, respectively. This impacted revenue in fiscal years 2006 and 2007, as the market share for E-ZPass continued to grow once these programs were discontinued and replaced with the lower discounted E-ZPass program.

The transition to E-ZPass and related upgrades to toll collection systems initially affected the Turnpike System's earnings and cash flows. The capital costs were largely funded using federal funds, thus minimizing impact to Turnpike finances. Operating start-up costs associated with E-ZPass were offset to some extent by the elimination of the token and commercial charge discount programs and efforts by the Turnpike System to reschedule renewal and replacement projects and to control expenses generally. In addition, the Turnpike System planned the transponder distribution program with the assumption that transponder purchases would be capitalized; however, it was determined that the cost of the transponder purchases would be required to be charged to operating expense in the year of purchase. Therefore, due to the initial discount program, additional net expenditures of \$1.7 million and \$3.3 million were recorded in fiscal year 2005 and fiscal year 2006, respectively.

In fiscal year 2008, toll fares were increased on October 22, 2007 at the Hooksett main line Plaza, Bedford main line plaza, Rochester plaza, Dover plaza, Hampton main line plaza, and Hampton side plaza. This improved earnings and cash flow allowed acceleration of the Capital Improvement Program as well as the Renewal and Replacement Program to the level recommended by the independent engineer, HNTB, in October 2006.

Despite the decline in toll transactions in fiscal year 2009, toll revenue continued to increase in that year due to the full effect of the October 2007 toll increase.

On July 1, 2009, fares were increased at Hampton main line toll plaza to fund a portion of the purchase of a 1.6 mile section of I-95 and the current Capital Improvement Program, including the implementation of open road tolling at Hampton (and two other improvements to the Blue Star Turnpike), which was needed to relieve significant congestion issues and environmental concerns. Open Road Tolling (ORT) is the next generation of electronic tolling that allows drivers who have an E-ZPass device to pay their toll electronically without slowing down to pass through a conventional toll lane. ORT has reduced congestion and traffic delays as well as harmful vehicle emissions.

The Hampton main line toll rate increase drove an 11.7% increase in toll revenues on a modest 0.6% increase in toll transactions for fiscal year 2010 over fiscal year 2009.

The total toll transactions for fiscal year 2011 resulted in a gain of 0.4% in traffic and a gain of 0.5% in revenue over the previous fiscal year. Robust traffic growth in the first half of fiscal year 2011 was eroded in the second half by the impact of winter storms in January and February, along with high gas prices that materialized in April.

For fiscal year 2012, the total number of toll transactions was essentially flat and revenue was slightly higher (0.16%) as compared to fiscal year 2011. Modest growth elsewhere on the Turnpike System was eroded by reductions attributed to the opening of the Manchester Airport Access Road (MAAR), where a new interchange was constructed around the existing Bedford main line plaza to provide free access from the Central Turnpike (F.E. Everett) to the Manchester airport. The MAAR opened on November 11, 2011 and through June 30, 2012 has resulted in 1.2 million fewer transactions at the Bedford main line plaza or 11.1% less than the same period in the prior year. This is estimated to result in \$1.1 million less toll revenue at the Bedford location. In addition, the Merrimack Exit 12 ramp toll plazas have experienced a reduction of 208,399 transactions, which is valued at approximately \$88,000 in lost toll revenue. The other two Merrimack ramp plazas have experienced slight (0.8% at Exit 11) to good (20.2% at Exit 10 due to opening of Merrimack Outlet stores) growth in traffic that has largely offset the losses experienced at Exit 12. Excluding the Bedford and Merrimack plazas, the rest of the Turnpike system has experienced growth of roughly 1.3% for fiscal year 2012.

For fiscal year 2013, toll transactions and toll revenues were slightly lower as compared to 2012. Toll transactions were lower by 475 thousand or 0.44% and revenue was lower by \$1.3 million or 1.1%. These reductions are primarily attributed to the continued loss of revenue from the opening of the Manchester-Boston Regional Airport Access Road (MAAR), where a new interchange was constructed around the existing Bedford main line plaza to provide free access from the Central Turnpike (F.E. Everett) to the Manchester airport. The MAAR opened on November 11, 2011 and in fiscal year 2013 resulted in 1.0 million fewer transactions at the Bedford main line plaza or 6.1% less than fiscal year 2012. This resulted in \$1.1 million less toll revenue at the Bedford location. In addition, the Merrimack Exit 12 ramp toll plazas have experienced a reduction of 219,405 transactions, or \$108,489 in lost toll revenue. Excluding the Bedford and Merrimack plazas, the rest of the Turnpike system experienced nominal growth of 0.1% for fiscal year 2013.

For fiscal year 2014, toll transactions and toll revenues were modestly higher as compared to 2013. Toll transactions increased by 3.2 million or 3.0% and revenue increased by \$2.0 million or 1.7%. Healthy increases in traffic and revenue were experienced at all plazas except the Merrimack Exit 12 (Bedford Road) ramp plazas which experienced a slight decline. The negative impact of the MAAR on traffic and revenue softened with a rebound in transactions of 3.4% over the prior year experienced at the Bedford plaza, coupled with an increase in revenue of 2.9%. Healthy growth in traffic (4.7%) and revenue (4.4%) was experienced at the Rochester plaza primarily attributed to the capital improvements that were completed on the Spaulding Turnpike in the Rochester area in fiscal year 2013.

For fiscal year 2015 through the end of March 2015, toll transactions and toll revenues have increased modestly as compared to the same period in fiscal year 2014. Toll transactions have increased by 400,000 transactions or 0.5% and revenue has increased by \$1.3 million or 1.5%. Healthy increases in traffic (1.3%) and revenue (2.1%) were experienced during the first half of the fiscal year, which were later eroded by the severe winter weather and corresponding negative impact on traffic and revenue that was experienced in January and February. As compared to the same month in 2014, March 2015 saw growth in both traffic (2.0%) and revenue (3.6%). The modest year to date growth in traffic and revenue has been eroded by the closure of the Merrimack Exit 12 (Bedford Road) ramp plazas, where toll collection was discontinued on July 18, 2014. The closure of the Exit 12 ramp plazas is estimated to result in a loss of approximately 2.3 million transactions and \$940,000 in revenue in fiscal year 2015. The overall net impact to annual operating income is approximately \$600,000.

Traffic and Revenue Study

In connection with the issuance of the 2015 Series A Bonds, Jacobs Engineering Group Inc. ("Jacobs") conducted the traffic and revenue study for the Turnpike System attached hereto as Appendix A. Jacobs analyzed historical traffic and revenue data for the entire Turnpike System to determine historical trends, and reviewed previous traffic and revenue projections and compared them to actual traffic and revenue data recorded by the Bureau. In addition, Jacobs reviewed the historical and proposed Turnpike System Capital Improvement Program, as well as historical and projected expenditures for the Turnpike System related to operations, maintenance, renewal and replacement, and toll processing.

Central (F.E. Everett) Turnpike Region

Major transportation improvement projects programmed for funding or recently completed that could affect volumes on the Central Turnpike are:

- Manchester Airport Access Road This new road connected the Central Turnpike with the Manchester Airport via Londonderry. This project includes a new full interchange between the Central Turnpike and Route 3 in the vicinity of the Bedford main line toll plaza. This interchange is toll-free and provides a bypass around the Bedford main line toll plaza as well as toll-free access to the airport. The project has been completed and was opened for traffic on November 11, 2011. The Bedford main line Toll Plaza incurred losses in toll transactions in the first year; toll transactions were flat in the second year and have experienced a 4% increase in the previous 18-month period.
- Interstate 93 Widening This project will provide two additional travel lanes in each direction over the 20-mile segment between the Massachusetts state line and Manchester, New Hampshire. When this project is completed, it is possible that traffic will increase on sections of the Central Turnpike north of Manchester and possibly decrease south of Manchester, due to congestion relief on I-93. The State recently dedicated federal funding to cover a portion of the construction costs and funded the remaining \$200 million needed to complete the entire project by 2020 with an increase in motor vehicle fuel fees (referred to as a 'road toll' in New Hampshire laws) of 4.2 cents per gallon.
- Manchester Interstate 293 Exit 4 Bridge Rehabilitation This project, located in Manchester, includes
 the reconstruction of I-293 between NH 101 and Granite Street as well as the rehabilitation of five
 bridges. Construction began in the fall of 2013. All construction is estimated to be completed in
 November 2016. This work could result in a slight decrease in traffic during the construction period.
- Open Road Tolling (ORT) Implementation ORT is planned at the Bedford main line toll plaza in the near future and at the Dover and Rochester plazas in the later part of this decade. The Bedford ORT is currently planned for construction in fiscal years 2017 and 2018. It is estimated that during construction, traffic will not be adversely affected because the Bureau will maintain the necessary number of toll lanes in each direction. The purposes of ORT are to enhance the convenience of the tolling process, reduce congestion and pollution and generally make the Turnpike a more attractive alternative to motorists.
- Merrimack Exit 12 (Bedford Road) Ramp Toll Plazas Removal Tolling was discontinued at Exit 12 on July 18, 2014. This toll location had collected approximately \$0.9 million annually. In addition, there is evidence of a small amount of traffic diverting from the Exit 11 toll ramps to Exit 12, now that this location is toll-free. Additional diversion from Exit 11 is expected through fiscal year 2016. For the nine months ended March 31, 2015, there has been a reduction in toll revenues at Exit 11 of approximately \$16,000.
- Nashua to Bedford Widening This project will widen the Central Turnpike from Exit 8 in Nashua to I-293 in Bedford. Design work has not yet begun, but construction is planned to begin in fiscal year 2022 and extend through fiscal year 2024. This project could temporarily decrease traffic on the Central Turnpike from friction that routinely occurs with construction, however all traffic lanes would be available during construction.

Blue Star Turnpike Region

Planned transportation improvement projects that could affect traffic volumes on the Blue Star Turnpike include:

- Hampton Falls Hampton I-95 Bridge Replacement over Taylor River This project will replace the
 I-95 Bridge over the Taylor River near Hampton. Construction commenced in April 2015 and is
 expected to continue through its completion in October 2017. This project could temporarily decrease
 traffic on the Blue Star Turnpike from friction that routinely occurs with construction, however all
 traffic lanes would be available during construction.
- Route 1 Bypass Bridge Replacement The Blue Star Turnpike (I-95), Route 1 Bypass, and Route 1 serve as the only three crossings over the Piscataqua River between Portsmouth, New Hampshire and Kittery, Maine. The Route 1 Memorial Bridge was rebuilt in 2013 and opened to traffic in July 2013. Construction on the replacement bridge for the Sarah Mildred Long Bridge recently commenced with construction targeted to be completed in September 2017. This project may divert traffic to the Turnpike during construction.

Spaulding Turnpike Region

Planned transportation improvement projects that could affect traffic volumes on the Spaulding Turnpike include:

• Newington-Dover Turnpike Widening – This project involves the widening of the Spaulding Turnpike between Exit 3 and Exit 6. Construction began in September 2010 with the construction of the new Little Bay Bridge and continues with the construction of the Newington construction contract. A third construction contract, to rehabilitate the existing Little Bay Bridges, has been awarded and is scheduled to start in earnest in June 2015. Two other construction contracts (the Dover end and the General Sullivan Bridge construction) are now funded and scheduled to advertise for construction in the summers of 2016 and 2018, respectively. The planned completion date for the widening is in 2020. Similar to the Turnpike construction in Rochester, some additional traffic and revenue growth is expected after the roadway is fully widened.

Toll Collection, Rates and Schedules

Collection of Tolls and Control Procedures

The Turnpike System uses an open barrier system of toll collection consisting of nine toll plazas (five main line and four ramps).

All plazas include "E-ZPass Only" lanes and attended lanes for all classes of traffic. Plazas remaining with automatic coin machine lanes for passenger cars with exact change are the Dover, Rochester and Merrimack ramp plazas.

The Turnpike System deployed the E-ZPass electronic toll collection system in July, 2005. Electronic toll collection permits a vehicle to pass through a toll plaza without stopping and collects the toll fare by electronic communication. Benefits include convenience for patrons, increased plaza capacity, reduced congestion, reduced vehicle emissions and improved air quality, as well as the potential for other uses, such as enhanced traffic management. E-ZPass participants establish prepaid accounts that are charged for each toll transaction. Participants receive notice to replenish their accounts when account balances reach specified levels or, alternatively, participants can elect to have their accounts replenished automatically from specified credit card accounts. Participants purchase transponders that are mounted either on windshields or license plates. As a vehicle with a transponder passes through an E-ZPass toll lane, an antenna reads information from the transponder and charges the appropriate account. Participants also have the convenience of being able to use E-ZPass lanes at toll facilities in most northeastern states.

All electronic E-ZPass transactions are processed by a Customer Service Center ("CSC"). The CSC is generally a contracted agency that performs many functions and each function has a cost associated with it. The Turnpike System originally entered into a three year contract, renewable through 2007, with Affiliated Computer Services, now known as Xerox State & Local Solutions, Inc. of Newark, New Jersey to process E-ZPass transactions. The Turnpike System renewed the contract multiple times and, on August 24, 2011, the contract was extended through September 30, 2016. Some of the typical functions are:

- Opening and closing of accounts
- Maintaining the account information database
- Distribution of transponders
- Dispute resolution
- Receiving and posting to accounts prepaid toll revenue via cash, check, or credit card
- Debiting accounts based upon toll revenue charged to account holders (transponders)
- Processing of violations encountered in agency toll lanes including administrative violations
- Processing of speed violations
- Marketing

E-ZPass lanes opened at the Hooksett and Bedford toll plazas on July 11, 2005 and at the Hampton main line plaza on August 3, 2005. E-ZPass was deployed to all ramp and main line plazas by August 15, 2005. The initial deployment of transponders was a major undertaking. In order to encourage participation in the E-ZPass program and to enhance patron acceptance of E-ZPass as a replacement for the popular token and commercial charge discount programs, the Turnpike System initially offered transponders at a deeply discounted price of \$5.00 each. This price was below the actual cost of the transponders and resulted in very heavy demand for transponders. The discounted price was available between June 20 and August 2, 2005. Transponder prices were increased to \$23.85 for interior units and \$30.84 for exterior units effective August 3, 2005. As of September 26, 2005, the prices for interior and exterior transponders were \$24.61 and \$31.83, respectively. On May 1, 2008, the price was reduced to \$20.95 for interior transponders and increased to \$33.07 for exterior transponders. On April 1, 2012, the price was reduced to the Turnpike System's actual purchase costs of \$8.90 for interior transponders and \$15.19 for exterior transponders. On June 1, 2012, the price for On the Go Transponder Kits was reduced from \$30.00 to \$25.00.

The implementation of E-ZPass represented a major change both for the Turnpike System and its patrons. The use of E-ZPass has grown significantly since it was deployed in fiscal year 2006, from 40% of toll transactions in October 2005 to 70.5% at the end of fiscal year 2014. The Turnpike System will deploy E-ZPass lanes and attended lanes in accordance with the traffic demand. The toll rate increase in October of 2007 resulted in the elimination of many exact change lanes due to the \$1.00 fare. The Turnpike System has successfully deployed Open Road Tolling at the Hampton main line toll plaza with implementation on June 17, 2010, and at the Hooksett main line toll plaza on May 22, 2013.

In June 2008, Chapter 84 of the Laws of 2008 was enacted allowing the Department of Transportation to suspend the registration renewal privileges for New Hampshire registered vehicles with unpaid E-ZPass violations. The process officially started on July 27, 2009 and is expected to reinforce the current low violation rate, 0.17% as of February 2015, for E-ZPass traffic down from 0.41% in fiscal year 2010. Over time, the New Hampshire's violation enforcement system collects approximately 92% of the expected toll revenue.

On July 1, 2010, the Turnpike System instituted a new invoicing system to supplant the violation-based system. Unpaid transactions would be invoiced to customers and include the toll amount, as well as a processing fee of \$1.00 payable within 30 days. If payment is not received, a second invoice is forwarded to the customer for the toll amount and a \$1.50 processing fee payable within 30 days. If payment is not received after the subsequent 30 day period, the unpaid transaction becomes a violation subject to an administrative fee of \$25. As of April 16, 2015, based on data for fiscal year 2015 and discounting the most recent five months, the collection rate for unpaid transactions prior to becoming violations eligible for denial of registration renewal exceeds 77%. Over time, the invoicing and violation processes are expected to be revenue neutral with the inclusion of the invoicing and administrative fees, as well as accounting for leakage.

Pursuant to New Hampshire RSA 237:12, certain motor vehicles and operators, primarily government vehicles for employees and officials, are allowed toll-free passage on the Turnpike System. The State estimates that fiscal year-to-date through May 3, 2015, toll-free passage constitutes less than 0.4% of toll transactions on the Turnpike System.

Cash toll revenues are transported by a security service to a depository bank where they are sorted, processed and deposited to the Turnpike System account. This process of central cash counting only requires that the toll plazas place all toll revenues into secured money bags which are picked up by the security service. This process relieves the Turnpike System from costly equipment replacements, material purchases and personnel labor costs required for processing toll revenue.

The Bureau of Turnpikes uses internal control procedures based on vehicle classifications and axle counts to audit all toll lanes. In addition, the Bureau utilizes an Audit Supervisor and staff to review all toll attendant performance and toll operating procedures, and to conduct all tests and evaluations necessary to ensure the revenue collection system and the central cash operation performs in accordance with policy and procedures.

The internal auditor also reviews E-ZPass activity reported by the CSC, checking it against an independent count of traffic. Audits are performed on transponder inventory and sales, prepaid revenue activity, and credit card merchant and cash account reconciliations performed by the CSC. Transactions are also traced from the lane to the customer accounts to verify the validity of the transactions. Similar testing is performed on individual prepaid toll account balances and violations.

An audit committee reviews the results of toll attendant audits on a weekly basis. This committee is comprised of financial and toll management, audit supervisor and staff, and an internal auditor.

Toll Rates

The Commissioner of the Department of Transportation with the approval of the Governor and Council is authorized to establish toll rates for the Turnpike System. Tolls are set at levels at least sufficient to meet all obligations under the Bond Resolution, including operating expenses and maintenance costs and debt service on Bonds issued for Turnpike System purposes. State law expressly provides that a bond resolution authorizing turnpike revenue bonds may include provisions setting forth the duties of the State in relation to the fixing, revision and collection of tolls and that the State has pledged to perform all such duties as set forth in such bond resolution.

Several toll rate adjustments have been made since the commencement of the Turnpike System's operation to provide necessary revenue for expansion and improvement to, and continued operation and maintenance of the Turnpike System.

On October 16, 1989, toll rate increases were implemented on the entire Turnpike System. These adjustments, authorized by the Governor and Council, affected all users of the Turnpike System and provided a substantial increase in toll revenues. The toll rates were adjusted to increase toll revenue to meet increased operating, maintenance and rehabilitation costs, the debt service on Bonds issued and to be issued in conjunction with the Capital Improvement Program and other obligations.

The October 1989 toll rates for passenger vehicles were increased at all toll plazas an additional \$0.25 above the previous rate. Further, the adjustments included a reduction in the discount token program from 50% to 40% off the full fare. In addition, toll rates for commercial vehicles were increased, and a discount was implemented for participants in the commercial charge program that provided a discount of between 5% and 30% based on the total number of monthly charge transactions. At the same time, the toll rates were also authorized by the Governor and Council for two new toll plazas (Merrimack Industrial Interchange and Bedford Road) which opened in October and November, 1990, respectively.

In July 1990, the Governor and Council voted to restore the 50% token discount, which had been in effect from the mid-1970s until the October 1989 change to 40%. Prior to implementation, the Department of Transportation had studied the financial impact of the proposed change in discount and concluded that it would not adversely affect the ability to generate the revenue required to implement the Capital Improvement Program. On November 1, 1995, the Governor and Council voted to change the commercial charge discount from variable discount rates ranging from 5% to 30% to a fixed discount rate of 30%.

To establish a more equitable toll system, the Department of Transportation adopted a new vehicle classification system in October 1989. This classification system consisted of nine classes, four for passenger vehicles and the remainder for commercial vehicles. In July 1990, the classification system was expanded to twelve classes to provide special toll rates for dual wheel motor homes and pick-up trucks.

With the elimination of the token program and the implementation of the electronic toll collection system, the classification system was modified once again, effective January 1, 2006. The special rates for dual wheel motor homes and pick-up trucks were eliminated. This twelve vehicle classification system is still in use today, however, all dual wheel vehicles are now considered commercial vehicles.

In July 2005, the Turnpike System began deployment of E-ZPass lanes. As a part of the E-ZPass program implementation, the token and commercial charge discount programs were terminated. The commercial charge discount program was terminated effective September 30, 2005. Effective September 1, 2005, sales of discount tokens ceased, and tokens were no longer accepted after December 31, 2005. E-ZPass transactions for New Hampshire accounts provide a 30% discount for passenger vehicles and a 10% discount for commercial vehicles in accordance with State law in RSA 237:11, V.

On October 22, 2007, toll rate adjustments were authorized by the Governor and Executive Council, affecting all users of the Turnpike System. The toll adjustments increased the rates by \$0.25 for passenger vehicles and by \$0.50 for commercial vehicle classes at the Hooksett main line plaza, Bedford main line plaza, and Dover, Rochester, and Hampton ramps. Rates at the Hampton main line plaza were increased by \$0.50 for passenger vehicles and by \$1.00 for commercial vehicles. These increases were projected to increase annual revenues by

approximately \$23.5 million, which will allow the replacement of "Red List" bridges on the Turnpike System as well as other capital improvements to address safety, capacity, and condition needs.

Effective July 1, 2009, toll rate adjustments were authorized by the Governor and Executive Council increasing the rates at the Hampton main line plaza by \$0.50 for passenger cars and by \$1.00 for commercial vehicle classes. The additional annual revenues of approximately \$11.6 million allowed for the installation of Open Road Tolling at Hampton (and two other improvements to the Blue Star Turnpike), which was needed to relieve significant congestion issues and environmental concerns. The additional revenues have helped fund the purchase from the Department of Transportation of the 1.6 mile section of I-95, extending the Blue Star Turnpike completing the connection of the Blue Star Turnpike to the Maine state line in 2010 and 2011. See *The Turnpike System – Eastern Turnpike – I-95 Acquisition* and *Turnpike System – Historical Revenues and Expenditures*.

The following table sets forth the schedule of current toll rates:

TURNPIKE SYSTEM TOLL RATE SCHEDULE EFFECTIVE July 1, 2009 Bedford Road Toll discontinued July 18, 2014

New Hampshire		2 axles - single rear tires	3 axles - single rear tires	4 axles - single rear tires	5 axles - single rear tires	2 axles - dual rear tires	3 axles - dual rear tires	4 axles - dual rear tires	5 axles - dual rear tires	6 axles - dual rear tires	7 axles - dual rear tires	8 axles - dual rear tires	9 axles - dual rear tires
Plaza	Fare Type/Class	1	2	3	4	5	6	7	8	9	10	11	12
Hooksett Main	Cash Fare	1.00	1.25	1.50	1.75	2.00	2.50	3.00	3.50	4.00	4.50	5.00	5.50
I-93	E-ZPass Fare	0.70	0.88	1.05	1.23	1.80	2.25	2.70	3.15	3.60	4.05	4.50	4.95
Hooksett Ramp	Cash Fare	0.50	0.75	1.00	1.25	1.00	1.50	2.00	2.50	3.00	3.50	4.00	4.50
I-93, Exit 11	E-ZPass Fare	0.35	0.53	0.70	0.88	0.90	1.35	1.80	2.25	2.70	3.15	3.60	4.05
Bedford Main	Cash Fare	1.00	1.25	1.50	1.75	2.00	2.50	3.00	3.50	4.00	4.50	5.00	5.50
F.E. Everett	E-ZPass Fare	0.70	0.88	1.05	1.23	1.80	2.25	2.70	3.15	3.60	4.05	4.50	4.95
Exit 11	Cash Fare	0.50	0.75	1.00	1.25	1.00	1.50	2.00	2.50	3.00	3.50	4.00	4.50
F.E. Everett	E-ZPass Fare	0.35	0.53	0.70	0.88	0.90	1.35	1.80	2.25	2.70	3.15	3.60	4.05
Merrimack Industrial	Cash Fare	0.50	0.75	1.00	1.25	1.00	1.50	2.00	2.50	3.00	3.50	4.00	4.50
F.E. Everett, Exit 10	E-ZPass Fare	0.35	0.53	0.70	0.88	0.90	1.35	1.80	2.25	2.70	3.15	3.60	4.05
Hampton Main	Cash Fare	2.00	2.25	2.50	2.75	4.00	4.50	5.00	5.50	6.00	6.50	7.00	7.50
Blue Star Tpk, I-95	E-ZPass Fare	1.40	1.58	1.75	1.93	3.60	4.05	4.50	4.95	5.40	5.85	6.30	6.75
Hampton Side	Cash Fare	0.75	1.00	1.25	1.50	1.50	2.00	2.50	3.00	3.50	4.00	4.50	5.00
I-95, Exit 2	E-ZPass Fare	0.53	0.70	0.88	1.05	1.35	1.80	2.25	2.70	3.15	3.60	4.05	4.50
Dover Toll	Cash Fare	0.75	1.00	1.25	1.50	1.50	2.00	2.50	3.00	3.50	4.00	4.50	5.00
Spaulding Tpk, Rt 16	E-ZPass Fare	0.53	0.70	0.88	1.05	1.35	1.80	2.25	2.70	3.15	3.60	4.05	4.50
Rochester Toll	Cash Fare	0.75	1.00	1.25	1.50	1.50	2.00	2.50	3.00	3.50	4.00	4.50	5.00
Spaulding Tpk, Rt 16	E-ZPass Fare	0.53	0.70	0.88	1.05	1.35	1.80	2.25	2.70	3.15	3.60	4.05	4.50

Turnpike System - Historical Revenues and Expenditures

The Turnpike System is part of the State primary government and is accounted for as an enterprise fund of the State. The financial information below for is derived from audited financial statements of the Turnpike System.

STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET ASSETS New Hampshire Turnpike System (in thousands)

	(Fiscal Y							
	through N		Fiscal Years ended June 30					
	<u>2015</u>	<u>2014</u>	<u>2014</u>	<u>2013</u>	<u>2012</u>	<u>2011</u>	<u>2010</u>	
O C D	Unauc	lited						
Operating Revenues Tolls and Other Operating Revenue	¢01 670	\$88,370	\$119,325	\$117,819	\$119,939	\$118,688	\$118,403	
Tons and Other Operating Revenue	\$91,679	\$66,370	\$119,323	\$117,819	\$119,939	\$110,000	\$118,403	
Operating Expenses								
Personnel Services	7,665	7,495	9,703	10,016	10,495	11,438	11,352	
Payroll Benefits	4,521	4,624	6,101	6,596	5,531	5,611	5,464	
Enforcement	4,303	4,091	5,843	5,539	4,890	4,926	5,025	
Renewal & Replacement*	6,514	7,489	9,430	6,368	9,320	14,309	7,793	
Supplies, Materials and Other [†]	1,938	1,749	2,859	3,051	3,423	3,861	3,545	
Equipment and Repairs [†]	2,976	2,402	4,467	4,608	3,659	3,261	2,667	
Indirect Costs	2,052	1,997	2,571	2,729	2,521	2,058	2,010	
Heat, Light, and Power	860	1,005	1,266	1,275	1,269	1,317	1,215	
Bank and Credit Card Fees	1,729	1,647	2,225	2,101	2,226	2,293	2,037	
Rentals	1,018	876	956	776	589	1,013	771	
E-ZPass Processing Fees	4,782	4,323	5,876	5,010	5,252	5,771	5,259	
Transponder Expense	447	318	602	512	798	790	769	
Depreciation and Amortization	15,638	15,602	22,832	21,491	23,016	21,004	15,970	
Total Operating Expenses	54,443	53,618	74,731	70,072	72,989	77,652	63,877	
Operating Income	37,236	34,752	44,594	47,747	46,950	41,036	54,526	
Non-Operating Revenues (Expenses)								
Investment Income	43	45	78	98	130	164	2,108	
Welcome Center Concession Sales [‡]	4	0	0	0	0	0	2,100	
Miscellaneous Income	2,356	2,795	3,112	3,195	3,420	3,589	194	
Intra-entity Acquisition of Land and Bridge	2,330	2,773	3,112	3,173	3,420	3,367	174	
from Highway Fund (for Notes Payable)	0	0	0	0	0	0	(116,566)	
Intra-entity Acquisition of Land and	V	O	Ü	v	V	V	(110,500)	
Improvements from Another State Agency	0	0	0	0	0	(2,082)	(6,222)	
Loss on Sale of Other Capital Assets	7	9	(87)	0	0	(166)	(952)	
Interest on Bonds and Note	(6,904)	(8,605)	(15,512)	(17,575)	(12,821)	(14,792)	(16,223)	
Miscellaneous Expense	(20)	(23)	(44)	0	0	0	0	
Amortization on Bond Issuance Costs§	0	0	0	(2,630)	(356)	(228)	(972)	
Total Non-operating Revenues/(Expenses)	(4,514)	(5,779)	(12,453)	(16,912)	(9,627)	(13,515)	(138,633)	
Change in Net Position Before Capital	(1,511)	(5,777)	(12, 133)	(10,712)	(5,027)	(15,515)	(150,055)	
Contributions	32,722	28,973	32,141	30,835	37,323	27,521	(84,107)	
Capital Contributions	69	1,414	3,108	9,930	46,786	31,505	(406)	
*		,	- ,	- ,	- , , ~ ~	- ,	()	
Change in Net Position	32,791	30,387	35,249	40,765	84,109	59,026	84,513	
Net Position –July 1§	545,522	510,273	510,273	469,508	385,399	326,373	410,886	
·	\$578,313							
Net Position – March 31/June 30**	\$5/8,313	\$540,660	\$545,522	\$510,273	\$469,508	\$385,399	\$326,373	

^{*} Beginning in fiscal year 2013, certain identified Renewal & Replacement costs were capitalized in the amount of \$3.3 million and \$1.8 million in fiscal year 2014.

Beginning in fiscal year 2015, certain identified Supplies, Materials and Other costs were moved to Equipment and Repair. Fiscal year 2014 is restated to reflect the change in the amount of \$59,000 for comparative purposes.

[‡] Hooksett Welcome Center Concession Operations began in Fiscal Year 2015.

Fiscal year 2013 Net Position restated per GASB 65 for fiscal year 2013 balance of Deferred Bond Issue Costs of \$2,158. Per GASB 65, bond issuance costs should be expensed as incurred, except for prepaid insurance costs.

^{**} Totals may not add due to rounding.

Management Discussion of Historical Revenues and Expenditures

Fiscal Year 2015 Year to Date through March

Operating revenue increased by \$3.3 million or 3.7% to \$91.7 million over the same period in fiscal year 2014. This increase in revenue is primarily the result of an increase in commercial traffic over the same 9 month period in fiscal year 2014. The increase in truck/commercial traffic is up 7.4% over year to date March 2014. During the nine months ended on March 31, 2015, the number of traffic transactions processed through the E-ZPass program was 72.0% of total transactions. The Bedford Main toll and Hampton and Hooksett Open Road Tolling (ORT) plazas continue to lead the growth on the System.

Operating expenses increased by \$0.8 million or 1.5% to \$54.4 million over the same period in the prior year. The primary increases in fiscal year 2015 over the prior fiscal year were due to the Xerox lane maintenance contract related to the replacement and updating of equipment and E-ZPass processing fees related to the increase in E-ZPass transactions in fiscal year 2015. A decrease in Renewal & Replacement expenditures was the result of the timing of projects and is anticipated to be spent as the construction season picks back up this spring.

Total Non-Operating Expenses decreased approximately \$1.3 million or 21.9% to \$4.5 million. The primary decrease was the result of a reduction of \$1.7 million in interest expense on Bonds and the subordinated note relating to the acquisition of a portion of I-95 (the "I-95 Note"). See *The Turnpike System – Eastern Turnpike – I-95 Acquisition*.

The overall Net Position for the Turnpike System increased by \$37.7 million or 7.0% to \$578.3 million since March 2014.

Fiscal Year 2014

Gross revenues (toll revenue, investment income and miscellaneous) available for operating expenses, debt service, reserves and improvement projects totaled \$122.5 million in fiscal year 2014. This represents approximately a 1.2% increase over fiscal year 2013. The 2014 revenues include:

Description	(Amounts in thousands)
	2014
Total Operating Revenue	\$119,325
Investment Income	78
BABS Subsidy	2,913
Miscellaneous Income	<u>199</u>
Gross Revenue	\$122,515

Operating revenue (primarily toll revenue) realized modest gains and increased by \$1.5 million or 1.3% to \$119.3 million over prior year. The slight increase was due primarily to increased toll revenue from E-ZPass customers. During the twelve months ended on June 30, 2014, the number of traffic transactions processed through the E-ZPass program was 70.5% of total transactions. The Hampton and Hooksett Open Road Tolling (ORT) plazas continue to lead the growth on the System reflecting a 2.7% and 4.0% increase, respectively, in E-ZPass utilization over the previous year. The System overall in fiscal year 2014, experienced an increase in traffic transactions of 3.2 million or 3.0% over fiscal year 2013.

Operating expenses increased by \$4.7 million or 6.6% to \$74.7 million over the prior year. The primary increases in fiscal year 2014 over the prior fiscal year were renewal and replacement costs, up \$3.1 million and Depreciation and Amortization up \$1.3 million. The increase in renewal and replacement costs is due to multi-year contractual obligations and available balances carried forward from prior years.

Total Non-Operating Expenses decreased approximately \$4.5 million or 26.4% to \$12.5 million. The primary decrease was the result of a reduction of \$2.1 million in interest expense on bonds and the subordinated note relating to the acquisition of a portion of I-95 (the "I-95 Note"). See *The Turnpike System – Eastern Turnpike – I-95 Acquisition*.

Renewal and replacement operating expenses for fiscal years 2014 and 2013 were \$9.4 million and \$6.3 million, respectively. Renewal and replacement capitalized expenses for fiscal years 2014 and 2013 were \$1.8

million and \$3.3 million, respectively. For fiscal year 2015, the budget is \$8.9 million. Appropriations for renewal and replacement expenditures do not lapse and are carried forward and made available in subsequent years.

Fiscal Year 2014 Status of Capital Fixed Assets

Capital Improvement Program Net Capital Assets increased by \$32.6 million or 3.8% over the prior year to \$890.5 million. Infrastructure increased by \$39.6 million or 4.7% to \$890.7 million primarily from the Hooksett ORT project and a bridge replacement project on Route 3 in Bedford.

Fiscal Year 2014 Summary of Liabilities and Debt Service

Total liabilities decreased by \$38.1 million or 7.5% to \$472.2 million. Current liabilities increased by \$9.9 million or 18.8% to \$62.9 million primarily due to the increase in debt service due on revenue bonds and the I-95 Note. The payment terms of the I-95 Note were changed in fiscal year 2014 in order to accelerate payments. For fiscal year 2014, the I-95 Note payment was \$15 million.

Current liabilities consist primarily of accrued operating expenses, unearned revenue, and the current portion of revenue bonds and the I-95 Note. Current liabilities increased \$9.9 million or 18.8% to \$62.9 million in fiscal year 2014 primarily due to the increase of \$8.9 million in debt service payments on the I-95 Note and \$5.3 million in debt service on Outstanding Bonds. The increase in debt service payments on the I-95 Note is the result of changes in the payment terms as agreed upon in July 2013 between the Department's Commissioner and the State Treasurer. The remainder of the increase was the result of reimbursement to the State Highway Fund for federal match dollars for the Intelligent Transportation System project and highway personnel labor and benefit costs related to design, construction, inspection and environmental services incurred for Turnpike projects. Accounts payable decreased by \$4.5 million due to timely payment of construction expenses prior to year end to maximize Turnpike toll credits available for federal participating projects in the State Highway Fund.

Non-current liabilities decreased by \$48.1 million or 10.5% to \$409.3 million due to the reclassification of \$44.4 million of principal payments on the bonds and note from non-current to current and the restatement of the fiscal year 2013 loss on refunding of \$3.7 million to Deferred Outflows of Resources in fiscal year 2014.

Restricted assets at fair market value are segregated into the following accounts as of June 30, 2014:

(Amounts in thousands)

Restricted Cash, Cash Equivalents and Investment Accounts	2014	2013
Revenue Bond Debt Service Reserve Account	\$ 8,834	\$38,827
Revenue Bond Debt Service Reserve Account (Investment)	29,989	0
Revenue Bond Cash Construction Account (Investment)	0	18,734
Revenue Bond Cash Construction Account	0	17,322
Revenue Bond Principal Debt Service Account	11,164	7,960
Revenue Bond Interest Debt Service Account	5,748	5,933
Revenue Bond Insurance Reserve Account (Investment)	3,001	3,005
Total Restricted Assets	\$58,736	\$91,781

The amounts shown above are invested in permitted investments in accordance with the Bond Resolution.

Fiscal Year 2013

Revenues available for operating expenses, debt service, reserves and improvement projects totaled \$121.1 million in fiscal year 2013. This represents a 1.9% decrease relative to fiscal year 2012. The 2013 revenues include:

Description	(Amounts in thousands)
	2013
Operating Revenue	\$117,819
Investment Income	98
Miscellaneous Income	<u> 110</u>
Subtotal	118,027
Build America Bond Subsidy	3,085
Operating Revenue	\$121,112

Operating revenues in fiscal year 2013 were \$117.8 million, a decrease of 1.8% from fiscal year 2012. This slight decrease in operating revenues was due primarily to a fiscal year 2012 federal reimbursement for renewal and replacement program painting costs which were incurred on the I-95 Piscataqua River Bridge in Portsmouth. The Turnpike System's primary revenues are generated from toll collections comprising \$117.2 million of net operating revenue. Overall, the E-ZPass revenue market share increased by 2.11% to 68%.

Operating expenses (excluding depreciation, amortization and renewal and replacement) in fiscal year 2013 were \$42.2 million, an increase of \$1.6 million or 3.8% over the prior fiscal year. This increase was primarily the result of (i) payroll benefits increased by \$1.1 million or 19.3%, (ii) expenses for equipment and repairs increased by \$0.9 million or 25.9% and (iii) enforcement expenses increased by \$0.6 million or 13.3%. Such increases were offset by decreases in personnel services, by \$0.5 million or 4.6%, and transponder expenses, by \$0.3 million or 35.8%.

- The increase in payroll benefits was the result of workers compensation payments of \$0.9 million in fiscal year 2013 compared to \$0.4 million in fiscal year 2012.
- Enforcement increase is due to additional capital projects coming on-line requiring safety details during fiscal year 2013.
- The increase in expenses for equipment and repairs is due to increased vehicle fleet maintenance.
- Of the decrease in personnel services, \$0.3 million was due to capitalization of labor costs to fixed assets, as compared to no capitalization in fiscal year 2012.
- The decrease in transponders is directly associated with customer requests.

Renewal and replacement costs were \$9.6 million, an increase of 3.1% over the prior year, but slightly below the budgeted amount of \$9.8 million. The difference between costs versus budget is timing of the expenditures. Fiscal year 2013 program expenditures include resurfacing, bridge rehabilitation, guardrail replacement, drainage repairs, bridge painting and toll plaza repairs.

Type	Expensed	Capitalized	Total	
Renewal & Replacement	\$6,368	\$3,260	\$9,628	

Total toll transactions decreased by 0.44% from the previous year. Most toll locations experienced a moderate decrease in traffic. However, the opening of the Merrimack Premium Outlet Mall (a facility with over 100 stores) located adjacent to the Merrimack Industrial Toll Exit 10 that opened June 14, 2012, coincided with an increase in toll transactions by 45.4%, and increased revenue by 41.8% compared to the previous year.

Fiscal Year 2013 Status of Capital Fixed Assets

The Department of Transportation's finance staff performed a full in-depth review and established fixed asset procedures, resulting in the elimination of a material weakness regarding fixed asset reporting in the 2013 fiscal year audit.

During fiscal year 2013, Capital Improvement Program expenditures totaled \$77.7 million, a 31.3% increase over the 2012 amount of \$59.3 million. The primary projects included in these expenditures include (i)

construction of Exits 11 through 16 (in Rochester), (ii) I-93 Bridge replacements in Bow, (iii) US 3 over the F. E. Everett Turnpike bridge replacement in Bedford, (iv) Little Bay Bridge and Spaulding Turnpike improvements at Exits 3 & 4 associated with the Newington/Dover construction, (v) NH 107 over I-95 Bridge improvements and (vi) ORT construction in Hooksett.

Fiscal Year 2013 Summary of Liabilities and Debt Service

In fiscal year 2010, the Turnpike System acquired the I-95 Piscataqua River Bridge and 1.6-mile segment of I-95 owned by the State Highway System and executed the I-95 Note. Interest is at the State's borrowing rate over a maximum period of 20 years. The State interest rate in effect at June 30, 2013 on the I-95 Note was 4%. However, under the terms of the note and as prescribed by law, the Commissioner of Transportation and the State Treasurer may agree from time to time to modify the payment schedule with respect to payments due to the State Highway Fund from and after July 1, 2011. In fiscal year 2011, and in fiscal year 2014, the Commissioner and Treasurer did agree to such a modification of the payment schedule. The accelerated payment schedule will pay off the note in fiscal year 2016 with accelerated payments drawn from the Turnpike General Reserve Account.

During fiscal year 2013, an I-95 Note payment of \$26.0 million (including \$1.7 million in interest) was made to the State Highway Fund. For fiscal year 2014 and 2015, the I-95 Note payments to the State Highway Fund are budgeted at \$15 million and \$14.2 million, respectively. The revised annual maturities are as follows:

Total	\$28,199	\$ 1,389	\$29,588
2016	414	4	418
2015	13,765	405	14,170
2014	\$14,020	\$ 980	\$15,000
	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
Payable During the Fiscal Year Ending June 30.	(A	Amounts in thousan	ds)

Restricted assets at fair market value are segregated into the following accounts as of June 30, 2013:

Restricted Cash, Cash Equivalents and Investment Accounts	2013	(Amounts in thousands) 2012
Revenue Bond Debt Service Reserve Account	\$38,827	\$33,334
Revenue Bond Cash Construction Account	17,322	0
Revenue Bond Cash Construction Account (Restricted Investment)	18,734	0
Revenue Bond Principal Debt Service Account	7,960	7,355
Revenue Bond Interest Debt Service Account	5,933	4,310
Revenue Bond Insurance Reserve Account	3,005	3,009
Total Restricted Assets	\$91,781	\$48,008

The amounts shown above are invested in permitted investments in accordance with the Bond Resolution.

Fiscal Year 2012

Gross revenues (operating revenue, investment income, and miscellaneous) available for operating expenses, debt service, reserves and improvement projects totaled \$123.5 million in fiscal year 2012. This represents a less than 1 % increase relative to fiscal year 2011.

Total Operating Revenues in fiscal year 2012 were \$119.9 million, an increase of 1.1% over fiscal year 2011. This slight increase in operating revenues was due primarily to federal reimbursement for renewal and replacement expenses for painting costs incurred on the I-95 Piscataqua River Bridge in Portsmouth. The Turnpike System's primary revenues are generated from toll collections comprising \$117.9 million of net revenue. These revenues are essentially flat as compared to fiscal year 2011 despite the impact of the opening of the Manchester Airport Access Road (MAAR).

Operating Expenses (excluding depreciation and funds for renewal and replacement and debt service) in fiscal year 2012 were \$40.6 million, a decrease of 4.0% from the prior fiscal year. This decrease was primarily due to a decrease in Personnel costs and benefits due to the implementation of lean staffing initiatives for toll operations and a decrease in winter maintenance due to cost reduction measures and a less severe winter.

Renewal and replacement expenses were \$9.3 million, a decrease of 35% from the prior year, but slightly above the budgeted amount of \$9.2 million. The fiscal year 2011 increase was due to multi-year contractual obligations and available balances carried forward from prior years, and a more aggressive renewal and replacement program. Fiscal year 2012 program expenditures included resurfacing, bridge rehabilitation, guardrail replacement, drainage repairs, bridge painting and toll plaza repairs.

Transactions increased in the E-ZPass Program with overall E-ZPass utilization increasing by 1.9% over the previous year. The Hampton Open Road Tolling (ORT) plaza experienced an increase in E-ZPass utilization of 2.5% over the previous year. Construction on the second ORT facility in New Hampshire began in April 2012 at the Hooksett Toll Plaza on I-93. The improvements also include the rehabilitation of the existing toll plaza, roadway widening and reconstruction, and bridge rehabilitation at three area locations. The project is scheduled to be substantially complete, and the ORT lanes operational, by June 2013.

Fiscal Year 2012 Review of Capital Fixed Assets

For several years, the annual audit of the Turnpike System has reported material weakness associated with challenges in accounting for and reporting capital assets. Management of the Department of Transportation, in a diligent effort to resolve this reporting issue and in advance of a state-wide effort to build an integrated asset management system, purchased and installed a basic fixed asset tracking system and dedicated staff time to an exhaustive review of Turnpike System infrastructure assets. During this review, the Department identified three capital improvement projects for which substantial engineering was completed, but for which construction has yet to be funded (two projects associated with the Circumferential Highway, listed as Projects A10 and A11 on page 39 and one project at Exit 10 on Spaulding Turnpike listed as Project B7 on page 40). Legislative authority for these projects remains in current law.

Review and discussion with the Audit Division of the Legislative Budget Assistant prompted the Department of Transportation to consider whether or not these projects should continue to be valued as Infrastructure Assets or should be considered as Construction in Progress, or temporarily or permanently impaired assets. Based on this review and discussion, it has been determined that these projects are not considered impaired and remain in Capital Assets as Infrastructure as originally presented. These three projects are so recorded in the Fiscal Year 2012 audited financial statements.

During fiscal year 2012, Capital Improvement Program expenditures totaled \$59.1 million, a 14.5% increase over the fiscal year 2011 amount of \$51.6 million.

During fiscal year 2012, an I-95 Note payment of \$26.0 million (including \$2.7 million in interest) was made to the State Highway Fund. See *The Turnpike System – Eastern Turnpike – I-95 Acquisition* for a description of the accelerated payment plan contained in the current budget.

Restricted assets at fair market value are segregated into the following accounts as of June 30:

	2012	(Amounts in thousands) 2011
Revenue Bond Cash Construction Account	\$ 0	\$13,434
Revenue Bond Interest Debt Service Account	4,310	4,021
Revenue Bond Principal Debt Service Account	7,355	6,487
Revenue Bond Debt Service Reserve Account	33,334	34,377
Revenue Bond Insurance Reserve Account	3,009	3,001
Total Restricted Assets	\$48,008	\$61,320

The amounts shown above are invested in Permitted Investments in accordance with the Bond Resolution.

The State primarily retains the risk for losses, except where the provisions of law allow for the purchase of commercial insurance or where commercial insurance has been proven beneficial for the general public. Settled claims, under the insurance program, have not exceeded insurance coverage in any of the last three years. The State provides self-funded health benefits to employees through plans in which claims are administered and paid by carriers. GASB Statement No. 10, Financial Reporting for Risk Financing and Related Insurance Issues, requires the Turnpike System to estimate and record a liability when the risk of loss to the Turnpike System is probable and the amount of loss can be reasonably estimated.

The State is self-insured for its workers compensation, retaining all of the risks associated with claims. The State utilizes an actuarial study that provides an updated estimate of the outstanding liabilities for the prior years' claims. The study also contains assumptions about loss development patterns, trend and other relevant claim characteristics based on the state's historic loss experience. The following table presents changes in Turnpike System workers compensation claim liabilities in the State Employee Benefit Risk Management Fund during the fiscal years ended June 30, 2011 and 2012:

(Amounts in thousands)

1		(/20/2010			(/20/2011			(/20/2012		· ·
		6/30/2010			6/30/2011			6/30/2012		Long-
		Balance	Increases	Decreases	Balance	Increases	Decreases	Balance	Current	Term
	Total	\$1,900	\$541	(\$451)	\$1,990	\$383	(\$384)	\$1,989	\$353	\$1,636

Fiscal Year 2011

Gross revenues (toll revenue, investment income, and miscellaneous) available for operating expenses, debt service, reserves and improvement projects totaled \$122.4 million, a 1.4% increase over fiscal year 2010. The increase in miscellaneous income was primarily due to the \$3.1 million interest subsidy received with respect to the 2009 Series A Build America Bonds.

Operating revenues (primarily toll revenue) in fiscal year 2011 were \$118.6 million, an increase of 0.2% over fiscal year 2010.

Operating expenses (excluding depreciation and funds for renewal and replacement and debt service) in fiscal year 2011 were \$42.3 million an increase of 5.5% over the prior year. This increase is primarily attributable to the heavy winter storms in 2011.

Renewal and replacement expenses were \$14.3 million, an 83.6% increase over the prior year and above the budgeted amount of \$9.8 million. The increase was due to contractual obligations and available balances carried forward from prior years, and a more aggressive renewal and replacement program. Fiscal year 2011 program expenditures included bridge rehabilitation, culvert repair, pavement resurfacing, signage, and toll plaza maintenance.

During fiscal years 2010 and 2011, accelerated cash payments of \$30.0 million and \$20.0 million, respectively, were made to the Highway Fund in connection with the I-95 Note.

See *The Turnpike System – Eastern Turnpike – I-95 Acquisition* for a description of the accelerated payment plan contained in the current budget.

During fiscal year 2011, Capital Improvement Program expenditures paid from Turnpike funds totaled \$52,076,351.

For fiscal year 2011, the State reported the financial results of the Turnpike System as an enterprise fund within the State's Comprehensive Annual Financial Report for the fiscal year ending June 30, 2011.

Restricted assets at estimated fair value are segregated into the following accounts as of June 30:

	2011	2010
Revenue Bond Interest Debt Service Account	\$ 4,021,129	\$ 5,523,175
Revenue Bond Principal Debt Service Account	6,487,176	6,518,333
Revenue Bond Debt Service Reserve Account	34,376,930	34,376,637
Revenue Bond Construction Account	13,433,789	57,582,412
Revenue Bond Insurance Reserve Account	3,000,978	3,000,000
Revenue Bond General Reserve Account	*	2,000,000
Total Restricted Assets	\$61,320,002	\$109,000,557

Beginning in fiscal year 2011, the General Reserve Account is properly classified as an unrestricted asset with a balance of approximately \$61.9 million of Cash and Cash Equivalents at June 30, 2011.

The amounts shown above are invested in Permitted Investments in accordance with the Bond Resolution.

Based upon Gross Revenues, Direct Operating Expenses, Revenue Bond Debt Service Requirements, and Renewal and Replacement budgeted expenditures, the Revenue Bond Coverage Ratio was 2.28 and the All Obligations Coverage Ratio was 1.74. The required fiscal year 2011 payment on the note issued in connection with the I-95 Note did not require current year revenues because unrestricted net assets at June 30, 2010 (\$59.5 million) exceeded the amount of the payment. Accordingly, the payment was not included in the All Obligations Coverage Ratio for fiscal year 2011.

Fiscal Year 2010

Gross revenues (toll revenue, investment income, and miscellaneous) available for operating expenses, debt service, reserves and improvement projects totaled \$120,705,375, a 12.0% increase from fiscal year 2009.

Operating revenues in fiscal year 2010 were \$118,403,066, an increase of 10.9% from fiscal year 2009. The increase in operating revenues was driven largely by the toll rate increase at the Hampton main line plaza implemented on July 1, 2009. Investment income increased by \$1,271,812 primarily due to the interest rebate on the 2009 Series A Build America Bonds.

Operating expenses (excluding depreciation and funds for renewal and replacement) in fiscal year 2010 were \$40,114,120, a decrease of 0.6% from the prior year.

Renewal and replacement expenses were \$7,792,725, a 0.2% decline from the prior year and below the budgeted amount of \$9,600,000. The decline was due to fluctuations in contract activity and payment timing. In accordance with New Hampshire Revised Statutes Annotated 237:49-a, unspent budgeted amounts do not lapse and are carried forward into future fiscal years. Fiscal year 2010 program expenditures included bridge rehabilitation, pavement resurfacing, signage, median barrier installation, bridge painting, and toll plaza maintenance. The increase in depreciation expense as compared to fiscal year 2009 was primarily due to the addition of the open-road tolling assets.

In fiscal year 2010, the Turnpike System recorded three non-operating expenses that included: (1) the purchase of the I-95 bridge from the State of New Hampshire (Highway Fund) which resulted in an intra-entity expense of \$116,564,606; (2) the purchase of the North and South Bound Hooksett Rest Areas from the State of New Hampshire (Liquor Commission) which resulted in an intra-entity expense of \$6,222,406 and (3) the sale of three contiguous parcels of Turnpike System owned land in Manchester, which resulted in a loss of \$953,200. The I-95 and Hooksett Rest Area asset values were recorded at the related party's net book value of \$3,435,394 (\$15,782,909 in cost and \$12,347,515 in accumulated depreciation) and \$277,594 (in cost), respectively.

To acquire the 1.6-mile segment of I-95 owned by the Highway System, the Turnpike System entered into a long term note with payments to be made to the Highway Fund. Interest will be paid at the State's borrowing rate over a maximum period of 20 years. The current interest rate on the note is 4%. However, the Commissioner of Transportation and the State Treasurer may agree from time to time to modify the payment schedule with respect to payments due to the State from and after July 1, 2011. During fiscal year 2010, a cash payment of \$30.0 million was made to the Highway Fund and further modifications were agreed to in subsequent years. See *The Turnpike System – I-95 Acquisition* for a description of the accelerated payment plan contained in the current budget.

During fiscal year 2009, the Turnpike System sold a portion of land in Hudson (formerly known as Benson's), known to be contaminated with hazardous waste. As part of the sale, the Turnpike System agreed to remediate the hazardous waste at the site. For this pollution remediation obligation, the Turnpike System recognized a liability of \$3.0 million at June 30, 2009, which was reduced to \$2.2 million at June 30, 2010 as a result of a re-estimate by an independent consulting firm. There were no Pollution Remediation Obligation (PRO) payments made during fiscal year 2010 because the property owner, the Town of Hudson, has not determined the best use of the property.

Also during fiscal year 2010, the Turnpike System recognized a PRO liability of \$413,325 due to groundwater pollution at the Hampton Toll Plaza. Estimates used to quantify the cost of remediation include the cubic yards of material to be excavated and removed from the landfill and the removal of hazardous material.

During fiscal year 2010, Capital Improvement Program expenditures totaled \$70,220,523, including \$(406,432) reimbursed to State and federal highway sources and paid from Turnpike funds.

For fiscal year 2010, the State reported the financial results of the Turnpike System as an enterprise fund within the 2010 CAFR. Set forth below is information which updates items that were formerly included in the notes to the separate Turnpike System financial statements.

Restricted assets at estimated fair value are segregated into the following accounts as of June 30:

	2010	2009
Revenue Bond Interest Debt Service Account	\$ 5,523,175	\$ 3,608,424
Revenue Bond Principal Debt Service Account	6,518,333	5,425,417
Revenue Bond Debt Service Reserve Account	34,376,637	26,455,334
Revenue Bond Construction Account	57,582,412	0
Revenue Bond Insurance Reserve Account	3,000,000	3,000,000
Revenue Bond General Reserve Account	2,000,000	2,000,000
Total Restricted Assets	\$109,000,557	\$40,489,175

The amounts shown above are invested in Permitted Investments in accordance with the Bond Resolution.

The State Highway and Safety Departments, on behalf of the Turnpike System, have performed certain engineering and safety patrol activities. The Turnpike System reimbursed the cost of these activities, amounting to approximately \$7.0 million and \$6.7 million for fiscal years 2010 and 2009, respectively.

The State primarily retains the risk for losses, except where the provisions of law allow for the purchase of commercial insurance or where commercial insurance has been proven beneficial for the general public. Insurance claims have not exceeded insurance coverage in any of the last three fiscal years. There have not been any significant changes in insurance coverage from the prior year. The State provides self-funded health benefits to employees through plans in which claims are administered and paid by carriers. GASB Statement No. 10, Financial Reporting for Risk Financing and Related Insurance Issues, requires the Turnpike System to estimate and record a liability when the risk of loss to the Turnpike System is probable and the amount of loss can be reasonably estimated. Changes in the worker's compensation claims accrual recorded in the balance sheet in fiscal years 2010 and 2009 are presented in the following table. This liability is the Turnpike System's best estimate based on available information.

	2010	2009
Liability, beginning of year	\$2,045,000	\$2,318,000
Provisions for claims	36,000	0
Payments	(181,000)	(273,000)
Liability, end of year	\$1,900,000	\$2,045,000

Debt Service Coverage

The following table shows debt service coverage for fiscal years 2014 through 1996.

SCHEDULE OF DEBT SERVICE COVERAGE RATIO For the Fiscal Years 2014 - 1996

(Amounts in thousands)

(A /

Fiscal Year	Gross Revenues	Direct Operating Expenses	(A) Net Revenue Available for Service	(B) Revenue Bond Debt Service Requirements		(A / B) Revenue Bond Coverage Ratio	(C) G.O. Bond Debt Service Requirements	(D) Renewal & Replacement	(B+C+D) Total	(B+C+D)) All Obligations Coverage Ratio
2014	\$119,373	\$42,469	\$76,904	\$39,044	2	1.97	\$ -	\$10,000	\$49,044	1.57
2013	118,027	42,213	75,814	38,299	2	1.98	-	9,800	48,099	1.58
2012	118,856	4 40,653 1	78,203	33,328		2.35	-	9,200	42,528	1.84
2011	119,314	42,339	76,975	33,745		2.28	599	9,800	44,144	1.74
2010	119,407	40,171	79,236	29,656		2.67	669	9,600	39,925	1.98
2009	107,660	40,361	67,299	25,873		2.6	1,597	10,040	37,510	1.79
2008	106,814	37,122	69,692	25,710		2.71	1,713	8,300	35,723	1.95
2007	89,054	36,158	52,896	28,078		1.88	2,985	6,047	37,110	1.43
2006	83,054	41,784	41,270	25,831		1.6	4,219	5,871	35,921	1.15
2005	68,318	30,041	38,277	27,003		1.42	4,246	5,700	36,949	1.04
2004	66,463	26,568	39,895	23,865		1.67	4,842	5,600	34,307	1.16
2003	67,086	24,505	42,581	24,749		1.72	5,183	5,700	35,632	1.2
2002	66,218	23,877	42,341	26,452		1.6	5,415	5,365	37,232	1.14
2001	63,981	21,352	42,629	25,352		1.68	5,696	5,431	36,479	1.17
2000	63,034	22,064	40,970	26,452		1.55	5,973	5,308	37,733	1.09
1999	59,257	18,794	40,463	22,286		1.82	6,304	4,119	32,709	1.24
1998	58,033	16,352	41,681	21,678		1.92	6,519	3,990	32,187	1.29
1997	55,714	17,231	38,483	21,597		1.78	6,747	3,000	31,344	1.23
1996	53,231	17,024	36,207	21,595		1.68	6,975	3,000	31,570	1.15

^{1.} Fiscal years 2006 through 2014 calculations of Direct Operating Expenses deduct the entire amount of current year depreciation expense (Turnpikes, Federal, & Highway match portions). Prior year calculations reflect the historical practice of deducting only the Turnpikes portion of depreciation expense.

^{2.} For fiscal years 2013 and 2014, debt service requirement consists of total payments to the Debt Service Account as required by the bond resolution. Debt service requirement calculations in the previous fiscal years consisted of the actual principal and interest paid during the fiscal year. The coverage ratios for 2013 and 2014 using actual debt service paid are 2.05 and 2.13, respectively. Debt service reflects reduced BAB subsidy payments resulting from federal sequestration.

^{3.} Unaudited toll covenant calculations indicate adequate toll revenues for fiscal year 2014. The revenue bond coverage ratio was satisfied at 1.97 for the 1.2 times test. The all obligations coverage ratio was satisfied at 1.57 for the 1.0 times test, as calculated by the Department. Chapter 144, Laws of 2009 authorized the acquisition and transfer of a bridge and 1.6 mile section of I-95 to the Turnpike System for \$120 million. The Turnpike System continues to make payments to the State Highway Fund with respect to the I-95 acquisition (See The Turnpike System –Eastern Turnpike-I-95 Acquisition. Because the Turnpike System unrestricted cash balance at the end of each fiscal year exceeded the amount payable in each following fiscal year, no current fiscal year revenues were needed and the Note Payable to State Highway Fund was not included in the all obligations ratio for fiscal years 2011 through 2014.

4. Gross Revenues less Federal revenue of \$1.3 million.

TURNPIKE SYSTEM INDEBTEDNESS

As of June 30, 2014, the Turnpike System had \$405,240,000 of Turnpike System Revenue Bonds Outstanding and no State of New Hampshire general obligation bonds to be paid from Turnpike System Revenues. The following table presents Outstanding Turnpike System Revenue Bond Debt Service in each fiscal year on an accrual basis. In addition to the amounts listed below, beginning in State fiscal year 2012 through fiscal year 2029, the Turnpike System is obligated to pay to the Department of Transportation for credit to the State's Highway Fund approximately \$5.9 million per year as a result of the acquisition of a portion of I-95. The State's operating budget for fiscal years 2012 and 2013 accelerated these payments by adding a \$20.1 million payment each year for a total payment of \$26 million in each of fiscal years 2012 and 2013. The State's operating budget for fiscal years 2014 and 2015 again accelerated the payments. The accelerated payments will result in this debt being paid off in fiscal year 2016. The original schedule of payments agreed to between the Commissioner of Transportation and the State Treasurer was adjusted accordingly. These amounts are in addition to a total of \$50 million paid for this acquisition in fiscal years 2010 and 2011 from available amounts in the General Reserve Account of the Turnpike System. To date, approximately \$131 million has been paid in fiscal years 2010 through 2015. See *The Turnpike System – Management Discussion of Historical Revenues and Expenditures – Fiscal Year 2014*, and *The Turnpike System – Eastern Turnpike – I-95 Acquisition*.

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TURNPIKE SYSTEM DEBT SERVICE *(1) For Fiscal Years 2015 through 2043 (on an Accrual Basis)

Fiscal Year Ending <u>June 30</u>	Existing Debt Service	Debt Service on 2015 Series A Bonds	Total Debt Service Payable <u>By Turnpike</u>
2015	\$ 39,055,452		\$ 39,055,452
2016	39,051,196	\$ 2,311,335	41,362,531
2017	37,387,373	3,973,500	41,360,873
2018	33,040,777	8,321,500	41,362,277
2019	33,042,573	8,317,313	41,359,886
2020	30,939,511	10,420,125	41,359,636
2021	26,347,531	15,013,000	41,360,531
2022	26,545,048	8,019,125	34,564,173
2023	26,357,987	1,317,750	27,675,737
2024	26,249,574	_	26,249,574
2025	20,662,619	_	20,662,619
2026	20,676,168	_	20,676,168
2027	20,691,276	_	20,691,276
2028	20,705,381	_	20,705,381
2029	20,724,400	_	20,724,400
2030	15,174,807	_	15,174,807
2031	15,186,630	_	15,186,630
2032	15,194,044	_	15,194,044
2033	15,197,519	_	15,197,519
2034	15,204,916	_	15,204,916
2035	15,211,258	_	15,211,258
2036	15,218,826	_	15,218,826
2037	15,226,028	_	15,226,028
2038	15,235,890	_	15,235,890
2039	15,243,377	_	15,243,377
2040	9,433,197	_	9,433,197
2041	6,522,167	_	6,522,167
2042	6,520,900	_	6,520,900
2043	543,400		543,400
	\$596,589,826	\$57,693,648	\$654,283,474

^{*} Totals may not add due to rounding.

CAPITAL IMPROVEMENT PROGRAM

In 1986, the State Legislature adopted the State's first Ten-Year Capital Improvement Program for transportation in New Hampshire, including specific components relating to the Turnpike System. Every two years, this long term capital program is updated and revised. The Turnpike System component of the Ten-Year Plan, as from time to time modified by the Legislature, is referred as the "Capital Improvement Program." The current total estimated cost of the Capital Improvement Program, including expenditures to date, is approximately \$1.153 billion through fiscal year 2024, which the State has funded and intends to fund through Bond proceeds, investment earnings, available toll revenues and federal funds. As of June 30, 2014, over \$681 million had been expended on

⁽¹⁾ Net of direct payments expected to be received from the United States Treasury. While the State is entitled to request subsidies in the amount of 35% of the taxable interest payable by the State in connection with its \$150,000,000 Turnpike System Revenue Bonds, 2009 Series A (Federally Taxable - Build America Bonds - Direct Payment), due to the effects of sequestration, the State has received and currently expects to receive through federal fiscal year 2024, approximately 7.3% less than the requested amount. See "Security for the Bonds – Toll Rate Covenant – Build America Bonds."

the Capital Improvement Program, of which amount, approximately \$545 million had been funded with proceeds of Bonds.

The Capital Improvement Program is intended to improve the safety, condition, and capacity of the Turnpike System. A summary of the major projects currently underway and future projects is as follows:

Projects underway or complete and open to traffic financed with Turnpike funds and anticipated Bond proceeds:*

Central Turnpike

- Engineering and replacement of an F.E. Everett Turnpike/I-93 bridge in Bow and Concord (A21).
- Engineering and construction, specifically on five bridges, of the F.E. Everett Turnpike through the Millyard area of Manchester (A22).

Spaulding Turnpike

- Engineering and right-of-way acquisition in Newington and Dover on the Spaulding Turnpike including widening Little Bay Bridges and reconstructing Spaulding Turnpike in Newington (B12).
- Construction of the Dover portion of the Spaulding Turnpike and rehabilitation of the General Sullivan Bridge in Dover (B13).

Blue Star Turnpike

• Engineering and construction of the bridge on the Blue Star Turnpike carrying I-95 over the Taylor River in North Hampton and Hampton (C4).

System-wide

• Implementation of Open Road Tolling at Bedford (D5c).

The planning and scheduling of projects for the Capital Improvement Program is a dynamic process with changing priorities, based in part on traffic growth, right-of-way acquisition needs, environmental constraints, and financial constraints. Such factors can also result in modification in cost as schedules of particular projects in the Capital Improvement Plan.

The State modifies the Capital Improvement Program from time to time in order to address particular needs of the Turnpike System, and prepares a monthly report to track the progress, expenditures, and estimated cost of the projects (for fiscal years 2014 through 2024) in the Program. The timing of particular projects listed above is subject to change as a result of various factors, including permitting and environmental issues that may arise, as well as other unforeseen factors.

The following is a brief description of the projects that comprise the Capital Improvement Program for the Turnpike System, including current cost estimates (which include monies already spent) and projected completion dates. Projected construction costs for the Capital Improvement Program were based on estimated construction costs in the year of project advertising applying an annual inflation rate of 3%. The Department considers these construction estimates reasonable.

^{*} Letter and number at the end of each project denotes project reference under heading "Project Descriptions" hereafter.

Project Descriptions

Central Turnpike	<u>Description</u>	Estimated Cost (Millions)	Completion Date
Project A1	Preliminary engineering and right-of-way acquisition for Exits 8 and 11, including ramp toll facilities (Merrimack/Nashua).	\$1.3	December 1989 ⁽¹⁾
Project A2	Construction of new interchange at Exit 8 to relieve traffic congestion at Interchange 7 (Nashua).	\$10.1	June 1988 ⁽¹⁾
Project. A3	Preliminary engineering and right-of-way acquisition for Exits 1 and 2 (Nashua).	\$26.2	June 2001 ⁽¹⁾
Project A4	Reconstruction of Exit 11 and construction of northbound "off" and southbound "on" ramp toll facilities (Merrimack).	\$11.0	July 1993 ⁽¹⁾
Project A5	Engineering, right-of-way acquisition, and construction of new mainline toll plaza (Bedford).	\$5.4	January 1989 ⁽¹⁾
Project A6	Engineering, right-of-way acquisition, and construction of a new interchange two miles south of Exit 11 (formerly Exit 8). Merrimack Industrial Park Interchange includes "off" and southbound "on" toll facilities (Merrimack).	\$22.4	October 1990 ⁽¹⁾
Project A7	Engineering, right-of-way acquisition and construction of Camp Sargent Road bypass. Project will interconnect Amherst Street in Nashua with the new interchange Project A6 (Merrimack).	\$8.2	December 1994 ⁽¹⁾
Project A8	Preliminary engineering and right-of-way acquisition for widening the Central Turnpike between Exits 3 and 7 (Nashua).	\$22.8	April 2002 ⁽¹⁾
Project A10	Engineering, right-of-way acquisition, and construction of a portion of the southern segment of the circumferential highway in Nashua.	\$42.3	July 2001 ⁽²⁾
Project A11	Engineering and right-of-way acquisition of the northern segment of the circumferential highway (Nashua/Hudson/Litchfield).	\$32.1	June 2005 ⁽¹⁾
Project A12	Reconstruction of Exits 1 and 2 and construction of connector to the circumferential highway (Nashua).	\$59.4	August 2002 (1)
Project A13	Widening and reconstruction of Central Turnpike between Exits 3 and 7 (Nashua).	\$84.7	May 2002 ⁽¹⁾
Project A14	Engineering, right-of-way acquisition, and construction of Bedford Road Interchange including toll facilities (Merrimack).	\$6.9	November 1990 ⁽¹⁾
Project A15	Reconstruction of the Exit 5 Granite St Bridge with two new ramps (Manchester).	\$22.8	June 2006 ⁽¹⁾
Project A16	Study of feasibility of widening Central Turnpike between I-89 Interchange and Interchange I-393 (Bow/Concord).	\$0.1	August 1992 ⁽¹⁾
Project A17	Construction of southbound only toll facilities of Central Turnpike and southbound on-ramp at Exit 1 (Nashua).	\$0.4	(3)
Project A18	Engineering, right-of-way, and construction of F.E. Everett bridge over the Souhegan River in Merrimack.	\$16.0	July 2011 ⁽¹⁾
Project A19	Engineering and construction of the roadway approaches including expansion of the Bedford toll plaza (Merrimack-Bedford).	\$7.4	December 2004 ⁽¹⁾
Project A20	Engineering, right-of-way acquisition, and construction of US Rte. 3 bridge over the F. E. Everett Turnpike in Bedford including widening from Merrimack to Bedford.	\$11.6	July 2013 ⁽¹⁾

Central Turnpike	Description	Estimated Cost (Millions)	Completion Date
Project A21	I-93 bridge re-decking for 4 bridges in Bow and Concord, and engineering for I-93 corridor widening	\$33.6	June 2016
Project A22	Rehabilitation of 5 bridges in the Manchester mill yard.	\$32.4	November 2016
Project A23	I-293 bridge rehabilitation over Black Brook between exit 6 and exit 7.	\$4.1	October 2025 ⁽⁸⁾
Project A24	Remove Merrimack Exit 12 Toll Plaza	\$0.5	December 2014 ⁽¹⁾
Project A25	Nashua to Bedford ITS deployment on F.E.E.T.	\$4.1	October 2016
Project A26	Engineering, Right-of-Way acquisitions and construction of F.E.E.T. widening of 3 locations from Nashua to Bedford	\$70.0	June 2024
Project A27	Engineering and Right-of-Way acquisitions for Exit 6 & Exit 7 Interchange Improvements in Manchester	\$11.0	June 2024
Spaulding Turnpike	<u>Description</u>	Estimated Cost (Millions)	Completion Date
Project B1	Engineering, right-of-way acquisition and reconstruction of the Gosling Rd Interchange (Newington/Portsmouth).	\$13.4	November 1993 ⁽¹⁾
Project B2	Safety improvements on the Spaulding Turnpike to include median guardrail and safety improvements (Dover/Rochester).	\$6.6	June 2002 ⁽¹⁾
Project B3	Expansion of Dover Toll Plaza (Dover).	\$1.5	July 2000 ⁽⁴⁾
Project B4	Right-of-way acquisition in median of Spaulding Turnpike (Newington).	\$2.7	March 1993 ⁽¹⁾
Project B5	Engineering of by-pass around North Conway.	\$0.1	December 1990 ⁽¹⁾
Project B6	Dover/Somersworth Weeks traffic circle.	\$1.0	December 1994 ⁽¹⁾
Project B7	Engineering for design of Exit 10 on the Spaulding Turnpike (Dover).	\$4.1	June 2006 ⁽¹⁾
Project B8	Construction of Exit 10 on the Spaulding Turnpike (Dover).		Future Project ⁽⁵⁾
Project B9	Reconstruction and right-of-way acquisition for Exit 6W/US Rte. 4 (Scammell Bridge) (Dover).	\$13.0	November 1997 ⁽¹⁾
Project B10	Engineering, right-of-way acquisition, and construction of Exits 11 through 16 (Rochester).	\$127.6	May 2016 ⁽⁹⁾
Project B11	Engineering, right-of-way acquisition, and construction of the Turnpike ramps at Exit 4 associated with NH 16/US (Newington/Dover).	\$13.4	June 2006 ⁽¹⁾
Project B12	Engineering, right-of-way acquisition, and construction of Newington-Dover; Little Bay Bridge widening and Newington construction	\$162.6	September 2017
Project B13	Dover, General Sullivan Bridge Construction ⁽⁶⁾	\$84.3	August 2021

Blue Star (Route I- 95) Turnpike	<u>Description</u>	Estimated Cost (Millions)	Completion Date
Project C1	Expansion of Hampton Toll Plaza (Hampton/North Hampton).	\$2.4	July 1991 ⁽¹⁾
Project C2	Engineering and Construction of roadway widening of the approaches to the Hampton main line toll plaza (Hampton).	\$2.5	June 2003 ⁽¹⁾
Project C3	Engineering and construction for the widening of the Hampton ramp toll plaza and approaches (Hampton).	\$7.1	June 2006 ⁽¹⁾

Blue Star (Route I- 95) Turnpike	<u>Description</u>	Estimated Cost (Millions)	Completion Date
Project C4	I-95, Replacement of the Taylor River Bridge on the Blue Star Highway and replacement or removal of the Taylor River Dam in Hampton at mile 3.6501	\$16.8	October 2019
Project C6	Repair and Improve bridge on Route 107 over I-95 in Seabrook	\$3.5	June 2014 ⁽¹⁾
Project C7	Construction of sound wall in Portsmouth	\$2.9	May 2013 ⁽¹⁾
		Estimated Cost	

System Wide	Description	Estimated Cost (Millions)	Completion Date
Project D1	Administrative	\$37.1	on-going
Project D2	Consultant Studies.	\$0.8	on-going
Project D3	Electronic Toll Collection equipment including signs.	\$25.3	December 2005 ⁽¹⁾
Project D4	Intelligent Transportation deployment on the Blue Star and Spaulding Turnpikes.	\$2.3	on-going
Project D5	Construction of Open Road Tolling at the following locations:		
	a) Hampton	\$16.8	June 2011 ⁽¹⁾
	b) Hooksett	\$22.5	October 2013 ⁽¹⁾
	c)Bedford ⁽⁶⁾	\$9.0	May 2018
	d)Dover	\$12.4	October 2021
	e) Rochester	\$14.0	October 2022
Total		\$1,152,5 ⁽⁷⁾	

Total \$1,152.5

⁽¹⁾ Actual completion date.

⁽²⁾ The segment between Route 3A and the Central Turnpike is complete; the portion from Route 3A to Route 111 has been deferred.

⁽³⁾ The Legislative authority to build the Nashua toll facilities was repealed in fiscal year 2001.

⁽⁴⁾ Removed from the State's 10-year Highway Improvement Plan.

⁽⁵⁾ The project has been placed "on hold" until further notice.

⁽⁶⁾ Projects funded under the current toll structure.

⁽⁷⁾ Numbers may not add due to rounding.

⁽⁸⁾ Project delayed pending completion of engineering study for exits 6 and 7 in Manchester.

⁽⁹⁾ Spaulding Turnpike construction was completed in June 2013. One remaining contract to construct the Rochester maintenance facility is scheduled to be completed in May 2016.

CAPITAL IMPROVEMENT PROGRAM EXPENDITURES FISCAL YEARS 1986 THROUGH 2016

Set forth below is a table of Capital Improvement Program expenditures on an unaudited cash basis for fiscal years 1986 through 2009, on a GAAP basis for fiscal years 2010 through 2014, and on a forecasted basis for fiscal years 2015 and 2016. The timing and amounts of forecasted capital expenditures are subject to change.

E' 137	G : 1
Fiscal Year	Capital
Ending June 30,	Expenditures
1986	\$ 3,703,014
1987	12,846,330
1988	15,092,609
1989	34,183,782
1990	31,457,483
1991	25,308,194
1992	29,988,101
1993	33,941,502
1994	30,665,402
1995	40,452,057
1996	29,198,433
1997	24,917,835
1998	26,260,770
1999	30,544,034
2000	19,719,168
2001	10,148,747
2002	6,469,689
2003	10,242,505
2004	19,437,590
2005	20,503,930
2006	13,176,569
2007	8,514,987
2008	9,159,186
2009	23,250,730
2010	66,088,919
2011	51,613,827
2012	59,322,096*
2013	77,656,689
2014	52,836,197
Actual	816,700,375
2015	42,870,000**
2016	41,350,000
Estimated	84,220,000
Total	
1 Otal	<u>\$900,920,375</u>

^{*} The Annual Report with Respect to Turnpike System Revenue Bonds dated February 22, 2013 reported \$59,142,096, which was understated by \$180,000.

^{**} Estimate, from Turnpike System Priority Capital Improvement Program (Status Report –March, 2015).

Contingencies

Delays in obtaining the many necessary permits, licenses and approvals to commence construction are not unusual occurrences with major highway projects. It has been and continues to be the policy of the Department of Transportation that it will not award contracts for construction projects unless the requisite permits, licenses and approvals have been obtained.

Certain delays and cost increases have been experienced with some of the projects in the Capital Improvement Program. It is possible that ongoing and future projects in the Capital Improvement Program may experience similar delays or cost increases or that other unforeseen circumstances may arise. As a result, the estimated cost of completing projects within the Capital Improvement Program could increase, requiring the State to modify the Capital Improvement Program or take other action to address such increased cost. Changes in the Capital Improvement Program or other actions may also be required in the event that revenues are below projections.

In addition, completion of the Capital Improvement Program may require additional appropriations by the State Legislature, and possibly increases in toll rates, which are required to be approved by Governor and Council. The Capital Improvement Program may be expanded, contracted or otherwise changed by legislation in the future.

Increases in toll rates at existing facilities and the location and configuration of new toll facilities are matters that can be the subject of controversy. The State intends to pursue resolution of any such issues in a timely manner so that the assumed toll revenue sources will be in place. There is no new toll facility on the horizon needed. If any of the assumed additional revenue sources are not available as needed, alternatives would need to be pursued. Available alternatives would include, among other things, (i) implementing alternative revenue increases at existing toll facilities, (ii) funding Capital Improvement Program projects through other sources or (iii) curtailing expenditures within the Capital Improvement Program.

There are various bills pending before the State Legislature from time to time which relate to the Turnpike System covering subjects including changes in Turnpike System construction projects and the Turnpike System toll structure. Pursuant to RSA 237-A the State is obligated to perform the covenants made by it in the Bond Resolution, including, without limitation, the obligations regarding the establishment and collection of tolls as described under *Security for the Bonds - Toll Rate Covenant*. In the opinion of Bond Counsel, any legislation would be subject to the provisions of Article 1, Section 10 of the United States Constitution prohibiting any law impairing the obligation of contracts and therefore could not unconstitutionally impair the obligations of the State under the Bonds and the Bond Resolution, including its obligation under those covenants. The State does not believe that any legislation having this effect is likely to be enacted.

OTHER PLANNED CONSTRUCTION PROJECTS

The Department of Transportation may construct new feeder roads to portions of the Turnpike System, and it maintains an ongoing program of maintenance and improvement for existing feeder roads. However, the State's current Ten-Year Transportation Improvement Plan does not include plans to construct competing roads that would (a) provide an alternative to travel on the Turnpike System or (b) have a material adverse impact on traffic on or revenue from the Turnpike System.

SUMMARY OF CERTAIN PROVISIONS OF THE BOND RESOLUTION

The Bond Resolution contains terms and conditions relating to the issuance and sale of Bonds under it, including various covenants and security provisions, certain of which are summarized below. Certain provisions of the Bond Resolution are described under the caption *Security for the Bonds*. This summary does not purport to be comprehensive or definitive and is subject to all of the provisions of the Bond Resolution, to which reference is hereby made, copies of which are available from the State Treasurer and the Trustee. This summary uses various terms defined in the Bond Resolution. Summaries of certain capitalized terms used herein are defined in the Glossary of Terms, attached hereto as Appendix F.

Bonds Authorized

Under the Bond Resolution the State may issue Bonds which bear a fixed rate of interest ("Fixed Rate Bonds"), Bonds which provide for a variable interest rate ("Variable Rate Bonds"), Bonds which provide for

mandatory redemption at the option of the registered owner ("Option Bonds"), or deep discount Bonds ("Original Issue Discount Bonds"). Following the issuance of the 2015 Series A Bonds, the only other Bonds then Outstanding will be \$150,000,000 of the 2009 Series A Bonds, \$39,585,000 of the 2009 Refunding Series B Bonds, \$31,715,000 of the 2012 Refunding Series Bonds, \$106,540,000 of the 2012 Series C Bonds and \$54,525,000 of the 2012 Refunding Series B Bonds. As used herein, the term "Bonds" refers to all Bonds then Outstanding under the Bond Resolution. The term "Outstanding" excludes Bonds which have been refunded through the issuance of Refunding Bonds as described under *Refunding Bonds* below.

Bond Resolution to Constitute Contract

The Bond Resolution constitutes a contract between the State and the Bondholders. The pledge made in the Bond Resolution with respect to the Bonds and the covenants and agreements therein are for the equal benefit and security of the holders of all Bonds, all of which, regardless of their time of issue or maturity, rank equally without preference, priority or distinction of any Bond over any other, except as expressly provided in the Bond Resolution.

Pledge of Bond Resolution

The Bond Resolution pledges for the payment of the principal of, redemption premium, if any, and interest on the Bonds, the proceeds of the sale of such Bonds, the Revenues and all moneys and securities in all accounts and subaccounts established by or pursuant to the Bond Resolution, other than the Rebate Account, subject only to the application of Revenues for the payment of Operating Expenses in accordance with the terms of the Bond Resolution.

The Bonds are limited obligations of the State. Neither the full faith and credit nor the taxing power of the State or of any political subdivision thereof is pledged to the payment of the Bonds. See *Security for the Bonds – Pledge of Revenues*.

Additional Bonds

The Bond Resolution authorizes the issuance of Bonds in one or more series without limitation as to amount except as limited by law (current statutory limit of \$766,050,000 excluding refunding Bonds) and the terms of the Bond Resolution. The Bond Resolution permits the issuance of Additional Bonds on a parity with all other then Outstanding Bonds for the purposes of paying Project Costs and refunding (directly or indirectly) Bonds or other obligations issued for the purpose of paying Project Costs. The 2015 Series A Bonds are being issued pursuant to the Bond Resolution provisions relating to Additional Bonds. Additional Bonds may be issued by the State only upon the filing with the Trustee of the certificates, opinions and documents described under the caption *Security for the Bonds - Additional Indebtedness - Additional Parity Bonds*.

Refunding Bonds

The Bond Resolution permits the issue of one or more series of Bonds ("Refunding Bonds") for the purpose of refunding Bonds. Refunding Bonds may be issued by the State only upon certifying that the Debt Service for each Fiscal Year in which Bonds are or will be Outstanding will not be increased as a result of the issuance of Refunding Bonds; provided that, in lieu of such certification, the State may file with the Trustee the certificates described in paragraphs (1)(A) through (1)(E) under the caption Security for the Bonds - Additional Indebtedness - Additional Parity Bonds.

The above-described certificates shall be required in the case of Bonds issued to refund other obligations issued for the purpose of paying Project Costs as if the Bonds were being issued for the Projects financed by such other obligations.

Additional Security

The Bond Resolution provides that in connection with the initial issuance of any Series of Bonds, the State may obtain letters of credit, lines of credit, insurance or similar obligations, agreements or instruments ("Additional Security") securing or providing for the purchase of such Series of Bonds by the issuer of such Additional Security. The State may enter into agreements with the issuer of such Additional Security with respect to the adjustments of the interest rates or other provisions of the Series of Bonds secured thereby. The State may also agree to directly

reimburse the issuers of Additional Security for amounts paid thereunder ("Reimbursement Obligations") and such Reimbursement Obligations may be deemed to be Additional Bonds under the Bond Resolution and entitled to the same security as the Bonds upon payments of amounts thereunder.

Establishment of Accounts and Subaccounts

The Bond Resolution establishes the following accounts and subaccounts all of which shall be held by the Treasurer, except as noted below:

- (1) Construction Account
- (2) Revenue Account
- (3) Debt Service Account, containing an Interest Subaccount and a Principal Subaccount (to be held by the Trustee)
 - (4) Rebate Account (to be held by the Trustee)
 - (5) Special Redemption Account (to be held by the Trustee)
 - (6) Debt Service Reserve Account (to be held by the Trustee)
 - (7) Insurance Reserve Account
 - (8) General Reserve Account

Application of Bond Proceeds

The application of the proceeds of each Series of Bonds is governed by the provisions of the applicable Supplemental Resolution providing for their issue. For a description of the application of proceeds of the 2015 Series A Bonds, see *Sources and Uses of Funds*. Each supplemental resolution shall designate the Bonds to be issued thereunder by an appropriate series designation and shall also specify: (a) the authorized principal amount of the Series of Bonds; (b) the purpose or purposes for which the Series of Bonds is being issued, and if the Bonds are being issued to pay Project Costs, the Project or Projects for which the Bonds are being issued; (c) the date of the Bonds; (d) the provisions for the sale of the Bonds; and (e) any other provisions required to be inserted by other provisions of the Bond Resolution.

Subordinate Lien Obligations

Notwithstanding anything to the contrary in the Bond Resolution, the State may issue bonds, notes or other evidences of indebtedness for the purposes of the Turnpike System payable from the General Reserve Account and the Revenues, subordinate to the deposits and credits required to be made under the Bond Resolution and to the payments required for Operating Expenses, and may secure the bonds, notes or evidences of indebtedness by a pledge of the Revenues inferior to the pledge of the Revenues created by the Bond Resolution. The proceeds of the inferior obligations may be pledged as security for the inferior obligations free and clear of the lien of the Bond Resolution.

Revenue Account

The State shall deposit all of the Revenues into the Revenue Account as promptly as practicable after receipt (other than the Revenues expressly required or permitted by the Bond Resolution to be credited to or deposited in any other account). Moneys in the Revenue Account shall be applied first to the payment of Operating Expenses and then, not later than the twentieth day of each month, except as described below, to the following purposes and in the following order:

(1) for deposit in the Interest Subaccount of the Debt Service Account, an amount equal to one-sixth of the installment of interest next coming due plus, at any time, any amount required to pay interest on overdue principal;

- (2) for deposit in the Principal Subaccount of the Debt Service Account, an amount equal to one-twelfth of the installment of principal or sinking fund installment next coming due plus, at any time, any amount required to pay principal of Bonds which has been accelerated;
- (3) for deposit in the Rebate Account, such amounts and at such times as are required by supplemental resolution;
- (4) for deposit in the Debt Service Reserve Account, an amount, which together with other amounts on deposit in such Account, will equal the Debt Service Reserve Account Requirement;
- (5) for deposit in the Insurance Reserve Account from time to time, an amount, which together with other amounts on deposit in such Account, will equal the Insurance Reserve Requirement;
- (6) for deposit in the Special Redemption Account from time to time, such amounts as are required to pay accrued interest on the purchase or redemption of Bonds or to reimburse such Account for accrued interest already paid; and
- (7) for deposit in the General Reserve Account, the balance, if any, remaining after making the deposits required by paragraphs (1) through (6) above.

Application of Funds and Accounts

The Bond Resolution provides that the proceeds of Bonds, Revenues and other moneys deposited in the various accounts and subaccounts under the Bond Resolution shall be applied as follows:

Construction Account. Amounts on deposit in the Construction Account shall be applied to the payment of the Project Costs of the respective Projects for which the Bonds are issued. Any balance in the Construction Account not required to pay Project Costs of a Project shall be deposited in the Debt Service Reserve Account to the extent necessary to cause the amount in such Account to equal the Debt Service Reserve Account Requirement and, as the State shall determine, the balance shall be transferred to the Special Redemption Account or be retained in the Construction Account for the purpose of paying Project Costs of other Projects.

Debt Service Account. Amounts on deposit in the Debt Service Account will be applied to the payment of principal (including sinking fund installments) of and interest on the Bonds.

The State may purchase Bonds from available funds and credit them against an installment of principal or sinking fund installment applicable to them at the applicable principal amount or sinking fund redemption price by delivering them to the Trustee for cancellation at least sixty (60) days before the principal due date or sinking fund installment date.

Special Redemption Account. The State may deposit in the Special Redemption Account any moneys not otherwise required by the Bond Resolution to be deposited or applied, including excess proceeds after the completion of a Project and proceeds of insurance or condemnation or other disposition of Turnpike System assets. Amounts in the Special Redemption Account may be applied by the Trustee at the direction of the Treasurer to the redemption of Bonds or to the purchase of Bonds at prices not exceeding the earliest available redemption price (excluding accrued interest).

Debt Service Reserve Account. If at any time the amount on deposit and available therefor in the Debt Service Account is insufficient to pay an installment of interest or principal or a sinking fund installment when due, amounts in the Debt Service Reserve Account will be applied to the deficiency. If on the twentieth day of any month the amount on deposit in the Debt Service Reserve Account is in excess of the Debt Service Reserve Account Requirement, the excess shall be deposited in the Revenue Account unless the excess accrued prior to the Completion Date of a Project from the investment of proceeds of Bonds issued to finance or refinance the Project, in which case the excess shall be deposited in the Construction Account unless otherwise provided by a Supplemental Resolution. In lieu of any or all of the required deposits into the Debt Service Reserve Account, the State may cause to be deposited therein a

surety bond, an insurance policy or a letter of credit in an amount equal to the difference between the Debt Service Reserve Account Requirement and the sums then on deposit in such Account, if any.

General Reserve Account. Amounts on deposit in the General Reserve Account shall be applied in the following order of priority: (1) to make up any deficiencies in payments from the Revenue Account required by the Bond Resolution; (2) to provide funds to pay Renewal and Replacement Costs to the extent necessary to meet the Renewal and Replacement Requirement for the then current Fiscal Year; (3) to pay general obligation bonds issued by the State for purposes of the Turnpike System; and (4) subject to the terms of any pledge securing any subordinate lien obligations issued in accordance with the Bond Resolution, for any other lawful purpose of the Turnpike System.

Insurance Reserve Account. The State has deposited the sum of \$3,000,000 into the Insurance Reserve Account, which amount will be available to insure against risks that would otherwise be covered by policies of insurance. The State will maintain the Insurance Reserve Account at the Insurance Reserve Requirement, which Requirement shall at all times be no less than \$3,000,000. If there is a deficiency in the amounts available in the Debt Service Account to pay an installment of interest or principal or a sinking fund installment when due, after first taking account of any transfers from the Debt Service Reserve Account and the General Reserve Account, the State shall make up the deficiency by transfer from the Insurance Reserve Account and the State shall reimburse the Insurance Reserve Account from the next available moneys in the Revenue Account after payment of Operating Expenses and after any required payments into the Debt Service Account, Rebate Account and Debt Service Reserve Account.

Rebate Account. There is to be established within the Rebate Account a subaccount to be known as the 2015 Series A Bonds Rebate Subaccount into which the sum of (i) any excess of (A) the aggregate amount earned on all Nonpurpose Investments (as defined in Section 148 of the Code), acquired with any Gross Proceeds (as defined in the Code), over (B) the amount which would have been earned if all Nonpurpose Investments in such accounts were invested at a rate equal to the yield on the 2015 Series A Bonds, plus (ii) any income attributable to the investment of any excess described in clause (i) above or this clause (ii) to be deposited. Within 45 days after the close of each bond year, the Treasurer shall compute and certify the amount of such excess, if any, for such bond year, and the Treasurer shall deposit such amount into the 2015 Series A Bonds Rebate Subaccount from the Revenue Fund.

If at the close of any bond year the amount in the 2015 Series A Bonds Rebate Subaccount exceeds the amount that would be required to be paid to the United States if the 2015 Series A Bonds were no longer Outstanding, upon certification thereof by the Treasurer, such excess shall promptly be paid to the Treasurer for deposit in the Revenue Account.

Within 60 days after the close of the fifth twelve-month period from the date of issuance of the 2015 Series A Bonds and at least once in each five-year period thereafter, the Treasurer shall cause to be paid to the United States the full amount then required to be paid under the rebate provisions of the Code. Within 60 days after the 2015 Series A Bonds are no longer Outstanding, the Treasurer shall cause to be paid to the United States the full amount then required to be paid under the rebate provisions of the Code as calculated by the Treasurer. If the amount in the 2015 Series A Bonds Rebate Subaccount is insufficient to pay the amount required to be paid, the Treasurer shall be liable to make up that deficiency from the Revenue Account no later than 15 days prior to each date on which a rebate payment is due.

The provisions described above shall be complied with by the State in order to meet the requirements of the Code such that interest on the 2015 Series A Bonds shall be and remain excludable from the gross income of the recipients thereof for federal income tax purposes; provided, however, that the State shall not be required to comply with any such provision with respect to the 2015 Series A Bonds in the event the State receives an opinion of nationally recognized bond counsel that compliance with such provision is no longer required to satisfy the requirements of the Code or that compliance with some other provision in lieu of a provision described above will satisfy said requirements in which case compliance with such other provision specified in such opinion shall constitute compliance with provisions described above.

Investment of Accounts

Moneys in the Revenue Account and the General Reserve Account not needed for immediate disbursement may be invested by the Treasurer as permitted by law. Other moneys held by the Treasurer or by the Trustee under the Bond Resolution which are not needed for immediate disbursement shall, to the extent practicable and reasonable, be invested in Permitted Investments (as defined below) by the Treasurer in the case of accounts held by the Treasurer, or by the Trustee as directed by the Treasurer (or in the discretion of the Trustee if no direction is received from the Treasurer) in the case of other accounts, subject to the following:

- (1) The Permitted Investments must mature or be redeemable at the option of the holder at or before the time when the moneys are expected to be needed;
- (2) In the case of the Debt Service Reserve Account, the only Permitted Investments are direct and general obligations of, or obligations unconditionally guaranteed by the United States of America;
- (3) Moneys in several accounts may be invested in undivided interests in the same Permitted Investments if they are otherwise eligible for each of the several funds. Permitted Investments may be transferred in kind at fair market value from one account to another when transfers are required if they are eligible for the transferee account; and
- (4) In the event that invested moneys in an account are required for expenditure or transfer, the investments shall be sold or redeemed to the extent necessary, subject to the notice provisions of the Uniform Commercial Code to the extent applicable. Permitted Investments may be sold by one account to another if eligible for investment by the latter.

The term "**Permitted Investments**" means the following, to the extent permitted by New Hampshire Revised Statutes Annotated 6:7 and 6:8 as amended from time to time:

- (a) Defeasance Obligations;
- (b) bonds, notes or other evidences of indebtedness issued or guaranteed by the Banks for Cooperatives, Federal Intermediate Credit Banks, Federal Home Loan Bank System, Federal Land Banks, Farmers Home Administration, Student Loan Marketing Association, Federal National Mortgage Association or Government National Mortgage Association;
- (c) direct and general obligations of any state of the United States for the payment of the principal of and interest on which the full faith and credit of the state is pledged, provided that at the time of their purchase, such obligations are rated in either of the two highest rating categories by Moody's Investors Service, Inc. and Standard & Poor's Corporation;
- (d) interest-bearing deposit accounts, certificates of deposit or similar banking arrangements maturing within one year, which are either (i) fully insured by the Federal Deposit Insurance Corporation, or (ii) fully secured at all times by Defeasance Obligations, or (iii) with a bank or trust company that is rated in either of the two highest rating categories by Moody's Investors Service, Inc. and Standard & Poor's Corporation;
- (e) repurchase agreements, with a term of not more than one year or due on demand, relating to and fully secured by Defeasance Obligations with a bank or trust company, or with a government bond dealer reporting to, trading with, and recognized as a primary dealer by, the Federal Reserve Bank of New York; provided that the market value of such securities is marked-to-market weekly and maintained at one hundred four percent (104%) of the repurchase price plus accrued interest specified in the agreement and that such securities are segregated from the unencumbered assets of such bank or trust company or government bond dealer; and provided further that the agreement shall expressly authorize the Trustee to liquidate the purchased securities in the event of the insolvency of the party required to repurchase such securities or the commencement against such party of a case under the federal Bankruptcy Code or the appointment of or taking possession by a trustee or custodian in a case against such party under the Bankruptcy Code; and

(f) investment agreements with a bank or bank holding company which is rated at their time of purchase in either of the two highest rating categories by Moody's Investors Service, Inc. and Standard & Poor's Corporation, which agreements have been approved for sale by a national securities exchange and all regulatory authorities having jurisdiction.

Permitted Investments may be purchased from or through the Trustee.

Except as set forth below or as otherwise provided in the supplemental resolution providing for the issuance of a Series of Bonds, all income from investments in any account established under the Bond Resolution (including net profit from the sale of any investment) shall accrue to and be held in the account. Income from investment of the Special Redemption Account shall be transferred to the Debt Service Account and credited against the amounts otherwise required to be deposited in the Debt Service Account. For the period until the Completion Date of a Project financed by Bonds (or until the Project is discontinued pursuant to the Bond Resolution) income accruing from investment of the proceeds of Bonds issued to finance or refinance the Project which have been deposited in the Debt Service Account, the Construction Account, and the Debt Service Reserve Account, shall be deposited in the Construction Account, or as otherwise provided by the supplemental resolution under which the Bonds are issued for the Project. The 1990 Series Supplemental Resolution provides that all such income accruing from investments in the Debt Service Account and the Debt Service Reserve Account shall be deposited in the Revenue Account. Any loss from investment of a fund or account shall be charged to the account but, unless otherwise made up, shall be set off against income from investment of the account which would otherwise be deposited in another account.

Except as otherwise provided in the Supplemental Resolution providing for the issuance of a Series of Bonds, investments shall be valued at cost (plus amortized discount or minus amortized premium but excluding accrued interest to the date of purchase) plus accrued interest to the date as of which they are valued unless the Treasurer or the Trustee determines that a lower valuation is necessary by reason of uncertainty of payment or anticipated loss on sale prior to maturity.

Covenants

Tolls and Charges. See Security for the Bonds – Toll Rate Covenant.

Annual Budget. For each Fiscal Year the State shall file with the Treasurer an annual budget relating to the Turnpike System, which annual budget shall be consistent with the then current biennial budget enacted by the State Legislature. The State may at any time adopt and file with the Treasurer an amended or supplemental annual budget for the Fiscal Year then in progress. The annual budget shall show projected Operating Expenses, Debt Service, Renewal and Replacement Costs and other payments from the Revenue Account and the General Reserve Account and the Revenues to be available to pay the same.

Independent Engineer. The State shall retain one or more independent consulting engineers or engineering firms, having a national reputation for knowledge and experience in analyzing the operations of this type of system, to perform the duties of the Independent Engineer under the Bond Resolution.

Operation, Maintenance and Improvement of the System. The State shall operate and maintain the Turnpike System and make improvements to the same in accordance with prudent practice for this type of system.

Insurance. The State shall at all times maintain such insurance with respect to the Turnpike System, either through insurance reserves or through insurance policies, as it determines is prudent or necessary to protect the interests of the State and the bondholders. In the event of loss or damage to property covered by the insurance, the State shall repair and reconstruct or replace the damaged or lost property as soon as practicable and to the extent necessary for the proper conduct of its operations and shall apply the proceeds of the insurance for that purpose to the extent needed. Any excess proceeds from property insurance shall be paid to the Trustee for deposit in the Debt Service Reserve Account to the extent necessary to cause the amount in the Debt Service Reserve Account to equal the Debt Service Reserve Account Requirement and the balance shall be deposited, as the State shall determine, in the Construction Account (for the purpose of paying Project Costs of Projects designated by the State) or the Special Redemption Account.

The State, acting through its Department of Insurance, shall annually review the kinds and amounts of insurance policies and self-insurance maintained by the State with respect to the Turnpike System and no later than sixty days after the end of each Fiscal Year shall deliver to the Treasurer a report describing the insurance then in effect and a certificate from the Commissioner of Insurance of the State setting forth the Insurance Reserve Requirement for the next Fiscal Year or any portion thereof. If at any time the Insurance Reserve Requirement shall be increased as described above or if as of the last business day of a Fiscal Year the balance in the Insurance Reserve Account shall be less than the Insurance Reserve Requirement for that Fiscal Year, the certificate required by the foregoing sentence shall also specify the dates and amounts of deposits to the Insurance Reserve Account during the next succeeding Fiscal Year so that no later than the last day of such next succeeding Fiscal Year the balance in the Insurance Reserve Account shall equal the Insurance Reserve Requirement as of that date.

No Encumbrance or Disposition of the Revenues or Properties of the Turnpike System. The State shall not sell, mortgage, lease or otherwise dispose of or encumber the Revenues or any properties of the Turnpike System, except that:

- (1) the State may sell, lease, or otherwise dispose of for fair market value any portion of the properties of the Turnpike System which in the reasonable judgment of the State has become obsolete or worn out, or no longer used or useful, or which is to be or has been replaced by other property; and
- (2) except as provided in paragraph (1), the State may also sell, lease, or otherwise dispose of for fair market value any portion of the properties of the Turnpike System upon filing with the Trustee a certificate (a) of the Independent Engineer stating that the sale, lease or other disposition is in accordance with prudent practice for this type of system and containing the statements required by paragraph (1)(D) under the caption *Security for the Bonds Additional Indebtedness Additional Parity Bonds*, and (b) of an Authorized Officer containing the statements required by paragraph (1)(E) thereunder, as if the date of the sale, lease or other disposition were a date of issuance of Bonds.

If any portion of the properties of the Turnpike System is taken by eminent domain, any moneys received by the State as a result shall be paid to the Trustee for deposit in the Debt Service Reserve Account to the extent necessary to cause the amount in the Debt Service Reserve Account to equal the Debt Service Reserve Account Requirement, and any balance shall be paid into the Revenue Account if the balance is not in excess of one percent (1%) of the principal amount of the Outstanding Bonds. If the balance exceeds that sum, it shall be deposited, as the State shall determine, in the Construction Account (for the purpose of paying Project Costs of Projects designated by the State) or the Special Redemption Account.

Books of Account; Annual Audit. The State shall keep proper books and accounts relating to the Turnpike System. Within one hundred eighty days after the end of each Fiscal Year, the State shall file with the Trustee an annual financial statement, certified by an independent certified or registered public accountant or an independent firm of certified or registered public accountants. The report of the auditor shall state whether there has come to the attention of the auditor in the course of its examination any Default under the Bond Resolution and, if so, the nature of the Default.

Carrying Out Projects. The State shall proceed with due diligence to carry out and complete the Projects financed by the issuance of Bonds. The State may, however, discontinue a Project prior to its completion by written notice to the Treasurer and the Trustee, with a certificate of an Authorized Officer stating that, by reason of change of circumstance not reasonably expected at the time of issuance of the Bonds, completion of the Project is no longer consistent with prudent practice for this type of system.

Federal Income Tax. Except as otherwise provided as to a Series of Bonds in the Supplemental Resolution providing for their issuance, the State shall not make any use of Bond proceeds or take any other action that would cause the interest on a Series of Bonds to become included in gross income for federal income tax purposes, and shall not fail to take any other lawful action necessary for interest on a Series of Bonds to be or continue to be excluded from gross income for federal income tax purposes.

Events of Default; Acceleration of Maturities

An "Event of Default" under the Bond Resolution means any one of the following events:

- (1) The State fails to make any payment of principal or redemption price of any of the Bonds when due, whether at maturity or by proceedings for redemption or otherwise.
- (2) The State fails to make any payment of interest on any of the Bonds when due and the failure continues for thirty (30) days.
- (3) The State fails to make any payment required to be made into any account held by the Trustee under the Bond Resolution and the failure continues for thirty (30) days.
- (4) The State sells, mortgages, leases or otherwise disposes of or encumbers the Revenues or any properties of the Turnpike System in violation of the Bond Resolution, or makes an agreement to do so.
- (5) Any part of the Turnpike System shall be damaged or destroyed to the extent of impairing its efficient operation and having a material adverse effect on Revenues and shall not be promptly repaired, replaced or reconstructed.
- (6) The State fails to perform any other covenant or agreement contained in the Bond Resolution and the failure continues for sixty (60) days after written notice to the State by the Trustee or to the State and the Trustee by the owners of not less than twenty-five percent (25%) in principal amount of the Outstanding Bonds.

Upon the occurrence of an Event of Default and so long as the default is not cured, either the Trustee or the holders of 25% in principal amount of the Outstanding Bonds, in addition to their other remedies under the Bond Resolution, may (by written notice to the State and the Trustee) declare the principal of all Outstanding Bonds, and the interest accrued thereon, to be due and payable immediately.

Payment of Funds to the Trustee; Application of Funds

If an Event of Default occurs and has not been cured, the Treasurer, upon demand of the Trustee, will pay over to the Trustee the funds and investments in the Construction Account, and the Treasurer, upon demand of the Trustee, will pay over to the Trustee all Revenues on hand and all moneys and investments then held by the Treasurer in any funds and accounts held by it under this Bond Resolution and shall transfer to the Trustee, as received and in the form received, all subsequent Revenues. After a transfer of the moneys and investments in an account pursuant to the preceding sentence, the Trustee shall administer the account until all Events of Default have been cured.

If at any time the available funds are insufficient for the payment of the principal or redemption price and interest then due on the Bonds, the following accounts (other than funds held in trust for the payment or redemption of particular Bonds) shall be used in the following order:

Debt Service Account Debt Service Reserve Account General Reserve Account Insurance Reserve Account Construction Account Special Redemption Account

and the State shall promptly restore from the Revenue Account any amount taken for this purpose from any account other than the Debt Service Account. The moneys shall be applied in the following order of priority:

First, to the payment of all unpaid interest then due on Bonds (including any interest on overdue principal and, to the extent permitted by law, interest on overdue interest at the same rate) in the order in which the same becomes due, and, if the amount available is sufficient to pay the unpaid interest which became due on any date in part but not in full, then to the payment of that interest ratably; and

Second, to the payment of the unpaid principal or redemption price of Bonds then due ratably without regard to when the same became due.

Other Remedies

The Trustee may pursue any available remedy at law or in equity to collect the payment of principal or redemption price of and interest on the Bonds or to enforce the performance of any provisions of the Bonds or the Bond Resolution. The Trustee may maintain a proceeding even if it does not possess any of the Bonds or does not produce them in the proceeding.

The owners of a majority in principal amount of Outstanding Bonds may direct the time, method and place of conducting any proceeding for any remedy available to the Trustee, but the Trustee may refuse to follow any direction that conflicts with law or the Bond Resolution, is unduly prejudicial to the rights of any bondholder, or would involve the Trustee in liability from its own funds.

Limitation on Suits

A bondholder may bring an action at law to recover the principal or redemption price or interest due or overdue on its Bond or Bonds. A bondholder may pursue any other remedy at law or in equity with respect to the Bond Resolution or the Bonds only if:

- (a) the bondholder gives the Trustee written notice of a continuing Event of Default;
- (b) the owners of at least twenty-five percent (25%) in principal amount of Outstanding Bonds make a written request to the Trustee to pursue the remedy;
- (c) the bondholders making the request offer to the Trustee indemnity satisfactory to the Trustee against any loss, liability or expense;
- (d) the Trustee does not comply with the request within sixty (60) days after receipt of the request and the offer of indemnity; and
- (e) during the sixty (60) day period the owners of a majority in principal amount of Outstanding Bonds do not give the Trustee a direction inconsistent with the request.

Defeasance

The obligations, pledge, covenants and agreements of the State under the Bond Resolution (other than the covenant with respect to federal Income Tax and its obligations with respect to defeasance) shall be discharged and satisfied as to any Bond for which there have been irrevocably set aside with the Trustee sufficient funds, or Defeasance Obligations certified by an independent public accounting firm of national reputation to be in such principal amounts, bearing interest at such rates and with such maturities as will provide sufficient funds to pay the principal or redemption price and interest when due on the Bond, and when all proper fees and expenses of the Trustee pertaining to the Bond have been paid or provided for to the satisfaction of the Trustee. An escrow account held by the Trustee as contemplated by this paragraph may be restructured to provide substitute Defeasance Obligations meeting the criteria set forth in the Bond Resolution, to the extent and as provided in the agreement establishing such escrow account.

Notwithstanding the foregoing, in the case of Bonds which are to be redeemed prior to their stated maturities, no deposit in accordance with the preceding paragraph shall operate as a discharge and satisfaction until the Bonds have been irrevocably called or designated for redemption and proper notice of the redemption has been given or provision satisfactory to the Trustee has been irrevocably made for doing so.

Amending the Bond Resolution

Without Consent of Bondholders. The State, acting through the Governor and Council, may from time to time, with the written concurrence of the Trustee but without the consent of any bondholder, adopt Supplemental Resolutions (a) to provide for the issuance of Additional Bonds; (b) to make changes in the Bond Resolution which may be required to permit the Bond Resolution to be qualified under the Trust Indenture Act of 1939, as amended; and (c) for any one or more of the following purposes:

- (1) to cure or correct any ambiguity, defect or inconsistency in the Bond Resolution;
- (2) to add additional covenants and agreements of the State for the purpose of further securing the payment of the Bonds;
- (3) to limit or surrender any right, power or privilege reserved to or conferred upon the State by the Bond Resolution;
 - (4) to confirm any lien or pledge created or intended to be created by the Bond Resolution;
- (5) to confer upon the bondholders additional rights or remedies or to confer upon the Trustee for the benefit of the bondholders additional rights, duties, remedies or powers; and
- (6) to modify the Bond Resolution in any other respect, provided that the modification shall not be effective until after the Outstanding Bonds affected by the modification cease to be Outstanding.

With Consent of Bondholders. With the written concurrence of the Trustee and the consent of the owners of not less than sixty-six and two thirds percent (66 2/3%) in principal amount of the Outstanding Bonds, the State may from time to time adopt Supplemental Resolutions for the purpose of making other changes in the Bond Resolution; provided, however, that without the consent of the owner of each Bond affected, no Supplemental Resolution shall:

- (1) change the maturity date for the payment of the principal of any Bond or the dates for the payment of interest on any Bond or the terms of the redemption of any Bond, or reduce the principal amount of any Bond or the rate of interest on any Bond or the redemption price of any Bond;
 - (2) reduce the requirement of consents under this proviso for a Supplemental Resolution; or
 - (3) give to any Bond preference over any other Bond.

It shall not be necessary that the consents of the bondholders approve the particular wording of the proposed Supplemental Resolution if the consents approve the substance. After the owners of the required percentage of Bonds have filed their consents with the Trustee, the Trustee shall mail notice to the bondholders. No action or proceeding to invalidate the Supplemental Resolution shall be instituted or maintained unless it is commenced within sixty (60) days after the Trustee has notified the State that it has mailed the notice to the bondholders.

COMPETITIVE SALE OF THE 2015 SERIES A BONDS

After competitive bidding on June 10, the 2015 Series A Bonds were awarded to a group of underwriters managed by J.P. Morgan Securities LLC (the "Underwriters"). The Underwriters have supplied the information as to the public offering prices and yields of the 2015 Series A Bonds set forth on the inside cover hereof. The Underwriters have informed the State that if all of the 2015 Series A Bonds are resold to the public at those prices and yields, they anticipate the total Underwriters' compensation to be \$85,172.06. The Underwriters may change the public offering prices and yields from time to time.

TAX EXEMPTION

In the opinion of Locke Lord LLP, Bond Counsel to the State ("Bond Counsel"), based upon an analysis of existing laws, regulations, rulings, and court decisions, and assuming, among other matters, compliance with certain covenants, interest on the 2015 Series A Bonds is excluded from gross income for federal income tax purposes

under Section 103 of the Internal Revenue Code of 1986 (the "Code"). Bond Counsel is of the further opinion that interest on the 2015 Series A Bonds is not a specific preference item for purposes of the federal individual or corporate alternative minimum taxes, although Bond Counsel observes that such interest is included in adjusted current earnings when calculating corporate alternative minimum taxable income.

Bond Counsel is also of the opinion that, under existing law, interest on the 2015 Series A Bonds is exempt from the New Hampshire personal income tax on interest and dividends. Bond Counsel has not opined as to the taxability of the 2015 Series A Bonds or the income therefrom under the laws of any state other than New Hampshire. A complete copy of the proposed form of opinion of Bond Counsel to be delivered at settlement is set forth in Appendix E hereto.

To the extent the issue price of any maturity of the 2015 Series A Bonds is less than the amount to be paid at maturity of such 2015 Series A Bonds (excluding amounts stated to be interest and payable at least annually over the term of such 2015 Series A Bonds), the difference constitutes "original issue discount," the accrual of which, to the extent properly allocable to each owner thereof, is treated as interest on the 2015 Series A Bonds which is excluded from gross income for federal income tax purposes and is exempt from the New Hampshire personal income tax on interest and dividends. For this purpose, the issue price of a particular maturity of the 2015 Series A Bonds is the first price at which a substantial amount of such maturity of the 2015 Series A Bonds is sold to the public (excluding bond houses, brokers, or similar persons or organizations acting in the capacity of underwriters, placement agents or wholesalers). The original issue discount with respect to any maturity of the 2015 Series A Bonds accrues daily over the term to maturity of such 2015 Series A Bonds on the basis of a constant interest rate compounded semiannually (with straight-line interpolations between compounding dates). The accruing original issue discount is added to the adjusted basis of such 2015 Series A Bonds to determine taxable gain or loss upon disposition (including sale, redemption, or payment on maturity) of such 2015 Series A Bonds. Bondholders should consult their own tax advisors with respect to the tax consequences of ownership of 2015 Series A Bonds with original issue discount, including the treatment of purchasers who do not purchase such 2015 Series A Bonds in the original offering to the public at the first price at which a substantial amount of such 2015 Series A Bonds is sold to the public.

Bonds purchased, whether at original issuance or otherwise, for an amount greater than the stated principal amount to be paid at maturity of such Bonds, or, in some cases, at the earlier redemption date of such Bonds ("Premium Bonds"), will be treated as having amortizable bond premium for federal income tax purposes and for purposes of the New Hampshire personal income tax on interest and dividends. No deduction is allowable for the amortizable bond premium in the case of obligations, such as the Premium Bonds, the interest on which is excluded from gross income for federal income tax purposes. However, a Bondholder's basis in a Premium Bond will be reduced by the amount of amortizable bond premium properly allocable to such Bondholder. Holders of Premium Bonds should consult their own tax advisors with respect to the proper treatment of amortizable bond premium in their particular circumstances.

Other than as expressly stated herein, Bond Counsel expresses no opinion regarding any other federal tax consequences arising with respect to the ownership or disposition of, or the accrual or receipt of interest on, the 2015 Series A Bonds.

The Code imposes various requirements relating to the exclusion from gross income for federal income tax purposes of interest on obligations such as the 2015 Series A Bonds. Failure to comply with these requirements may result in interest on the 2015 Series A Bonds being included in gross income for federal income tax purposes, possibly from the date of original issuance of the 2015 Series A Bonds. The State has covenanted to comply with such requirements to ensure that interest on the 2015 Series A Bonds will not be included in federal gross income. The opinion of Bond Counsel assumes compliance with these covenants. Certain requirements and procedures contained or referred to in the Bond Resolution and other relevant documents may be changed and certain actions (including, without limitation, defeasance of the 2015 Series A Bonds) may be taken or omitted under the circumstances and subject to the terms and conditions set forth in such documents. Bond Counsel has not undertaken to determine (or to inform any person) whether any actions taken (or not taken) or events occurring (or not occurring) after the date of issuance of the 2015 Series A Bonds may adversely affect the value of, or the tax status of interest on, the 2015 Series A Bonds.

Prospective Bondholders should be aware that from time to time legislation is or may be proposed which, if enacted into law, could result in interest on the 2015 Series A Bonds being subject directly or indirectly to federal

income taxation, or otherwise prevent Bondholders from realizing the full benefit provided under current federal tax law of the exclusion of interest on the 2015 Series A Bonds from gross income. To date, no such legislation has been enacted into law. However, it is not possible to predict whether any such legislation will be enacted into law. Further, no assurance can be given that any pending or future legislation, including amendments to the Code, if enacted into law, or any proposed legislation, including amendments to the Code, or any future judicial, regulatory or administrative interpretation or development with respect to existing law, will not adversely affect the market value and marketability of, or the tax status of interest on, the 2015 Series A Bonds. Prospective Bondholders are urged to consult their own tax advisors with respect to any such legislation, interpretation or development

Although Bond Counsel is of the opinion that interest on the 2015 Series A Bonds is excluded from gross income for federal income tax purposes and is exempt from the New Hampshire personal income tax on interest and dividends, the ownership or disposition of, or the accrual or receipt of interest on, the 2015 Series A Bonds may otherwise affect a Bondholder's federal or state tax liability. The nature and extent of these other tax consequences will depend upon the particular tax status of the Bondholder or the Bondholder's other items of income or deduction. Bond Counsel expresses no opinion regarding any such other tax consequences, and Bondholders should consult with their own tax advisors with respect to such consequences.

LITIGATION

There is no controversy or litigation of any nature now pending or threatened, restraining or enjoining the issuance, sale, execution or delivery of the 2015 Series A Bonds, or in any way contesting or affecting the validity of the 2015 Series A Bonds or any proceedings of the State taken with respect to the issuance or sale thereof, or the pledge or application of any moneys or security provided for the payment of the 2015 Series A Bonds, or the existence or powers of the State with respect to the Turnpike System.

The State is not a party to any litigation or other proceeding pending or, to the knowledge of the State, threatened in any court, agency or other administrative body (either state or federal) which, if decided adversely to the State, would have a material effect on the financial condition of the Turnpike System.

The Turnpike System is involved in certain lawsuits, claims and grievances arising in the normal course of business, including claims for personal injury, property damage and disputes over eminent domain proceedings. In the opinion of the State Attorney General's Office, payment of claims by the Turnpike System for amounts not covered by insurance in the aggregate, are not expected to have a material adverse effect on the Turnpike's financial position. However, it is possible that an unsuccessful bidder for the Hooksett Rest Area redevelopment project could bring suit related to the failure of the State to award it the contract. See "The Turnpike System – Hooksett Rest Area Redevelopment." It is not possible to predict the outcome of any case arising from this matter at this time.

RATINGS

Fitch Ratings, Inc., Moody's Investors Services, Inc. and Standard & Poor's Ratings Services have assigned their municipal bonds ratings of "A+" (outlook: stable), "A1" (outlook: stable) and "A+" (outlook: stable), respectively, to the 2015 Series A Bonds.

Each such rating reflects only the views of the respective rating agency, and an explanation of the significance of such rating should be obtained from such rating agency, at the following addresses: Moody's Investors Service, 7 World Trade Center at 250 Greenwich St., New York, New York 10007; Standard & Poor's Ratings Services, 55 Water Street, New York, New York 10041; Fitch Ratings, One State Street Plaza, New York, New York 10004. Generally, a rating agency bases its rating on the information and materials furnished to it and on investigations, studies and assumptions of its own. The above ratings are not recommendations to buy, sell or hold the 2015 Series A Bonds. There is no assurance such ratings will continue for any given period of time or that such ratings will not be revised downward or withdrawn entirely by the rating agencies, if in the judgment of such rating agencies, circumstances so warrant. Any such downward revision or withdrawal of such ratings may have an adverse effect on the market price of the 2015 Series A Bonds.

FINANCIAL ADVISOR

Public Resources Advisory Group, New York, New York, is serving as Financial Advisor in connection with the issuance of the 2015 Series A Bonds. The Financial Advisor is an independent advisory firm and is not engaged in the business of underwriting, trading, or distributing municipal securities or other public securities. The

Financial Advisor is not obligated to undertake to make an independent verification of, or to assume responsibility for the accuracy, completeness or fairness of the information contained in the Official Statement.

LEGALITY FOR INVESTMENT

Under the laws of the State, the 2015 Series A Bonds are authorized investments for fiduciaries and may be legally deposited as security for public funds in the State.

CONTINUING DISCLOSURE

The State has covenanted with the Trustee for the benefit of the holders of the 2015 Series A Bonds to provide certain financial information and operating data relating to the Turnpike System by not later than 240 days following the end of each fiscal year during which the 2015 Series A Bonds are outstanding (the "Annual Report"), and to provide notices of certain enumerated, significant events. The Annual Report and notices of significant events will be filed on behalf of the State with the MSRB through EMMA. The specific nature of the information to be contained in the Annual Report or the notices of significant events is summarized in Appendix D - "Form of Continuing Disclosure Certificate."

The following information describes the instances in the previous five years known to the State of non-compliance with the terms of its previous undertakings entered into pursuant to the Rule.

The State had undertaken pursuant to the Rule with respect to its general obligation bonds to provide its financial statements for fiscal year 2010 to the MSRB by March 27, 2011, and on March 28, 2011, the State filed its audited financial statements and a notice of its failure to file such statements by the required date. See *Financial Statements* in the Information Statement.

The State has determined that it did not timely file notices of defeasance for bonds refunded by its Turnpike System Revenue Bonds, 2012 Refunding Series (Delayed Delivery), dated January 5, 2012, and Turnpike System Revenue Bonds, 2012 Refunding Series B (Delayed Delivery), dated November 5, 2012. The State filed the defeasance notices with EMMA on November 25, 2013. S&P upgraded its rating on the State's Turnpike System Revenue Bonds to 'A+' from 'A' on April 29, 2011. The new rating was disclosed in the State's official statement dated July 27, 2011 related to its Turnpike System Revenue Bonds, 2012 Refunding Series (Delayed Delivery) and was also disclosed in the Turnpike System CAFR for the fiscal year ended June 30, 2011 that was filed with EMMA on January 2, 2012. However, the State has further determined that it did not timely file a notice of the occurrence of the rating change. The State filed the rating notice on December 2, 2014.

The State has established written policies to ensure that future continuing disclosure filings will be made with EMMA in a timely fashion.

LEGAL MATTERS

Legal matters incident to the authorization and sale of the 2015 Series A Bonds are subject to the approval of Locke Lord LLP, Boston, Massachusetts, Bond Counsel, whose opinions will be dated the date of the issuance of the Bonds and will speak only as of that date. A form of the approving opinion of Locke Lord LLP is set forth in Appendix E hereto.

TURNPIKE SYSTEM FINANCIAL STATEMENTS

The Turnpike System's financial statements for the fiscal year ended June 30, 2014, presented in accordance with generally accepted accounting principles, and the report of the State's independent auditors, KPMG LLP, with respect thereto ("2014 Financial Statements"), were filed on December 30, 2014 with the MSRB through EMMA. Specific reference is hereby made to the 2014 Financial Statements. The 2014 Financial Statements are the most recently available audited financial statements and are also available on the State of New Hampshire Department of Transportation website at: http://www.nh.gov/dot/media/publications.htm. The 2014 Financial Statements are also included in the State's Comprehensive Annual Financial Report for the fiscal year ended June 30, 2014, which was filed on January 7, 2015 with the MSRB through EMMA and includes the report of the State's independent auditors, KPMG LLP. KPMG LLP has not been engaged to perform, since the date of its report referenced above, any procedures on the financial statements addressed in that report. KPMG LLP has not performed any procedures relating to this Official Statement.

MISCELLANEOUS

The financial data and other information contained herein have been obtained from the State's records and other sources which are believed to be reliable. However, no assurance can be given that any of the assumptions or estimates contained herein will be realized.

Neither this Official Statement nor any advertisement of the 2015 Series A Bonds is to be construed as a contract with the holders of the 2015 Series A Bonds. Any statements made in this Official Statement involving matters of opinion or of estimates, whether or not expressly so identified, are intended merely as such and not as representations of fact.

Additional information concerning the State or the Turnpike System may be obtained upon written request to the Office of the State Treasurer, State House Annex, Concord, New Hampshire 03301, or by calling (603) 271-2621.

State of New Hampshire

By: /s/ William F. Dwyer
State Treasurer

June 10, 2015

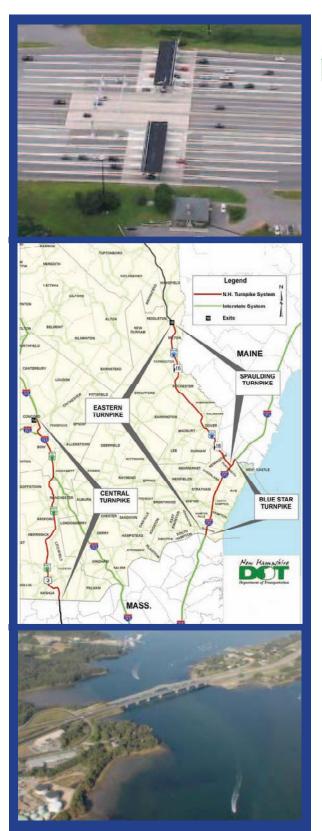


APPENDIX A

TRAFFIC AND REVENUE STUDY



JACOBS





New Hampshire Turnpike System Traffic and Revenue Study

May 29, 2015

Submitted by:

Jacobs Engineering Group Inc. 2 Penn Plaza, Suite 603 New York, NY 10121

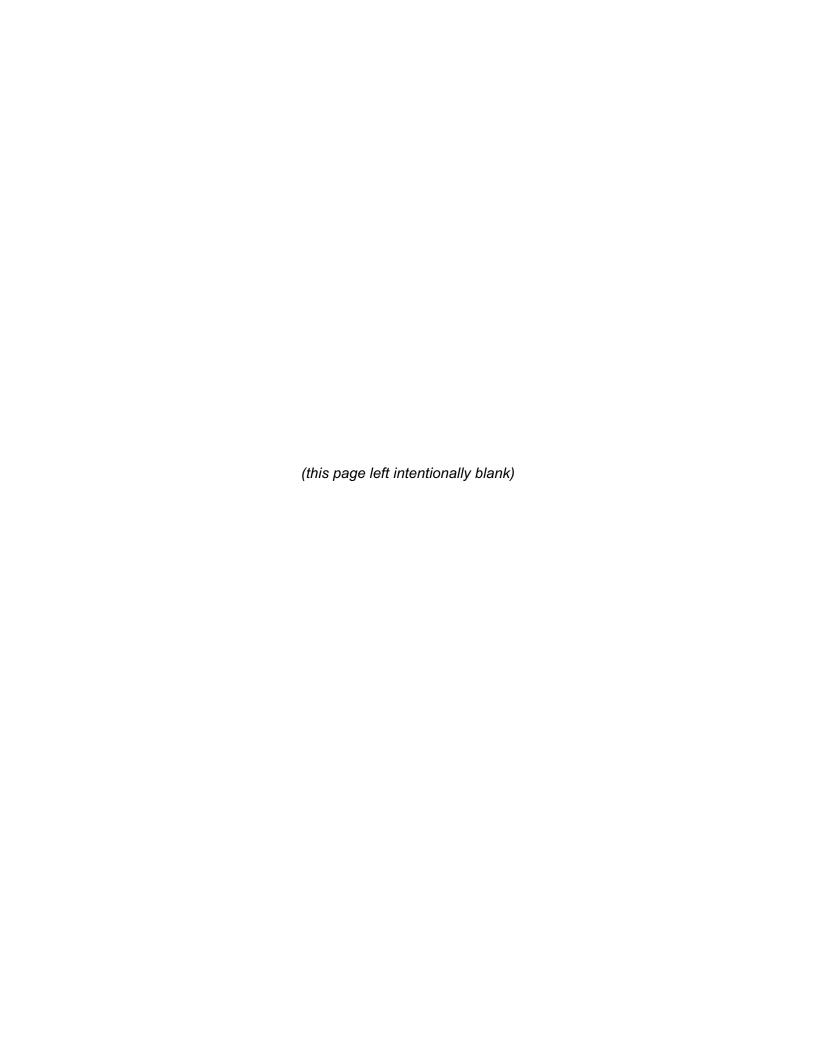


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NH Turnpike System Traffic and Revenue Study

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1. EXECUTIVE SUMMARY

Jacobs Engineering was retained by the New Hampshire Department of Transportation (NHDOT) to conduct this traffic and revenue study for the New Hampshire Turnpike System (the "Turnpike System"). Jacobs analyzed historical traffic and revenue data for the entire Turnpike System to determine historical trends, correlated traffic with key economic indicators, and researched demographic data and other factors that have affected recent traffic and/or will affect future traffic. In addition, Jacobs reviewed the historical and proposed Turnpike Capital Improvement Program as well as historical and projected expenditures for the Turnpike System related to operations, maintenance, renewal and replacement, and toll processing.

All of this information and analyses were then used to develop a traffic and revenue model to estimate annual traffic and toll revenue for the ten-year period from Fiscal Year 2015 (i.e., July 2014 – June 2015) through Fiscal Year 2024. Fiscal Year (FY) 2014 and projected annual toll revenue is summarized in Table ES-1. These forecasts assume no future toll increases. They take into account the estimated loss in Central Turnpike toll traffic due to the removal of the Bedford Road (Exit 12) ramp tolls in July 2014, as well as growth in traffic from the widening and improvement projects on the Spaulding Turnpike.

Table ES- 1: FY 2014 and Projected Annual Toll Revenue, FY 2015-2024 (in millions)

Fiscal Year	Central Turnpike	Blue Star Turnpike	Spaulding Turnpike	Total
2014 Actual (Cash Basis)	\$43.2	\$59.6	\$15.1	\$117.9
2014 Actual (Accrual Basis)	\$43.5	\$59.2	\$14.8	\$117.5
2015	\$43.6	\$60.6	\$15.6	\$119.8
2016	\$44.4	\$61.5	\$15.8	\$121.6
2017	\$45.2	\$62.3	\$16.0	\$123.5
2018	\$46.0	\$63.1	\$16.2	\$125.4
2019	\$46.9	\$63.8	\$16.5	\$127.1
2020	\$47.7	\$64.5	\$16.9	\$129.1
2021	\$48.5	\$65.3	\$17.2	\$131.0
2022	\$49.4	\$66.0	\$17.6	\$132.9
2023	\$50.2	\$66.7	\$17.9	\$134.8
2024	\$51.0	\$67.4	\$18.3	\$136.8

Notes: Future year revenues were forecasted using 2014 cash basis revenues as a base.

Data will not necessarily add to totals because of rounding.

The study also included the use of a financial model to estimate net revenues, operating costs, debt service requirements, and bond coverage ratios and cash reserves for the Turnpike System. The analysis of the financial plan showed that sufficient revenues will be generated to fund the proposed capital plan and to meet both the state's bond resolution's minimum debt

service coverage requirements as well as the ten-year forecast period, FY 2015-2024.	ne Turnpike's interna	l minimum requireme	ents for the

2. INTRODUCTION

Jacobs was retained by NHDOT to conduct a traffic and revenue study for the Turnpike System. In conducting this study, historical traffic and revenue data for the entire Turnpike System were collected and analyzed to determine historical trends and travel characteristics. Previous traffic and revenue projections were reviewed and compared to actual traffic and revenue data recorded by NHDOT.

This study also included a review of the historical and proposed Turnpike Capital Improvement Program, as well as historical and projected expenditures for the Turnpike System related to operations, maintenance, renewal and replacement, and toll processing. An additional review was conducted for regional and national economic factors such as gross domestic product, fuel cost impacts, housing and employment. The study also examined feeder and competitive roads and their impact on traffic on the Turnpike System.

All of this information and analyses were then used to develop a traffic and revenue model to estimate annual traffic and toll revenue for Fiscal Years 2015 through 2024. The study also included the development of a financial model to estimate net revenues, operating costs, debt service requirements and bond coverage ratios. An assessment was made to determine whether the toll revenues would be sufficient to meet the Turnpike bond requirements.

3. DESCRIPTION OF NEW HAMPSHIRE TURNPIKE SYSTEM

The current Turnpike System is an open barrier toll system comprised of 49 interchanges, 9 toll plazas, 84 toll lanes, and approximately 89 linear miles. The system is composed of three independent turnpike systems; the Central (F.E. Everett) Turnpike, the Blue Star Turnpike and the Spaulding Turnpike, as shown in Figure 1.

The Central Turnpike, also known as the F.E. Everett Turnpike (or "FEET") is the longest at 39.5 miles, extending from the Massachusetts state line in Nashua, New Hampshire to Exit 14 in Concord, New Hampshire. It comprises, in part, a portion of U.S. Interstate Highways 93 and 293 and connects the three largest cities in New Hampshire (Nashua, Manchester and Concord). The Central Turnpike also connects with major east-west highways such as NH 101, US 4 as well as Interstate 89. Currently there are two mainline toll plazas at Hooksett and Bedford, and three ramp plazas at Hooksett (I-93 Exit 11), Continental Boulevard (FEET Exit 11), and Merrimack Industrial Drive (FEET Exit 10). Tolling at Bedford Road (FEET Exit 12) ramp plaza was discontinued in late July 2014.

The Blue Star Turnpike extends from the Massachusetts state line in Seabrook, New Hampshire to the Maine state line in Portsmouth, New Hampshire. It is 16.2 miles in length and constitutes a portion of Interstate 95. The Blue Star Turnpike connects with major highways that include NH 101 and US 4. There is a mainline toll plaza and an entry/exit ("side") toll plaza on the Blue Star Turnpike, both located in the Town of Hampton.

The Spaulding Turnpike is 33.2 miles long, extending from Portsmouth, New Hampshire, to Exit 18 in Milton, New Hampshire. It is the major north-south road in the eastern portion of the state, and connects the Blue Star Turnpike to NH 16, which is the major roadway to northern New Hampshire along the eastern border of New Hampshire. It also connects the three major cities in eastern New Hampshire (Portsmouth, Dover and Rochester) and connects to several major highways that include US 4, NH 16, NH 125 and Interstate 95. There are two mainline toll locations at Dover and Rochester. The Spaulding Turnpike and Blue Star Turnpike are also collectively known as the Eastern Turnpike.

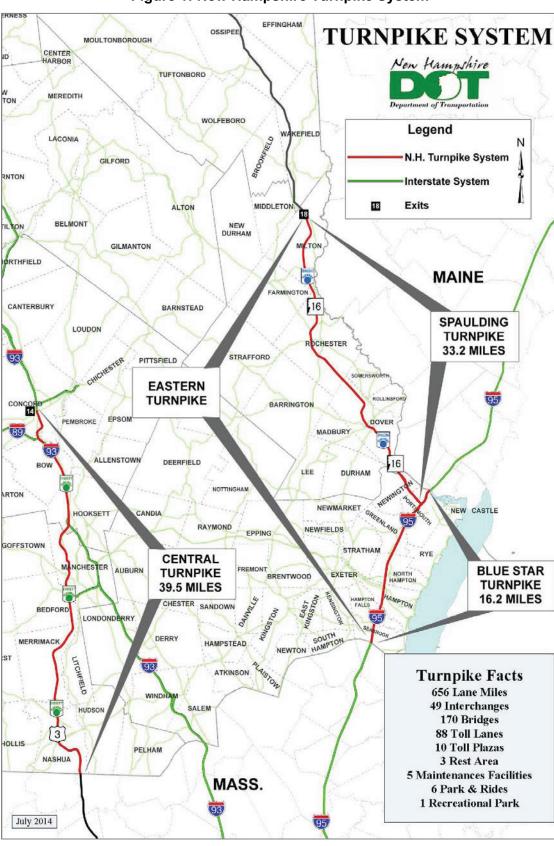


Figure 1: New Hampshire Turnpike System

JACOBS

The major events that occurred in the development of the Turnpike System are summarized in Table 1, as follows:

Table 1: Major Events on the New Hampshire Turnpike

Date	Activity
1950 (Jun. 24)	First toll plaza opens - Hampton (toll was 20¢ for a passenger car).
1955	Completion of the Nashua to Manchester segment of the Central Turnpike.
1955 (Aug. 21)	Merrimack Toll Plaza opens. Toll was 25¢ for a passenger car.
1955	Tokens authorized providing a 1/3 discount. Two types of tokens were authorized. An "A" token had a trip fare value of 10¢ and a "B" token had a trip fare value of 15¢. Tokens could be used by any class of vehicle.
1956	The Portsmouth to Dover segment of the Spaulding Turnpike was completed.
1956 (Oct. 3)	Dover Toll Plaza opens. Toll was 10¢ for a passenger car.
1957	Increase in toll rate at Dover Toll to 15¢ for a passenger car.
1957	The Manchester to Concord segment of the Central Turnpike was completed.
1957	The Dover to Rochester segment of the Spaulding Turnpike was completed.
1957 (Aug. 29)	The Rochester Toll Plaza opens. Toll was 15¢ for a passenger car.
1957 (Aug. 30)	The Hooksett Toll Plaza opens. Toll was 25¢ for a passenger car.
1961	The rate decreased at Dover Toll to 10¢ for a passenger car.
1961 (Jun. 21)	Toll rate increased at Hampton Toll to 25¢ for a passenger car.
1972	Initiated charge program for commercial accounts. A 1/3 discount was provided in the program.
1975 (Jul. 1)	Toll rate increase at Hampton Toll to 40¢ for a passenger car.
1977	Eastern Turnpike (I-95) widened from 4 to 8 lanes.
1977 (Feb. 1)	Reconstruction and relocation of Hampton Toll completed with new ramp and mainline plazas opened to traffic.
1977 (Apr. 1)	Toll rates at Hooksett and Merrimack Tolls increased to 40¢ for a passenger car. Discontinued the sale of "A" tokens. Tokens restricted to two axle or four tire vehicles. Eliminated the 1/3 discount for commercial charge accounts.
1979 (Aug. 23)	Tolls eliminated at the Hampton Ramp Toll Plaza.
1979	Central Turnpike widened from 4 to 6 lanes from the junction of I-93/I-293 in Hooksett to I-93/I-89 in Bow.
1979 (Dec. 3)	Reconstruction completed on new Hooksett Toll Plaza ramp and mainline barrier.
1979 (Dec. 3)	Toll rates increased as follows. Merrimack, Hooksett & Hampton (main) 50¢ for a passenger car. Dover 15¢ for a passenger car. Rochester 20¢ for a passenger car.
1979 (Dec. 3)	Discount for commuter tokens increased to 50%.

Date	Activity
1981 (Jul. 1)	Toll reinstated on the Hampton Ramp Toll Plaza.
1981 (Aug. 20)	Spaulding Turnpike Extension opened from Rochester to Milton.
1986 (Dec. 1)	Automated truck charge system initiated.
1987 (Apr. 15)	Toll rates increased at Dover & Rochester Toll to 25¢ for a passenger car.
1987 (Jul. 1)	Toll increased at Hampton Toll (mainline to 75ϕ and ramp to 40ϕ for a passenger car).
1987 (Oct. 28)	Toll reduced at Hampton Toll (mainline to 50¢ and ramp to 25¢ for a passenger car).
1987	Exit 8 Interchange, Nashua, New Hampshire. The first project to be completed in the Ten Year Plan to expand and improve the New Hampshire Turnpike System (Chapter 203, Laws of 1986) was the Exit 8 Interchange in Nashua, New Hampshire that opened to traffic in June 1987.
1988 (Jan. 1)	Toll increased at Hampton Main Toll to 75ϕ for passenger cars, Hampton Ramp remains at 25ϕ .
1989 (Jan. 4)	Merrimack Toll Plaza (Mainline and Ramps) closed. On this date, the Merrimack Toll Plaza discontinued collection of tolls and was dismantled.
1989 (Jan. 4)	Bedford Toll Plaza opened to traffic.
1989 (Jan. 4)	Exit 11 Ramp (Temporary) Toll Plaza opened to traffic. On this date, the Exit 11 Toll Plaza opened to traffic replacing the dismantled Merrimack Toll (Ramps).
1989 (Oct. 16)	General toll rate increase for entire Turnpike System. Increase of 25 cents at each plaza for passenger cars. Substantial increase for commercial vehicles (to recognize weight on turnpike infrastructure). Discount for commercial charge program 5% to 30% graduated. Discount for commuters decreased from 50% to 40%.
1990 (Jul. 11)	Commuter discount (Tokens) revised from 40% to 50%. Change in commercial charge discount (5-30%) applies to total transactions monthly.
1990 (Oct. 2)	Merrimack Industrial Interchange Toll Plaza opened to traffic.
1990 (Nov. 29)	Bedford Road Interchange Toll Plaza opened to traffic.
1991 (Feb. 4)	"Honor System" Toll Collection Began at Exit 11 Toll Plaza. Initiated unattended toll collection at Exit 11 Toll Plaza between the hours of 9 PM and 5 AM daily.
1991 (May 15)	Hampton Main Toll Plaza expansion completed.
1991 (Aug. 30)	Cheshire Toll Bridge began operation by the Bureau of Turnpikes.
1991 (Oct. 1)	Bedford Toll Plaza Toll Collection System Conversion.
1991 (Nov. 18)	Exit 11 Interchange Toll Plaza opens to traffic.
1991 (Dec. 1)	Hampton Main Toll Plaza Toll Collection System Conversion.
1992 (Feb.)	Hampton Ramp Toll Plaza Toll Collection System Conversion.
1992 (Apr. 1)	Dover Toll Plaza Toll Collection System Conversion.
1992 (Jun. 1)	Rochester Toll Plaza Toll Collection System Conversion.

Date	Activity
1992 (Aug. 3)	Cheshire Bridge closed for rehabilitation.
1992 (Nov. 14)	Exit 11 Toll Plaza Toll Collection System Conversion.
1993 (Aug. 9)	"Honor System" Toll Collection begins at Cheshire Toll Bridge.
1993 (Jul. 30)	Exit 11 Interchange (Merrimack) completed as part of the Capital Improvement Program.
1993 (Nov. 18)	Gosling Road Interchange on the Spaulding Turnpike opened.
1993 (Dec. 20)	"Honor System" Toll Collection begins at Exit 10 and Exit 12.
1994 (Jun.)	Two seasonal toll lanes added to Hooksett Main Toll Plaza.
1994 (Jun.)	Hampton Main Toll Plaza changed to all-attended operation.
1994 (Nov. 1)	Increased discount in Commercial Charge Program to 50%.
1995 (Jul. 30)	Changes at Hampton Main Toll Plaza adding one reversible lane (replacing standard ACM lane) allowing 10 operational lanes in one direction of travel for the first time.
1995 (Aug. 4)	Initiated Tandem Toll Collection at Hampton Main Toll Plaza.
1995 (Aug. 14)	"Honor System" Toll Collection began at Hooksett Ramp Toll Plaza.
1995 (Aug. 14)	"Bi-directional" Toll Collection began at Rochester Toll Plaza.
1995 (Aug. 14)	"HOV" (High Occupancy Vehicle) Test began at Bedford Toll.
1995 (Oct.)	Reactivated Automatic Toll Lanes at Hampton Main Toll.
1995 (Nov. 1)	Truck charge card discount set at a flat 30% rate.
1996 (May)	Hampton Main Toll Plaza converted to entirely attended operation with all automatic lane equipment taken out of service.
1997 (Jun.)	Expanded Hampton Ramp Toll Plaza from 5 to 7 toll lanes.
1997 (Nov.)	Ended a two-year HOV Test at Bedford Toll Plaza.
2000 (Jul. 19)	Expansion of Dover Toll Plaza complete.
2001 (Jul. 1)	Toll collection ceased at Cheshire Toll Bridge - per legislation.
2002 (Apr. 5)	Rochester Toll Plaza staffing changed back to conventional staffing.
2002	Completed the 5 th lane project at the Hampton Toll Plaza on I-95.
2003 (Jul. 23)	Opened an additional lane for the first time at the Hooksett Ramp toll facility.
2003 (Aug. 21)	One-way toll collection test initiated at the Hampton Toll Plaza.
2003 (Nov. 1)	Two-way tolling returns to Hampton Main Toll Plaza for the winter months.
2004 (Jan. 9)	Hampton Ramp Toll Plaza converted to all attended capability.
2004 (Jan. 29)	Two new toll lanes, one north and one south, at Bedford Toll Plaza, were opened to revenue collection.

Date	Activity
2004 (Jun. 30)	One-way toll collection reinstated at the Hampton Toll Plaza.
2004 (Oct. 21)	Two way tolling returns to Hampton Main Toll Plaza.
2005 (Mar.)	Hampton Ramp converted to an all attended plaza just like Hampton Main.
2005 (Apr. 12)	Hooksett Ramp converted back to a 24/7/365 plaza.
2005 (Jul. 11)	The first NH toll facilities to be converted to <i>E-ZPass</i> – Hooksett Main, Hooksett Ramp and Bedford Toll. Cars with NH <i>E-ZPass</i> tags receive a 30% discount from cash (compared to a 50% discount for tokens) and trucks with NH <i>E-ZPass</i> receive a 10% discount from cash (compared to a 30% discount with the Commercial Charge program). Non-New Hampshire <i>E-ZPass</i> tagholders pay the cash rates.
2005 (Jul. 18)	Phase Two of <i>E-ZPass</i> conversion takes place: Merrimack Ramp Toll Plazas (Exits 10, 11 and 12).
2005 (Aug. 2)	Phase Three of <i>E-ZPass</i> deployed at Hampton Main and Hampton Ramp.
2005 (Aug. 3)	The price of transponders increased from \$5.00 to \$23.85 each.
2005 (Aug. 15)	Phase Four of <i>E-ZPass</i> deployed at Dover and Rochester Toll Plazas.
2005 (Sept. 1)	NH Turnpike Token Sales cease per HB 2 of the FY 2006/FY 2007 biennial budget.
2005 (Sept. 26)	Price of transponders increased – from \$23.85 to \$24.61 for flat packs
2005 (Sept. 30)	Commercial Charge Program ends at 11:59:59. Magnetically encoded card system replaced by <i>E-ZPass</i> .
2006 (Jan. 1)	NH Turnpike Tokens (B) are no longer accepted as valid toll fare payment per state law. Staffed ACM lanes from 1-1 through 1-9-2006 to ensure that motorists were aware that tokens are no longer accepted.
2007 (Oct. 22)	New toll rate implemented at Dover \$0.50-\$0.75; Rochester \$0.50-\$0.75, Hampton Ramp \$0.50-\$0.75; Bedford and Hooksett \$0.75-\$1.00; and Hampton Main \$1.00-\$1.50
2008 (May 1)	New terms, conditions, application and transponder price change went into effect. Price changed for interior tag from \$24.61 to \$20.95, and exterior tag from \$31.83 to \$33.04
2008 (Jun. 9 & 16)	Granite Street ramps open to traffic at Exit 5 in Manchester
2009 (Jun. 30)	HB 391 passes, authorizing the Turnpike Bureau to purchase the 1.6 miles of I-95 from the Portsmouth Traffic Circle to the Maine border, and authorizing the following projects: Hampton Open Road Tolling ("ORT"), Bedford ORT, Hooksett ORT, Portsmouth I-95 Soundwall, Seabrook NH 107 Bridge over I-95 and the Dover segment of the Newington –Dover Projects.
2009 (Jul. 1)	New toll rate implemented at Hampton Main \$1.50 – \$2.00
2010 (Jun. 17)	ORT lanes opened at Hampton Main plaza, allowing high-speed toll collection for <i>E-ZPass</i> customers

Date	Activity
2011 (Nov. 11)	Manchester Airport Access Road opens, connecting to the Central Turnpike near the Bedford Main plaza. Vehicles using this road avoid all tolls in the Bedford/Merrimack area.
2012 (Apr. 1)	<i>E-ZPass</i> transponder prices changed. Price dropped for interior tag from to \$20.95 to \$8.90, and exterior tag from \$33.04 to \$15.19.
2012 (Jun. 14)	Premium Outlets, with 100 stores and more than 400,000 square feet, opens adjacent to Exit 10 in Merrimack, increasing toll transactions at the Exit 10 ramp.
2013 (May 22)	ORT lanes opened at Hooksett Main plaza, allowing high-speed toll collection for <i>E-ZPass</i> customers
2014 (Jul. 18)	Tolls were discontinued at the Bedford Road ramps (Exit 12 of the Central Turnpike)

4. HISTORICAL TRAFFIC AND REVENUE

This section discusses historical traffic and toll revenue trends of the Turnpike System.

4.1. HISTORICAL TOLL TRANSACTIONS AND TOLL REVENUE TRENDS

Figure 2 illustrates toll transactions and revenue for the entire Turnpike System for FY 1950 through FY 2014. Both toll transaction and revenue graphs are generally upward sloping throughout time, indicating that toll transactions and revenues have generally increased consistently across the Turnpike System. The graph shows that there were some short periods where toll transactions decreased but later recovered, and these appear to coincide with economic recessions and toll rate increases. Revenues generally increased across the Turnpike System, although the growth was relatively flat for some short time periods. Tolls were last increased system wide in October 2007; the toll increases prior to that were in October 1989 and December 1979. After the 1989 toll increase, both traffic and revenue increased steadily until 2005. In July 2005, *E-ZPass* was implemented on the Turnpike System, and the toll discount was lowered from 50 percent to 30 percent for passenger cars and from 30 percent to 10 percent for commercial vehicles. NHDOT stopped accepting tokens (which provided a 50 percent discount for passenger cars) in January 2006. The October 2007 toll increase - 25 cents for cars and 50 cents for trucks at most locations - brought about a small decline in traffic but a significant increase in toll revenue. In FY 2009, traffic continued to decrease but revenue increased over the previous year due to the October 2007 toll increase, though some of the traffic decrease could also be attributed to economic conditions, gas prices, and factors that caused traffic levels to flatten, then decrease, throughout the nation (as further discussed in Section 7.1). The Hampton Main Plaza saw a toll increase from \$1.50 to \$2.00 which had little effect on traffic but increased revenues at that location. In November 2011 the Manchester Airport Access Road opened, causing some losses in traffic and revenue at the Bedford toll locations primarily due to traffic to and from the south having free access into the airport. FY 2013 saw the opening of an outlet mall in Merrimack, which has contributed to most of the growth in traffic observed at Exit 10. In July 2014 - a few weeks into FY 2015 - the Bedford Ramp Toll was discontinued. The impact of this toll removal is discussed along with the rest of FY 2015 later in this report in Section 9.2.

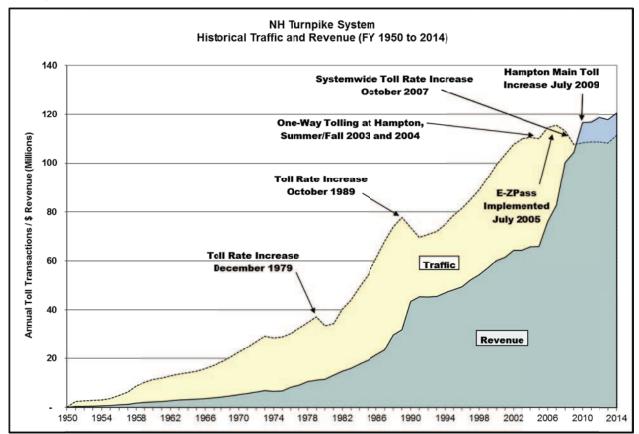


Figure 2: NH Turnpike System Historical Toll Transactions and Toll Revenue Trends

4.2. TOLL TRANSACTION TRENDS

Table 2 summarizes the annual toll transactions between FY 1991 and FY 2014 for each of the three Turnpikes as well as the entire Turnpike System. Annual toll transactions have generally increased every year across the Turnpike System. However, Blue Star Turnpike transactions decreased in both FY 2004 and FY 2005 due to the inability to count southbound traffic data at the Hampton Toll Plaza during the one-way tolling experiments conducted by NHDOT in the summer/fall of 2003 and 2004. The diversion caused by the October 2007 toll increase contributed to both the FY 2008 and 2009 decrease in Turnpike traffic, and the Central Turnpike's free interchange with the Manchester Airport Access Road in November 2011 contributed to some toll traffic loss in the Bedford area in FY 2012 and FY 2013.

Table 2: NH Turnpike System Historical Annual Toll Transactions (in millions)

Fiscal Year	Central Turnpike	Blue Star Turnpike	Spaulding Turnpike	Total System
1991	32.5	23.4	13.7	69.6
1992	33.2	23.6	14.0	70.8
1993	33.5	24.0	14.5	72.0
1994	34.7	24.8	15.4	74.9
1995	35.9	26.1	16.5	78.5
1996	37.2	27.0	17.2	81.4
1997	38.9	28.1	18.0	85.0
1998	40.6	29.4	19.0	89.0
1999	42.6	31.4	20.0	94.0
2000	45.3	33.2	20.9	99.4
2001	47.6	34.0	22.0	103.6
2002	49.3	35.8	22.6	107.7
2003	50.5	36.4	23.1	110.0
2004 ¹	52.2	34.6	23.8	110.6
2005 ^{1,2}	53.9	32.2	23.9	110.0
2006 ²	54.6	36.6	23.3	114.6
2007	54.7	37.4	23.4	115.5
2008 ³	53.8	36.6	22.8	113.2
2009	51.5	34.7	21.4	107.7
2010 ⁴	51.9	35.3	21.1	108.3
2011	52.4	35.3	21.1	108.7
2012 ⁵	51.5	35.8	21.5	108.7
2013	50.7	35.8	21.8	108.2
2014	52.2	36.8	22.5	111.5

¹ One-way tolling at Hampton Main Toll Plaza

Notes: Non-paying transactions (valid and violations) are included in these numbers.

Data will not necessarily sum to totals due to rounding.

Between FY 1991 and FY 2003, total toll transactions across the entire Turnpike System increased annually by an average of 3.9 percent per year. After that time there was a period of flattened traffic for several years, through about 2007, followed by a 2.0 percent decrease in FY 2008. Traffic continued to decline another 4.9 percent in FY 2009 both as a result of the mid-FY 2008 toll increase and the economic downturn. This was followed by low growth rates of 0.6 percent in FY 2010 and 0.4 percent in FY 2011. There was no overall growth from FY 2011 to FY 2012, mainly due to a shift in traffic to the free Manchester Airport Access Road (MAAR) interchange on the Central Turnpike. FY 2013 had a slight decrease in traffic of 0.4 percent



² Conversion to new toll system and implementation of **E-ZPass**

³ General toll Increase October 22, 2007

⁴ Hampton Main toll Increase July 1, 2009

⁵ Manchester Airport Access Road opened November 2011

with more Central Turnpike traffic shifting to the free MAAR interchange, while FY 2014 saw some recovery with 3.0 percent growth in toll transactions. Toll transactions on the individual Turnpikes increased at an average annual rate of 2.1 percent on the Central Turnpike, 2.2 percent on the Spaulding Turnpike, and 2.0 percent on the Blue Star Turnpike during the FY 1991 to FY 2014 time period, for a systemwide growth rate of 2.1 percent.

Historical toll transaction trends between FY 1950 and FY 2014 are illustrated in Figure 3 with volumes indexed to FY 1991 values. From this graphic, we can observe that the three general toll rate increases occurred close to periods of economic recessions, and in all cases, toll traffic transactions decreased. Transaction growth also slowed down during the other economic recession periods.

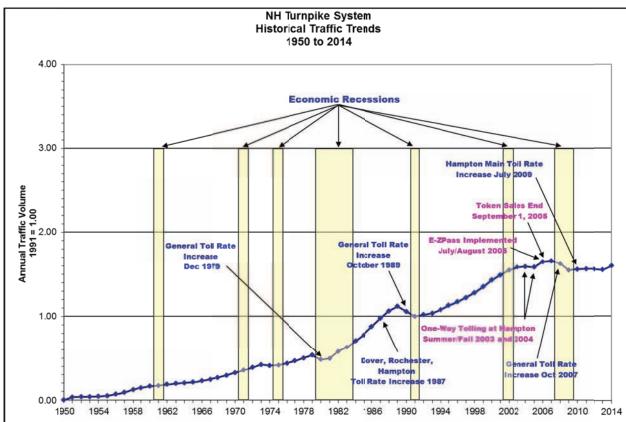


Figure 3: NH Turnpike System Historical Toll Transaction Trends

Figure 4 shows the historical toll transaction trends for cars and trucks on each of the three Turnpikes for the FY 1991-2014 period. The three turnpikes exhibited similar patterns in car traffic, growing steadily from FY 1991 through the early 2000s, followed by flat growth in FY 2006 and 2007 and declines in FY 2009 and 2010. Annual traffic between FY 2010 and FY 2013 remained virtually unchanged, while FY 2014 has shown some recovery toward previously higher traffic volumes.

The Central and Spaulding Turnpikes, both serving more local than long-distance traffic, had flat to declining truck growth in 2006 through 2008, while the Blue Star Turnpike – more of a long-haul route – had increasing truck traffic from FY 2006 through 2008. All three facilities saw a decline in truck traffic in FY 2009 and FY 2010 due to the downturn in the economy and FY 2008 toll increases. Similar to the car traffic, the truck traffic changed very little between FY 2010 and FY 2013, except at the Central Turnpike which saw some traffic loss due to the free MAAR interchange. Some promising growth was seen in FY 2014 on all three turnpikes, with overall passenger car traffic growth of 2.9 percent over FY 2013 and truck traffic growth of 5.3 percent over FY 2013.

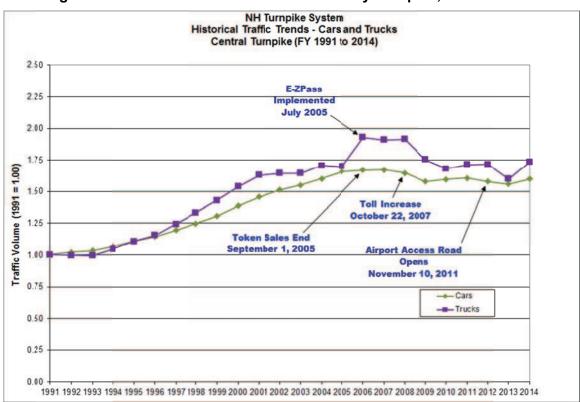


Figure 4: Historical Toll Transaction Trends by Turnpike, FY 1991-2014

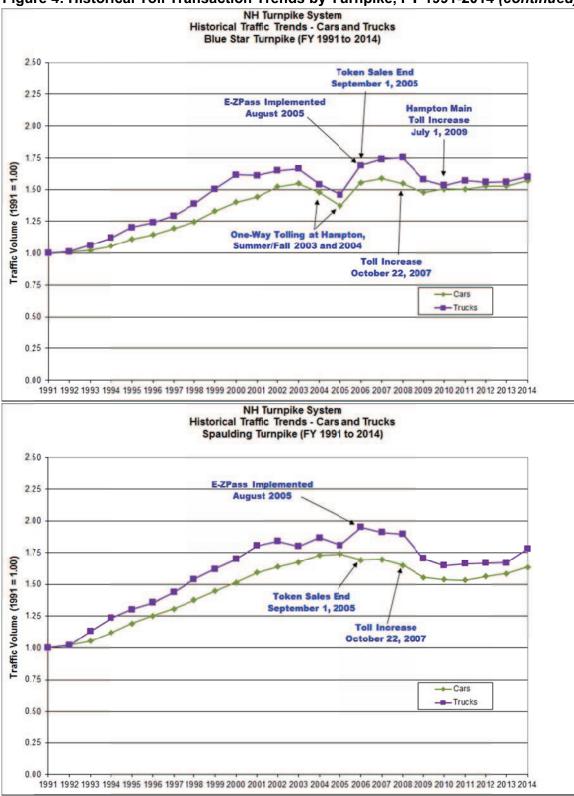


Figure 4: Historical Toll Transaction Trends by Turnpike, FY 1991-2014 (continued)



4.3. TOLL REVENUE TRENDS

Annual toll revenues for each of the three Turnpikes as well as the entire system are summarized in Table 3 for the period FY 1991 to FY 2014.

Table 3: NH Turnpike System Historical Annual Toll Revenues (in millions)

Fiscal Year	Central Turnpike	Blue Star Turnpike	Spaulding Turnpike	Total System
1991	\$18.9	\$20.8	\$5.5	\$45.3
1992	\$18.9	\$20.7	\$5.5	\$45.2
1993	\$18.8	\$20.8	\$5.7	\$45.4
1994	\$19.5	\$21.4	\$6.0	\$46.9
1995	\$19.8	\$22.2	\$6.2	\$48.1
1996	\$20.4	\$22.5	\$6.4	\$49.3
1997	\$21.6	\$23.8	\$6.7	\$52.2
1998	\$22.5	\$24.8	\$7.1	\$54.3
1999	\$23.6	\$26.1	\$7.4	\$57.1
2000	\$25.0	\$27.5	\$7.7	\$60.2
2001	\$26.0	\$27.5	\$8.0	\$61.5
2002	\$27.5	\$28.6	\$8.2	\$64.4
2003	\$27.3	\$28.7	\$8.4	\$64.4
2004 ¹	\$28.1	\$29.1	\$8.6	\$65.8
2005 ^{1,2}	\$28.7	\$28.4	\$8.8	\$65.9
2006 ²	\$33.6	\$32.3	\$10.1	\$76.0
2007	\$36.7	\$34.8	\$11.1	\$82.6
2008 ³	\$42.9	\$43.4	\$14.1	\$100.3
2009	\$43.5	\$46.3	\$14.7	\$104.4
2010 ⁴	\$44.0	\$58.1	\$14.5	\$116.6
2011	\$44.2	\$58.2	\$14.4	\$116.7
2012 ⁵	\$43.3	\$58.8	\$14.6	\$116.6
2013	\$41.9	\$58.8	\$14.7	\$115.4
2014	\$43.2	\$59.6	\$15.1	\$117.9

¹ One-way tolling at Hampton Main Toll Plaza

Notes: This table shows the historical toll revenues recorded on a cash basis.

FY 1991-2006 reported figures are derived from the Turnpike System's internal, monthly traffic and revenue report, which is prepared from information from the Turnpike System's **E-ZPass** and toll collection system vendors and does not include other income such as property sales.

Fiscal Years 2006-2011 figures are derived from the Turnpike System's internal accounting system and do not include property sales or other income.

Data will not necessarily add to totals because of rounding.



² Conversion to new toll system and implementation of **E-ZPass**

³ General toll Increase October 22, 2007

⁴ Hampton Main toll Increase July 1, 2009

⁵ The free Manchester Airport Access Road interchange on the Central Turnpike opened November 11, 2011

The table shows that annual toll revenues have generally increased each year across the Turnpike System throughout the period shown. The first large increase in toll revenues occurred between FY 2005 and FY 2006 due to the implementation of *E-ZPass* on the Turnpike System and discontinuation of token usage, which coincided with a decrease in the toll discount rate. In FY 2008, there was another significant increase in revenues - \$17.7 million or 21.4 percent over FY 2007– due to the October 2007 toll increase, and FY 2009 also saw a revenue increase of 4.1 percent due to this toll increase. The July 1, 2009 toll increase at the Hampton Main Plaza increased systemwide revenue by 11.6 percent in FY 2010 compared to the previous year. There was little change in total system revenue between FY 2010 and FY 2012, however, some losses were seen in FY 2012 and FY 2013 on the Central Turnpike due to the opening of the Manchester Airport Access Road on November 11, 2011 and the following shift in traffic from the Bedford area toll plazas to this free interchange. This reduced systemwide toll revenues for those two years. As the economy started improving, FY 2014 saw 2.2 percent revenue growth over FY 2013.

Between FY 1991 and FY 2014, toll revenues increased annually by an average of 4.2 percent across the entire Turnpike System. The individual turnpikes experienced annual revenue growth rates of 3.7 percent on the Central Turnpike, 4.5 percent on the Spaulding Turnpike, and 4.7 percent on the Blue Star Turnpike.

Figure 5 shows historical annual toll revenues between FY 1950 and FY 2014. This graphic shows that total system wide toll revenues generally showed little to no growth during all periods of economic recession. The exceptions were the economic recession in the early 1980s when revenue actually increased, and the recent recession, due to the general toll increase in October 2007 and the Hampton Main toll increase in July 2009. Even after the official end of the recent recession, toll revenue remained flat for several years. However, the slowly-improving economy is finally leading to some traffic growth, both on the New Hampshire Turnpike System and on a nationwide basis, which produced toll revenue growth in FY 2014.

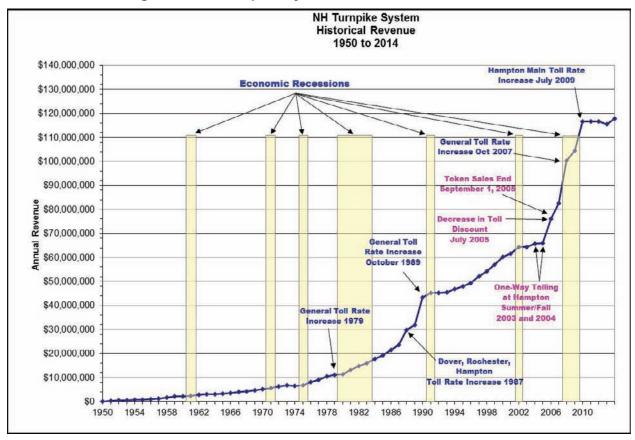


Figure 5: NH Turnpike System Historical Toll Revenues

Figure 6 shows historical toll transaction and revenue trends for each of the three Turnpikes for the FY 1991 to FY 2014 period. Through about FY 2005, total toll revenue generally increased consistently on each turnpike, with a small decrease on the Blue Star Turnpike in FY 2005. Also, toll revenues on the Blue Star Turnpike experienced very little growth between FY 2002 and FY 2005, due in part to the one-way tolling experiment. In FY 2005/2006 through FY 2007, all three Turnpikes experienced a flattening and then a decline in traffic after the October 2007 toll increase. After FY 2009 traffic has remained nearly flat on all three turnpikes until FY 2014, when it increased by three percent over FY 2013. Toll revenues grew at a greater rate than usual in the past decade due to *E-ZPass* implementation and the end of token sales in FY 2006 (increasing the tolls for discounted trips), the October 2007 systemwide toll increase, and the July 2009 Hampton Main toll increase. The recovering traffic growth in FY 2014 increased total toll revenue by 2.2 percent.

NH Turnpike System Historical Traffic and Revenue Trends Central Turnpike (FY 1991 to 2014) 3.00 **Toll Increase** October 22, 2007 E-ZPass 2.50 **Implemented** July 2005 2.25 2.00 **Road Opens** November 10, 2011 1.75 Traffic and Revenue (1 1.50 1.25 1.00 Token Sales End September 1, 2005 → Traffic 0.75 -- Revenue 0.50 0.25 0.00 1991 1992 1993 1994 1995 1996 1997 1998 1999 2000 2001 2002 2003 2004 2005 2006 2007 2008 2009 2010 2011 2012 2013 2014 **NH Turnpike System** Historical Traffic and Revenue Trends Blue Star Turnpike (FY 1991 to 2014) 3.00 **Hampton Main Toll** Increase July 1, 2009 2.75 2.50 Toll Increase October 22, 2007 **Token Sales End** 2.25 September 1, 2005 = 1.002.00 **E-ZPass Implemented** 1.75 August 2005 Fraffic and Revenue 1.25 One-Way Tolling at Hampton, ← Traffic

Figure 6: Historical Toll Transaction and Revenue Trends by Turnpike



1991 1992 1993 1994 1995 1996 1997 1998 1999 2000 2001 2002 2003 2004 2005 2006 2007 2008 2009 2010 2011 2012 2013 2014

Summer/Fall 2003 and 2004

0.75

0.25

- Revenue

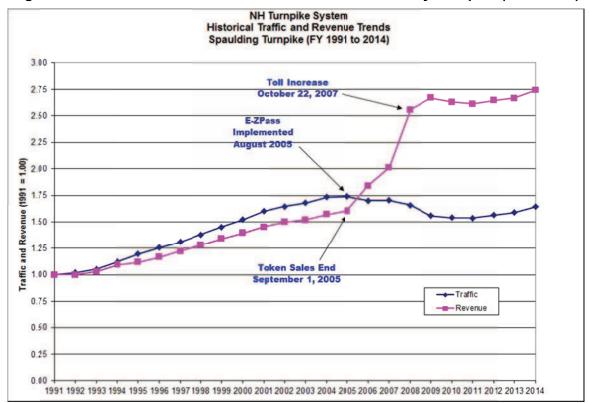


Figure 6: Historical Toll Transaction and Revenue Trends by Turnpike (continued)

4.4. COMPARISON OF ACTUAL TOLL REVENUES TO RECENT PROJECTIONS

Jacobs previously projected traffic and revenue on the Turnpike System for the August 2012 bond issuance. Table 4 compares Jacobs' projections against the actual toll revenues collected by the Turnpike System for the fiscal years 2012 through 2014. Note that the revenues projected for August 2012 bond issuance did not include adjustments for violation revenue; therefore, FY 2012 the actual revenues collected were slightly more than projected (0.4 percent). FY 2013 actual revenues were 0.4 percent below the forecast, due to traffic losses on the Central Turnpike that were slightly greater than expected, and no growth on the Blue Star Turnpike that year. In FY 2014, the actual traffic was 1.0 percent over Jacobs' forecast.

 Fiscal Year
 August 2012 Projected Revenue
 Actual Revenue

 2012
 \$116.1
 \$116.6

 2013
 \$115.9
 \$115.4

 2014
 \$116.7
 \$117.9

Table 4: Actual Toll Revenues vs. 2012 Projections, Millions

Note: Violation revenue not included in projected revenues, but is included in actual revenues.



5. REVIEW OF PROPOSED CAPITAL IMPROVEMENT PROGRAM

This section presents a review of the Turnpike System's historical and proposed capital improvement program for the 20-year period FY 2005-2024 as shown in Table 5 below.

Table 5: Historical and Proposed NHDOT Capital Expenditures, Millions

Fiscal Year	Central Turnpike	Blue Star Turnpike	Spaulding Turnpike	Other Projects ¹	Total Turnpike
2005	\$1.2		\$0.2	\$19.0	\$20.4
2006	\$2.5		\$1.9	\$8.8	\$13.2
2007	\$2.0			\$6.5	\$8.5
2008	\$0.4	\$0.2	\$7.4	\$3.0	\$11.0
2009	\$6.5	\$0.2	\$18.5	\$0.9	\$26.1
2010	\$9.8	\$11.8	\$42.0	\$2.9	\$66.4
2011	\$7.2	\$4.3	\$40.0	\$1.2	\$52.8
2012	\$12.5	\$1.0	\$32.7	\$0.7	\$46.9
2013	\$27.3	\$5.0	\$32.4	\$4.9	\$69.6
2014	\$21.2	\$2.4	\$20.4	\$5.8	\$49.7
Total '05-'14	\$90.6	\$24.9	\$195.5	\$53.7	\$364.6
2015	\$14.7	\$0.9	\$22.7	\$2.6	\$40.9
2016	\$15.4	\$4.4	\$21.7	\$0.5	\$42.0
2017	\$11.9	\$5.0	\$14.5	\$0.5	\$31.9
2018	\$5.0	\$2.4	\$16.2	\$0.5	\$24.1
2019	\$3.0	\$1.0	\$18.9	\$0.5	\$23.4
2020	\$5.0	\$1.0	\$27.8	\$0.5	\$34.3
2021	\$4.0	\$-	\$30.2	\$0.5	\$34.7
2022	\$20.0	\$-	\$16.1	\$0.5	\$36.6
2023	\$24.0			\$0.5	\$24.5
2024	\$21.0	_		\$0.5	\$21.5
Total '15-'24	\$126.0	\$14.7	\$168.1	\$7.1	\$313.9

¹ Miscellaneous Turnpike System Projects funded with Federal Aid and matched with Turnpike funds, and/or Systemwide projects.

Notes:

Over the ten-year period FY 2005-2014 Turnpike System-funded capital expenditures totaled \$364.6 million. The largest share of this - \$195.5 million - was spent on Spaulding Turnpike projects. Funding sources for these projects include toll revenues, other Turnpike System revenues and Turnpike System bond proceeds. Not included in these numbers are a total of \$125.1 million of federal funds expended on Turnpike System fixed assets during the FY 2005-FY 2014 period. Turnpike System-funded capital expenditures are programmed at a total of \$313.9 million over the FY 2015-2024 period.



⁻Central Turnpike Projects include: Bow-Concord I-93 Bridge Redecking, Manchester Interstate 293 Exit 4 Bridge Replacements, Bedford ORT, and Nashua-Bedford Turnpike widening.

⁻Blue Star Turnpike Projects include: I-95 Bridge over the Taylor River.

⁻Spaulding Turnpike Projects include: Newington-Dover Little Bay Bridges and Roadway Expansion Exits 3-6

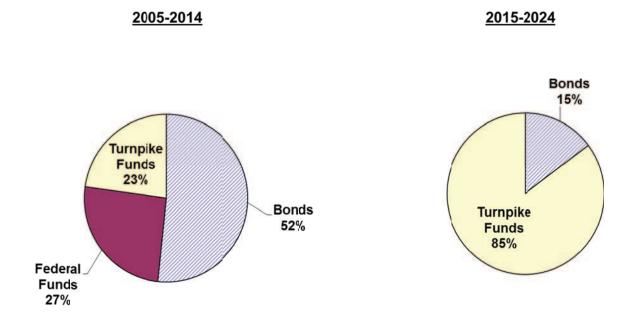
⁻Data will not necessarily add to totals because of rounding.

After the completion of the turnpike expansion in Nashua in the late 1990s, the ten-year capital improvement program had few major projects with the exception of the implementation of *E-ZPass* and the construction of the Granite Street interchange in Manchester. The toll rate increase in 2007, the first since 1989, has allowed the capital improvement program to move forward with the expansion of the Spaulding Turnpike in Rochester along with several other major turnpike projects. These are improvement projects that are considered to be priorities to address red listed bridges and improve safety and congestion on the Turnpike System.

Forty percent of Turnpike System capital expenditures over the next ten years will be for projects on the Spaulding Turnpike, including widening and improvements from Exits 3 to 6 and the completion of the Newington-Dover Little Bay Bridges. Upcoming capital expenditures on the Central Turnpike include Bow-Concord I-93 Bridge Replacement, Manchester Interstate 293 Exit 4 Bridge Replacements, and Bedford ORT. Towards the end of the forecast period, Nashua-Bedford Turnpike widening is expected to commence. The I-95 Taylor River Bridge and Dam Replacement is the largest upcoming project planned for the Blue Star Turnpike in terms of capital expenditures.

Figure 7 shows how the capital plan was funded in the past ten years versus how it will be funded over the next ten years. The shares of funding by Turnpike System funds are expected to grow, while there will be no projects funded by federal funds in future years.

Figure 7: Funding Sources for Capital Improvement Program



6. REVIEW OF HISTORICAL AND PROJECTED OPERATION, MAINTENANCE, RENEWAL AND REPLACEMENT, AND DEBT SERVICE EXPENDITURES

This section presents a review of historical and projected Turnpike System operational expenditures that consist of administrative costs, toll operations costs, maintenance costs, state police enforcement costs, welcome centers and rest areas, renewal and replacement (R&R) costs, toll processing costs, and payment for the new section of the Blue Star Turnpike (I-95). It also includes a review of the Turnpike System's historical and projected debt service expenditures.

Administrative costs include administrative salaries, benefits, expenses, equipment, indirect costs, cleaning, utilities, travel costs, audit expenses, and payments to other state agencies or DOT Bureaus for services.

Toll operations costs include toll operations salaries, benefits, expenses, utilities, toll system warranty, equipment and travel costs.

Maintenance costs include maintenance salaries, benefits, expenses, rents and lease costs, utilities, equipment and travel costs.

Renewal and replacement costs are related to construction projects to preserve, maintain and upgrade the existing infrastructure (i.e., paving, signing, guardrail, bridge rehabilitation, building and toll plaza repairs, bridge painting etc.).

Toll processing costs include banking and credit card fees, *E-ZPass*-related costs (customer service center expenses, walk-in center expenses, Interagency Group (IAG) organizational dues, violation processing expenses, and vehicle registration look-up fees), toll system maintenance expenses through a vendor, and transponder purchases and replacement.

6.1. TOLL PROCESSING COSTS

Table 6 summarizes historical and projected NHDOT toll processing expenses for the period FY 2005 through 2024.

Banking/ **EZPass** Toll **EZPass Credit Card Total Toll** CSC Maintenance **Transponder Fiscal Year** Fees Costs Costs **Expenses Processing Costs** 2005 \$0.7 \$3.7 \$0.9 \$0.5 \$1.6 2006 \$1.5 \$0.1 \$5.5 \$10.8 \$3.7 2007 \$1.4 \$1.2 \$7.4 \$3.8 \$1.0 2008 \$7.8 \$1.7 \$4.3 \$1.0 \$0.8 2009 \$1.8 \$5.1 \$1.3 \$0.7 \$8.9 2010 \$2.1 \$0.8 \$9.8 \$5.3 \$1.6 2011 \$2.2 \$5.8 \$1.8 \$0.8 \$10.6

Table 6: Toll Processing Costs, Millions

	Banking/ Credit Card	EZPass CSC	Toll Maintenance	EZPass Transponder	Total Toll
Fiscal Year	Fees	Costs	Costs	Expenses	Processing Costs
2012	\$2.1	\$5.3	\$1.4	\$0.8	\$9.6
2013	\$2.1	\$5.0	\$1.3	\$0.5	\$8.9
2014	\$2.2	\$5.9	\$0.8	\$0.6	\$9.5
Total '05-'14	\$18.0	\$44.9	\$11.0	\$13.1	\$87.0
2015	\$2.3	\$7.2	\$2.1	\$1.5	\$13.1
2016	\$2.5	\$11.0	\$2.0	\$1.5	\$17.0
2017	\$2.6	\$9.4	\$2.1	\$0.5	\$14.6
2018	\$2.7	\$7.5	\$2.1	\$0.5	\$12.8
2019	\$2.7	\$7.7	\$2.2	\$0.5	\$13.1
2020	\$2.8	\$7.9	\$2.3	\$0.5	\$13.5
2021	\$2.8	\$8.2	\$2.3	\$0.5	\$13.8
2022	\$2.9	\$8.4	\$2.4	\$0.5	\$14.2
2023	\$2.9	\$8.7	\$2.5	\$0.5	\$14.6
2024	\$3.0	\$8.9	\$2.5	\$0.5	\$14.9
Total '15-'24	\$27.1	\$84.9	\$22.5	\$7.0	\$141.5

Note: Data will not necessarily add to totals because of rounding

Toll processing costs increased fairly rapidly from \$3.7 million in FY 2005 to \$10.8 million in FY 2006 primarily due to \$5.5 million in *E-ZPass* transponder purchases and \$3.7 million in *E-ZPass* customer service center costs with the inception of *E-ZPass* on the Turnpike System. Transponder purchase costs dropped to \$0.5-\$0.8 million per year in the FY 2009-2012 period as the market became more saturated.

NHDOT estimates that approximately \$141.5 million will be spent on toll processing between FY 2015 and FY 2024, with *E-ZPass* customer service center costs accounting for \$84.9 million or 60 percent. Approximately \$7.0 million in transponder purchases is estimated over the ten-year period FY 2015-2024; this includes transponder replacement costs. NHDOT recovers the transponder costs from selling the transponder to the customer at cost; private cars are charged \$8.90 for an interior or \$15.19 for an exterior *E-ZPass* tag. The Bureau is planning to increase its transponder inventory in FY 2015 and FY 2016 in order for customers to replace transponders that will have reached the end of their useful life. Of the 300,850 transponders that were sold to customers in the fall of 2005, and are reaching ten years of age, the Bureau anticipates customers replacing approximately 200,000 over the next 18 months.

6.2. OPERATING EXPENDITURES

Table 7 summarizes historical and projected NHDOT expenses for the 20-year period FY 2005 through FY 2024.

Table 7: Historical and Projected NHDOT Operating Expenditures, Millions

FY	Admin	Toll Ops	Maint.	State Police Enforcement	Toll Processing	Welcome Centers & Rest Areas	Tpk Funding of DOT- Hwy	O&M Lapse	Total O&M	R&R	I-95 Payments from General Reserve	I-95 Advance Payment	Addl R&R	Total Operating Expense
2005	\$4.4	\$9.3	\$7.5	\$4.1	\$3.7				\$29.0	\$3.3				\$32.3
2006	\$4.8	\$9.6	\$8.8	\$4.5	\$10.8				\$38.5	\$4.3				\$42.8
2007	\$5.0	\$9.8	\$8.0	\$5.0	\$7.4		\$0.9		\$36.1	\$8.6				\$44.7
2008	\$4.1	\$10.3	\$8.8	\$5.2	\$7.8		\$0.9		\$37.1	\$11.8				\$48.9
2009	\$4.5	\$10.5	\$9.8	\$5.4	\$8.9		\$1.2		\$40.3	\$7.8				\$48.1
2010	\$5.7	\$10.9	\$7.6	\$5.0	\$9.8		\$1.1		\$40.1	\$7.8	\$30.0			\$77.9
2011	\$6.3	\$10.9	\$8.6	\$4.9	\$10.6		\$1.0		\$42.3	\$14.3	\$20.0			\$76.6
2012	\$6.1	\$9.7	\$7.6	\$4.9	\$9.6	\$1.2	\$1.6		\$40.7	\$9.3	\$26.0			\$76.0
2013	\$6.9	\$9.1	\$8.7	\$5.5	\$8.9	\$1.2	\$1.9		\$42.2	\$9.6	\$5.9	\$20.1		\$77.8
2014	\$6.2	\$8.7	\$8.7	\$5.8	\$9.5	\$1.2	\$2.4		\$42.5	\$11.3	\$5.9	\$9.1		\$68.8
Total '05-'14	\$54.0	\$98.8	\$84.1	\$50.3	\$87.0	\$3.6	\$11.0	\$-	\$388.8	\$88.1	\$87.8	\$29.2	\$-	\$593.9
2015	\$9.2	\$11.1	\$10.8	\$7.0	\$13.1	\$1.4	\$3.4	\$(6.3)	\$49.7	\$8.9	\$5.9	\$8.2	\$2.6	\$75.3
2016	\$8.7	\$10.8	\$9.2	\$7.3	\$17.0	\$1.3	\$2.8	\$(2.5)	\$54.6	\$9.7	\$0.4			\$64.7
2017	\$9.0	\$11.1	\$9.5	\$7.4	\$14.6	\$1.3	\$2.9	\$(2.5)	\$53.3	\$9.6				\$62.9
2018	\$9.2	\$11.3	\$9.7	\$7.5	\$12.8	\$1.4	\$3.0	\$(2.5)	\$52.4	\$11.5				\$63.9
2019	\$9.4	\$11.5	\$9.9	\$7.7	\$13.1	\$1.4	\$3.0	\$(2.5)	\$53.5	\$11.9				\$65.4
2020	\$9.5	\$11.8	\$10.1	\$7.9	\$13.5	\$1.4	\$3.1	\$(2.5)	\$54.7	\$10.4				\$65.1
2021	\$9.8	\$12.0	\$10.3	\$8.0	\$13.8	\$1.4	\$3.1	\$(2.5)	\$55.9	\$10.7				\$66.6
2022	\$9.9	\$12.3	\$10.5	\$8.2	\$14.2	\$1.5	\$3.2	\$(2.5)	\$57.2	\$11.0				\$68.2
2023	\$10.1	\$12.5	\$10.7	\$8.3	\$14.6	\$1.5	\$3.3	\$(2.5)	\$58.5	\$11.4				\$69.9
2024	\$10.5	\$12.8	\$10.9	\$8.5	\$14.9	\$1.5	\$3.3	\$(2.5)	\$59.8	\$11.7				\$71.5
Total '15-'24	\$95.3	\$117.2	\$101.5	\$77.8	\$141.5	\$14.1	\$31.1	\$(28.8)	\$549.6	\$106.8	\$6.3	\$8.2	\$2.6	\$673.5

Notes: O&M lapse in FY 2015 is the projected lapse based on O&M spending through January 2015 and projected spending for the rest of the fiscal year. O&M lapse in FY 2016 and FY 2017 is a self-imposed reduction in operating expenditures (both budgeted and projected) due to savings projected from the lean staffing initiative in toll operations.

The dollar values shown from 2005 to 2014, provided by Finance & Contracts, are on the GAAP basis (General accepted accounting principles), and the dollar values from 2015 to 2024, from the Bureau of Turnpike's O&M model, are on a cash basis.

All numbers are tied to the Operating and Maintenance Report (Bureau of Turnpikes), except for certain financial categories which tie to the Comprehensive Annual Financial Reports.

Data will not necessarily add to totals because of rounding.



The Turnpike System total annual operating expenditures (Operating and Maintenance, Renewal and Replacement and I-95 Payments Costs) over the past ten years ranged from a low of \$32.3 million in FY 2005 to a high of \$77.9 million in FY 2010; FY 2014 operating expenditures were \$68.8 million. Total operating expenditures amounted to \$593.9 million over the ten-year period FY 2005-2014 and about 17 percent or \$98.8 million was spent on toll operations. The large increase in operating expenses in FY 2006 was largely due to implementation of *E-ZPass*. Total annual operating expenditures increased by \$10.5 million or about 33 percent from FY 2005 to 2006, with \$5.5 million due to the purchase of new *E-ZPass* transponders and by \$29.8 million or some 62 percent from FY 2009 to FY 2010 due to payments from the Bureau of Turnpikes' General Reserve Fund for the acquisition of a portion of I-95 into the Blue Star Turnpike. As this payment became smaller in FY 2014, total operating expenses declined by \$9.0 million or 11.6 percent from FY 2013 to FY 2014.

Turnpike System renewal and replacement expenditures also increased in recent years, from a low of \$3.3 million in FY 2005 to a high of \$14.3 million in FY 2011.

Total operating expenditures for the period FY 2015-2024 are projected to total \$673.5 million, about 13 percent higher than the expenditures of the previous ten year period. Factors that contribute to this projected increase include more lane miles to maintain due to the recent acquisition of an additional part of I-95, the purchase of new and replacement *E-ZPass* transponders, a more robust renewal and replacement program, and inflation.

Operation and maintenance expenditures are budgeted to provide for unforeseen costs; the amount not spent - the lapse - is shown in Table 8 over the ten-year period from FY 2005 through 2014. The lapse has ranged from \$2.3 million in FY 2005 to \$11.0 million in FY 2013. Over the last three years, the Bureau of Turnpikes averaged a net lapse of \$8.3 million. Of these funds, Turnpike System renewal and replacement funds are carried forward to the following year; all other lapses for operating expenses return to retained earnings or the Bureau of Turnpikes' General Reserve Account.

Table 8: Historical Lapse

		Transfer from		
FY	Lapse	Retained Earnings	Net	
2005	\$2,317,726	\$1,518,500	\$799,226	
2006	\$2,648,078	\$2,015,000	\$633,078	
2007	\$3,068,083	\$2,058,500	\$1,009,583	
2008	\$4,719,937	\$1,008,950	\$3,710,987	
2009	\$4,735,298		\$4,735,298	
2010	\$6,048,294		\$6,048,294	
2011	\$8,267,563		\$8,267,563	
2012	\$6,218,459	\$75,000	\$6,143,459	
2013	\$11,017,323		\$11,017,323	
2014	\$8,716,260	\$1,105,000	\$7,611,260	
Total '05-'14	\$57,757,278	\$7,780,950	\$49,976,071	

6.3. DEBT SERVICE REQUIREMENTS

Table 9 presents historical and scheduled debt service requirements for the period FY 2005-2024. The 2015 revenue bonds are based on \$50M issuance on 10-year bonds with level debt service payments with a 2.5 percent interest rate.

Table 9: Historical and Scheduled Debt Service Expenditures, Millions

FY	Existing Revenue Bonds	FY 2015 Revenue Bonds ¹	Total Revenue Bond Debt Service	BABs Interest Subsidy ²	Net Total Revenue Bond Debt Service	GO Bonds
2005	\$27.0		\$27.0	\$0.0	\$27.0	\$4.3
2006	\$25.8		\$25.8	\$0.0	\$25.8	\$4.2
2007	\$28.1		\$28.1	\$0.0	\$28.1	\$3.0
2008	\$25.7		\$25.7	\$0.0	\$25.7	\$1.7
2009	\$25.9		\$25.9	\$0.0	\$25.9	\$1.6
2010	\$30.9		\$30.9	-\$1.3	\$29.6	\$0.7
2011	\$36.9		\$36.9	-\$3.1	\$33.8	\$0.6
2012	\$36.4		\$36.4	-\$3.1	\$33.3	
2013	\$41.4		\$41.4	-\$3.1	\$38.3	
2014	\$41.9		\$41.9	-\$2.9	\$39.0	
Total '05-'14	\$320.0	\$0.0	\$320.0	-\$13.5	\$306.5	\$16.1
2015	\$42.0	\$0.0	\$42.0	-\$2.9	\$39.1	
2016	\$42.0	\$2.3	\$44.3	-\$2.9	\$41.4	
2017	\$40.3	\$4.0	\$44.3	-\$2.9	\$41.4	
2018	\$35.9	\$8.3	\$44.3	-\$2.9	\$41.4	
2019	\$35.9	\$8.3	\$44.3	-\$2.9	\$41.4	
2020	\$33.8	\$10.4	\$44.3	-\$2.9	\$41.4	
2021	\$29.2	\$15.0	\$44.3	-\$2.9	\$41.4	
2022	\$29.4	\$7.9	\$37.4	-\$2.9	\$34.5	
2023	\$29.3	\$1.3	\$30.5	-\$2.9	\$27.6	
2024	\$29.0	\$0.0	\$29.0	-\$2.8	\$26.2	
Total '15-'24	\$346.9	\$57.7	\$404.6	-\$28.9	\$375.7	\$0.0

¹ Based on \$50M issuance on 10-year bonds with level debt service payments of 2.5 percent interest rate. Assumes 2015 bonds are delivered in June 2015.

Note: Data will not necessarily add to totals because of rounding.

Historical total revenue bond debt service payments ranged from a low of \$25.7 million in FY 2008 to a high of \$41.9 million in FY 2014. Over the ten-year period FY 2005-2014, the cumulative total revenue bond debt service was \$320.0 million. The historical BABs interest subsidy over this ten-year period totaled \$13.5 million, resulting in a net total revenue bond debt service of \$306.5 million. Furthermore, there were \$16.1 million in general obligation bonds paid during FY 2005-2011.



² The federal budget agreement enacted at the end of 2013 did not include sequestration relief on reimbursements for direct-pay bonds (BABs) and it extended the sequestration for two years beyond the original termination date of 2021 (through FFY 2023). The reduction in funding as a result of sequestration is 7.2% for FFY2014 and 7.3% for FFY2015. Revenue Interest Rebate has been reduced by 7.3% through 2023.

Scheduled total revenue bond debt service expenditures are projected to range over the period FY 2015-2024 from a low of \$29.0 million in FY 2024 to a high of \$44.3 million in FY 2016 through FY 2021. The cumulative total revenue bond debt service payment over this period is estimated to be \$404.6 million or about 26 percent more than the previous ten-year period. The majority of this amount will be for existing revenue bond payments. Over the ten year forecast period FY 2015-2024, the total BABs interest subsidy is estimated to total \$28.9 million, resulting in a net total revenue bond debt service of \$375.7 million.

7. REVIEW OF NATIONAL AND REGIONAL SOCIOECONOMIC FACTORS

7.1. NATIONAL ECONOMIC TRENDS

During the course of this study, Jacobs analyzed key socioeconomic factors related to the growth in traffic and toll revenues for the New Hampshire Turnpike. Factors that are relevant to the long term growth of traffic on the facilities were studied, as was the relationship of traffic to specific economic indices for passenger car and truck traffic. Jacobs also researched the possible causes of why people in the U.S. have been driving less in recent years, and what this means for the future of road travel. In addition, Jacobs conducted extensive background research into the specific dynamics of past economic recessions in order to better understand the current phenomenon and to aid in giving context to the most recent economic downturn when compared with past recessions. The analyses are summarized in the following sections. Note that gray shaded areas on graphs indicate periods of U.S. recessions.

7.1.1. Output and Growth

Real gross domestic product (GDP) measures the real value of goods and services produced by the U.S. economy. Real GDP reached approximately \$16.0 trillion in the second quarter of 2014. As shown in Figure 8, real GDP has continued to grow since the end of the most recent recession in 2009. In fact, since the third quarter of 2009, real GDP has increased approximately 11.1 percent.

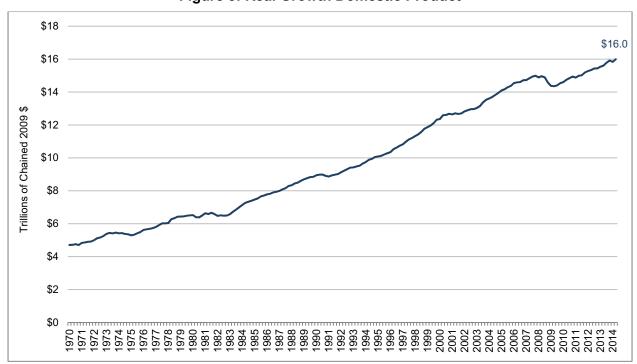


Figure 8: Real Growth Domestic Product

Source: Bureau of Economic Analysis

Although economic output has increased since the end of the most recent recession, consistently high growth in real GDP has remained elusive for the U.S. economy. As shown in Figure 9, the seasonally adjusted annual rate of change in real GDP, measured on a quarterly basis, has fluctuated between -2.1 percent and 4.6 percent since the third quarter of 2009 when the most recent recession ended. In the four most recent quarters, however, real GDP has changed at annualized rates of 4.5, 3.5, -2.1, and 4.6 percent, suggesting that higher, more consistent levels of growth may be returning.

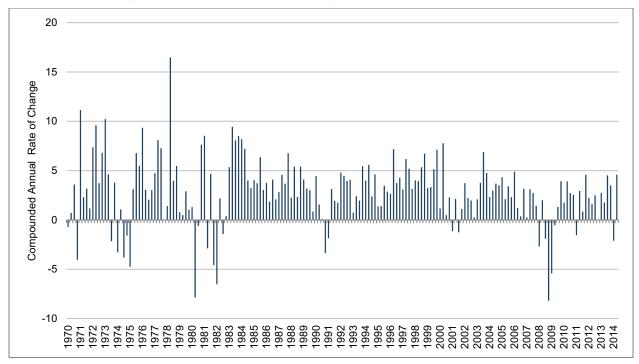


Figure 9: Annual Rate of Change in Real Domestic Product

Source: Bureau of Economic Analysis

Real GDP has also increased on a per capita basis, although it only recently surpassed levels last observed in 2007. In the fourth quarter of 2007, per capita real GDP stood at \$49,506 before falling approximately 5.5 percent to \$46,781 in the second quarter of 2009. Since the end of the most recent recession, it has rebounded to reach \$50,239 in the second quarter of 2014; in fact, per capita real GDP has increased in 10 of the last 12 quarters.

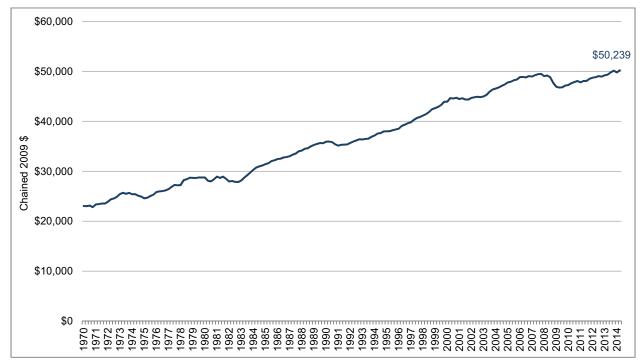


Figure 10: Per Capita Real Gross Domestic Product

Source: Bureau of Economic Analysis

Industrial production and capacity utilization are two other measures of the output of the U.S. economy. The Industrial Production Index (IPI), maintained by the Board of Governors of the Federal Reserve System, measures output in the manufacturing, mining, and gas and electric utilities industries. According to the Board of Governors of the Federal Reserve, capacity utilization is the percentage of resources utilized by firms and factories to create products in the manufacturing, mining, and electric and gas utilities industries for all facilities located in the United States.

As shown in Figure 11, both industrial production and capacity utilization in the U.S. economy decreased sharply during the most recent recession. Capacity utilization was hit particularly hard during the 2008-2009 economic downturn, reaching a low of 66.9 percent in June of 2009, the lowest level observed in over 40 years.

Since the end of the recession, however, both measures have rebounded, with capacity utilization reaching 78.8 percent and the IPI reaching 104.1 as of August 2014. This represents a return to more normal levels of activity for both measures.

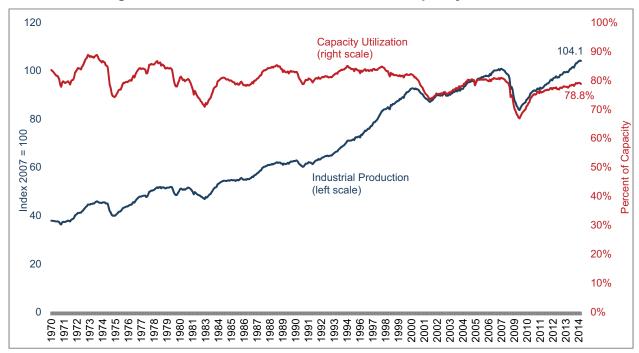


Figure 11: Industrial Production Index and Capacity Utilization

Source: Board of Governors of the Federal Reserve System

7.1.2. Prices

The Consumer Price Index (CPI) and the Producer Price Index (PPI) are two measures of the level of prices experienced by different segments of the U.S. economy. As expected, both consumer and producers prices declined during the most recent recession as economic activity in the United States slowed. Since the return of economic growth, both the CPI and PPI have been increasing at varying rates.

Since the beginning of 2010, shortly after the end of the 2008-2009 recession, the annual change in consumer prices has remained positive although the rate of change has fluctuated between 0.9 percent and 3.8 percent. For the year to August 2014, the CPI increased 1.7 percent.

Producer prices have behaved in a similar manner since the beginning of 2010, although the PPI tends to be a bit more volatile than the CPI. Since the start of 2010, the rate of change in producer prices has oscillated between 0.2 percent and 7.2 percent. The most recent PPI report, which measures the change in producer prices in the year to August 2014, shows that prices increased by 2.2 percent.

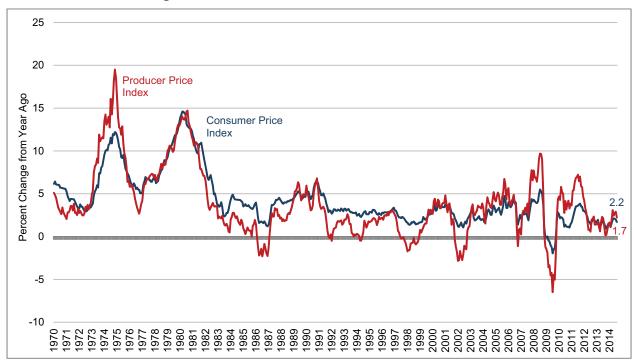


Figure 12: Consumer and Producer Price Indices

The employment cost index (ECI) measures the change in the cost of labor over time. As shown in Figure 13, employment costs have been increasing over the past 12 years. The latest recession, however, tempered the pace of cost increases; since 2010, the ECI has increased at an average annual rate of 1.9 percent. This is close to the rate of change experienced by the CPI and slightly lower than the rate of changed experienced by the PPI.

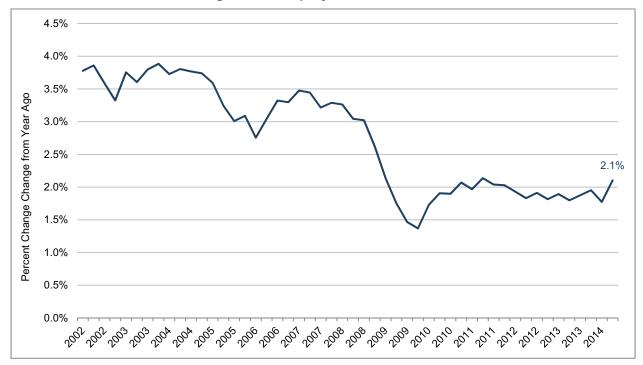


Figure 13: Employment Cost Index

7.1.3. Employment

As demonstrated by Figure 14 the drop in employment experienced by the U.S. economy during the 2007-2009 recession was severe. From December 2007 to June 2009, civilian employment fell from 146.6 million persons to 140.0 million persons, a decrease of 4.5 percent.

With the economy improving in recent months, civilian employment in the United States reached approximately 146.4 million persons in August, 2014. This represents a 6.1 percent increase from the lowest civilian employment level observed during the last recession. Note that the level of civilian employment in August 2014 is still lower than the level experienced by the economy before the recession started.

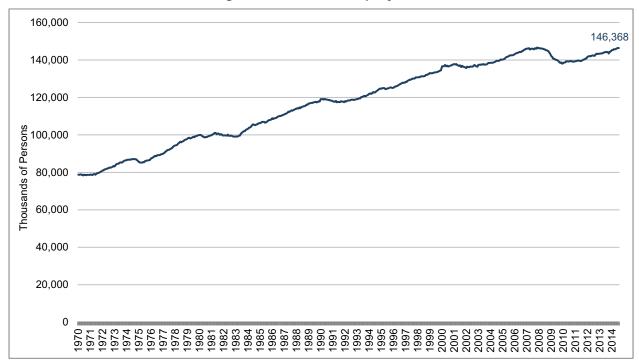


Figure 14: Civilian Employment

The increase in the level of civilian employment in the U.S. economy coincided with a decrease in the unemployment rate. At its recent peak shortly after the end of the most recent recession, the unemployment rate reached 10.0 percent in October 2009. As shown in Figure 15, this is a historically high rate last observed in the U.S. economy in the early 1980s, after another relatively severe recession. Since October 2009, however, the unemployment rate has fallen steadily to 6.1 percent in August 2014.

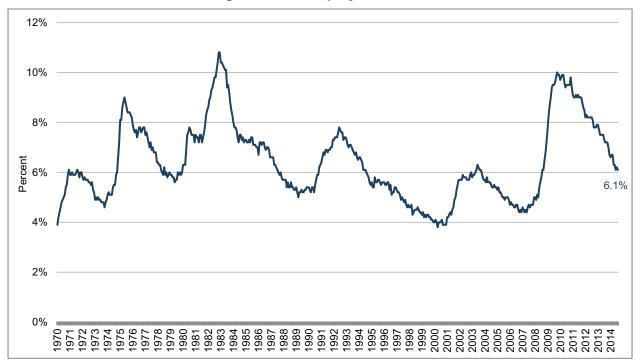


Figure 15: Unemployment Rate

The number of civilian employees and the unemployment rate, however, do not reveal the full employment picture in the U.S. economy, which remains less than robust. Figure 16 depicts the labor participation rate and the employment to population ratio for the U.S. economy since 1970.

As the figure shows, both measures of labor market participation have declined since the beginning of the 2007-2009 recession. Since December of 2007, the technical start date of the last recession, the employment to population ratio declined by 3.7 percentage points, from 62.7 percent in December 2007 to 59.0 percent in August 2014. This is the first time since the mid-1980s that the employment to population ratio has spent any meaningful amount of time below 60.0 percent. Over the same time period, the civilian labor participation rate declined by 3.2 percentage points, from 66.0 percent to 62.8 percent.

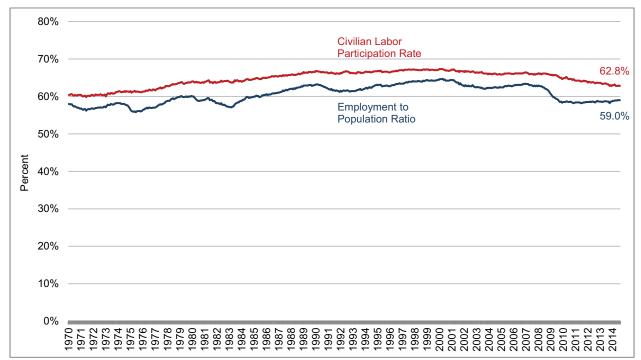


Figure 16: Labor Participation and Employment to Population Ratio

In addition to the declining measures of labor market participation, the duration of unemployment during and after the recession has remained high by recent historical standards, suggesting that businesses are reluctant to hire and persons seeking employment are encountering a difficult job market.

Figure 17 displays the median duration of unemployment measured in weeks. As shown by the shape of the graph, the median number of weeks of unemployment increased dramatically during the 2007 to 2009 recession. Less than 10 weeks before the recession, the median duration of unemployment peaked at 25 weeks exactly one year after the conclusion of the recession. As of August 2014, median duration stood at 13.2 weeks, still high by historical standards although it is on a downward trajectory, which may prove to be a promising sign for the U.S. economy.

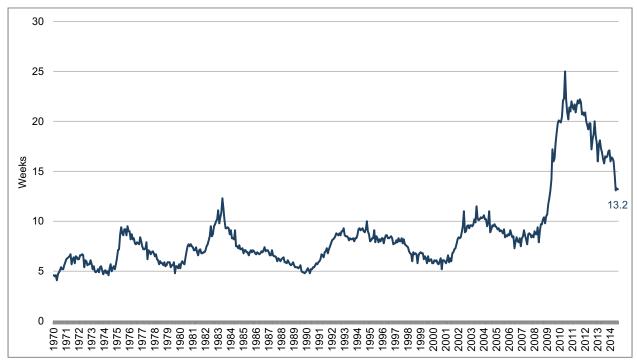


Figure 17: Median Duration of Unemployment

7.1.4. Consumer and Investment Spending

Much of the growth in the U.S. economy is driven by increases in consumer and investment spending by citizens and businesses. Figure 18 displays real personal consumption in the United States from January 1999 to July 2014. As shown by the shape of the graph, consumer spending increased at a fairly steady rate from January 1999 to January 2008 near the start of the most recent recession. In fact, over that time period, personal consumption increased at an average annual rate of 3.2 percent, rising from \$7,582 to \$10,074. From January 2008 to January 2014, the average annual growth rate of real personal consumption slowed to 1.2 percent, and only reached \$10,906 in August 2014, the last month for which data are available.

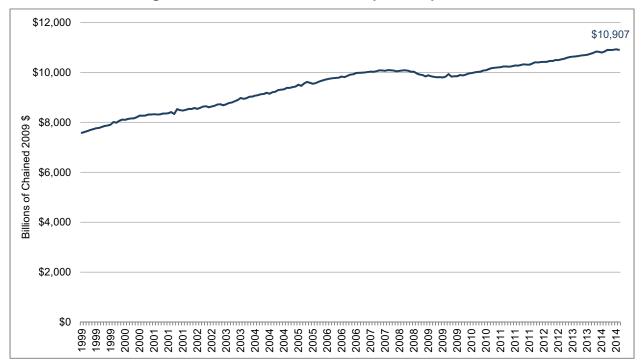


Figure 18: Real Personal Consumption Expenditures

Source: Bureau of Economic Analysis

While the most recent recession slowed real personal consumption, it also spurred households to pay down their debts, causing the debt to GDP ratio to decline as shown in Figure 19. From the first quarter of 2009 to the first quarter of 2014, the household debt to GDP ratio declined by 17.4 percentage points, from 98.1 percent to 80.6 percent, a significant decrease in a relatively short period of time.

Concurrently, household debt service payments as a percent of disposable personal income also declined. It seems that the most recent recession shifted households' priorities from personal consumption to deleveraging of debts. As shown in Figure 20, debt service payments fell to 9.9 percent of personal disposable income in the first quarter of 2014 from a peak of 13.2 percent in the fourth quarter of 2007 at the beginning of the most recent recession.

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80%

40%

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Figure 19: Household Debt to GDP Ratio

Source: International Monetary Fund

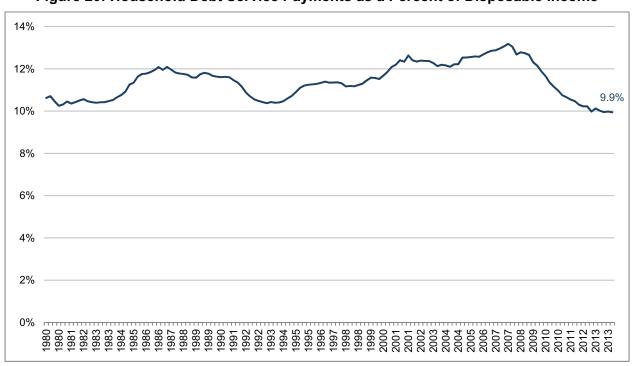


Figure 20: Household Debt Service Payments as a Percent of Disposable Income

Source: Board of Governors of the Federal Reserve System

Investment spending in the United States, similar to other forms of economic activity, decreased sharply during the 2007 to 2009 recession, as shown in Figure 21. Real gross private investment, an important component of GDP, fell from \$2,605.2 billion in the fourth quarter of 2007 to \$1,804.7 billion in the third quarter of 2009, a decrease of 30.7 percent. Since the end of the recession, real gross private domestic investment increased sharply, rising to \$2,694.7 billion in the second quarter of 2014. Rising levels of private domestic investment will be important to the future growth of the U.S. economy.

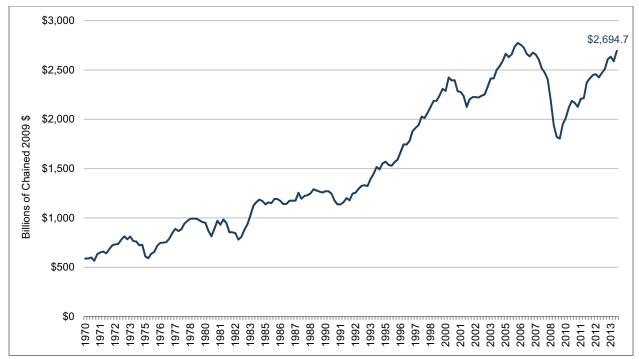


Figure 21: Real Gross Private Investment

Source Bureau of Economic Analysis

7.1.5. Short Term Economic Forecast

Economic forecasters are optimistic that growth in real GDP will eclipse 3.0 percent in 2015. As shown in Figure 22, a sample of forecasters is predicting growth between 3.2 percent and 3.7 percent. The consensus forecast believes the U.S. economy will grow by 3.2 percent in real terms in 2015. Forecasters are not as optimistic about 2016 but still expect the economy to expand in real terms. Forecasts for real GDP growth in the year 2016 range from 2.6 percent to 3.6 percent but the consensus is that the economy will expand at an annual rate of 2.9 percent.

Forecasts for the change in industrial production in 2015 and 2016 are similar to those for real GDP. The consensus for economic forecasters is that industrial production will expand by 3.9 percent in 2015 and 3.3 percent in 2016, as shown in Figure 23.

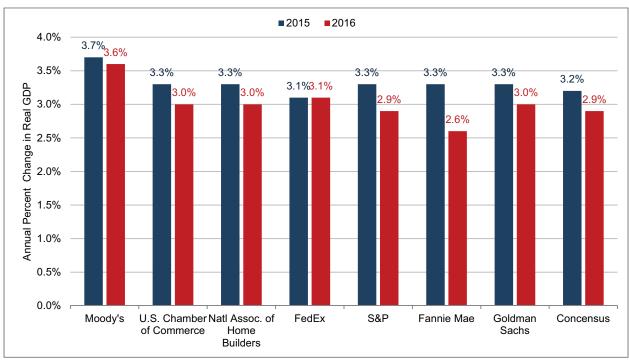


Figure 22: Forecast Change in Real GDP, 2015 and 2016

Source: Blue Chip Economic Indicators

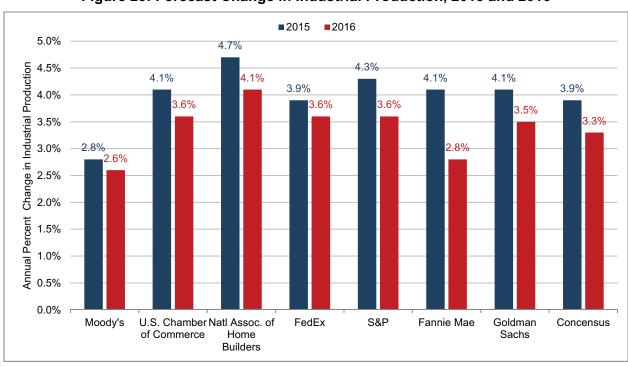


Figure 23: Forecast Change in Industrial Production, 2015 and 2016

Source: Blue Chip Economic Indicators

7.1.6. Transportation Trends and Energy Prices

Figure 24 displays the 12-month total vehicle miles traveled (VMT) from 1971 to 2014. As shown by the shape of the graph, VMT in the United States plateaued from about 2005 to 2007 after a long period of relatively sustained growth. As shown in the figure, the moving 12-month total VMT peaked in November 2007 at 3.038 trillion miles. For several years after, the United States has experienced a reduction in VMT. From its peak in November 2007, national VMT fell to its lowest point of 2,942 trillion miles in November 2011, a decrease of 3.2 percent. From November 2011 to November 2014, VMT has increased to 3,004 trillion miles – a slow growth of 2.1 percent over the three-year period. However, this is still 1.2 percent below the November 2007 peak.

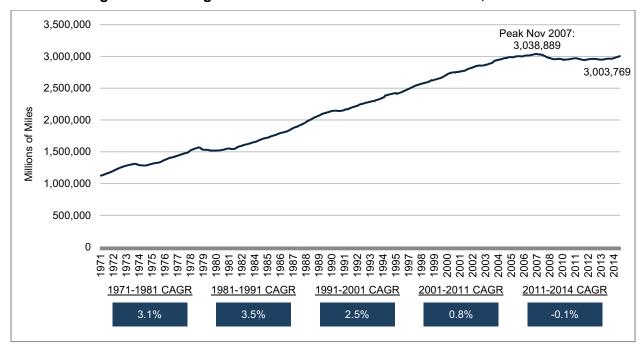


Figure 24: Moving 12-Month Total Vehicle Miles Traveled, 1971-2014

Source: Federal Highway Administration

The reduction in VMT has resulted in a significant decrease in revenues generated from fuel taxes and tolls, which are major sources of funding for transportation projects around the country. Several factors have contributed to this phenomenon, including volatility in oil and gasoline prices, the aging of the population, periodic decreases in economic output and employment, and changes in technology that have made some trips unnecessary. The decline in VMT has been also been observed on a per capita basis, as shown in Figure 25. In fact, as shown in the graph, per capita VMT peaked much earlier than total VMT.

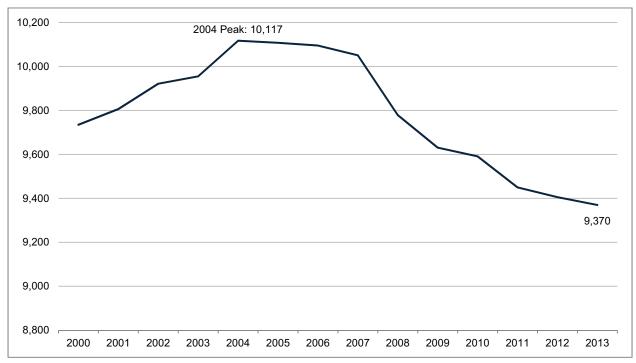


Figure 25: Per Capita Vehicle Miles Traveled

Source: Federal Highway Administration

While these long term trends are worrisome for transportation planners, it is important to note that this measure of motor vehicle travel has increased in recent months, although it has not regained its 2007 peak. This recent increase in VMT is likely driven in part by a recent decrease in retail gasoline prices and a general improvement in the economy. Factors that may contribute to this rebound in VMT are discussed later in this section.

Surveys conducted by the federal government found that vehicle miles traveled by households and individuals have also decreased in recent years. The National Household Travel Survey (NHTS) tracks household travel patterns over time; the most recent survey occurred in 2009 and revealed that households and persons are traveling fewer miles than in the past. As shown in Table 10, both household VMT and person miles of travel increased from 1990 to 2000. From 2001 to 2009, however, both household VMT and person miles of traveled decreased by 1.30 percent and 1.35 percent, respectively.

Table 10: Annual Highway Travel Trends

	Household	(millions)	Person (millions)			
Year	Valsiala Tsina	VAAT	Tailer	Miles of		
	Vehicle Trips	VMT	Trips	Travel		
1990	193,916	1,695,290	304,471	2,829,936		
1995	229,745	2,068,368	378,930	3,411,122		
2001	233,030	2,274,769	384,485	3,783,979		
2009	233,849	2,245,111	392,023	3,732,791		
'90 – '09 Change	20.59%	32.43%	28.76%	31.90%		
'90 – '09 CAGR	0.99%	1.49%	1.34%	1.47%		
'01 – '09 Change	0.35%	-1.30%	1.96%	-1.35%		
'01 – '09 CAGR	0.04%	-0.16%	0.24%	-0.17%		

Source: Federal Highway Administration, 2013 Status of the Nation's Highways, Bridges, and Transit: Conditions and Performance

As shown in Table 11, average daily trips and average daily person miles traveled per person also declined from 2001 to 2009. The decrease in these two measures of highway travel occurred in almost all age groups and in both men and women. Interestingly, the most pronounced declines in trips and miles occurred in the 16 to 20 and 21 to 35 age cohorts. The Federal Highway Administration, in its biennial *Conditions & Performance* report to Congress cites a number of reasons why younger generations are traveling less, "including:

- High unemployment;
- Personal income constraints due to the recession limit resources for travel;
- Youth are still living at home with parents and sharing the family vehicle;
- Increases in driver's licensing restrictions have resulted in more youth waiting longer to get their licenses;
- Youth prefer to live in high-density areas where there are more modal options and shorter trip lengths;
- Technology influences travel and how youth get their information; and
- Youth concerns for the environment play a role in their environmental decisions."

Table 11: Per Capita Daily Highway Travel Trends by Age and Sex

Ago	Total			Men			Women		
Age	2001	2009	Change	2001	2009	Change	2001	2009	Change
Average Daily Person Trips per Person									
Under 16	3.4	3.2	-5.9%	3.5	3.2	-8.6%	3.4	3.2	-5.9%
16 to 20	4.1	3.5	-14.6%	4.0	3.3	-17.5%	4.2	3.7	-11.9%
21 to 35	4.3	3.9	-9.3%	4.2	3.7	-11.9%	4.5	4.1	-8.9%
36 to 65	4.5	4.2	-6.7%	4.4	4.1	-6.8%	4.5	4.3	-4.4%
Over 65	3.4	3.2	-5.9%	3.8	3.5	-7.9%	3.1	2.9	-6.5%
Average Daily P	erson N	/liles per	Person						
Under 16	24.5	25.3	3.3%	24.6	27.2	10.6%	24.4	23.3	-4.5%
16 to 20	38.1	29.5	-22.6%	34.1	28.2	-17.3%	42.5	31.0	-27.1%
21 to 35	45.6	37.7	-17.3%	49.8	40.5	-18.7%	41.5	35.0	-15.7%
36 to 65	48.8	44.0	-9.8%	57.7	50.9	-11.8%	40.4	37.0	-8.4%
Over 65	27.5	24.0	-12.7%	32.9	30.5	-7.3%	23.5	19.3	-17.9%

Source: Federal Highway Administration, 2013 Status of the Nation's Highways, Bridges, and Transit: Conditions & Performance

These trends may change, however, as the cost of driving on the nation's highways declines. Figure 26 displays the real and nominal retail prices for regular grade motor gasoline from January 1976 to November 2015 (forecast). As shown in the figure, prices (both real and nominal) increased substantially between the 2001 and 2007 to 2009 recessions, driving up the cost of motor vehicle travel in the United States. The 2007 to 2009 recession caused substantial downward pressure on retail prices as consumers cut back on gasoline and other purchases. While prices rebounded after the most recent recession, they are falling again, and are expected to stay low for the very near future.

Part of the decline in retail gasoline prices is due to the fall in the price of oil. As shown in Figure 27, the price of crude oil has fallen precipitously since the beginning of 2014, decreasing from \$95.14 per barrel on January 2, 2014 to \$46.06 per barrel on January 12, 2015, a decline of 51.6 percent. The price of oil is determined by global market. Many factors, including a relatively weak world economy, advances in technology, and an increase in oil substitutes influence these markets and may have contributed to falling prices.

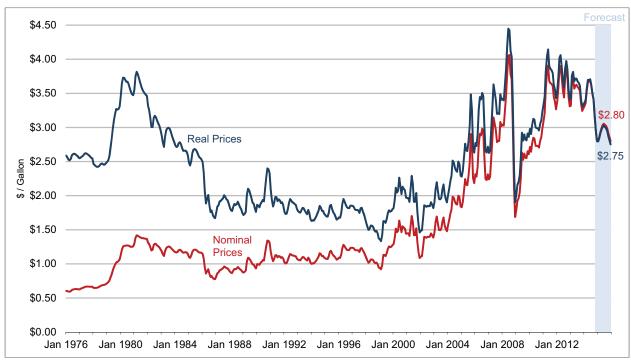


Figure 26: Motor Gasoline Regular Grade Retail Price

Source: U.S. Energy Information Administration

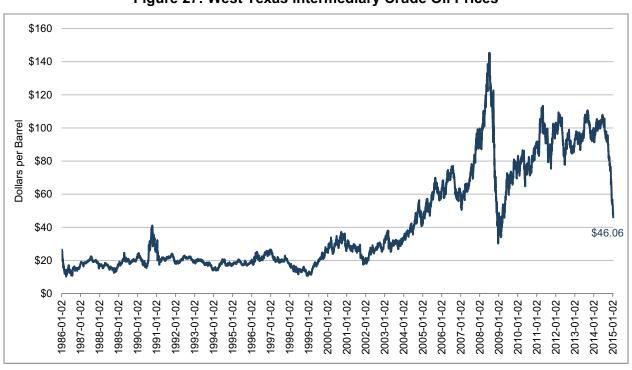


Figure 27: West Texas Intermediary Crude Oil Prices

Source: U.S. Energy Information Administration

Perhaps equally important for motorists and the U.S. economy, the prices of oil and gasoline are expected to stay relatively low in the near term future. The U.S. Energy Information Administration forecasts prices for crude oil and retail gasoline as part of its Short-Term Energy Outlook. As shown in Figure 28, retail gasoline prices are expected to stay below \$3.00 per gallon through 2016.

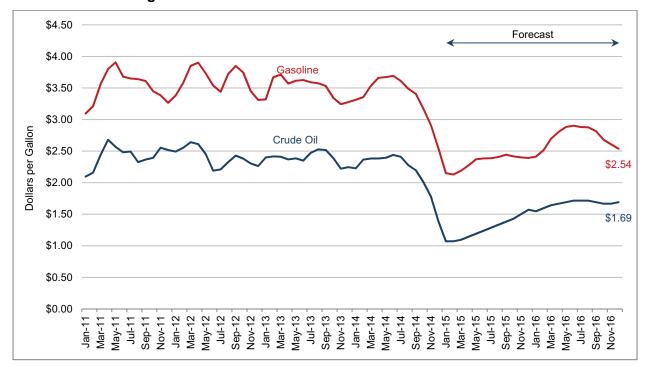


Figure 28: U.S. Gasoline and Crude Oil Price Forecasts

Source: U.S. Energy Information Administration

Another factor that may be driving down the cost of motor vehicle travel is the increase in vehicle fuel economy. Fuel economy for light duty vehicles in particular has increased significantly in the last four decades as shown in Figure 29. This has been driven in part by more stringent regulations and the emergence of more technologically advanced vehicles.

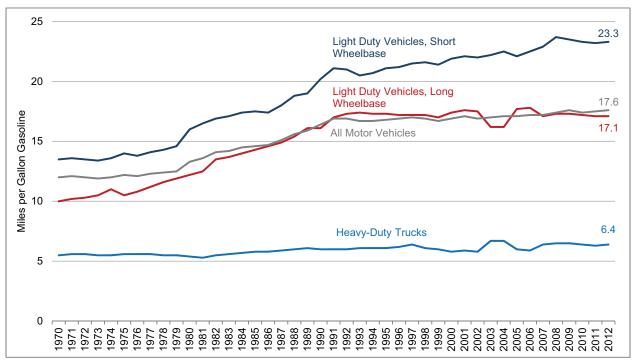


Figure 29: Motor Vehicle Fuel Economy

Source: U.S. Energy Information Administration

Will these factors – relatively low gasoline prices, increasingly efficient vehicles, and improving economic growth – result in more VMT in the future? The very recent history, as shown in Figure 30, suggests that VMT may be increasing again on a trend similar to that witnessed before 2007. As discussed in the following sections, however, there are some long term demographic, cultural, and technological challenges that may continue to suppress VMT growth.

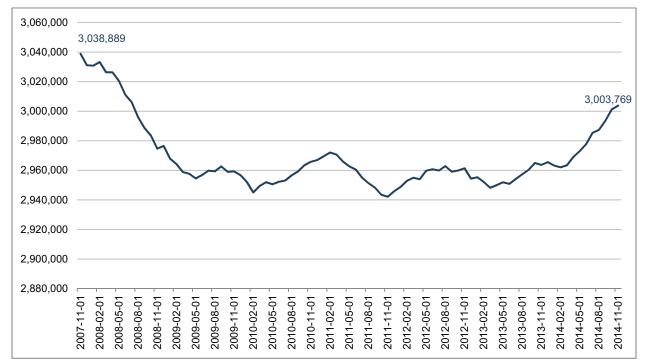


Figure 30: Moving 12-Month Total Vehicle Miles Traveled, Nov. 2007-Nov. 2014

Source: Federal Highway Administration

7.1.7. Long Term Economic and Travel Trends

Even prior to the recent recession, there have also been a number of long-term structural trends in the U.S. and internationally which have encumbered economic growth and employment creation. First, there have been significant productivity improvements in the form of advances in information technology, computing power, transportation, and communications. Initially, these advances encouraged the transfer of manufacturing facilities and jobs to areas with higher unemployment and lower wages. This also shifted the engine for economic growth from manufacturing (from 31 percent of GDP in 1970 to 23 percent GDP in 2010) to services (from 32 percent of GDP in 1970 to 47 percent of GDP in 2010). These trends intensified after the technology boom of the 1990s and the subsequent bust that took place during the early 2000s, which encouraged the rapid and widespread expansion of inexpensive communications technologies and further flattened factor and wage costs. Increasingly, this has led to the outsourcing of professional services. For example, X-rays can be evaluated or financial statements can be prepared cheaply and rapidly almost anywhere in the world where technical capacity exists. It is expected that this structural trend will continue in the medium term.

Second, there has been a restructuring of the international economy with traditional trading partners (Europe and Japan) generating a decreasing share of global GDP, with other economies including Brazil, Russia, India and China ("the BRIC countries"), comprising a larger share of the global economy. For the United States, this has resulted in greater competition not just in manufacturing, but also in professional services. A third trend has been the aging of the U.S population—the median age has increased from 29.5 in 1960 to 37.2 in 2010. This trend

has also taken hold in Europe and Japan and is expected to eventually impact China due to its one-child policy. Finally, there has been a rapid and significant expansion in consumer credit, which has reached unsustainable levels during the previous decade. These factors tend to further dampen economic growth and employment over the short-term.

From a travel perspective, the advent and widespread usage of high-speed internet over the past fifteen years has brought about a whole new information age whereby many people now use it as the main tool for the retrieval and exchange of information, social communication, entertainment, and the purchase of goods and services. In theory, increased internet usage makes some vehicle trips unnecessary. According to the Federal Communications Commission (FCC), the share of U.S. households with broadband internet increased from 4 percent in 2000 to 64 percent in October 2009. According to Nielsen Online, Americans currently spend an average of nearly 60 hours per month on the internet or about two hours per day. A 2000 study by the Stanford Institute for the Quantitative Study of Society (SIQSS) included a survey of more than 4,000 adults nationwide, which sought to evaluate how the internet has affected society. This study revealed that with more time spent online, there is a decrease in social contact, time spent commuting, and time spent shopping. More recent studies indicate that people are often spending more time communicating with friends online or through text messaging rather than driving to see them (see Figure 33). These studies suggest that increases in internet speed and usage have likely caused a decrease in discretionary travel.

An increase in telecommuting may have also caused a small decrease in national VMT. Individuals who work from home save on the time and expense of commuting. With the widespread availability of cell phones, high-speed internet service, and laptop computers, it has become increasingly easier for work in certain employment sectors, e.g. sales, management, professional services, and information technology, to be conducted from home. The Dieringer Research Group, Inc. in their February 2009 survey brief, "Telework Trendlines 2009," found that the number of employees telecommuting at least once a month doubled from 17 million in 2001 to 34 million in 2008. Nearly 14 million workers in 2008, which constituted 9 percent of the labor force, telecommuted almost every day. The decrease in trips to the office likely had a small effect on the decline in VMT.

Technology has also made it possible to use public transportation more effectively; smartphone applications allow people to determine when the next bus or train will arrive.

As previously mentioned, changing demographics are also affecting VMT growth. Figure 31 shows how the population within each U.S. age group changed from 1900 to 2010. The post-World War II baby boom brought about a significant spike in birth rates between 1946 and 1964. However, the percentage of the population in the 20 to 44 age group, which has historically produced the most VMT, has declined since 1990. At the same time, the 45 to 64 age group and the 65+ age groups have steadily increased in size.

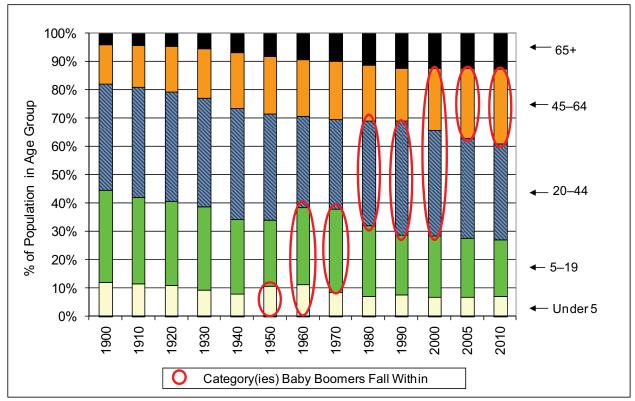


Figure 31: U.S. Population Distribution by Age Group

Source: U.S. Census

Based on previous studies, individuals tend to gradually drive less as they age, especially after the age of 40. Figure 32 summarizes the results from the 2009 National Household Travel Survey on the average VMT per person by age group. With the aging of the population as shown in the previous charts, the average VMT per person had been decreasing over the past decade. This, plus increased longevity, is expected to have a long-term effect on VMT; per capita traffic growth is not expected to return to the rates achieved in the 1980s and 1990s.

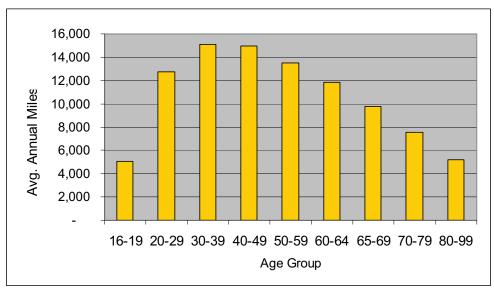


Figure 32: Average VMT per Person by Age Group in 2009

Source: 2009 National Household Travel Survey, U.S. Department of Transportation

The figure also shows that teenagers and 20-somethings (aka, the "Millennial Generation") drive fewer miles per capita than people in their 30s, 40s, and 50s. As numerous studies have been conducted in the past couple of years in an attempt to understand the decline in nationwide VMT, it has become more and more apparent that younger people – those in their teens and 20s – are also driving significantly less than their age group did in years past. According to a recent study by the University of Michigan Transportation Institute, a significantly smaller proportion young people have a driver's license today than their counterparts in the early 1980s.

As previously stated in this section, technology has made many driving trips unnecessary and nowhere is that more apparent than with the younger generation. Results of a 2010 survey conducted by KRC Research for Zipcar (see Figure 33) show that nearly a quarter of people age 34 and under strongly agree with the statement "With access to social networking sites such as Facebook and Twitter, text messaging and online gaming, I sometimes choose to spend time with friends online instead of driving to see them." Another 31 percent of this age group agrees somewhat with this statement. As the age of the surveyed group increases, fewer people agree with this statement.

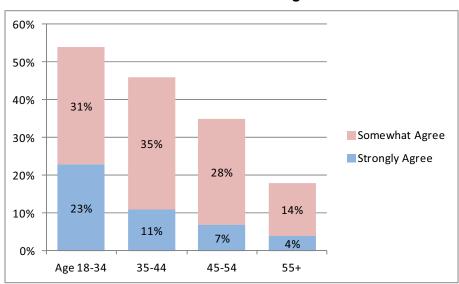


Figure 33: Survey Respondents Who Stated They Sometimes Choose to Spend Time with Friends Online Instead of Driving to See Them

Source: Survey by KRC and Zipcar

In addition, the survey showed that Millennials have made a conscious effort to drive less and take public transportation more than older generations. A higher percentage of Millennials stated that they drive less to protect the environment, and prefer to live in walkable, smart-growth communities compared to their older counterparts.

Another demographic factor affecting VMT is female participation in the workforce. It rose dramatically from 38 percent in the mid-1960s to a maximum of about 60 percent in 2000. This was a contributor to the large growth in VMT over this time period, but because it is no longer increasing, its effects on VMT will no longer be seen.

These demographic factors, combined with the reduced necessity of travel due to internet access, imply that VMT growth in general may not return to the levels it had reached in the 1980s and 90s. However, as very recent trends suggest, at specific locations or times there may be periods of higher growth due to local developments or other economic activities.

7.2. NEW HAMPSHIRE DEMOGRAPHIC TRENDS

This section of the report summarizes historical and future demographic and economic conditions for the state of New Hampshire, including population and employment trends and developments in income, tourism, and commuting patterns.

7.2.1. Population

New Hampshire's current population, estimated at 1.33 million makes it the fourth most populous state in the region, as shown in Figure 34, and one of the least populous states in the United States.

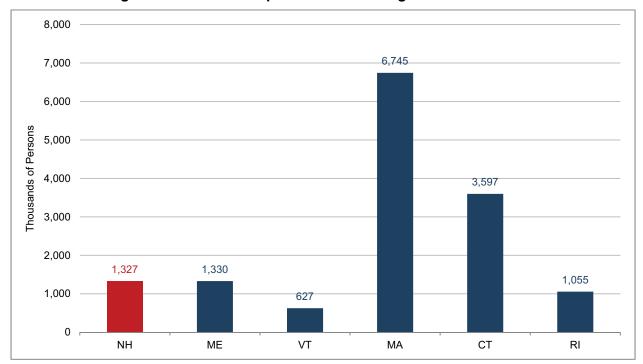


Figure 34: Resident Population in New England States in 2014

Source: U.S. Census Bureau

New Hampshire's population has grown significantly over the past 45 years, and is expected to continue to grow, albeit at slower rates than the past. From 1970 to 2014, the resident population in New Hampshire grew from 738,000 to 1.33 million, an increase of nearly 80 percent. This rate of population growth was the highest achieved in New England over this time period, as shown in Figure 35. In fact, the population growth rate in New Hampshire was almost double that of any other state in the region.

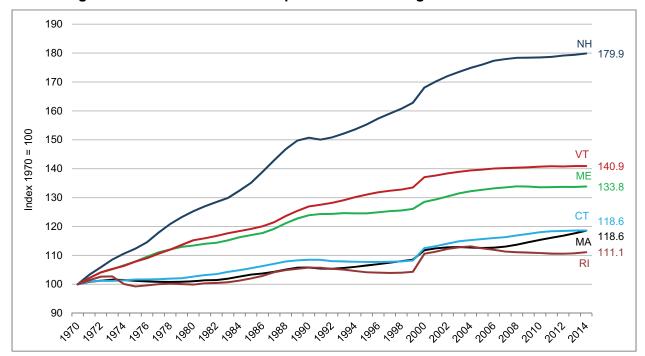


Figure 35: Index of Resident Population in New England from 1970 to 2014

Source: U.S. Census Bureau

A closer look at population growth in New Hampshire, however, shows that it is weakening. From 1970 to 1979, the population grew at an average annual rate of 2.3 percent. Average annual growth in population decreased to 2.0 percent from 1980 to 1989, and again to 0.9 percent from 1990 to 1999. The trend continued in the 2000s, with average annual growth in population only reaching 0.7 percent from 2000 to 2009.

This trend of declining population growth is expected to continue into the near future. While the population is expected to reach1.43 million in 2040, average annual rates of growth are expected to remain below 0.5 percent in the future. These trends are depicted in Figure 36.

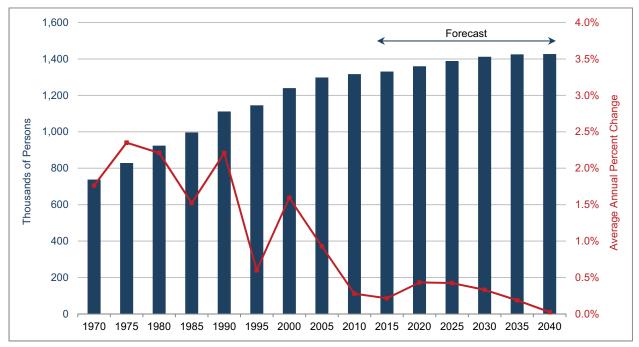


Figure 36: Resident Population in New Hampshire

Source: U.S. Census Bureau, State of New Hampshire, Office of Energy and Planning Commissions, County Population Projections, 2013, by Age and Sex

For regional planning purposes, the State of New Hampshire also publishes county population projections in 5 year intervals to the year 2040, as shown in Table 12. According to the projections, the total population is slated to grow from 1.33 million in 2015 to 1.43 million in 2040, an increase of approximately 7.2 percent. Among the various counties, Belknap, Carrol, and Sullivan counties are expected to see the highest rates of growth. Coos County is the only county expected to lose population over the 25-year period.

Table 12: Resident Population Projections for New Hampshire Counties

Jurisdiction	2015	2020	2025	2030	2035	2040
New Hampshire	1,330,834	1,359,836	1,388,884	1,412,041	1,425,357	1,427,098
Belknap County	60,671	62,678	64,460	65,852	66,796	67,269
Carroll County	48,377	50,115	51,945	53,484	54,522	54,997
Cheshire County	77,128	78,052	79,085	79,861	80,381	80,471
Coos County	32,292	31,791	31,233	30,442	29,461	28,209
Grafton County	89,666	91,614	93,224	94,359	95,018	95,275
Hillsborough County	405,380	414,356	423,117	429,776	433,266	433,381
Merrimack County	148,043	150,652	154,354	157,495	159,377	159,845
Rockingham County	299,277	306,867	313,619	319,065	321,840	321,226
Strafford County	125,489	128,219	131,197	133,867	135,972	137,176
Sullivan County	44,511	45,492	46,650	47,840	48,724	49,249

Source: U.S. Census Bureau, State of New Hampshire, Office of Energy and Planning Commissions, County Population Projections, 2013, by Age and Sex



7.2.2. Population Age Distribution

Similar to national trends, the median age of the population in New Hampshire is increasing. In 1990, the median age in New Hampshire was 32.8 years, increasing to 37.1 years in 2000. By the 2010 Census, New Hampshire had a median age of 41.1 years, making it the 4th oldest state in the United States behind Maine (42.7 years), Vermont (41.5 years), and West Virginia (41.3 years). In 2013, the last year for which data are available, the median age had inched up to 42.3 years.

Figure 37 shows the proportion of New Hampshire population in each of the four main age groups for the years 1990, 2000, 2010, and 2013. The 0-19 age group declined from 28.2 percent of the total population in 1990 to 23.4 percent in 2013. More dramatically, the 20-34 age cohort decreased from 25.9 percent in 1990 to 18.1 percent in 2013. During this period, the 35-64 age group increased from 34.5 percent to 43.1 percent and the 65+ age group increased from 11.3 percent to 15.4 percent.

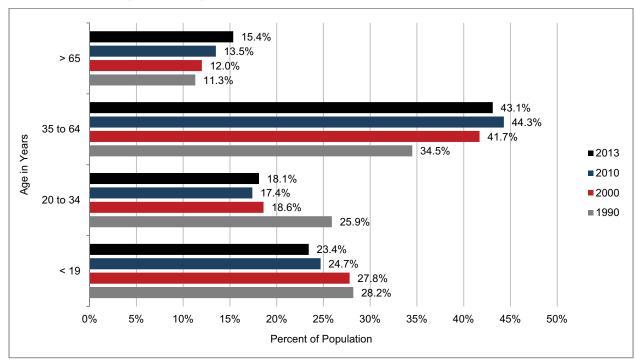


Figure 37: Age Distribution of Population in New Hampshire

Source: U.S. Census Bureau

7.3. NEW HAMPSHIRE ECONOMIC TRENDS

The national and regional economies have a large impact on economic conditions in New Hampshire. Economic performance at the state tends to mirror the economic performance of the nation but there are some areas, such as household income and unemployment, where New Hampshire tends to outperform the rest of the country.

7.3.1. Output and Growth

Real per capita GDP in New Hampshire reached \$48,447 in 2013, slightly less than the level of real per capita GDP observed in the United States as a whole (\$49,642). In fact, since 1997, the trend in real per capita GDP in New Hampshire has mirrored the trend observed in the United States – it generally increased from 1997 to 2007 and then decreased during the most recent recession before rebounding in 2010.

\$60,000

\$50,000

United States

\$49,642

\$40,000

\$30,000

\$20,000

\$10,000

\$10,000

\$0

1997 1998 1999 2000 2001 2002 2003 2004 2005 2006 2007 2008 2009 2010 2011 2012 2013

Figure 38: Real per Capita Gross Domestic Product in New Hampshire and the United States

Source: Bureau of Economic Analysis

With respect to total output, the New Hampshire economy has performed very similarly to the United States economy as a whole over the past decade and a half. At the end of the 1990s and the very beginning of the 2000s, real total GDP was increasing rapidly, growing between 2.4 and 6.3 percent per year. The 2001 recession caused growth in real total GDP to slow significantly but from 2002 to 2006, the annual change in real total GDP fluctuated between 1.4 and 4.0 percent. The 2007 to 2009 recession caused real total GDP to contract in the state although it shrank at a slightly slower pace than that observed in the country as a whole. Following the recession, real total GDP started to grow again, achieving a 2.9 percent increase in 2010 with subsequent increases of around one percent each year since then.

New Hampshire

6%

New Hampshire

2%

2.2%

0.9%

2000 2001 2002 2003 2004 2005 2006 2007 2008 2009 2010 2011 2012 2013

Figure 39: Change in Real Total Gross Domestic Product in New Hampshire and the United States

Source: Bureau of Economic Analysis

1998 1999

7.3.2. Employment

Nonfarm employment in New Hampshire increased to 648,600 in November 2014, a change of 0.8 percent from the previous year. Since July 2009, the end of the last recession, employment has increased by 3.9 percent. While this broad measure of employment has increased since the last recession, it is important to note that employment in the state is still below its peak, which reached 652,700 in January of 2008.

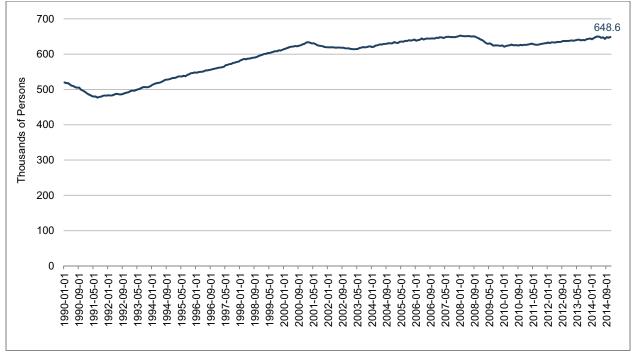


Figure 40: Nonfarm Employment in New Hampshire

Source: U.S. Bureau of Labor Statistics

Figure 41 displays the unemployment rate in both New Hampshire and the United States from January 1976 to November 2014. As shown by the graph, the labor market in New Hampshire with respect to unemployment has historically outperformed the labor market in the United States except for a brief period in the early 1990s.

As expected, unemployment tends to rise during recessionary periods and fall during periods of economic expansion. The labor market in the United States was hit particularly hard by the most recent recession. The unemployment rate in the country increased from 5.0 percent in January 2008 to 10.0 percent in October 2009. The labor market fared better in New Hampshire during the same period, where the unemployment rate reached a high of only 6.7 percent. The most recent data available from the Bureau of Labor Statistics suggest that the unemployment rates for both the United States and New Hampshire are returning to healthier levels. The unemployment rate in New Hampshire and the United States stood at 4.1 and 5.8 percent, respectively, in November 2014.

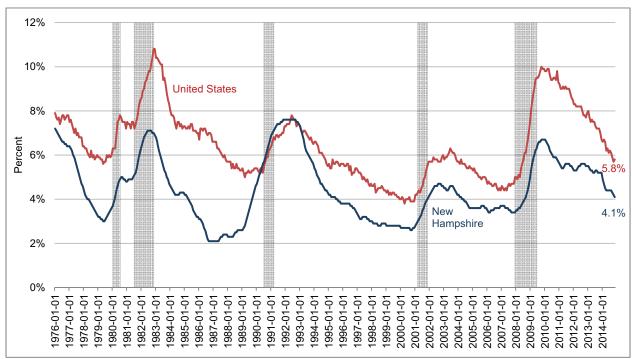


Figure 41: Unemployment Rate in New Hampshire and the United States

Source: U.S. Bureau of Labor Statistics

7.3.3. Income

New Hampshire consistently ranks high among states in household income. In 2013, real median household income in New Hampshire, as shown in Figure 42, reached \$71,322. This ranked first among all states in the nation but was still lower than the level of real household income achieved in the state before the most recent recession. Nevertheless, real household income increased in New Hampshire by 28.9 percent over the last 30 years, growing at an average annual rate of 0.9 percent. As shown in Figure 42, it is substantially higher than the level of real household income in the broader United States.

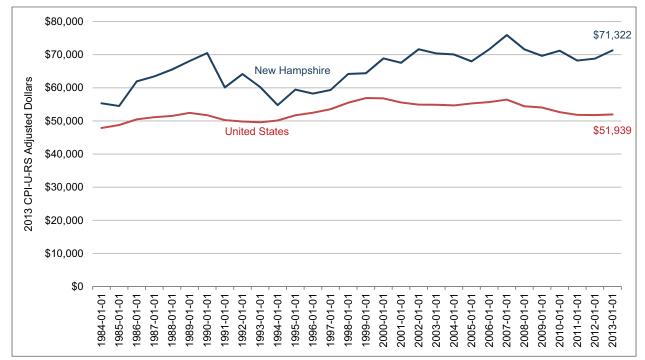


Figure 42: Real Median Household Income in New Hampshire and the United States

Source: U.S. Census Bureau

7.3.4. Tourism and Travel Trends

According to the state's Division of Travel and Tourism Development, New Hampshire ranks as one of the top ten states with respect to the importance of tourism to the state economy. Visitors to New Hampshire were far more likely to be on a leisure trip, rather than on a business trip. Tourism is driven, in large part, by outdoor seasonal attractions, such as skiing during winter months. There are also periodic attractions, such as NASCAR races and Bike Week. Tourism levels are generally affected by prevailing economic conditions, fuel and travel costs, and weather conditions. Because New Hampshire has no sales tax, many residents from neighboring states often travel to New Hampshire for retail shopping.

Tourist activity in New Hampshire has continued to improve since the most recent recession. Visitor trips increased from 33.8 million in 2008 to 36.6 million in 2014, an increase of 8.1 percent. The number of visitor days also increased from 52.9 million in 2008 to 57.1 million in 2014, an increase of 8.0 percent. The continued improvement in the U.S. and regional

economies, combined with the very recent decrease in retail gasoline prices, should help these trends continue into the near future.

Table 13: Tourist Activity in New Hampshire

Fiscal Year	Visitor Trips (millions)	Visitor Days (millions)
2008	33.8	52.9
2009	33.4	51.7
2010	33.6	51.4
2011	34.0	52.9
2012	34.2	53.7
2013	34.2	53.8
2014	36.6	57.1
'08 - '14 Change	8.1%	8.0%
CAGR	1.3%	1.3%

Source: New Hampshire Division of Travel and Tourism Development and Institute of New Hampshire Studies at Plymouth State University

7.3.5. Commuting Trends

Average commuting time in New Hampshire increased from 21.5 minutes in 1990 to 25.5 minutes in 2010. At the county level, there was a marked increase in average commuting time in most New Hampshire counties. From 1990 to 2000, there was also marked increase in the percentage of commuters that drove alone, especially in Hillsborough and Rockingham counties. Statewide, the percentage of commuters that drove alone was 81 percent in 2010.

Table 14: Mean Time to Commute to Work in New Hampshire Counties

	19	90	20	00	20	10
NH County	% Drive Alone	Travel Time in Minutes	% Drive Alone	Travel Time in Minutes	% Drive Alone	Travel Time in Minutes
Belknap	80	20.5	80	24.8	83	24.4
Carroll	77	19.6	80	26.0	81	24.6
Cheshire	80	18.1	80	22.3	77	21.1
Coos	70	14.5	80	19.3	78	23.0
Grafton	70	17.1	70	21.3	74	21.6
Hillsborough	66	22.5	83	25.5	82	25.9
Merrimack	N/A	21.5	81	24.3	83	25.2
Rockingham	67	25.5	85	28.6	81	28.6
Strafford	79	21.5	80	24.1	78	24.9
Sullivan	N/A	18.9	N/A	23.2	79	23.8
New Hampshire	N/A	21.5	81	25.3	81	25.5

Sources: U.S. Census Bureau and the New Hampshire Employment Security (NHES) Office



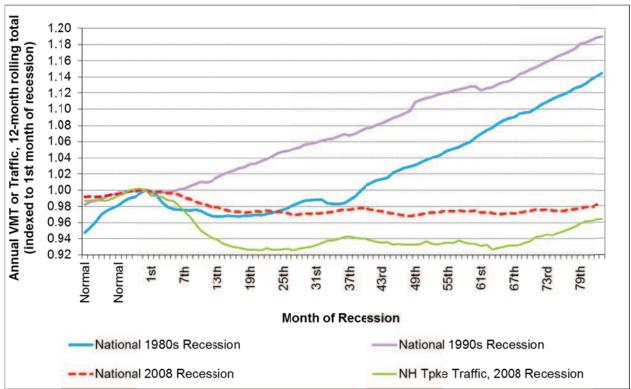
7.4. HISTORICAL TRAFFIC AND ECONOMIC RECESSIONS

The recent recession in the United States officially lasted from December 2007 to June 2009 (herein referred to as the "2008 recession"). The effects of this recession have been reflected in all transportation indicators, but are seen most clearly in the change of the number of national vehicle-miles traveled (VMT) on highways.

Jacobs reviewed VMT characteristics exhibited during past economic recessions to the most recent recession on a national level. The purpose of these comparisons is to develop additional guidance in forecasting future traffic growth trends as the economy improves. We have selected the recession of the 1980s, the recession of the 1990s, and the 2008 recession for comparison purposes. Other recessions like that of 2001/2002 were much smaller in duration and magnitude than the 2008 recession and have not been included in the analysis. The three recessionary periods were indexed based on their respective peak points so that they could be compared against the VMT during and after the most recent recession.

Figure 43 is a plot of VMT indexed to the first month of the three selected recent national recessions. National traffic is based on VMT at the national level. While VMT started to increase only six months into the 1990 recession, it took longer to recover from the 1980s recession - 36 months. With the 2008 recession, however, nationwide VMT has not returned to its peak November 2007 level, even after 83 months.

Figure 43: National VMT and New Hampshire Turnpike Traffic Reflecting Recent and Historical Recessions



December 2007 officially marked the beginning of the most recent economic recession. The 2008 recession VMT is illustrated as the dashed trend line in Figure 43 which was indexed from November 2007. In 2006 and 2007 VMT remained relatively the same as late 2005 levels, peaking slightly in November 2007, but by March 2008 it began to decline. This is explicitly visible in Figure 24 (shown previously on page 44) which shows the flattening of the VMT growth around 2005 and a significant drop in 2008.

By early 2009, VMT was 2.3 percent below the previous year's values. Though the recession was officially declared over in June 2009, the U.S. remained in a state of relatively slow economic growth for several years post-recession, which was reflected by virtually no change in VMT. A closer look at more recent VMT (see Figure 30 on page 51), however, reveals that, in fact, the VMT has been slowly growing since February 2013.

The New Hampshire Turnpike's monthly tolled transactions, based on an average of the rolling 12-month total to remove seasonality, have also been indexed to November 2007; these are represented by the thin green line in the chart. The Turnpike's tolled transactions have historically followed national VMT trends; however, due to the overlap of the October 2007 toll increase at the onset of the 2008 recession the Turnpike's tolled transactions dropped faster than the national VMT trends over the first year or so of the 2008 recession. After this point, tolled transactions followed national VMT trends.

The Turnpike's tolled transactions have not yet recovered to their peak levels; however, as indicated in the graph, they have been increasing over the last two years. Over the 22-month period from February 2013 to December 2014, Turnpike transactions have increased by 4.2 percent. Over a similar timeframe, the nationwide VMT increased by 1.9 percent. This corresponds with other economic indicators that show that New Hampshire has typically mirrored or outperformed the national average in terms of economic growth.

It should be noted that there is still some uncertainty in the direction that the current economy is heading. While almost six years 'officially' out of the recession, the economy continues to grow at a slow rate; however, the outlook is much more positive than it has been in recent years.

8. TRANSPORTATION PROJECTS RELATIVE TO THE NH TURNPIKE SYSTEM

This section identifies the existing feeder and competitive (diversionary) roads to the New Hampshire Turnpike System and includes future transportation projects slated for New Hampshire that may affect traffic on the System.

8.1. FEEDER ROADS

Several roadways direct traffic, or feed, into the Turnpike System. The classification of these roadways varies from interstate highways to arterials and collectors. Some of the feeder roads to the Central Turnpike are:

- US Route 3 from Massachusetts
- I-93
- I-293
- I-89
- NH Route 101A
- NH Route 130

- NH Route 111
- Somerset Parkway
- Industrial Drive
- Continental Boulevard
- Bedford Road
- East Dunstable Road
- Manchester Airport Access Road (Raymond Wieczorek Drive)

For the Blue Star Highway, some of the feeder roads are:

- I-95 from Massachusetts
- I-95 from Maine
- NH Route 107
- NH Route 101

- NH Route 33
- Spaulding Turnpike
- Market Street

For the Spaulding Turnpike, some of the feeder roads are:

- I-95, the Blue Star Highway
- US Route 4
- NH Route 108
- NH Route 55

- NH Route 125
- US Route 202
- NH Route 11

8.2. COMPETITIVE ROADS

Several roadways compete with the Turnpike System, varying from arterials to collectors. We identified the following parallel routes as the most likely free alternatives for each New Hampshire Turnpike segment:

- Central Turnpike US Route 3 / NH 3A
- Spaulding Turnpike Dover Point Rd / NH 9 / NH 108



Blue Star Turnpike – US Route 1

8.2.1. Central Turnpike Parallel Routes - US Route 3 and NH 3A

US Route 3 and NH 3A are parallel routes to the Central Turnpike (see Figure 44). From Nashua, US Route 3 is located west of the Merrimack River until it crosses the river via the Queen City Bridge in Manchester. US Route 3 then continues north along the east side of the river, cutting through downtown Manchester until the route crosses the river again in Concord to run through downtown Concord. NH 3A follows the Merrimack River along the eastern side from Massachusetts and joins I-293 at Exit 2 in Manchester where it crosses the river and continues north along I-293 until it diverges from I-293 at Exit 7. NH 3A then continues north along the west side of the river to Concord where it converges with US Route 3 when US Route 3 crosses back over from the Merrimack River.

The areas of congestion along US Route 3 are generally focused around Webster Street / Elm Street in downtown Manchester to the Budweiser Plant located in Merrimack (FEE Turnpike Exit 10, Merrimack Industrial). An alternative route to US Route 3 to bypass Manchester would be to take I-93 Exit 9 from the north to I-293 southbound and reconnect with US Route 3 at Exit 3.

US Route 3 intersects four times with the Central Turnpike along the route. The four turnpike exit interchanges are:

- Exit 13 I-93 / FEE Turnpike in Concord
- Exit 4 I-293 / FEE Turnpike in Manchester
- Exit 3 I-293 / US Route 3 / NH 3A Interchange
- Exit 7 –FEE Turnpike / NH101A / US Route 3 split in Nashua

NH 3A intersects with the Central Turnpike along these turnpike junctions:

- Exit 12 I-93 / FEE Turnpike in Concord
- Exit 11 FEE Turnpike in Hooksett (Hooksett Ramp Toll Plaza)
- Exit 7 (NB Exit only) I-293 / FEE Turnpike in Manchester
- Exit 3 I-293 / US Route 3 / NH 3A Interchange

NH 3A intersects I-93 at Exit 10, which is just south of the I-93 junction with the FEE Turnpike.

US Route 3 runs parallel to the Central Turnpike from Nashua to Manchester and drivers going to or from Merrimack can use this alternate route to avoid the Merrimack ramp toll plazas (Merrimack Industrial, Exit 11 and Bedford Road). Drivers traveling on the Central Turnpike can avoid the Bedford Toll Plaza by using the recently built Manchester Airport Access Road (Raymond Wieczorek Drive, FEE Turnpike Exit 13). Drivers can easily take this exit (from both northbound and southbound directions), make a series of short turns, and re-enter the Turnpike at the same exit, thus bypassing the Bedford Toll Plaza quickly.



NH 3A runs parallel to the Central Turnpike and is an alternate route that can be taken to avoid the Hooksett Toll Plaza. The Central Turnpike is toll free between Exit 3 (FEE Turnpike junction with I-293) in Bedford and Exit 10 (FEE Turnpike junction with I-93) just north of Manchester. NH 3A connects to the Turnpike at Exit 11 in Hooksett, at Hackett Hill Road where the Hooksett Ramp Toll Plaza is situated as well as at Exit 12 in Concord.

A longer alternate route to the Central Turnpike would be a composite route consisting of the US Route 3 and NH 3A routes from the state line to Concord. Though toll-free, the US Route 3 / NH 3A option is a slower, more congested route than the Central Turnpike, with numerous signalized intersections.

A driver traveling between Exit 3 (FEE Turnpike at I-293) in Manchester and Exit 7 (FEE Turnpike at NH 101A / US Route 3) in the north Nashua area would take approximately 12 minutes on the Central Turnpike versus about 26 minutes on the parallel US Route.

In the Concord area, a driver traveling between Exit 14 (FEE Turnpike at Loudon Road) and Exit 10 (FEE Turnpike at I-93) on the Central Turnpike would take approximately 11 minutes whereas it would take more than twice as long to make the trip on the parallel NH 3A (approximately 24 minutes).

Travel times runs were conducted to estimate the length of time it would take for a driver to bypass the Bedford Toll Plaza by using the Manchester Airport Access Road. Results show that this total movement would add approximately 3.5 to 4.5 minutes to the total travel time on the Central Turnpike. Due to the configuration of the interchange, it takes less time to make this diversion when traveling northbound compared to traveling southbound.

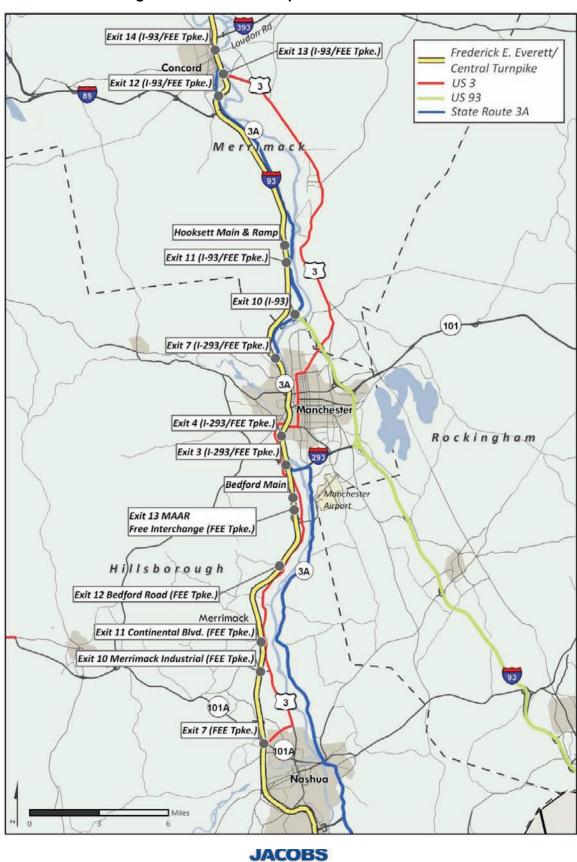


Figure 44: Central Turnpike and Parallel Routes

8.2.2. Spaulding Turnpike Parallel Routes - Dover Point Rd / NH 9 / NH 108

The combination of Dover Point Road, NH 9, and NH 108 make up a parallel route that can be used as an alternative to taking the Spaulding Turnpike (see Figure 45). Dover Point Road runs parallel with Spaulding Turnpike (NH 16) beginning just south of Exit 6 and ending at NH 108 in downtown Dover, where Exit 7 also intersects with NH 108. The Dover Mainline Toll Plaza is located between Exits 6 and Exit 7. The travel route path similarity to the Dover Toll Segment makes Dover Point Road a viable alternate route to bypass the toll plaza.

Travel time run comparisons in the Dover area between Exit 6 and Exit 8 showed that vehicles that use Dover Point Road would take approximately 2 minutes longer than if they used the Spaulding Turnpike (8 minutes on Dover Point Road, versus 6 minutes on the Turnpike).

NH 108 traverses through downtown Dover and joins with NH 9, which leads to Spaulding Turnpike Exit 8. The two routes share the same travel path until they intersect with NH 16A and the Spaulding Turnpike at Exit 9. NH 108 continues to travel at a parallel path with the Rochester Toll Segment while NH 9 diverts away. NH 108, a major arterial through route in the region, runs along Rochester Hill Road and connects Dover with Rochester. NH 16B also runs parallel to the turnpike through this region.

Travel time run comparisons in the Rochester area between Exit 8 and Exit 12 showed that vehicles that use the combined NH 9 / NH 108 route would take more than double the time than if they used the Spaulding Turnpike (20 minutes on NH 9 / NH 108, versus 8 to 9 minutes on the Turnpike). Travel time runs along NH 16B showed similar travel times to those seen on NH 108 (ranging from 17 to 19 minutes).

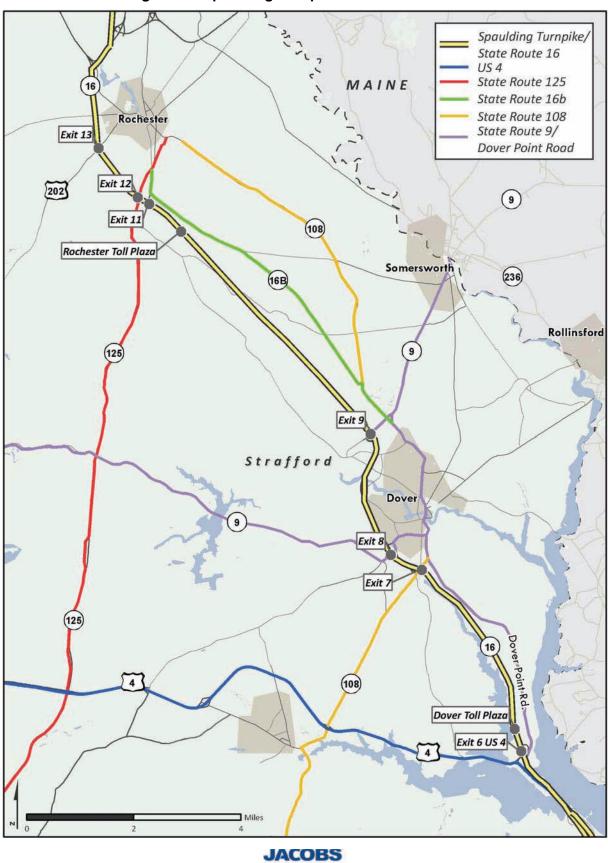


Figure 45: Spaulding Turnpike and Parallel Routes

8.2.3. Blue Star Turnpike Parallel Route - US Route 1

The best alternate route to the Blue Star Turnpike is US Route 1. Like US Route 3 in Merrimack, US Route 1 was the only major north-south arterial before the Turnpike was built. US Route 1 is the only accessible route that allows a bypass of the Hampton Toll Plaza (Exit 2) from Massachusetts (see Figure 46). Starting at Blue Star Turnpike Exit 1 Junction, US Route 1 runs parallel with the Turnpike and reconnects with the Blue Star and Spaulding Turnpikes at Portsmouth Circle. The next toll-free interchange access to the Blue Star Turnpike after the Hampton Main Toll Plaza is 6.9 miles, where NH 33 carries commercial traffic from the Pease International Tradeport.

Travel time runs in the Hampton area between Exit 1 (NH 107) and Exit 6 (NH 16) revealed that the use of the alternate route of US Route 1 would take more than twice as long at 22 to 27 minutes compared to the Blue Star Turnpike which would take approximately 12 minutes.

8.2.4. Summary of Alternate Routes

A review of the alternate routes suggest that at all toll locations on the entire New Hampshire Turnpike System, there are often alternate routes for those choosing not to pay a toll. For longer trips, free alternative routes are not preferable, due to their slower speeds, varying degrees of congestion, and often, traffic signals. In the Merrimack area, however, there were only one to two minute variations in travel time on tolled and free routes for short, local trips. The local ramp toll facilities appear to be primarily used by long distance trips either beginning or terminating at locations in relatively close proximity to these exits.

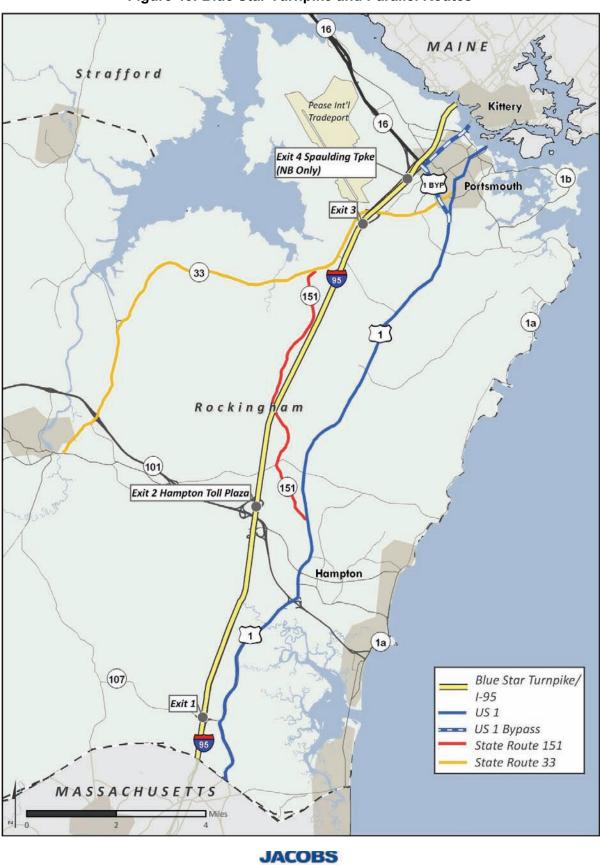


Figure 46: Blue Star Turnpike and Parallel Routes

8.3. POTENTIAL FUTURE TRANSPORTATION PROJECTS

There are several potential highway projects scheduled for completion in the forecast period that may impact traffic volumes on the NH Turnpike System. These projects were drawn from the Turnpike System Priority Capital Program and the Ten-Year Improvement Plan for 2015 to 2024, as well as from regional Transportation Improvement Programs (TIPs) developed by the largest metropolitan planning organizations (MPOs) in the state. Projects from the Priority Capital Program are identified by the State Number in parentheses for clarification. Potential future highway and projects that can potentially impact traffic on the NH Turnpike System are summarized in the following sections.

8.3.1. Central (Everett) Turnpike Region

Major transportation improvement projects programmed for funding or recently completed that could affect volumes on the Central Turnpike are:

- Exit 12/Bedford Road Toll Removal (29306)— Tolling was discontinued at Exit 12 on July 18, 2014. This toll location had collected about \$0.9 to \$1.0M annually. In addition, recent data indicates a small amount of traffic is diverting from the Exit 11 toll ramps located six miles to the south to Exit 12, now that it is toll-free. This diversion is already evident in the Exit 11 traffic data, and additional diversion is expected in FY 2016.
- Hooksett Rest Area Redevelopment (15970) This project, currently under construction, involves redeveloping the existing northbound and southbound rest areas and State liquor stores, which are located north of the Hooksett Toll Plaza into new service area facilities with concession sales, fuel sales, visitor centers, and two new state Liquor and Wine Outlet Stores. Although these facilities are expected to be an attractive option for travelers on the Turnpike, the project is not expected to have an effect on traffic or toll revenue.
- Manchester Interstate 293 Exit 4 Bridge Replacements (14966) This project, located in Manchester, includes the reconstruction of I-293 between NH 101 and Granite Street as well as the rehabilitation or replacement of five bridges. Work began in 2013. All construction is estimated to be completed in November 2016. This work could potentially lead to a slight decrease in traffic during construction period.
- Open Road Tolling (ORT) Implementation at Bedford (16100) ORT is planned at the Bedford mainline toll plaza. Hooksett ORT was completed in 2013, while Bedford ORT is planned to be completed in FY 18. It is estimated that traffic will not be adversely affected because the Bureau will maintain the necessary number of toll plaza lanes in each direction during construction. Once completed, the Department of Transportation believes the Turnpike will be a more attractive alternative to motorists.
- Bow-Concord I-93 (13742) Four different bridges on the I-93 corridor are scheduled to be re-decked by June 2016. Almost two-thirds of the construction was completed as of December 2014.
- Deployment of Intelligent Transportation Systems along Central (F.E. Everett) Turnpike –
 The project's scope is now completed and completion is expected by October 2016. This
 could result in improvements in future traffic flow.
- Nashua-Bedford I-93 Turnpike Widening (13761) This project will widen the Turnpike from Exit 8 in Nashua to I-293 in Bedford. Design work has not yet begun, but construction is



expected in FY 2022-2024. No traffic changes have been assumed during the forecast period.

8.3.2. Blue Star Turnpike Region

Future planned transportation improvement projects that could affect traffic volumes on the Blue Star Turnpike include:

- Hampton Falls Hampton I-95 Bridge Replacement over Taylor River (13408-B and C) –
 This bridge replacement project will replace the I-95 Bridge over the Taylor River near
 Hampton. Construction is expected to occur between April 2015 and October 2017. The
 dam replacement will occur between August 2018 and October 2019. These projects could
 temporarily reduce traffic on the Blue Star Turnpike from friction that routinely occurs with
 construction activity, however, all traffic lanes would be available during construction.
- Route 1 Bypass Bridge Replacement The Blue Star Turnpike (I-95), Route 1 Bypass and Route 1 serve as the only three crossings over the Piscataqua River between Portsmouth, NH and Kittery, ME. Route 1's Memorial Bridge was closed permanently to vehicle traffic on July 27, 2011, with a replacement bridge open in August of 2013. The Route 1 Bypass / Sarah Mildred Long Bridge construction began in January 2015; traffic will be impacted for 10 months at the end of the project at the Maine side of the bridge. The new bridge will be fully open in both directions in September 2017. There may be temporary diversion to the Turnpike during construction.

8.3.3. Spaulding Turnpike Region

Planned transportation improvement projects that could affect traffic volumes on the Spaulding Turnpike include:

- Spaulding Turnpike Expansion at Rochester (10620) The widening of the Spaulding Turnpike from exit 12 to exit 16 was completed in FY 2013. The project widened the original two-lane segment to a four-lane segment. This improvement resulted in additional traffic at the Rochester toll plaza.
- Newington-Dover Turnpike Widening (11238) This project involves the widening of the Spaulding Turnpike between Exit 1 and the Dover Toll Plaza, just north of Exit 6, with improvements to interchanges, bridge widening and rehabilitation, and construction of park 'n ride lots. The southbound Little Bay Bridge widening and park n' ride lots at Dover and Rochester have been completed, while the Newington portion of the widening currently under construction is expected to be completed in November 2015. The Dover portion of the widening is anticipated to be completed in FY 2021. The northbound Little Bay Bridge rehabilitation is expected to be completed in FY 2018. Similar to the turnpike in Rochester, some additional traffic and revenue growth is expected after the roadway is fully widened.
- Improvements at Dover and Rochester Toll Plazas (29440) The procurement of consulting and design services for the improvements to the Dover and Rochester Toll Plazas is not expected before 2016. The project schedule is driven by the availability of funding but is currently expected to be complete by 2021.

Nearly \$317 million in funded capital improvements that are planned for the FY 2015 through FY 2024 time period will have a positive effect on the New Hampshire Turnpike System, in terms of customer satisfaction and safer, less-congested travel. In terms of traffic and revenue, the improvements will allow room for the growth that has been projected.



9. TRAFFIC AND REVENUE PROJECTIONS, FY 2015-2024

This section discusses the methodologies and assumptions used in projecting traffic and revenue for the New Hampshire Turnpike System. It presents the traffic and revenue projections for FY 2015 through FY 2024.

9.1. TOLL RATES

9.1.1. Assumed Toll Rates

No toll increases have been assumed during the forecast period. Table 15 shows the cash and *E-ZPass* toll rates for passenger cars (Class 1) and Class 8 (five-axle) trucks. Note that the *E-ZPass* toll applies only for New Hampshire *E-ZPass* accounts. Patrons with *E-ZPass* from other agencies are charged the same toll rate as cash.

Table 15: Toll Rates for Selected Vehicle Classes on the New Hampshire Turnpike System

Turnpike	Toll Plaza	Car (Clas	s 1) Tolls		uck (Class 8) Ills
		Cash	E-ZPass ²	Cash	E-ZPass ²
	Hooksett Main	\$ 1.00	\$ 0.70	\$ 3.50	\$ 3.15
	Hooksett Ramp	\$ 0.50	\$ 0.35	\$ 2.50	\$ 2.25
Central	Bedford Main	\$ 1.00	\$ 0.70	\$ 3.50	\$ 3.15
Turnpike	Bedford Road ¹	\$ 0.50	\$ 0.35	\$ 2.50	\$ 2.25
Таттріке	Exit 11	\$ 0.50	\$ 0.35	\$ 2.50	\$ 2.25
	Exit 10/Merrimack				
	Industrial	\$ 0.50	\$ 0.35	\$ 2.50	\$ 2.25
Blue Star	Hampton Main	\$ 2.00	\$ 1.40	\$ 5.50	\$ 4.95
Turnpike	Hampton Side	\$ 0.75	\$ 0.53	\$ 3.00	\$ 2.70
Spaulding	Dover Toll	\$ 0.75	\$ 0.53	\$ 3.00	\$ 2.70
Turnpike	Rochester Toll	\$ 0.75	\$ 0.53	\$ 3.00	\$ 2.70

¹Tolls were removed from Bedford Road ramps on July 18, 2014

The complete toll schedule for all classes and all tolling locations can be found on this webpage: http://www.nh.gov/dot/org/operations/turnpikes/documents/newtollrates-july12009hampton.pdf.

9.1.2. Reasonableness of Tolls / Comparison to Other *E-ZPass* Toll Facilities

Figure 47 compares the passenger car toll rates in cents per mile on the Blue Star, Spaulding and Central Turnpikes to other various *E-ZPass* toll roads in the northeastern quadrant of the U.S.A. Standard peak period toll rates are shown for each facility. A discounted *E-ZPass* toll rate is shown for those facilities that offer discounted *E-ZPass*. The Blue Star Turnpike has the highest passenger car per-mile toll rate of the three New Hampshire Turnpikes, but there are still ten major *E-ZPass* toll roads that have higher cash toll rates. The Central Turnpike and Spaulding Turnpikes are among the toll facilities with low passenger car toll rates per mile. It

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²Tolls for patrons with New Hampshire-issued **E-ZPass** transponders. Patrons with **E-ZPass** transponders issued by other agencies pay the cash toll rate.

can be said that the New Hampshire Turnpike passenger car toll rates are reasonable compared to toll rates at other *E-ZPass* toll facilities.

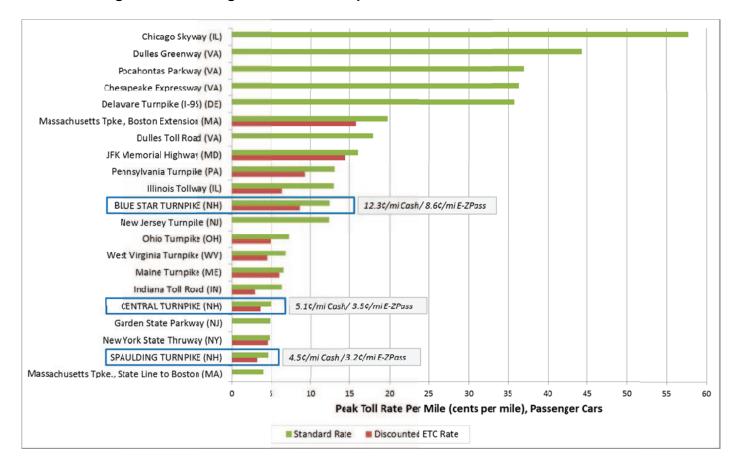


Figure 47: Passenger Car Toll Rates per Mile on Select E-ZPass Toll Facilities

Figure 48 shows a similar comparison for five-axle vehicles. Again, the Blue Star Turnpike has the highest toll rates of the three New Hampshire toll facilities; there are eleven major *E-ZPass* toll facilities that have higher five-axle truck toll rates. Both the Central and Spaulding Turnpikes are among the toll facilities with low commercial toll rates per mile. It can be said that the New Hampshire Turnpike commercial vehicle toll rates are reasonable compared to other *E-ZPass* toll facilities.

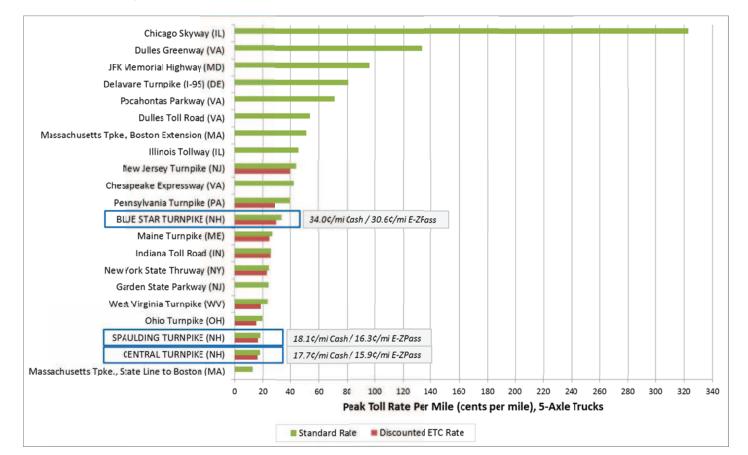


Figure 48: Commercial Vehicle Toll Rates on Select E-ZPass Toll Facilities

9.2. METHODOLOGY USED FOR TRAFFIC AND REVENUE FORECASTS

9.2.1. Fiscal Year 2015 Estimates

The first step in the forecasting process was to develop estimates for FY 2015 based on six months of actual data. The actual growth rates over the same timeframe in FY 2014 were used, but reduced slightly to account for the bad winter storms of early 2015 and any unforeseen future circumstances that could negatively affect traffic for the rest of this fiscal year.

9.2.2. Correlation to Economic Factors

The second step in developing the traffic and revenue projections was to develop a base of FY 2003 through FY 2014 toll transactions. Historical car toll transaction growth was then correlated to gross domestic product (GDP) and historical truck growth was correlated to increases in the U.S. total industrial production (IPI).

Future car and truck toll transactions were projected separately by applying the historical correlations to projected GDP and total IPI growth rates estimated by industry experts in the *Blue Chip Economic Forecasts*. It is expected that traffic growth throughout the forecast period will not be as high as it was from the 1990s through about 2003, due to such factors as Baby Boomers retiring, young people driving less and technology making road travel less necessary,

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as discussed in Section 7.1.7 of this report. Therefore, some dampening was also applied to traffic growth rates over the forecast years.

9.2.3. E-ZPass Market Shares

E-ZPass market shares were then projected for each facility separately for cars and trucks, and these market shares were applied to obtain projected cash and **E-ZPass** transactions. The market share projections were based on observing the growth in **E-ZPass** market share over the past several years. A maximum market share for each facility was assumed to be reached by FY 2021. Most of the growth in market share would be in the first few years of the forecast, with gradually less growth in market share in each subsequent year until the maximum is reached.

Additionally, as *E-ZPass* tags that are issued by the New Hampshire DOT ("Home") are assessed a lower toll rate than other *E-ZPass* tags ("Away"), it was necessary to estimate future "Home" versus "Away" *E-ZPass* customers to calculate toll revenue correctly. In recent years, the "Home" share of *E-ZPass* trips at each toll location has generally declined slightly, as other states such as Ohio and Rhode Island installed electronic tolling technology at their facilities and began issuing *E-ZPass* tags themselves. We assumed that the future ratio of "Home" to "Away" transactions would stay the same as it is today, and not continue to decline. This may be a slightly conservative assumption, as a declining "Home" share means an increasing "Away" share, and "Away" *E-ZPass* traffic is not charged the discounted rate.

The average cash and *E-ZPass* toll rates were then applied to the projected annual cash and *E-ZPass* transactions, respectively, in order to determine total cash and *E-ZPass* toll revenues for the period FY 2015-2024.

9.2.4. System Changes and Developments

Some recent and future changes to the New Hampshire Turnpike System and its environs were investigated further to determine their effects on traffic and toll revenue. The opening of the Manchester Airport Access Road (MAAR) with its free interchange on the Turnpike in November 2011 and the opening of the Merrimack Premium Outlets in June 2012 affected traffic at certain plazas on the Central Turnpike for a couple of years; however, no further traffic shifts are expected. In addition, open-road tolling (ORT) has commenced at several mainline plazas in recent years, and has not caused any noticeable traffic or revenue changes; therefore, we have estimated that converting other plazas to include ORT will not affect their traffic or the revenue collected.

Two system changes *are* expected to have an effect on traffic and revenue: the removal of tolls at the Bedford Road Ramp (Exit 12), and the widening of sections of the Spaulding Turnpike.

9.2.4.1. Bedford Road Ramp Toll Removal

Tolling was discontinued at the Bedford Road Ramps (Exit 12) on July 18, 2014 - just a few weeks into FY 2015 - and the toll plazas were subsequently removed. This toll location had

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averaged about 6,500 vehicles per day and brought in \$0.9M annually in FY 2014. In an earlier study, Jacobs had estimated that the Exit 12 toll removal would cause a small amount of traffic and revenue loss on the Exit 11 toll ramps due to vehicles exiting the Turnpike at Exit 12 instead of Exit 11 in order to avoid the toll. Looking at available FY 2015 data, this appears to be the case. Other toll locations do not appear to have been affected by the Exit 12 toll removal.

To estimate the Exit 11 losses due to Exit 12 toll removal, we compared August 2014 through January 2015 monthly volumes to those of the previous year, then subtracted out the background growth – which we had estimated to be the weighted average growth of Hooksett Main and Bedford Main. Using this method, we calculated Exit 11 monthly passenger car traffic losses that increased gradually to 7 or 8 percent strictly due to the Exit 12 toll removal. For the whole of FY 2015, while the Central Turnpike barrier passenger car traffic is estimated to grow about 3 percent, Exit 11 passenger traffic is estimated to decline by 4.5 percent. Similar to what occurred when the MAAR opened, we expect these effects to ramp up. In FY 2016 we estimated a 6.5 percent passenger car traffic loss at Exit 11 due to Exit 12 toll removal; with background growth included this loss is reduced to 4.3 percent. Likewise, in FY 2017 we estimated a small additional loss of 2 percent due to Exit 12, which is reduced to a 0.1 percent traffic loss after accounting for background growth.

In the first six months of FY 15, trucks did not exhibit a shift from Exit 11 to the newly-free Exit 12. However, to maintain slight conservatism in our forecasts we have estimated Exit 11 truck traffic losses of 3 percent in FY 2016 and 1 percent in FY 2017 due to the Exit 12 toll removal alone. With background growth added, the FY 2016 and FY 2017 truck growth rates at Exit 11 are estimated at -0.7 percent and +1.1 percent, respectively.

Translating this into revenues, about \$0.11 million of revenue loss is expected at Exit 11 due to the recent Exit 12 toll removal in FY 2015, ramping up to about a \$0.22 million loss by FY 2017 and a \$0.25 million loss by FY 2024.

The overall estimated revenue loss effects due to Exit 12 toll removal are shown in Table 16.

Table 16: Estimated Losses in Annual Revenues (\$M) at Bedford/Merrimack Plazas due to Exit 12 Toll Removal¹

Fiscal Year	Continental Blvd. Exit 11	Bedford Road Exit 12	Total Loss in Toll Revenues
2015 ²	\$0.11	\$0.93	\$1.04
2016	\$0.19	\$1.00	\$1.19
2017-2024 ³	\$0.22 - \$0.25	\$1.02-1.15	\$1.24-1.40

¹Compared to a "no Exit 12 toll removal" condition



²Exit 12 tolls were discontinued July 18, 2014

9.2.4.2. Spaulding Turnpike Construction and Widening

About five miles of the Spaulding Turnpike were widened in the Rochester area between FY 2008 and FY 2013. Traffic growth has been strong since the completion of the widening at the Rochester Toll Plaza: 4.7 percent growth in FY 2014, and 4.4 percent growth in the first six months of FY 2015. Continued growth is expected due to the new roadway capacity. We have assumed an additional 1.0 percent growth on top of the background growth already estimated through correlation to GDP and IPI, which had been based on a narrower roadway.

Currently, NHDOT is widening the Spaulding Turnpike and Little Bay Bridges in the Dover area. As this project has been under construction for several years without any apparent reduction in traffic volumes – since the NHDOT has maintained and will continue to maintain two lanes of traffic during construction – no traffic reductions have been assumed in our Dover Toll Plaza traffic forecasts. In addition, since this project adds new capacity to the Turnpike, we have assumed that when the construction is essentially completed in FY 2020 that there will be an additional increase in traffic of 2.0 percent (beyond forecasted background growth) and an additional increase in traffic of 1.0 percent each year for the following years until the end of the 10-year forecast period.

9.3. TOLL TRANSACTION PROJECTIONS BY TURNPIKE

The FY 2014 actual and projected future annual toll transactions on the New Hampshire Turnpike System during the period FY 2015-2024 are presented in Table 17. No toll increases are assumed in these forecasts. For reference, historical annual toll transactions were shown earlier in Table 2. A detailed summary of traffic, revenue, and *E-ZPass* market share by facility is presented in Table 18.

Table 17: FY 2014 and Projected Annual Toll Transactions, FY 2015-2024 (in millions)

Fiscal Year	Central Turnpike	Blue Star Turnpike	Spaulding Turnpike	Total
2014 (Actual)	52.2	36.8	22.5	111.5
2015	51.3	37.6	23.2	112.1
2016	52.2	38.1	23.6	113.8
2017	53.2	38.6	23.9	115.8
2018	54.2	39.1	24.3	117.6
2019	55.2	39.6	24.6	119.4
2020	56.2	40.0	25.3	121.5
2021	57.2	40.5	25.8	123.5
2022	58.1	41.0	26.3	125.4
2023	59.1	41.4	26.8	127.4
2024	60.1	41.8	27.4	129.4

Note: Data will not necessarily add to totals because of rounding

Table 18: Detailed Traffic and Revenue, FY 2014 Actual and FY 2015-2024 Projections

Total Traffic Volumes (millions)

																					2024
Barriers/Ramps	2014	14-15	2015	15-16	2016	16-17	2017	17-18	2018	18-19	2019	19-20	2020	20-21	2021	21-22	2022	22-23	2023	23-24	Projected
barriers/Karrips	Actual	_	Projected		Projected		Projected		Projected	Projected	Projected		Projected	Projected	Projected	-	Projected	-	Projected		Frojecteu
		Growth		Growth		Growth		Growth		Growth		Growth		Growth		Growth		Growth		Growth	
CENTRAL TURNPIKE																					
Hooksett Barrier	25.2	2.33%	25.8	2.21%	26.3	2.10%	26.9	1.90%	27.4	1.80%	27.9	1.80%	28.4	1.79%	28.9	1.70%	29.4	1.70%	29.9	1.70%	30.4
Hooksett Ramp	2.6	8.26%	2.8	2.21%	2.9	2.10%	2.9	1.90%	3.0	1.80%	3.0	1.80%	3.1	1.79%	3.1	1.70%	3.2	1.70%	3.2	1.70%	3.3
Bedford Barrier	16.1	4.23%	16.8	2.20%	17.2	2.10%	17.5	1.90%	17.8	1.80%	18.2	1.80%	18.5	1.80%	18.8	1.70%	19.1	1.70%	19.5	1.70%	19.8
Bedford Road Ramp	2.4	-95.22%	0.1																		
Exit 11 (Merrimack) Ramp	3.3	-4.21%	3.2	-4.22%	3.1	0.12%	3.1	1.90%	3.1	1.80%	3.2	1.80%	3.2	1.80%	3.3	1.70%	3.4	1.70%	3.4	1.70%	3.5
Exit 10 Merrimack Industrial Park Ramp	2.6	3.72%	2.7	2.20%	2.7	2.10%	2.8	1.90%	2.8	1.80%	2.9	1.80%	2.9	1.80%	3.0	1.70%	3.0	1.70%	3.1	1.70%	3.2
Subtotal	52.2	-1.57%	51.3	1.58%	52.2	1.98%	53.2	1.90%	54.2	1.80%	55.2	1.80%	56.2	1.79%	57.2	1.70%	58.1	1.70%	59.1	1.70%	60.1
BLUE STAR TURNPIKE																					
Hampton Barrier	23.0	1.45%	23.4	1.38%	23.7	1.37%	24.0	1.27%	24.3	1.17%	24.6	1.17%	24.9	1.17%	25.2	1.08%	25.4	1.08%	25.7	1.08%	26.0
Hampton Ramp	13.8	3.38%	14.2	1.39%	14.4	1.38%	14.6	1.28%	14.8	1.18%	15.0	1.18%	15.2	1.18%	15.3	1.09%	15.5	1.09%	15.7	1.09%	15.9
Subtotal	36.8	2.17%	37.6	1.38%	38.1	1.38%	38.6	1.28%	39.1	1.18%	39.6	1.18%	40.0	1.18%	40.5	1.08%	41.0	1.08%	41.4	1.08%	41.8
SPAULDING TURNPIKE																					
Dover Barrier	13.6	2.23%	13.9	1.21%	14.1	1.21%	14.3	1.11%	14.4	1.01%	14.6	3.00%	15.0	2.00%	15.3	2.00%	15.6	2.00%	15.9	2.00%	16.2
Rochester Barrier	8.9	3.93%	9.3	2.21%	9.5	2.21%	9.7	2.11%	9.9	2.01%	10.1	2.00%	10.3	2.00%	10.5	2.00%	10.7	2.00%	10.9	2.00%	11.1
Subtotal	22.5	2.90%	23.2	1.61%	23.6	1.61%	23.9	1.51%	24.3	1.41%	24.6	2.59%	25.3	2.00%	25.8	2.00%	26.3	2.00%	26.8	2.00%	27.4
TOTAL:	111.5	0.57%	112.1	1.52%	113.8	1.70%	115.8	1.61%	117.6	1.51%	119.4	1.76%	121.5	1.63%	123.5	1.56%	125.4	1.56%	127.4	1.56%	129.4

Total Toll Revenue (millions)

Total Ton Horona's (minions)	2014	14-15	2015	15-16	2016	16-17	2017	17-18	2018	18-19	2019	19-20	2020	20-21	2021	21-22	2022	22-23	2023	23-24	2024
Barriers/Ramps	Actual		Projected	10.10						10.10			Projected						Projected		Projected
barriers/kamps	Actual		Projected		Projected	Projected	Projected	-	Projected		Projected		Projected	-	Projected		Projected		Projected		Projected
		Growth		Growth		Growth		Growth		Growth		Growth		Growth		Growth		Growth		Growth	
CENTRAL TURNPIKE																					
Hooksett Barrier	\$23.8	1.88%	\$24.3	2.03%	\$24.7	1.96%	\$25.2	1.79%	\$25.7	1.73%	\$26.1	1.76%	\$26.6	1.78%	\$27.1	1.70%	\$27.5	1.70%	\$28.0	1.70%	\$28.5
Hooksett Ramp	\$1.3	10.22%	\$1.4	2.13%	\$1.4	2.03%	\$1.5	1.84%	\$1.5	1.75%	\$1.5	1.76%	\$1.6	1.76%	\$1.6	1.70%	\$1.6	1.70%	\$1.6	1.70%	\$1.7
Bedford Barrier	\$14.6	4.67%	\$15.3	2.09%	\$15.6	2.01%	\$15.9	1.83%	\$16.2	1.75%	\$16.5	1.78%	\$16.8	1.79%	\$17.1	1.70%	\$17.4	1.70%	\$17.7	1.70%	\$18.0
Bedford Road Ramp	\$0.9	-95.12%	\$0.0																		
Exit 11 (Merrimack) Ramp	\$1.4	-3.77%	\$1.3	-4.36%	\$1.3	0.01%	\$1.3	1.81%	\$1.3	1.75%	\$1.3	1.78%	\$1.3	1.79%	\$1.4	1.70%	\$1.4	1.70%	\$1.4	1.70%	\$1.4
Exit 10 Merrimack Industrial Park Ramp	\$1.2	3.90%	\$1.3	2.12%	\$1.3	2.03%	\$1.3	1.85%	\$1.3	1.76%	\$1.4	1.78%	\$1.4	1.78%	\$1.4	1.70%	\$1.4	1.70%	\$1.5	1.70%	\$1.5
Subtotal	\$43.2	0.84%	\$43.6	1.76%	\$44.4	1.93%	\$45.2	1.81%	\$46.0	1.74%	\$46.9	1.77%	\$47.7	1.78%	\$48.5	1.70%	\$49.4	1.70%	\$50.2	1.70%	\$51.0
BLUE STAR TURNPIKE																					
Hampton Barrier	\$49.7	1.26%	\$50.4	1.38%	\$51.1	1.37%	\$51.8	1.26%	\$52.4	1.16%	\$53.0	1.15%	\$53.6	1.15%	\$54.3	1.08%	\$54.8	1.08%	\$55.4	1.08%	\$56.0
Hampton Ramp	\$9.9	4.17%	\$10.3	1.28%	\$10.4	1.29%	\$10.5	1.21%	\$10.7	1.14%	\$10.8	1.16%	\$10.9	1.17%	\$11.0	1.09%	\$11.2	1.09%	\$11.3	1.09%	\$11.4
Subtotal	\$59.6	1.74%	\$60.6	1.36%	\$61.5	1.35%	\$62.3	1.25%	\$63.1	1.15%	\$63.8	1.15%	\$64.5	1.15%	\$65.3	1.08%	\$66.0	1.08%	\$66.7	1.08%	\$67.4
SPAULDING TURNPIKE																					
Dover Barrier	\$9.1	2.66%	\$9.4	1.06%	\$9.5	1.08%	\$9.6	1.02%	\$9.7	0.95%	\$9.7	2.98%	\$10.0	1.99%	\$10.2	2.00%	\$10.4	2.00%	\$10.7	2.00%	\$10.9
Rochester Barrier	\$6.0	4.09%	\$6.2	2.01%	\$6.3	2.05%	\$6.5	1.99%	\$6.6	1.93%	\$6.7	1.97%	\$6.8	1.99%	\$7.0	2.00%	\$7.1	2.00%	\$7.3	2.00%	\$7.4
Subtotal	\$15.1	3.23%	\$15.6	1.44%	\$15.8	1.47%	\$16.0	1.41%	\$16.2	1.35%	\$16.5	2.56%	\$16.9	1.99%	\$17.2	2.00%	\$17.6	2.00%	\$17.9	2.00%	\$18.3
TOTAL:	\$117.9	1.60%	\$119.8	1.51%	\$121.6	1.58%	\$123.5	1.48%	\$125.4	1.39%	\$127.1	1.56%	\$129.1	1.50%	\$131.0	1.43%	\$132.9	1.43%	\$134.8	1.43%	\$136.8

E-ZPass Market Shares

E-ZPass Market Shares																					
	2014	14-15	2015	15-16	2016	16-17	2017	17-18	2018	18-19	2019	19-20	2020	20-21	2021	21-22	2022	22-23	2023	23-24	2024
Barriers/Ramps	Actual	Projected																			
		Increase		Increase		Increase		Increase	-	Growth	_	Growth		Growth	,	Growth	,	Growth		Growth	
CENTRAL TURNPIKE																					
Hooksett Barrier	67.0%	1.38%	68.4%	1.15%	69.5%	0.91%	70.4%	0.67%	71.1%	0.43%	71.5%	0.19%	71.7%	0.05%	71.8%	0.00%	71.8%	0.00%	71.8%	0.00%	71.8%
Hooksett Ramp	66.2%	1.42%	67.6%	1.01%	68.6%	0.80%	69.4%	0.59%	70.0%	0.38%	70.4%	0.17%	70.6%	0.04%	70.6%	0.00%	70.6%	0.00%	70.6%	0.00%	70.6%
Bedford Barrier	71.6%	0.84%	72.5%	0.66%	73.1%	0.52%	73.7%	0.38%	74.0%	0.25%	74.3%	0.11%	74.4%	0.03%	74.4%	0.00%	74.4%	0.00%	74.4%	0.00%	74.4%
Bedford Road Ramp	81.5%	-0.40%	81.1%																		
Exit 11 (Merrimack) Ramp	77.1%	0.59%	77.7%	0.49%	78.2%	0.39%	78.6%	0.29%	78.8%	0.19%	79.0%	0.08%	79.1%	0.02%	79.1%	0.00%	79.1%	0.00%	79.1%	0.00%	79.1%
Exit 10 Merrimack Industrial Park Ramp	71.5%	1.09%	72.6%	0.88%	73.5%	0.70%	74.2%	0.52%	74.7%	0.33%	75.0%	0.15%	75.2%	0.04%	75.2%	0.00%	75.2%	0.00%	75.2%	0.00%	75.2%
Subtotal	69.9%	0.58%	70.5%	0.88%	71.4%	0.73%	72.1%	0.54%	72.6%	0.35%	73.0%	0.15%	73.1%	0.04%	73.2%	0.00%	73.2%	0.00%	73.2%	0.00%	73.2%
BLUE STAR TURNPIKE																					
Hampton Barrier	70.2%	1.38%	71.5%	1.14%	72.7%	0.90%	73.6%	0.67%	74.3%	0.43%	74.7%	0.19%	74.9%	0.04%	74.9%	0.00%	74.9%	0.00%	74.9%	0.00%	74.9%
Hampton Ramp	71.6%	1.24%	72.8%	0.96%	73.8%	0.76%	74.5%	0.56%	75.1%	0.36%	75.4%	0.16%	75.6%	0.04%	75.6%	0.00%	75.6%	0.00%	75.6%	0.00%	75.6%
Subtotal	70.7%	1.33%	72.0%	1.08%	73.1%	0.85%	73.9%	0.63%	74.6%	0.40%	75.0%	0.18%	75.1%	0.04%	75.2%	0.00%	75.2%	0.00%	75.2%	0.00%	75.2%
SPAULDING TURNPIKE																					
Dover Barrier	72.3%	1.05%	73.4%	0.83%	74.2%	0.66%	74.8%	0.48%	75.3%	0.31%	75.6%	0.14%	75.8%	0.04%	75.8%	0.00%	75.8%	0.00%	75.8%	0.00%	75.8%
Rochester Barrier	70.6%	1.24%	71.8%	1.00%	72.8%	0.79%	73.6%	0.58%	74.2%	0.38%	74.6%	0.17%	74.7%	0.04%	74.8%	0.00%	74.8%	0.00%	74.8%	0.00%	74.8%
Subtotal	71.6%	1.12%	72.7%	0.90%	73.6%	0.71%	74.4%	0.52%	74.9%	0.34%	75.2%	0.15%	75.4%	0.04%	75.4%	0.00%	75.4%	0.00%	75.4%	0.00%	75.4%
TOTAL:	70.5%	0.96%	71.5%	0.95%	72.4%	0.76%	73.2%	0.56%	73.7%	0.36%	74.1%	0.16%	74.3%	0.04%	74.3%	0.0%	74.3%	0.00%	74.3%	0.00%	74.3%

Total toll transactions are projected to increase from 111.5 million toll transactions in FY 2014 to 112.1 million in FY 2015, a gain of 0.6 percent. This growth would have been greater if the Exit 12/Bedford Road toll were not removed in early FY 2015. If we remove the effects of toll removal at Bedford Road, the overall traffic growth would have been 2.9 percent from FY 2014 to FY 2015. This increase is similar to the FY 2014 growth of 3.0 percent over FY 2013, and indicates that there has been some economic recovery. The number of transactions is forecasted to then increase 1.5 percent in FY 2016, with larger growth rates ranging from 1.5 to 1.8 percent per year over the following four years as the widening of the Spaulding Turnpike is completed. For the final four years of the forecast period, it is forecasted that Turnpike toll traffic will grow 1.6 percent per year. Between FY 2014 and FY 2024, the projected average annual growth rates in paid toll transactions for the Central, Blue Star and Spaulding Turnpikes are 1.4 percent, 1.3 percent and 2.0 percent respectively, with the overall Turnpike toll transaction average growth rate at 1.5 percent.

9.4. TOLL REVENUE PROJECTIONS BY TURNPIKE

The actual and projected annual toll revenue on the New Hampshire Turnpike System during the period FY 2014-2024 is presented in Table 19. No toll increases are assumed in these forecasts. Detailed toll revenue projections for each toll plaza were presented previously in Table 18 (see Table 3 for historical toll revenues recorded on a cash basis).

Table 19: FY 2014 and Projected Annual Toll Revenue, FY 2015-2024 (in millions)

Fiscal Year	Central Turnpike	Blue Star Turnpike	Spaulding Turnpike	Total
2014 Actual (Cash Basis)	\$43.2	\$59.6	\$15.1	\$117.9
2014 Actual (Accrual Basis)	\$43.5	\$59.2	\$14.8	\$117.5
2015	\$43.6	\$60.6	\$15.6	\$119.8
2016	\$44.4	\$61.5	\$15.8	\$121.6
2017	\$45.2	\$62.3	\$16.0	\$123.5
2018	\$46.0	\$63.1	\$16.2	\$125.4
2019	\$46.9	\$63.8	\$16.5	\$127.1
2020	\$47.7	\$64.5	\$16.9	\$129.1
2021	\$48.5	\$65.3	\$17.2	\$131.0
2022	\$49.4	\$66.0	\$17.6	\$132.9
2023	\$50.2	\$66.7	\$17.9	\$134.8
2024	\$51.0	\$67.4	\$18.3	\$136.8

Notes: Future year revenues were forecasted using 2014 cash basis revenues as a base.

Data will not necessarily add to totals because of rounding.

Projected toll revenues for FY 2015 are \$119.8 million – about a 1.6 percent increase from FY 2014 cash basis revenues. Without the Bedford Road ramp toll removal effects, the FY 2015 revenue growth would have been about 2.5 percent. For the remainder of the forecast period,

revenue is expected to grow 1.4 to 1.6 percent per year. Toll revenues on the Central, Blue Star and Spaulding Turnpikes are expected to grow at an average annual rate of 1.7 percent, 1.2 percent and 1.9 percent respectively between FY 2014 and FY 2024, and the overall Turnpike annual revenue growth rate is estimated to be 1.5 percent.

Historical and projected toll transactions and revenues for the entire New Hampshire Turnpike System over the period FY 1950 to 2024 are presented in Figure 49.

160 **Premium Outlets Opened June 2012** Bedford Rd Ramp Toll Removed July 2014 Manchester Airport Access Road Toll-Free Interchange Opened Nov 201 140 Hampton Main Toll Increase July 2009 120 Systemwide Toll Rate Increase October 2007 Annual Toll Transactions / \$ Revenue (Millions) E-ZPass Implemented July 2005 One-Way Tolling at Hampton Summer/Fall 2003 and 2004 **Toll Rate Increase** October 1989 Toll Rate Increase December 1979 Traffic Revenue 20 Projected Actual 1950 1954 1958 1962 1966 1970 1974 1978 1982 1986 1990 1994 1998 2002 2006 2010 2014 2018 2022 Fiscal Year

Figure 49: NH Turnpike System Historical and Projected Toll Transaction and Revenue Trends, FY 1950-2024

9.5. E-ZPASS MARKET SHARE PROJECTIONS

Table 20 presents the FY 2014 and projected *E-ZPass* market shares on the New Hampshire Turnpike System through FY 2024. Detailed *E-ZPass* market shares for each toll plaza were presented previously in Table 18.

Table 20: Actual and Projected E-ZPass Market Shares, FY 2014-2024

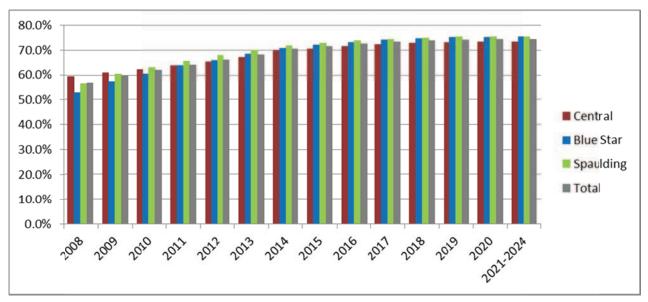
Fiscal Year	Central Turnpike	Blue Star Turnpike	Spaulding Turnpike	Total
2014 ¹	69.9%	70.7%	71.6%	70.5%
2015	70.5%	72.0%	72.7%	71.5%
2016	71.4%	73.1%	73.6%	72.4%
2017	72.1%	73.9%	74.4%	73.2%
2018	72.6%	74.6%	74.9%	73.7%
2019	73.0%	75.0%	75.2%	74.1%
2020	73.1%	75.1%	75.4%	74.3%
2021-2024	73.2%	75.2%	75.4%	74.3%

¹ Actual

Total New Hampshire *E-ZPass* market share is projected to increase from 70.5 percent in FY 2014 to 71.4 percent in FY 2015. Growth in *E-ZPass* market share is expected to slow and flatten over time, as shown in the table. It is assumed to reach an overall maximum share of about 74.3 percent in FY 2021. The market share will differ by plaza, as it does currently. The Blue Star Turnpike, which has fewer commuters and more long-distance travelers than the Central and Spaulding Turnpikes, is expected to have slightly higher growth in market share than the others because *E-ZPass* continues to be adopted by drivers from other states, as more and more agencies implement electronic toll collection.

Figure 50 shows the historical and projected *E-ZPass* market shares for the period FY 2008 to FY 2024.

Figure 50: NH Turnpike System Historical and Projected *E-ZPass* Market Shares, FY 2008-2024



10. FINANCIAL MODEL ANALYSIS

This section presents a financial analysis of the Turnpike System. The analysis considers Turnpike System capital expenditures, operating expenditures and debt service requirements as well as Turnpike System toll revenues and other revenues. The analysis also includes a cash flow analysis of the Turnpike System, as well as an analysis of the Turnpike System's debt service coverage ratios.

10.1. TOTAL TURNPIKE SYSTEM EXPENDITURES

Table 21 shows historical and projected capital, operating and debt service expenditures for the 20-year period FY 2005 to FY 2024.

Table 21: Historical and Projected Total NH Turnpike Expenditures, Millions

FY	СарЕх	O&M	Debt Service	Renewal and Replacement	I-95 Payments	Total Expenditures
2005	\$20.5	\$29.0	\$35.4	\$3.3	\$0.0	\$88.2
2006	\$13.2	\$38.5	\$34.2	\$4.3	\$0.0	\$90.2
2007	\$8.5	\$36.1	\$31.1	\$8.6	\$0.0	\$84.3
2008	\$11.0	\$37.1	\$27.4	\$11.8	\$0.0	\$87.3
2009	\$26.1	\$40.3	\$27.5	\$7.8	\$0.0	\$101.7
2010	\$66.4	\$40.1	\$30.3	\$7.8	\$0.0	\$144.6
2011	\$52.7	\$42.3	\$34.4	\$14.3	\$0.0	\$143.7
2012	\$46.9	\$40.7	\$33.3	\$9.3	\$0.0	\$130.2
2013	\$69.6	\$42.2	\$38.3	\$9.6	\$20.1	\$179.8
2014	\$49.7	\$42.5	\$39.0	\$11.3	\$9.1	\$151.6
Total 05-'14	\$364.6	\$388.8	\$330.8	\$88.1	\$29.2	\$1,201.5
2015	\$40.9	\$49.7	\$39.1	\$8.9	\$8.2	\$146.8
2016	\$42.0	\$54.6	\$41.4	\$9.7	\$0.0	\$147.7
2017	\$31.9	\$53.3	\$41.4	\$9.6	\$0.0	\$136.2
2018	\$24.1	\$52.4	\$41.4	\$11.5	\$0.0	\$129.4
2019	\$23.4	\$53.5	\$41.4	\$11.9	\$0.0	\$130.2
2020	\$34.3	\$54.7	\$41.4	\$10.4	\$0.0	\$140.8
2021	\$34.7	\$55.9	\$41.4	\$10.7	\$0.0	\$142.7
2022	\$36.6	\$57.2	\$34.5	\$11.0	\$0.0	\$139.3
2023	\$24.5	\$58.5	\$27.6	\$11.4	\$0.0	\$122.0
2024	\$21.5	\$59.8	\$26.2	\$11.7	\$0.0	\$119.3
Total '15-'24	\$313.9	\$549.6	\$375.7	\$106.8	\$8.2	\$1,354.2

Note: Data will not necessarily add to totals because of rounding

Historical total Turnpike System expenditures over the FY 2005-2014 period have ranged from a low of \$84.3 million in FY 2007 to a high of \$179.8 million in FY 2013. Cumulative Turnpike System expenditures for the ten-year period FY 2005-2014 totaled \$1,201.5 million with 59.9 percent or \$719.7 million accounting for the sum of operating expenses and debt service expenditures. Total Turnpike System expenditures are projected to vary in the ten-year FY 2015-2024 forecast period, ranging from a low of \$119.3 million in FY 2024 to a high of \$147.7 million in FY 2016. Cumulative Turnpike System expenditures over the ten-year forecast period FY 2015-2024 are projected to be \$1,354.2 million or 1.13 times what was spent over the

previous ten years. Some 40.6 percent or \$549.6 million of this total amount is estimated to be for O&M expenditures and 27.7 percent of the total or \$375.7 million will be for Turnpike System debt service requirements. Some 23.2 percent, or \$313.9 million, of total expenditures over this ten-year period are expected to be capital expenditures, while 7.9 percent, or \$106.8 million, is expected for renewal and replacement.

10.2. TURNPIKE SYSTEM FUNDS

Table 22 presents historical and projected toll revenues, other revenues, interest income, and bond proceeds for the Turnpike System over the 20-year period FY 2005-2024.

Table 22: Historical and Projected NH Turnpike Funds, Millions

FY	Toll Revenue ¹	Transponder Revenue	Other Revenue ²	Interest Income ³	Total Revenues	Net Bond Proceeds for Construction ⁴	Total Turnpike Funds
2005	\$64.4	\$0.0	\$2.4	\$0.0	\$66.8	\$0.0	\$66.8
2006	\$65.8	\$0.0	\$6.4	\$0.0	\$72.2	\$0.0	\$72.2
2007	\$82.2	\$1.2	\$2.7	\$3.3	\$89.4	\$0.0	\$89.4
2008	\$100.4	\$0.9	\$3.2	\$2.5	\$107.0	\$0.0	\$107.0
2009	\$103.9	\$0.7	\$2.2	\$0.8	\$107.6	\$0.0	\$107.6
2010	\$116.0	\$0.7	\$1.8	\$0.8	\$119.3	\$140.9	\$260.2
2011	\$116.7	\$0.8	\$1.2	\$0.2	\$118.9	\$0.0	\$118.9
2012	\$116.8	\$0.7	\$1.1	\$0.1	\$118.7	\$0.0	\$118.7
2013	\$115.6	\$0.5	\$1.6	\$0.1	\$117.8	\$112.0	\$229.8
2014	\$117.5	\$0.6	\$1.0	\$0.2	\$119.3	\$0.0	\$119.3
Total '05 - '14	\$999.3	\$6.1	\$23.6	\$8.0	\$1,037.0	\$252.9	\$1,289.9
2015	\$119.8	\$1.5	\$1.0	\$0.2	\$122.6	\$50.0	\$172.6
2016	\$121.6	\$1.5	\$1.5	\$0.2	\$124.9	\$0.0	\$124.9
2017	\$123.5	\$0.5	\$1.6	\$0.2	\$125.8	\$0.0	\$125.8
2018	\$125.4	\$0.5	\$1.6	\$0.2	\$127.7	\$0.0	\$127.7
2019	\$127.1	\$0.5	\$1.6	\$0.2	\$129.4	\$0.0	\$129.4
2020	\$129.1	\$0.5	\$1.6	\$0.3	\$131.5	\$0.0	\$131.5
2021	\$131.0	\$0.5	\$1.7	\$0.2	\$133.4	\$0.0	\$133.4
2022	\$132.9	\$0.5	\$1.7	\$0.2	\$135.3	\$0.0	\$135.3
2023	\$134.8	\$0.5	\$1.7	\$0.2	\$137.3	\$0.0	\$137.3
2024	\$136.8	\$0.5	\$1.8	\$0.3	\$139.3	\$0.0	\$139.3
Total '15 – '24	\$1,282.0	\$7.0	\$15.9	\$2.3	\$1,307.1	\$50.0	\$1,357.1

¹ Historical toll revenues are from the Bureau of Turnpikes Financial Model Plan and are measured on an accrual instead of a cash basis. Historical revenues shown previously in Table 3 were measured on a cash basis and were used as a base for the toll revenue forecast.

Historical annual Turnpike System revenues which include toll revenue, transponder revenue, interest income and other revenue, ranged from a low of \$66.8 million in FY 2005 to a high of \$119.3M in FY 2010 and FY 2014. Total revenue including bond proceeds ranged from a low of



² From Bureau of Turnpikes Financial Model Plan

³ FY 2005 through 2006 Interest Income included in Other Revenue (includes claim reimbursement and sale of land)

⁴ Does not include cost for issuance premiums or payments into restricted debt service accounts Note: Data will not necessarily add to totals because of rounding

\$66.8 million in FY 2005 to a high of \$260.2 million in FY 2010. Cumulative funds including net bond proceeds over the ten-year FY 2005-2014 period totaled \$1,289.9 million with toll revenues accounting for 77.5 percent of this amount or \$999.3 million. Over the forecast period FY 2015-2024, annual Turnpike System revenues without bond proceeds are projected to range from a low of \$122.6 million in FY 2015 to a high of \$139.3 million in FY 2024. Total Turnpike revenues over the ten-year forecast period including net bond proceeds are \$1,357.1 million or approximately 5.2 percent more than revenues accumulated in the previous ten years.

Toll revenues are estimated to account for 94.5 percent or \$1,282.0 million of the projected \$1,357.1 in total Turnpike System funds over the next ten years, while net bond proceeds for construction are expected to account for 3.7 percent or \$50.0 million of the projected total funds.

10.3. TURNPIKE COVERAGE RATIO ANALYSIS

Table 23 presents an analysis of the Bureau of Turnpikes' revenue bond debt service coverage ratios and all obligation bond coverage ratios for the forecast period FY 2015-2024.

	FY									
Item	2015	2016	2017	2018	2019	2020	2021	2022	2023	2024
Turnpike Revenues ¹	\$122.6	\$124.9	\$125.8	\$127.7	\$129.4	\$131.5	\$133.4	\$135.3	\$137.3	\$139.3
O&M Expenses ²	\$49.7	\$54.6	\$53.3	\$52.4	\$53.5	\$54.7	\$55.9	\$57.2	\$58.5	\$59.8
Net Revenues (Sub- Total) (A)	\$72.9	\$70.3	\$72.4	\$75.3	\$75.9	\$76.8	\$77.5	\$78.1	\$78.8	\$79.5
Revenue Bond Debt Service (B) ³	\$39.1	\$41.4	\$41.4	\$41.4	\$41.4	\$41.4	\$41.4	\$34.5	\$27.6	\$26.2
Revenue Bond Debt Service Coverage Ratio (A/B)	1.87	1.70	1.75	1.82	1.83	1.86	1.87	2.27	2.85	3.03
General Obligation Bond Debt Service	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0
Existing Turnpike R&R Expenses ⁴	\$8.9	\$9.7	\$9.6	\$11.5	\$11.9	\$10.4	\$10.7	\$11.0	\$11.4	\$11.7
I-95 Advanced Payment & Payments from General Reserves for I-95 Acquisition	\$14.1	\$0.4	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0
Additional R&R	\$2.6	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0
Other Obligations (Sub- Total) (C) ⁵	\$8.9	\$9.7	\$9.6	\$11.5	\$11.9	\$10.4	\$10.7	\$11.0	\$11.4	\$11.7
All Obligation Coverage Ratio (A/(B+C))	1.52	1.38	1.42	1.42	1.43	1.48	1.49	1.72	2.02	2.10

Table 23: NH Turnpike Debt Coverage Analysis, FY 2015-2024, Millions

⁵ FY 2015 payment from general reserves for I-95 acquisition of \$8.2M and \$2.6M carry-forward of additional R+R available for expenditure in FY 2015 have been excluded from the all obligation sub-total and coverage ratio.



¹ Includes Toll Revenue, Other Revenue, Transponder Revenue, and Interest Income.

² Includes Administrative Expenses, Toll Operations, Maintenance, Safety & Enforcement, Toll Processing, Welcome Centers and Rest Areas, and Turnpike Funding to Highway and O&M Lapses. R&R and I-95 Payments not included.

³ Assumes a \$50 million issuance in FY 2015.

⁴ FY 2015 through FY 2019 R&R expenditures were projected based on budgeted R&R amounts from HNTB's Renewal and Replacement Program Assessment Report dated January 12, 2012 (with increased R&R costs for I-95 Bridge deck rehab in FY 2018 & FY 2019), and were increased by 3% annually thereafter.

The analysis shows that the Bureau of Turnpikes' revenue bond debt service coverage ratio is expected to range from a high of 3.03 in FY 2024 to a low of 1.70 in FY 2016. The low 1.70 revenue bond debt service coverage ratio in FY 2016 satisfies both the bond resolution's minimum requirement of 1.2 as well as the Bureau of Turnpikes' internal minimum coverage requirement of 1.3.

In comparison, the all obligation coverage ratio is projected to range from a high of 2.10 in FY 2024 to a low of 1.38 in FY 2016. The low all obligation coverage ratio of 1.38 in FY 2016 satisfies the both the bond resolution's minimum requirement of 1.0 and the Bureau of Turnpikes' internal minimum requirement of 1.1.

Table 24 is a projected cash flow analysis of the Turnpike System. The analysis reveals that the projected Bureau of Turnpikes cash reserves will be positive throughout the ten-year forecast period. Cash reserves as a percentage of Bureau of Turnpikes toll revenues are projected to range from a high of 55 percent in FY 2015 to a low of 13 percent in FY 2021.

Table 24: Projected Cash Flow Analysis, FY 2015-2024 (in millions)

Item	FY 2015	FY 2016	FY 2017	FY 2018	FY 2019	FY 2020	FY 2021	FY 2022	FY 2023	FY 2024
Net Income ¹	\$24.9	\$19.2	\$21.5	\$22.4	\$22.6	\$25.0	\$25.4	\$32.7	\$39.8	\$41.6
Net Bond Proceeds for Construction (minus issuance costs)	\$50.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0
Set Aside Reserve on Bonds/Debt Service Reserve Funds Release	-\$2.3	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$6.9	\$6.8	\$1.3	\$5.4
Capital Expenditures	\$40.9	\$42.0	\$31.9	\$24.1	\$23.4	\$34.3	\$34.7	\$36.6	\$24.5	\$21.5
Beginning Cash	\$58.6	\$75.9	\$52.6	\$42.2	\$40.5	\$39.8	\$30.5	\$28.1	\$30.9	\$47.5
Annual Capital Surplus / (Deficit)	\$19.6	-\$23.2	-\$10.4	-\$1.7	-\$0.8	-\$9.3	-\$9.3	-\$3.9	\$15.3	\$20.1
I-95 Payments	\$8.2	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0
Additional R&R	\$2.6	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0
Deferred Revenue Acct - Prepaid Tolls (restricted)	\$10.5	\$10.5	\$10.5	\$10.5	\$10.5	\$10.5	\$10.5	\$10.5	\$10.5	\$10.5
Ending Cash	\$65.4	\$42.1	\$31.7	\$30.0	\$29.3	\$20.0	\$17.6	\$20.4	\$37.0	\$62.5
Percent of Toll Revenues	55%	35%	26%	24%	23%	15%	13%	15%	27%	46%

¹ Net Revenues less Revenue Bond Debt Service less Other Obligations

10.4. LIMITS AND DISCLAIMERS

It is Jacobs' opinion that the traffic and toll revenue estimates provided herein represent reasonable and achievable levels of traffic and toll revenues that can be expected to accrue on the Turnpike System over the forecast period and that they have been prepared in accordance with accepted industry-wide practice. However, as should be expected with any forecast, and given the uncertainties within the current economic climate, it is important to note the following assumptions which, in our opinion, are reasonable:

- This report presents the results of Jacobs' consideration of the information available as of the date hereof and the application of our experience and professional judgment to that information. It is not a guarantee of any future events or trends.
- The traffic and gross toll revenue estimates will be subject to future economic and social conditions, demographic developments and regional transportation construction activities that cannot be predicted with certainty.
- The estimates contained in this report, while presented with numeric specificity, are based on a number of estimates and assumptions which, though considered reasonable to us, are inherently subject to economic and competitive uncertainties and contingencies, most of which are beyond the control of any tolling authority and cannot be predicted with certainty. In many instances, a broad range of alternative assumptions could be considered reasonable. Changes in the assumptions used could result in material differences in estimated outcomes.
- Jacobs' traffic and gross toll revenue estimations only represent our best judgment and we do not warrant or represent that the actual gross toll revenues will not vary from our estimates.
- We do not express any opinion on the following items: socioeconomic and demographic forecasts, proposed land use development projects and potential improvements to the regional transportation network.
- The standards of operation and maintenance on all of the system will be maintained as planned within the business rules and practices.
- The general configuration and location of the system and its interchanges will remain as discussed in this report.
- Access to and from the system will remain as discussed in this report.
- No other competing highway projects, tolled or non-tolled are assumed to be constructed or significantly improved in the Turnpike System corridors during the forecast period, except those identified within this report.
- Major highway improvements that are currently underway or fully funded will be completed as planned.
- The system will be well maintained, efficiently operated, and effectively signed to encourage maximum usage.
- No reduced growth initiatives or related controls that would significantly inhibit normal development patterns will be introduced during the estimate period.
- There will be no future serious protracted recession during the estimate period.



- There will be no protracted fuel shortage during the estimate period.
- No local, regional, or national emergency will arise that will abnormally restrict the use of motor vehicles.

In Jacobs' opinion, the assumptions underlying the projections provide a reasonable basis for the toll revenue projections. However, any financial projection is subject to uncertainties. Inevitably, some assumptions used to develop the projections will not be realized, and unanticipated events and circumstances may occur. There are likely to be differences between the projections and actual results, and those differences may be material. Because of these uncertainties, Jacobs makes no guaranty or warranty with respect to the traffic and toll revenue projections in this Study.

This document, and the opinions, analysis, evaluations, or recommendations contained herein are for the sole use and benefit of the contracting parties. There are no intended third party beneficiaries, and Jacobs Engineering Group Inc., (and its affiliates) shall have no liability whatsoever to any third parties for any defect, deficiency, error, omission in any statement contained in or in any way related to this document or the services provided.

Neither this document nor any information contained therein or otherwise supplied by Jacobs Engineering Group Inc. in connection with the study and the services provided to our client shall be used in connection with any financing solicitation, proxy, and proxy statement, proxy soliciting materials, prospectus, Securities Registration Statement or similar document without the express written consent of Jacobs Engineering Group Inc.

STATE DEMOGRAPHIC AND ECONOMIC DATA

General

New Hampshire is located in the New England census region and is bordered by the states of Maine, Massachusetts and Vermont and the Province of Ouebec, Canada. The State is 9,304 square miles in area and has 18 miles of general coastline on the Atlantic Ocean and 131 miles of tidal shoreline.

Population

New Hampshire experienced an increase in population between 2004 and 2014, mostly between 2004 and 2009. The State's population was 1,326,813 in 2014 according to the U.S. Census Bureau. Population has increased by 2.84% since 2004 and 0.81% since 2009. The table below shows New Hampshire's resident population and the change in its population relative to New England and the nation.

Population Trends⁽¹⁾ (In Thousands)

		Change		Change		Change
	New	During	New	During	United	During
<u>Year</u>	Hampshire	Period	England	Period	States	Period
2004	1,290	0.8%	14,207	0.2%	292,805	0.9%
2005	1,298	0.6	14,217	0.1	295,517	0.9
2006	1,308	0.8	14,246	0.2	298,380	1.0
2007	1,313	0.3	14,279	0.2	301,231	1.0
2008	1,316	0.3	14,340	0.4	304,094	1.0
2009	1,316	0.0	14,404	0.4	306,772	0.9
2010	1,317	0.0	14,465	0.4	309,326	0.8
2011	1,318	0.1	14,518	0.4	311,583	0.7
2012	1,322	0.3	14,563	0.3	313,874	0.7
2013	1,323	0.1	14,619	0.4	316,129	0.7
2014	1,327	0.3	14,681	0.4	318,857	0.9
Percent Change:						
2004-2014		2.9%		3.3%		8.9%
2009-2014		0.8%		1.9%		3.9%

Personal Income

The State's per capita personal income increased 39.0% between 2004 and 2014 (as contrasted with an increase of 34.5% in the per capita personal income for the United States and a 37.0% increase for the New England region). The State's per capita personal income ranked 8th in 2014 with \$53,149 or 115.2% of the national average. The State's total personal income for 2014 was \$70.52 billion. The following table sets forth information on personal income for New Hampshire, New England and the United States since 2004.

Source: U.S. Census Bureau.

(1) Population estimates for 2010-2013 use state population estimates released in December 2013, while 2014 estimates reflect the December 2014

Comparisons of New Hampshire Personal Income to New England and United States, 2004-2014

	New Hampshire Total Personal		Per Capita Personal Incomo	e	Pe	rcent Change		New Hampshire Per Capita - Personal
<u>Year</u>	Income (In Millions)	New <u>Hampshire</u>	New <u>England</u>	United <u>States</u>	New <u>Hampshire</u>	New <u>England</u>	United <u>States</u>	Income Ranking ⁽¹⁾
2004	\$49,312	\$38,223	\$41,304	\$34,300	5.8%	5.5%	5.0%	6
2005	51,010	39,284	42,974	35,888	2.8	4.0	4.6	7
2006	54,511	41,663	46,048	38,127	6.1	7.2	6.2	8
2007	56,944	43,384	48,362	39,804	4.1	5.0	4.4	8
2008	58,406	44,384	49,407	40,873	2.3	2.2	2.7	9
2009	57,664	43,814	48,213	39,379	(1.3)	(2.4)	(3.7)	8
2010	59,199	44,963	49,398	40,144	2.6	2.5	1.9	8
2011	62,825	47,664	51,860	42,332	6.0	5.0	5.5	9
2012	66,155	50,056	54,156	44,200	5.0	4.4	4.4	8
2013	67,513	51,013	54,797	44,765	1.9	1.2	1.3	8
2014	70,519	53,149	56,642	46,129	4.2	3.4	3.0	8

Source: U.S. Department of Commerce, Bureau of Economic Analysis.

(1) Does not include the District of Columbia.

Civilian Labor Force, Employment and Unemployment

Average annual employment growth rate in New Hampshire tracked that of the greater region but was lower than the national growth rate from 2004 to 2014. The following table sets forth the level of employment in New Hampshire, the other New England states and the United States.

Employment in New Hampshire, New England States and the United States

	Employment	(In Thousands)	Average Annual Growth
	<u>2004</u>	<u>2014</u>	<u>2004-2014</u>
New Hampshire	689	709	0.29%
Connecticut	1,686	1,760	0.44
Maine	654	659	0.07
Massachusetts	3,221	3,353	0.41
Rhode Island	530	511	(0.36)
Vermont	335	335	(0.01)
New England	7,115	7,327	0.30
United States	139,252	146,305	0.51

Source: U.S. Department of Labor, Bureau of Labor Statistics, Local Area Unemployment Statistics Division.

In the last ten years, New Hampshire's annual unemployment rate was lower than the rates for New England and the United States. As of February 2015, the non-seasonally adjusted unemployment rate in the State was 4.5%, a decline from 5.1% in February 2014 and lower than 5.8% in the New England region and 5.8% nationally. The table below sets forth information on the civilian labor force, employment and unemployment statistics since 2004.

Unemployment Rate

Labor Force Trends (Not Seasonally Adjusted)
New Hampshire Labor Force
(In Thousands)

	(In I nousands)					
Year	Civilian Labor Force	Employed	Unemployed	New Hampshire	New England	United States
						<u>——</u>
2004	716	689	27	3.8%	4.9%	5.5%
2005	726	700	26	3.6	4.7	5.1
2006	732	707	25	3.4	4.5	4.6
2007	738	712	26	3.5	4.5	4.6
2008	743	714	29	3.9	5.5	5.8
2009	744	698	46	6.2	8.0	9.3
2010	738	695	43	5.8	8.4	9.6
2011	736	696	40	5.4	7.7	8.9
2012	740	700	41	5.5	7.2	8.1
2013	742	704	48	5.1	6.9	7.4
2014	741	709	32	4.3	5.9	6.2
Month						
March 2014	741	704	37	4.9	6.5	6.8
March 2015	746	715	31	4.2	5.4	5.6

Source: U.S. Department of Labor, Bureau of Labor Statistics, Local Area Unemployment Statistics Division.

Composition of Employment

The service sector was the largest employment sector in New Hampshire in 2014, accounting for 45.4% of nonagricultural employment, as compared to 39.8% in 2004. This sector surpassed retail and wholesale trade as the primary economic activity of New Hampshire in 1991. This upward trend in service sector employment parallels the shift in the national economy, where services was the largest employment sector, accounting for 45.9% of employment in 2014, up from 41.4% in 2004.

The second largest employment sector in New Hampshire during 2014 was wholesale and retail trade, accounting for 18.8% of total employment as compared to 15.2% nationally. In 2004, wholesale and retail trade accounted for 19.8% of total employment in New Hampshire.

Manufacturing remains an important economic activity in New Hampshire although the percentage has dropped in recent years. Manufacturing accounted for 10.3% of nonagricultural employment in 2014, down from 12.8% in 2004. For the United States as a whole, manufacturing accounted for 8.8% of nonagricultural employment in 2014, versus 10.9% in 2004. The following table sets out the composition of nonagricultural employment in the State and the United States.

Composition of Nonagricultural Employment in New Hampshire and the United States

	New Hampshire		United	States
	2004	2014	2004	2014
Manufacturing	12.8%	10.3%	10.9%	8.8%
Durable Goods	9.6	7.7	6.8	5.5
Nondurable Goods	3.1	2.6	4.1	3.2
Nonmanufacturing	87.2	89.7	89.1	91.2
Construction & Mining	4.8	3.8	5.7	5.1
Wholesale and Retail Trade	19.8	18.8	15.7	15.2
Service Industries	39.8	45.4	41.4	45.9
Government	14.4	14.0	16.4	15.7
Finance, Insurance & Real Estate	6.0	5.5	6.2	5.7
Transportation & Public Utilities	2.5	2.3	3.7	3.6

Source: U.S. Department of Labor, Bureau of Labor Statistics.

Largest Employers

The following table lists the twenty largest private employers in the State and their approximate number of employees as of January 2014, the most recent date for which such information is available.

Largest Employers (Excluding Federal, State and Local Governments)

			Primary New	
			Hampshire	
	Company	Employees	Site	Principal Product
1.	DeMoulas & Market Basket	9,000	Nashua	Supermarkets
2.	Dartmouth-Hitchcock	8,852	Lebanon	Acute Care Hospital
3.	Wal-Mart Stores, Inc.	7,896	Bedford	Retail Department Stores
4.	Fidelity Investments	5,400	Merrimack	Financial Services
5.	Hannaford Brothers	4,900	Manchester	Supermarkets
6.	Liberty Mutual- Northern N.E. Division	4,700	Bedford	Financial Services
7.	BAE Systems Electronic Systems	4,500	Nashua	Communications
8.	Elliot Hospital	4,000	Manchester	Acute Care Hospital
9.	Concord Hospital	3,346	Concord	Acute Care Hospital
10.	Dartmouth College	3,328	Hanover	Private College
11.	Genesis HealthCare	3,000	Concord	Long-Term Healthcare Providers
12.	Shaw's Supermarkets Inc.	2,900	Stratham	Supermarkets
13.	Home Depot	2,571	Manchester	Hardware Store
14.	Wentworth-Douglass Hospital	2,350	Dover	Acute Care Hospital
15.	Southern New Hampshire Medical Center	2,269	Nashua	Healthcare Providers
16.	Catholic Medical Center	2,100	Manchester	Healthcare Providers
17.	Lowe's	1,751	Bedford	Hardware Store
18.	New Hampshire Motor Speedway	1,500	Loudon	Motorsports Facility
19.	Target Stores	1,464	Nashua	Retail Department Stores
20.	Public Service Company of New Hampshire	1,410	Manchester	Electric Utility

Source: New Hampshire Business Review, Book of Lists 2015.

State and Local Taxation

The State finances its operations through a combination of specialized taxes, user charges and revenues received from the State liquor sales and distribution system. The most important taxes are the business profits and business enterprise taxes and a meals and rooms tax. The State does not levy any personal earned income tax or general sales tax but does impose a tax on interest and dividends. The State believes its tax structure has played an important role in the State's economic growth.

New Hampshire has generally been the highest among all states in local property tax collections per \$1,000 of personal income, because local property taxes were traditionally the principal source of funding for primary and secondary education.

Housing

According to the 2013 American Community Survey 1-year estimates, housing units in the State numbered 616,496, of which 84.2% were occupied. The tenure of occupied housing units in the State was 70.2% owner occupied and 29.8% renter occupied. According to the New Hampshire Housing Finance Authority's latest housing data release, the median purchase price of all primary homes sold in 2013 was \$220,000, an increase of 7.3% from 2012. The median price for primary non-condominium homes sold in 2013 was \$227,500, an increase of 7.1% from 2012.

The table below sets forth housing prices and rents in recent years.

Housing Statistics Median Purchase Price and Median Gross Rent

	Owner-Occupied				
	Non-Condominium		Renter-Occupied		
	Housing Unit		Housing Unit		
	Median	Percent	Median	Percent	
	Purchase Price	<u>Change</u>	Gross Rent ⁽¹⁾	<u>Change</u>	
2003	\$229,400	14.2%	\$854	5.4%	
2004	252,660	10.1	896	4.9	
2005	270,000	6.9	901	0.6	
2006	265,000	(1.9)	928	3.0	
2007	269,900	1.8	946	1.9	
2008	250,000	(7.4)	969	2.4	
2009	217,000	(13.2)	969	0.0	
2010	223,500	3.0	980	1.1	
2011	214,400	(4.1)	984	0.4	
2012	212,500	(0.9)	1,005	2.1	
2013	227,500	7.1	1,018	1.3	
2014	$233,000^{(2)}$	2.4	1,037	1.9	

Source: New Hampshire Housing Finance Authority. (1) Includes utilities.

The New Hampshire Housing Finance Authority issued an updated report in May 2015 with respect to foreclosure activity in the State that included the following:

"The 165 foreclosure deeds recorded in March of 2015 reflect a decrease of 23% from March of 2014, and an increase of 24% from the prior month. The cumulative total for the first three months of 2015 is 32% below the total for the same period in 2014. These improvements are in part due to slow but steady improvements in the housing market and the overall economy, which allows borrowers to exit ownership prior to foreclosure. At the current pace, total foreclosure deeds for 2015 are anticipated to be in the range of 1,500 to 1,800."

Building Activity

The pattern of building activity in New Hampshire in recent years, as evidenced by the issuance of residential building permits, has generally paralleled that of the New England region, with the exception of 2012 and 2014. The total number of permits and dollar value peaked in 2004 and declined in each subsequent year through 2009, increased in 2010 and declined again in 2011 in the State and the region but continued to grow for the nation as a whole. In 2012, while the number of permits and dollar value had increased significantly throughout the New England region and the nation, the State saw slight declines in both measures with building permits dropped to 2.296 and housing value totaled \$426 million. This represents a decrease of 2.1% in the number of permits, and a decrease of 1.5% in dollar value, from 2011. Nonetheless the number of permits and dollar value in 2013 improved significantly, along with the rest of New England region and the nation. Total permits increased to 2,788 and housing value totaled \$566 million in the State during 2013. In 2014, multi-family permits in New Hampshire continued to rebound, reaching a level not seen since 2004, growing 86% over 2013. Total permits increased to 3,403 and housing value totaled \$653 million, growth of 22.1% and 15.4% respectively. Growth in total permits issued in 2014 for the New England region slowed, growing only 1.1% with housing values decreasing 5.7% from 2013. Meanwhile, the nation as a whole saw total housing permits increase 5.6% and housing value grow 8.8%. Set out in the following table are the number and value of building permits issued for housing units in New Hampshire. New England and the United States.

⁽²⁾ January-through September.

Building Permits Issued
By Number of Units and Value
(Value in millions)

	<u>2008</u>	<u>2009</u>	<u>2010</u>	<u>2011</u>	<u>2012</u>	<u>2013</u>	<u>2014</u>
New Hampshire							
Single Family Multi-Family Total	2,333 <u>901</u> 3,234	1,662 <u>625</u> 2,287	1,890 <u>780</u> 2,670	1,606 <u>740</u> 2,346	1,682 <u>614</u> 2,296	2,136 652 2,788	2,188 1,215 3,403
Value	\$593	\$421	\$462	\$432	\$426	\$566	\$653
New England							
Single Family	15,870	13,595	14,880	12,322	14,186	16,670	16,765
Multi-Family	<u>8,584</u>	5,868	<u>6,084</u>	<u>5,665</u>	8,923	11,965	12,193
Total	24,454	19,463	20,964	17,987	23,109	28,635	28,958
Value	\$4,705	\$3,560	\$4,048	\$3,659	\$4,675	\$6,567	\$6,192
United States							
Single Family	575,554	441,148	447,311	418,498	518,695	620,802	634,597
Multi-Family	329,805	<u>141,815</u>	<u>157,299</u>	205,563	310,963	<u>370,020</u>	<u>411,766</u>
Total	905,359	582,963	604,610	624,061	829,658	990,822	1,046,363
Value	\$141,623	\$95,410	\$101,943	\$105,269	\$140,425	\$177,656	\$193,243

Source: U.S. Census Bureau.

Transportation

New Hampshire has more than 4,500 miles of State and federal highways. In 1986, the State Legislature enacted a highway plan to serve as a guideline for highway development in the State. A major component of the 1986 highway plan legislation as amended to date provides for continued development of the State's Turnpike System. The State issued in December, 2009 and August, 2012, \$150 million and \$110 million, respectively, of its Turnpike System revenue bonds to finance additional capital improvements to the Turnpike System. The State has also issued \$178.25 million of Federal Highway Grant Anticipation Bonds since November 2010 to finance a portion of the costs of improvements to Interstate 93 from the Massachusetts border to Manchester. Effective July 1, 2014, Chapter 17 of the Laws of 2014 authorized the use of a 4.2 cent increase in motor vehicle fuel fees (referred to as a 'road toll' in New Hampshire laws) to fund \$200 million in general obligation bonds to complete the I-93 Salem to Manchester widening project. This increase under Chapter 17 of the Laws of 2014 will expire once all debt service payments for the I-93 project have been made.

There are twenty-five airports open to the public in the State, of which three have scheduled air service (Manchester, Portsmouth, and Lebanon), and twenty-two serve general aviation. Manchester-Boston Regional Airport, the State's largest commercial passenger and air cargo airport, has grown from 427,657 enplanements in fiscal year 1994 to 1,135,757 enplanements in fiscal year 2014. Due to a continued soft global economy, jet fuel price uncertainty and a dramatically changing aviation industry, the airport experienced a 7% decrease in enplanements in fiscal year 2014 as compared with fiscal year 2013. Manchester-Boston Regional Airport is the third largest cargo airport in New England. Air cargo activity remained strong in fiscal year 2014, with the airport processing approximately 167 million pounds of air cargo.

During the past two decades, Manchester-Boston Regional Airport has undertaken a number of expansion, improvement and renovation projects. The new terminal project in 1992 was financed with bonds guaranteed by the State (and subsequently refunded and paid in 2002), while other projects have been financed by the City of Manchester through the issuance of airport revenue bonds (October 1998, April 2000, June 2002, and July 2005; and a refunding of bonds in July 2008, December 2009 and June 2012). These projects were designed to keep airport facilities and infrastructure updated and are expected to enhance the airport's capacity for increased passenger and freight traffic in the future.

Rail freight service is provided by nine railroads. The Portsmouth Harbor is an important commercial shipping center that can accommodate deep-draft vessels. The State Port Authority Marine Terminal is located on Noble's Island in Portsmouth Harbor.

The New Hampshire Rail Transit Authority (NHRTA) was created pursuant to Chapter 360 of the Laws of 2007 for the purpose of establishing regular commuter rail or other passenger rail service between points within and adjacent to the State. Early in 2013, the New Hampshire Department of Transportation, working in concert with its counterparts in Massachusetts, started the New Hampshire Capitol Corridor Rail and Transit Study, a 21-month project supported by both the Federal Railroad Administration and Federal Transit Administration. An advisory committee made up of many stakeholders from both New Hampshire and Massachusetts has been established to provide guidance as the study moves forward. The NHRTA has two seats on the advisory committee. The study was completed in December, 2014 and is available at https://www.nh.gov/dot/org/aerorailtransit/railandtransit/corridor-rail-transit.htm. One component of the study is to review the governance model in the event a project is implemented to better define what the role of the NHRTA will be.

Education

New Hampshire provides a mix of public and private educational opportunities. The education function of the State is carried out through the State Board of Education, the Department of Education and the University System of New Hampshire. The State Board and the Department of Education provide curriculum guidance and administrative support to 176 public school districts ranging in grades from kindergarten through grade twelve. In addition to public education, there are numerous private preparatory schools in the State, including Phillips Exeter Academy in Exeter and St. Paul's School in Concord.

At the university level, the State offers undergraduate and graduate programs in liberal arts and various sciences through the University System of New Hampshire, which includes the University of New Hampshire, Keene State College, Plymouth State University and Granite State College. The State also supports a network of seven community colleges through the Community College System of New Hampshire located throughout the State. The Community Colleges offer a two-year associates degree and a variety of certificates in approximately 100 different industrial, business and health programs. In addition to the state-supported University System of New Hampshire and Community College System of New Hampshire, twenty (17 non-profit and 3 private for-profit) higher educational institutions are also located in New Hampshire, including Dartmouth College in Hanover. Since 1983, over 50% of New Hampshire high school graduates have continued their education beyond the high school level.

As the following table indicates, as of 2013, the educational level of New Hampshire residents over the age of 25 was higher than that of the nation as a whole.

	2000	2 (1)	<u>2013</u> (2)		
Level of Education	New Hampshire	United States	New Hampshire	United States	
9-11 years	N/A	84.5%	97.1%	94.2%	
12 years	88.1%	78.5	92.7	86.6	
1-3 years post-secondary	N/A	47.5	63.	58.8	
4 or more years post-secondary	30.1	21.9	34.5	29.6	

⁽¹⁾ Source: U.S. Census of Population, Census Bureau..

⁽²⁾ Source: 2013 U.S. Census Bureau, 2013 American Community Survey 1-Year Estimates



APPENDIX C

TURNPIKE SYSTEM AUDITED FINANCIAL STATEMENTS FISCAL YEAR 2014

(Included by Reference and Filed with the Municipal Securities Rulemaking Board through its Electronic Municipal Market Access website)



FORM OF CONTINUING DISCLOSURE CERTIFICATE

This Continuing Disclosure Certificate (the "Disclosure Certificate") is executed and delivered by the State of New Hampshire (the "State") in connection with the issuance of its \$45,800,000 Turnpike System Revenue Bonds, 2015 Series A, dated their date of delivery (the "Bonds"). The Bonds are being issued pursuant to the General Bond Resolution of the State authorizing the issuance of State of New Hampshire Turnpike System Revenue Bonds, adopted November 9, 1987, as amended and supplemented to date (the "Resolution"). The State covenants and agrees as follows:

SECTION 1. <u>Purpose of the Disclosure Certificate</u>. This Disclosure Certificate is being executed and delivered by the State for the benefit of the Owners of the Bonds and in order to assist the Participating Underwriters in complying with the Rule.

SECTION 2. <u>Definitions</u>. In addition to the definitions set forth in the Resolution which apply to any capitalized term used in this Disclosure Certificate, the following capitalized terms shall have the following meanings:

"Annual Report" shall mean any Annual Report provided by the State pursuant to, and as described in, Sections 3 and 4 of this Disclosure Certificate.

"Final Official Statement" means the official statement of the State dated June 10, 2015, prepared in connection with the Bonds.

"Listed Events" shall mean any of the events listed in Section 5(a) of this Disclosure Certificate.

"MSRB" means the Municipal Securities Rulemaking Board established pursuant to Section 15B(b)(1) of the Securities Exchange Act of 1934, or any successor thereto or to the functions of the MSRB contemplated by this Disclosure Certificate. Until otherwise designated by the MSRB or the Securities and Exchange Commission, filings with the MSRB are to be made through the Electronic Municipal Market Access (EMMA) website of the MSRB, currently located at http://emma.msrb.org. "Owners of the Bonds" shall mean the registered owners, including beneficial owners, of the Bonds.

"Owners of the Bonds" shall mean the registered owners, including beneficial owners, of the Bonds.

"Participating Underwriter" shall mean any of the original underwriters of the Bonds required to comply with the Rule in connection with offering of the Bonds.

"Rule" shall mean Rule 15c2-12 adopted by the Securities and Exchange Commission under the Securities Exchange Act of 1934, as the same may be amended from time to time.

SECTION 3. Provision of Annual Reports.

- (a) The State shall, not later than 240 days after the end of each fiscal year, provide to the MSRB an Annual Report which is consistent with the requirements of Section 4 of this Disclosure Certificate. The Annual Report may be submitted as a single document or as separate documents comprising a package, and may cross-reference other information as provided in Section 4 of this Disclosure Certificate; provided that the audited financial statements of the State may be submitted when available separately from the balance of the Annual Report.
- (b) If the State is unable to provide to the MSRB an Annual Report by the date required in subsection (a), the State shall send a notice to the MSRB in substantially the form attached as Exhibit A.

SECTION 4. <u>Content of Annual Reports</u>. The State's Annual Report shall contain or incorporate by reference the following:

- (a) to the extent not included in the financial statements described in (b) below, the financial information and operating data for the preceding fiscal year of the type included in the information appearing in the Final Official Statement under the headings *The Turnpike System General Description* with respect to the first paragraph under such heading on page 20, *Maintenance of the Turnpike System* with respect to the table captioned *Renewal and Replacement Expenditures* on page 25, *Toll Rates* with respect to the table captioned *Turnpike System Toll Rate Schedule* on page 35, *Turnpike System Historical Revenues and Expenditures* with respect to the table captioned *Statement of Revenues, Expenses and Changes in Net Assets* on page 36, *Management Discussion of Historical Revenues and Expenditures* (only with respect to the preceding fiscal year) on pages 37 and 38, *Turnpike System Indebtedness* with respect to the table captioned *Turnpike System Debt Service* on page 47, and *Capital Improvement Program Expenditures* on page 52; provided, however, that references to the Final Official Statement for the Bonds as a means of identifying such financial information and operating data shall not prevent the State from reorganizing such material in subsequent official statements or annual information reports, and
- (b) the most recently available audited financial statements of the State pertaining to the Turnpike System, prepared in accordance with generally accepted accounting principles.

If audited financial statements of the State pertaining to the Turnpike System for the preceding fiscal year are not available when the Annual Report is submitted, the Annual Report will include unaudited financial statements for the preceding fiscal year.

Any or all of the items listed above may be incorporated by reference from other documents, including official statements of debt issues with respect to which the State is an "obligated person" (as defined by the Rule), which (i) are available to the public on the MSRB internet website, or (ii) have been filed with the Securities and Exchange Commission. The State shall clearly identify each such other document so incorporated by reference.

The State reserves the right (i) to provide financial statements which are not audited if no longer required by law, (ii) to modify from time to time the format of the presentation of such information or date, and (iii) to modify the accounting principles it follows to the extent required by law, by changes in generally accepted accounting principles, or by changes in mandated State statutory principles as in effect from time to time; provided that the State agrees that the exercise of any such right will be done in a manner consistent with the Rule.

SECTION 5. Reporting of Significant Events.

- (a) The State shall give notice, in accordance with subsection 5(b) below, of the occurrence of any of the following events with respect to the Bonds:
 - 1. principal and interest payment delinquencies;
 - 2. non-payment related defaults, if material;
 - 3. unscheduled draws on the debt service reserves reflecting financial difficulties;
 - 4. unscheduled draws on the credit enhancements reflecting financial difficulties;
 - 5. substitution of the credit or liquidity providers or their failure to perform;
 - 6. adverse tax opinions, the issuance by the Internal Revenue Service of proposed or final determination of taxability, Notices of Proposed Issue (IRS Form 5701-TEB) or other material notices or determinations with respect to the tax status of the Bonds, or other material events affecting the tax status of the Bonds;
 - 7. modifications to rights of Bondholders, if material;
 - 8. (i) bonds calls, if material, and (ii) tender offers;
 - 9. defeasances;

- 10. release, substitution or sale of property securing repayment of the Bonds, if material;
- 11. rating changes;
- 12. bankruptcy, insolvency, receivership or similar event of the State*;
- 13. the consummation of a merger, consolidation, or acquisition involving the State or the sale of all or substantially all of the assets of the State, other than in the ordinary course of business, the entry into a definitive agreement to undertake such an action or the termination of a definitive agreement relating to any such actions, other than pursuant to its terms, if material; and
- appointment of a successor or additional trustee or the change of name of a trustee, if material.
- (b) Upon the occurrence of a Listed Event described in subsections (a)(2), (7), (8)(i), (10), (13) or (14), the State shall as soon as possible determine if such event is material under applicable federal securities laws.
- (c) Upon the occurrence of a Listed Event described in subsections (a)(1), (3), (4), (5), (6), (8)(ii), (9), (11) or (12), and in the event the State determines that the occurrence of a Listed Event described in subsections (a)(2), (7), (8)(i), (10), (13) or (14) is material under applicable federal securities laws, the State shall, in a timely manner not in excess of ten (10) business days after the occurrence of the event, file a notice of such occurrence with the MSRB.
- SECTION 6. <u>Transmission of Information and Notices</u>. Unless otherwise required by law, all notices, documents and information provided to the MSRB shall be provided in electronic format as prescribed by the MSRB and shall be accompanied by identifying information as prescribed by the MSRB.

SECTION 7. <u>Amendment; Waiver</u>. Notwithstanding any other provision of this Disclosure Certificate, the State may amend this Disclosure Certificate and any provision of this Disclosure Certificate may be waived if such amendment or waiver is permitted by the Rule, as evidenced by an opinion of counsel expert in federal securities law (which may also include bond counsel to the State), to the effect that such amendment or waiver would not cause the Disclosure Certificate to violate the Rule. The first Annual Report filed after enactment of any amendment to or waiver of this Disclosure Certificate shall explain, in narrative form, the reasons for the amendment or waiver and the impact of the change in the type of information being provided in the Annual Report.

If the amendment provides for a change in the accounting principles to be followed in preparing financial statements, the Annual Report for the year in which the change is made shall present a comparison between the financial statements or information prepared on the basis of the new accounting principles and those prepared on the basis of the former accounting principles. The comparison shall include a qualitative discussion of the differences in the accounting principles and the impact of the change in the accounting principles on the presentation of the financial information in order to provide information to investors to enable them to evaluate the ability of the State to meet its obligations. To the extent reasonably feasible, the comparison shall also be quantitative. A notice of the change in the accounting principles shall be sent to the MSRB.

SECTION 8. <u>Additional Information</u>. Nothing in this Disclosure Certificate shall be deemed to prevent the State from disseminating any other information, using the means of dissemination set forth in this Disclosure Certificate or any other means of communication, or including any other information in any Annual Report or notice of occurrence of a Listed Event, in addition to that which is required by this Disclosure Certificate. If the State chooses to include any information in any Annual Report or notice of occurrence of a Listed Event in addition to that which is specifically required by this Disclosure Certificate, the State shall have no obligation under this

authority having supervision or jurisdiction over substantially all of the assets or business of the State.

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^{*} As noted in the Rule, this event is considered to occur when any of the following occur: (i) the appointment of a receiver, fiscal agent or similar officer for the State in a proceeding under the U.S. Bankruptcy Code or in any proceeding under state or federal law in which a court or governmental authority has assumed jurisdiction over substantially all of the assets or business of the State, or if such jurisdiction has been assumed by leaving the existing governing body and officials or officers in possession but subject to the supervision and orders of a court or governmental authority, or (ii) the entry of an order confirming a plan of reorganization, arrangement or liquidation by a court or governmental

Certificate to update such information or include it in any future Annual Report or notice of occurrence of a Listed Event.

SECTION 9. <u>Default</u>. The State acknowledges that its undertakings set forth in this Disclosure Certificate are intended to be for the benefit of, and enforceable by, the beneficial owners from time to time of the Bonds. In the event the State shall fail to perform its duties hereunder, the State shall have the option to cure such failure within a reasonable time (but not exceeding 30 days with respect to the undertakings set forth in Section 3(a) of this Disclosure Certificate or five business days with respect to the undertakings set forth in Sections 3(b) and 5 of this Disclosure Certificate) from the time the State receives written notice of such failure from any beneficial owner of the Bonds. The present address of the State is State of New Hampshire, 25 Capitol Street, Room 121, Concord, New Hampshire 03301, attention: State Treasurer.

In the event the State does not cure such failure in the time specified above, the Trustee may (and, at the request of beneficial owners representing at least 25% in aggregate principal amount of Outstanding Bonds, and upon receipt of indemnification satisfactory to the Trustee, shall), take such actions as may be necessary and appropriate, including seeking specific performance by court order, to cause the State to comply with its obligations under this Disclosure Certificate. Without regard to the foregoing, any beneficial owner may take such actions as may be necessary and appropriate, including seeking specific performance by court order, to cause the State to comply with its obligations under this Disclosure Certificate. A default under this Disclosure Certificate shall not be deemed an Event of Default under the Resolution, and the sole remedy under this Disclosure Certificate in the event of any failure of the State to comply with this Disclosure Certificate shall be an action to compel performance. The State expressly acknowledges and the beneficial owners are hereby deemed to expressly agree that no monetary damages shall arise or be payable hereunder nor shall any failure to comply with this Disclosure Certificate constitute an event of default with respect to the Bonds.

SECTION 10. <u>Beneficiaries</u>. This Disclosure Certificate shall inure solely to the benefit of the Owners of the Bonds from time to time, and shall create no rights in any other person or entity.

Date: June 24, 2015

By: State Treasurer Governor

STATE OF NEW HAMPSHIRE

Acting Commissioner of Department of Transportation

(Exhibit A: Form of Notice of Failure to File Annual Report) (Exhibit B: Filing Information Relating to the Municipal Securities Rulemaking Board)



PROPOSED FORM OF OPINION



Locke Lord Edwards 111 Huntington Avenue Boston, MA 02199 Telephone: 617-239-0100 Fax: 617-227-4420 www.lockelord.com

[Date of Delivery]

The Honorable William F. Dwyer State Treasurer State House Annex Concord, New Hampshire 03301

> \$45,800,000 State of New Hampshire Turnpike System Revenue Bonds 2015 Series A Bonds Dated Date of Delivery

We have acted as Bond Counsel to the State of New Hampshire (the "State") in connection with the issuance by the State of the above-referenced Bonds (the "Bonds"). In such capacity, we have examined the law and such certified proceedings and other papers as we have deemed necessary to render this opinion.

The Bonds are issued pursuant to Chapter 237-A of the New Hampshire Revised Statutes Annotated (the "Act") and a General Bond Resolution of the State adopted by the Governor and Council on November 9, 1987, as heretofore supplemented and amended (the "Resolution").

As to questions of fact material to our opinion we have relied upon representations and covenants of the State contained in the Resolution and in the certified proceedings and other certifications of public officials furnished to us, without undertaking to verify the same by independent investigation.

Based on our examination, we are of the opinion, under existing law, as follows:

- 1. The State has the legal right and authority to adopt the Resolution and to issue the Bonds.
- 2. The Resolution has been duly adopted by the State and is in full force and effect and constitutes a valid and binding obligation of the State enforceable in accordance with its terms.
- 3. Pursuant to the Act, the Resolution provides for the benefit of the owners from time to time of the Bonds a valid and binding pledge of and lien on the Revenues (as defined in the Resolution) and moneys and securities on deposit from time to time in all accounts and subaccounts established by or pursuant to the Resolution, other than the Rebate Account, on a parity with other bonds to be issued under the Resolution, after payment of Operating Expenses (as so defined).
- 4. The Bonds have been duly authorized, executed and delivered by the State, have been duly authenticated and delivered under the Resolution and constitute valid and binding special obligations of the State, enforceable in accordance with their terms.
- 5. Interest on the Bonds is exempt from the New Hampshire personal income tax on interest and dividends. We express no opinion regarding any other New Hampshire tax consequences arising

- with respect to the Bonds or any tax consequences arising with respect to the Bonds under the laws of any state other than New Hampshire.
- 6. Interest on the Bonds is excluded from the gross income of the owners of the Bonds for federal income tax purposes. In addition, interest on the Bonds is not a specific preference item for purposes of the federal individual or corporate alternative minimum taxes, although such interest is included in adjusted current earnings when calculating corporate alternative minimum taxable income. In rendering the opinions set forth in this paragraph, we have assumed compliance by the State with all requirements of the Internal Revenue Code of 1986 that must be satisfied subsequent to the issuance of the Bonds in order that interest thereon be, and continue to be, excluded from gross income for federal income tax purposes. The State has covenanted to comply with all such requirements. Failure by the State to comply with certain of such requirements may cause interest on the Bonds to become included in gross income for federal income tax purposes retroactive to the date of issuance of the Bonds. We express no opinion regarding any other federal tax consequences arising with respect to the Bonds.

This opinion is expressed as of the date hereof, and we neither assume nor undertake any obligation to update, revise, supplement or restate this opinion to reflect any action taken or omitted, or any facts or circumstances or changes in law or in the interpretation thereof, that may hereafter arise or occur, or for any other reason.

The rights of the holders of the Bonds and the enforceability of the Bonds and the Resolution are subject to bankruptcy, insolvency, reorganization, moratorium and other similar laws affecting creditors' rights heretofore or hereafter enacted to the extent constitutionally applicable and their enforcement may also be subject to the exercise of judicial discretion in appropriate cases.

LOCKE LORD LLP

GLOSSARY OF TERMS

The following is a list of summary definitions of certain capitalized terms used in this Official Statement.

- "Act" means Chapter 237-A of the New Hampshire Revised Statutes Annotated, as amended.
- "Additional Bonds" means Bonds other than the Turnpike System Revenue Bonds, 1987 Series issued under the Bond Resolution.
 - "Annual Budget" means the annual operating budget adopted in accordance with the Bond Resolution.
- **"Authorized Officer"** means the Commissioner or the Assistant Commissioner of the Department of Transportation of the State or their successors or delegates.
- **"Bondholders"** means the registered owner of the Bonds from time to time as shown in the books kept by the bond registrar.
- **"Bond Resolution"** means the general bond resolution adopted by the Governor and Executive Council of the State on November 9, 1987, as amended and supplemented by Supplemental Resolutions dated November 9, 1987, March 21, 1990, March 27, 1991, August 12, 1992, February 9, 1994, February 3, 1999, August 31, 2001, June 4, 2003, June 25, 2003, November 2, 2005, October 21, 2009, June 22, 2011, February 8, 2012, June 20, 2012 and April 22, 2015 and as further amended and supplemented from time to time by Supplemental Resolutions.
- **"Bonds"** means the Turnpike System Revenue Bonds issued from time to time under the Bond Resolution and any Bond or Bonds issued in exchange for or replacement of a previously issued Bond.
- "Capital Improvement Program" means the multi-year program authorized by the New Hampshire Legislature in 1986, as subsequently amended and supplemented.
- "Completion Date" means the date on which a Project is first ready for normal continuous operation as determined by an Authorized Officer. If a Project consists of more than one portion, the Completion Date of the Project is the latest Completion Date of any portion of the Project.
- "Construction Account" means the Turnpike System Revenue Bond Construction Account established by the Bond Resolution
- "Debt Service" means with respect to each Fiscal Year or other period the aggregate of the amounts to be set aside (or estimated to be required to be set aside) in the Debt Service Account pursuant to the Bond Resolution in the Fiscal Year or other period for the payment of the principal and sinking fund installments of and interest on Bonds, excluding debt service paid or to be paid from Bond proceeds or from any subsidy from the United States of America for the purpose.
- "Debt Service Account" means the Turnpike System Revenue Bond Debt Service Account established by the Bond Resolution.
- **"Debt Service Reserve Account"** means the Turnpike System Revenue Bond Debt Service Reserve Account established by the Bond Resolution.
- **"Debt Service Reserve Account Requirement"** means, as of any date of calculation, an amount equal to the maximum annual Debt Service during the then current or any future Fiscal Year on Outstanding Bonds; provided that in computing such requirement any Option Bonds Outstanding during such Fiscal Year shall be assumed to mature on their stated dates of maturity.
- **"Defeasance Obligations"** means (i) any direct and general obligations of, or any obligations unconditionally guaranteed by, the United States of America, (ii) any obligations of any state or political subdivision

of a state (collectively, "Municipal Bonds") that are fully secured as to principal and interest by an irrevocable pledge of moneys or direct and general obligations of, or obligations unconditionally guaranteed by, the United States of America, which moneys or obligations are segregated in trust and pledged for the benefit of the owners of the Municipal Bonds, and (iii) certificates of ownership of the principal of or interest on direct and general obligations of, or obligations unconditionally guaranteed by, the United States of America, which obligations are held in trust by a commercial bank which is a member of the Federal Reserve System.

- "Default" means a Default as defined in the Bond Resolution.
- "Event of Default" means an Event of Default as defined in the Bond Resolution.
- **"Fiscal Year"** means the fiscal year of the State with respect to the Turnpike System as established from time to time. The Fiscal Year is now the twelve-month period ending June 30.
- "General Reserve Account" means the Turnpike System General Reserve Account established by the Bond Resolution.
- "Independent Engineer" means the engineer or engineering firm or firms retained by the State pursuant to the Bond Resolution.
- **"Insurance Reserve Account"** means the Turnpike System Insurance Reserve Account established under the Bond Resolution.
- **"Insurance Reserve Requirement"** means, with respect to any Fiscal Year, the amount required by the Bond Resolution to be on deposit in the Insurance Reserve Account.
- **"Maximum Interest Rate"** shall mean, with respect to any particular Series of Variable Rate Bonds, a numerical rate of interest that shall be the maximum rate of interest that such Variable Rate Bonds may at any particular time bear, as determined under the Supplemental Resolution authorizing such Variable Rate Bonds.
- "Net Revenue Requirement" means with respect to each Fiscal Year or other period an amount equal to the greater of: (a) one hundred twenty percent (120%) of Debt Service; or (b) one hundred percent (100%) of Debt Service plus the total amount of principal of and interest on all general obligation or other bonds, notes or other evidences of indebtedness (excluding principal of bond anticipation notes to the extent they are paid or to be paid from proceeds of bonds or other obligations maturing after the end of the Fiscal Year or other period) payable from Revenues during the Fiscal Year or other period and the additional amount, if any, required to be paid from the General Reserve Account to satisfy the Renewal and Replacement Requirement for the Fiscal Year or other period.
- "Net Revenues" means the Revenues (excluding (a) proceeds of Bonds and notes issued in anticipation of Bonds or of Revenues and (b) the proceeds of the sale or other disposition of all or any part of the Turnpike System, proceeds of insurance and condemnation awards received with respect to the Turnpike System (other than proceeds of use and occupancy insurance or any other insurance against loss of Revenues) and other items of an extraordinary and non-recurrent nature) after deducting Operating Expenses.
- "Operating Expenses" means the ordinary costs and expenses of the State for the operation, maintenance and repair of the Turnpike System, including working capital as provided in the Bond Resolution. Operating Expenses do not include the principal of and interest on bonds, notes or other evidences of indebtedness issued by the State for the purposes of the Turnpike System. Operating Expenses also do not include Renewal and Replacement Costs and depreciation.
- **"Option Bonds"** means Bonds which by their terms may be tendered by and at the option of the Bondholder for payment by the State prior to the stated maturity thereof, or the maturities of which may be extended by and at the option of the Bondholder.
- "Original Issue Discount Bonds" means bonds originally reoffered to the public at a price (excluding accrued interest) of less than 98% of their principal amount.

- "Outstanding", when used to modify Bonds, refers to Bonds issued under the Bond Resolution, excluding:
 (a) Bonds which have been exchanged or replaced, or delivered to the Trustee for credit against a principal payment or a sinking fund installment; (b) Bonds which have been paid; (c) Bonds which have been purchased by the Trustee from moneys held under the Bond Resolution; (d) Bonds which have become due and for the payment of which moneys have been duly provided; and (e) Bonds with respect to which the obligations of the State under the Bond Resolution have been discharged or otherwise defeased pursuant to the Bond Resolution.
- **"Project"** means any construction, improvement, extension, addition, alteration, reconstruction, extraordinary repair, dismantling, equipping or reequipping of or to the Turnpike System, or any one or more of the foregoing, which is designated as a Project by Supplemental Resolution.
- "Project Costs" means all costs of carrying out a Project and, without limiting the generality of the foregoing, may include (a) preliminary expenses, (b) the cost of acquiring property, franchise, easements, rights-of-way and other property rights necessary or convenient for the Project, (c) engineering architectural and legal expenses, (d) expenses for estimates of cost and revenues, (e) expenses for plans, specifications, traffic estimates, studies and surveys, (f) other expenses incident or necessary to determining the feasibility or practicability of the Project, (g) administrative expenses, (h) construction costs, (i) interest prior to the Completion Date of any Project, (j) the establishment of or contribution to such reserves as may be required by the Bond Resolution, and (k) such other expenses as may be incurred in the financing of the Project or in carrying it out and placing it in operation.
- "Rebate Account" means the Turnpike System Revenue Bond Rebate Account established by the Bond Resolution.
- **"Renewal and Replacement Costs"** means costs associated with major reconstruction, rehabilitation, renewals, replacements and extraordinary repairs necessary to the sound operation of the Turnpike System or to prevent the loss of Revenues, but not costs associated with new construction, additions or extensions.
- "Renewal and Replacement Requirement" means, with respect to each Fiscal Year, an amount to be set forth in the Annual Budget for Renewal and Replacement Costs for that Fiscal Year.
 - "Revenue Account" means the Turnpike System Revenue Account established by the Bond Resolution.
- "Revenues" means all tolls, rates, fees, charges, receipts or other income derived or to be derived by the State from the ownership or operation of the Turnpike System, and all rights to receive the same. Without limiting the generality of the foregoing, Revenues include rentals, proceeds of insurance or condemnation or other disposition of Turnpike System assets (except as provided below), proceeds of use and occupancy insurance or any other insurance against loss of Revenues, proceeds of bonds issued under the Act for the Turnpike System, proceeds of notes issued in anticipation of operating Revenues (unless set aside to pay notes of the same character), grants, loans and other contributions from any governmental unit (except as provided below) and earnings from the investment of Revenues. Unless otherwise provided by Supplemental Resolution, Revenues do not include the proceeds of other borrowings by the State or the proceeds of grants for limited purposes or of the disposition of property financed by such grants.
- "Series" or "Series of Bonds" or "Bonds of a Series" means a series of Bonds authorized by the Bond Resolution.
- **"Special Redemption Account"** means the Turnpike System Revenue Bond Special Redemption Account established by the Bond Resolution.
 - "State" means the State of New Hampshire.
- **"Supplemental Resolution"** means a resolution adopted by the Governor and Executive Council under the Bond Resolution.
 - "Treasurer" means the Treasurer of the State.
 - "Trustee" means the Trustee appointed pursuant to the Bond Resolution and any successor Trustee.

"Turnpike System" means the complete turnpike system of the State as defined in Chapters 237 and 237-A of the New Hampshire Revised Statutes Annotated, as amended, together with any improvement or addition constructed or acquired after the adoption of the Bond Resolution.

"Variable Rate Bonds" means Bonds issued with a variable, adjustable, convertible or other similar rate that is not fixed in percentage for the entire term of thereof at the date of issue of the Bonds.

NOTICE OF SALE

\$46,420,000* STATE OF NEW HAMPSHIRE TURNPIKE SYSTEM REVENUE BONDS 2015 SERIES A

Notice is hereby given that electronic bids will be received until 10:15 A.M. (local Concord, New Hampshire time) on Wednesday, June 10, 2015 by William F. Dwyer, State Treasurer of the State of New Hampshire, for the purchase of \$46,420,000* State of New Hampshire Turnpike System Revenue Bonds, 2015 Series A (the "Bonds").

Description of the Bonds

The Bonds will be issued only as fully registered bonds in book-entry form. The Bonds will be dated their date of delivery and will be issued in denominations of \$5,000 or any integral multiple thereof. Interest on the Bonds will be calculated on a 30/360 day basis and will be payable semi-annually on April 1 and October 1, commencing October 1, 2015.

Principal on the Bonds will be paid (subject to prior redemption) on October 1 in the following years and amounts:

Principal Amount(1)*	<u>Year</u>	Principal Amount ^{(1)*}
\$2,275,000	2020	\$ 9,785,000
7,425,000	2021	15,275,000
6,115,000	2022	5,545,000
	\$2,275,000 7,425,000	\$2,275,000 2020 7,425,000 2021

⁽¹⁾ May represent mandatory sinking fund redemption amount or portion of stated maturity if Term Bonds (as defined herein) are specified.

Authorization and Security

The Bonds are authorized to be issued pursuant to Chapter 237-A of the New Hampshire Revised Statutes Annotated, as amended, and a general bond resolution (the "Bond Resolution") of the State adopted by the Governor and Executive Council of the State ("Governor and Council") on November 9, 1987, as amended and supplemented and as further supplemented by a Supplemental Resolution adopted by the Governor and Council on April 22, 2015.

The Bonds are limited obligations of the State payable solely out of net revenues of the State of New Hampshire Turnpike System and are not general obligations of the State of New Hampshire or any political subdivision thereof, and neither the full faith and credit nor the taxing power of the State of New Hampshire or any political subdivision is pledged for the payment of the Bonds.

Changes to Principal Amounts

The preliminary aggregate principal amount of the Bonds and the preliminary annual principal amounts as set forth in this Notice of Sale (the "Preliminary Aggregate Principal Amount" and the "Preliminary Annual Principal Amounts," respectively, and collectively, the "Preliminary Amounts") may be revised before the date established for submission of electronic bids. ANY SUCH REVISIONS (THE "REVISED AGGREGATE PRINCIPAL AMOUNT" AND THE "REVISED ANNUAL PRINCIPAL AMOUNTS," RESPECTIVELY, AND COLLECTIVELY, THE "REVISED AMOUNTS") WILL BE PUBLISHED AS AN AMENDMENT TO THE NOTICE OF SALE AND DISTRIBUTED ON THOMPSON MUNICIPAL MARKET MONITOR

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^{*} Preliminary, subject to change.

("TM3") NOT LATER THAN 8:30 A.M. (LOCAL CONCORD, NEW HAMPSHIRE TIME) ON THE ANNOUNCED DATE FOR RECEIPT OF BIDS. In the event that no such revisions are made, the Preliminary Amounts will constitute the Revised Amounts. BIDDERS SHALL SUBMIT BIDS BASED ON THE REVISED AMOUNTS AND THE REVISED AMOUNTS WILL BE USED TO COMPARE BIDS AND SELECT A WINNING BIDDER.

After selecting the winning bid, the State will determine the final aggregate principal amount of the Bonds and each final annual principal amount (the "Final Aggregate Principal Amount" and the "Final Annual Principal Amounts," respectively; and collectively, the "Final Amounts"). The determination will be made in order to meet the State's desired debt service profile. In determining the Final Amounts, the State will not reduce or increase the Revised Aggregate Principal Amount by more than 15 percent of such amount. THE SUCCESSFUL BIDDER MAY NOT WITHDRAW ITS BID OR CHANGE THE INTEREST RATES BID OR THE INITIAL REOFFERING PRICES AS A RESULT OF ANY CHANGES MADE TO THE REVISED AMOUNTS WITHIN THESE LIMITS. The dollar amount bid by the successful bidder will be adjusted to reflect any adjustments in the aggregate principal amount of the Bonds. Such adjusted bid price will reflect changes in the dollar amount of the underwriters, discount and original issue discount/premium, if any, but will not change the selling compensation per \$1,000 of par amount of Bonds from the selling compensation that would have been received based on the purchase price of the winning bid and the initial public offering prices. The interest rate specified by the successful bidder for each maturity at the Initial Reoffering Prices (as defined herein) will not change. The Final Amounts and the adjusted purchase price will be communicated to the successful bidder as soon as possible, but no later than 4:00 P.M. (local Concord, New Hampshire time) on the day of the sale.

Optional Redemption

The Bonds are not subject to optional redemption prior to maturity.

Mandatory Redemption

Prospective bidders may designate two or more consecutive serial maturities of Bonds as one or more term bonds ("Term Bonds"). Any such Term Bond shall be subject to mandatory redemption commencing on October 1 of the first year which has been combined to form such Term Bond and continuing on October 1 in each year thereafter until the stated maturity date of such Term Bond. The amount Bonds to be redeemed in any year by mandatory sinking fund redemption shall be redeemed at par and selected by DTC and its participants by lot in such manner as DTC and its participants deem appropriate from among the Bonds of the same maturity. The State Treasurer may credit against any mandatory redemption requirement Term Bonds of the maturity then subject to redemption which have been purchased and canceled by the State or have been redeemed and not theretofore applied as a credit against any mandatory redemption requirement.

Book-Entry Only

Initially, one bond certificate for each maturity will be issued to The Depository Trust Company, New York, New York ("DTC") or its nominee, which will be designated as the securities depository for the Bonds. So long as DTC is acting as securities depository for the Bonds, a book-entry system will be employed, evidencing ownership of the Bonds in principal amounts of \$5,000 and multiples thereof, with transfers of ownership effected on the records of DTC and its participants pursuant to rules and procedures established by DTC and its participants. Principal of and interest on the Bonds will be payable to DTC or its nominee as registered owner of the Bonds. Principal of and interest on the Bonds will be payable in lawful money of the United States of America by The Bank of New York Mellon Trust Company, N.A., as Paying Agent. Transfers of principal and interest payments to beneficial owners (the "Beneficial Owners") will be the responsibility of such participants and other nominees of the Beneficial Owners. The State will not be responsible or liable for maintaining, supervising or reviewing the records maintained by DTC, its participants or persons acting through such participants.

In the event that (a) DTC determines not to continue to act as securities depository for the Bonds, (b) the State determines that DTC is incapable of discharging its duties or that continuation with DTC as securities depository is not in the best interests of the State or (c) the State determines that continuation of the book-entry system of evidence and transfer of ownership of the Bonds is not in the best interests of the State or the Beneficial Owners, the State will discontinue the book-entry system with DTC. If the State fails to identify another qualified

securities depository to replace DTC, the State will cause the execution and delivery of replacement bonds in the form of fully registered certificates.

Electronic Bidding Procedures

Proposals to purchase Bonds (all or none) must be submitted electronically via *PARITY*. Bids will be communicated electronically to the State at 10:15 A.M., local Concord, New Hampshire time, on Wednesday, June 10, 2015. Prior to that time, a prospective bidder may (1) submit the proposed terms of its bid via *PARITY*, (2) modify the proposed terms of its bid, in which event the proposed terms as last modified will (unless the bid is withdrawn as described herein) constitute its bid for the Bonds or (3) withdraw its proposed bid. Once the bids are communicated electronically via *PARITY* to the State, each bid will constitute an irrevocable offer to purchase the Bonds on the terms therein provided. For purposes of the electronic bidding process, the time as maintained on *PARITY* shall constitute the official time. The State will not accept bids by any means other than electronically via *PARITY*.

Disclaimer

Each prospective bidder shall be solely responsible to submit its bid via PARITY as described above. Each prospective bidder shall be solely responsible to make necessary arrangements to access PARITY for the purpose of submitting its bid in a timely manner and in compliance with the requirements of the Notice of Sale. Neither the State nor PARITY shall have any duty or obligation to provide or assure access to PARITY to any prospective bidder, and neither the State nor *PARITY* shall be responsible for proper operation of, or have any liability for any delays or interruptions of, or any damages caused by, PARITY. The State is using PARITY as a communication mechanism, and not as the State's agent, to conduct the electronic bidding for the Bonds. The State is not bound by any advice and determination of *PARITY* to the effect that any particular bid complies with the terms of this Notice of Sale and in particular the "Bid Specifications" hereinafter set forth. All costs and expenses incurred by prospective bidders in connection with their submission of bids via PARITY are the sole responsibility of the bidders; and the State is not responsible, directly or indirectly, for any of such costs or expenses. If a prospective bidder encounters any difficulty in submitting, modifying, or withdrawing a bid for the Bonds, the bidder should telephone PARITY at i-Deal (212) 404-8102 and notify the State's Financial Advisor, Public Resources Advisory Group, by facsimile at (212) 566-7816. To the extent any instructions or directions set forth in *PARITY* conflict with this Notice of Sale. the terms of this Notice of Sale shall control. For further information about PARITY, potential bidders may contact PARITY at i-Deal (212) 404-8102.

Bid Specifications

Bidders should state the rate or rates of interest that the Bonds are to bear, in multiples of 1/8 or 1/100 of one percent. Any number of rates may be named, except that Bonds maturing on the same date must bear interest at the same rate. Bids must be for not less than 100% of the par value of the aggregate principal amount of the Bonds. No interest rate may exceed 5.00%. No bid for other than all of the Bonds will be accepted.

Serial Bonds and Term Bonds

The successful bidder may provide in its bid for all of the Bonds to be issued as serial bonds or may designate consecutive annual principal amounts of the Bonds to be combined into Term Bonds. Each such Term Bond shall be subject to mandatory redemption as described above under *Mandatory Redemption*.

Bond Insurance

The State has not contracted for the issuance of any policy of municipal bond insurance for the Bonds. If the Bonds qualify for any such policy or commitment therefor, any purchase of such insurance or commitment shall be at the sole option and expense of the successful bidder, and any increased costs of issuance or delivery of the Bonds resulting by reason of such insurance or commitment shall be assumed by such bidder. Bids shall not be conditioned upon the issuance of any such policy or commitment. Any failure of the Bonds to be so insured or of any such policy or commitment to be issued, or any rating downgrade or other material event occurring relating to the issuer of any such policy or commitment, shall not in any way relieve the successful bidder of its contractual obligations arising from the acceptance of its bid for the purchase of the Bonds.

Basis of Award

The Bonds will be awarded to the bidder offering to purchase all of the Bonds at the lowest interest cost to the State. The lowest interest cost shall be determined in accordance with the true interest cost (TIC) method by doubling the semi-annual interest rate (compounded semi-annually) necessary to discount the debt service payments from the payment dates to the date of the Bonds (June 24, 2015) and to the price bid, excluding interest accrued to the date of delivery, if any. If there is more than one such proposal making said offer at the same lowest true interest cost, the Bonds will be sold to the bidder whose proposal is selected by the Treasurer by lot from among all such proposals at the same lowest true interest cost. It is requested that each bid be accompanied by a statement of the true interest cost computed at the interest rate or rates stated in such bid in accordance with the above method of calculation (computed to six decimal places) but such statement will not be considered as a part of the bid.

Bids will be accepted or rejected promptly after receipt and not later than 3:00 P.M. (local Concord, New Hampshire time) on the date of the sale.

The State reserves the right to reject any or all proposals and to reject any proposals not complying with the Notice of Sale. The State also reserves the right, so far as permitted by law, to waive any irregularity or informality with respect to any proposal.

Right to Change the Notice of Sale and to Postpone Offering

The State reserves the right to make changes to the Notice of Sale and also reserves the right to postpone, from time to time, the date and time established for the receipt of bids. ANY SUCH POSTPONEMENT WILL BE ANNOUNCED VIA TM3 (www.TM3.com) NOT LATER THAN 8:30 A.M. (LOCAL CONCORD, NEW HAMPSHIRE TIME) ON THE ANNOUNCED DATE FOR RECEIPT OF BIDS. If any date and time fixed for the receipt of bids and the sale of the Bonds is postponed, an alternative sale date and time will be announced via TM3 at least 48 hours prior to such alternative sale date. On any such alternative sale date and time, any bidder may submit an electronic bid for the purchase of the Bonds in conformity in all respects with the provisions of this Notice of Sale, except for the date and time of sale and except for any changes announced over TM3 at the time the sale date and time are announced.

CUSIP Numbers

It is anticipated that CUSIP identification numbers will be printed on the Bonds. All expenses in relation to the printing of CUSIP numbers on the Bonds shall be paid for by the State; provided, however, that the CUSIP Service Bureau charge for the assignment of the numbers shall be the responsibility of and shall be paid for by the successful bidder.

Expenses

The State will pay: (i) the cost of the preparation of the Bonds; (ii) the fees and expenses of Bond Counsel, and the Financial Advisor; (iii) the fees of the rating agencies relating to the Bonds, and (iv) the cost of preparation and printing of the Official Statement.

Undertakings of the Successful Bidder

The successful bidder shall make a bona fide public offering of the Bonds and shall, within 30 minutes of being notified of the award of the Bonds, advise the State in writing (via facsimile transmission) of the initial public offering prices of the Bonds (the "Initial Reoffering Prices"). The successful bidder must, by facsimile transmission or delivery received by the State Treasurer within 24 hours after notification of the award, furnish the following information to Bond Counsel to complete the Official Statement in final form, as described below:

- A. Selling compensation (aggregate total anticipated compensation to the underwriters expressed in dollars, based on the expectation that all Bonds are sold at the prices or yields at which the successful bidder advised the State Treasurer that the Bonds were initially offered to the public).
- B. The identity of the underwriters if the successful bidder is part of a group or syndicate.

C. Any other material information the State Treasurer determines is necessary to complete the Official Statement in final form.

On or prior to the date of delivery of the Bonds, the successful bidder shall furnish to the State a certificate acceptable to Bond Counsel to the State generally to the effect that (i) as of June 10, 2015 (the "Sale Date"), the successful bidder had offered or reasonably expected to offer all of the Bonds to the general public (excluding bond houses, brokers, or similar persons acting in the capacity of underwriters or wholesalers) in a bona fide public offering at the prices set forth in such certificate, plus accrued interest, if any, (ii) such prices represent fair market prices of the Bonds as of the Sale Date, and (iii) as of the date of such certificate, all of the Bonds have been offered to the general public in a bona fide offering at the prices set forth in such certificate, and at least 10% of each maturity of the Bonds actually has been sold to the general public at such prices. To the extent the certifications described in the preceding sentence are not factually accurate with respect to the reoffering of the Bonds, Bond Counsel should be consulted by the bidder as to alternative certifications that will be suitable to establish the "issue price" of the Bonds for federal tax law purposes. If a municipal bond insurance policy or similar credit enhancement is obtained with respect to the Bonds by the successful bidder, such bidder will also be required to certify as to the net present value savings on the Bonds resulting from payment of insurance premiums or other credit enhancement fees.

Delivery of the Bonds

The Bonds will be delivered on or about June 24, 2015 (unless a notice of change in the delivery date is announced on TM3 not later than 1:00 P.M. (local Concord, New Hampshire time) on the last business day prior to any announced date for receipt of bids) in Boston on behalf of DTC against payment of the purchase price therefor in Federal Funds.

Documents to be Delivered at Closing

It shall be a condition to the obligation of the successful bidder to accept delivery of and pay for the Bonds that contemporaneously with or before accepting the Bonds and paying therefore, the successful bidder shall be furnished, without cost, with (a) the approving opinion of the firm of Locke Lord LLP, Boston, Massachusetts, Bond Counsel to the State, as to the validity and tax status of the Bonds, substantially in the form as provided in Appendix E to the Preliminary Official Statement, referred to below; (b) a certificate of the State Treasurer and the Acting Commissioner of the Department of Transportation to the effect that, to the best of their respective knowledge and belief, the Official Statement referred to below, both as of its date and as of the date of delivery of the Bonds, does not contain any untrue statement of a material fact and does not omit to state a material fact necessary to make the statements made therein, in light of the circumstances under which they were made, not misleading; (c) a certificate of the Attorney General of the State in form satisfactory to Bond Counsel, dated as of the date of delivery of the Bonds and receipt of payment therefor, to the effect that there is no litigation pending or, to the Attorney General's knowledge, threatened seeking to restrain or enjoin the issuance or delivery of the Bonds, in any way affecting the validity of the Bonds or in any way contesting the power of the State Treasurer to sell the Bonds as contemplated in this Notice of Sale; and (d) a Continuing Disclosure Certificate substantially in the form as provided in Exhibit D to the Preliminary Official Statement.

Official Statement

The Preliminary Official Statement dated June 3, 2015 (the "Preliminary Official Statement") and the information contained therein have been deemed final by the State as of its date within the meaning of Rule 15c2-12 of the Securities and Exchange Commission ("Rule 15c2-12") with permitted omissions, but is subject to change without notice and to completion or amendment in the Official Statement in final form (the "Final Official Statement").

The State, at its expense, will make available to the successful bidder a reasonable number of copies of the Final Official Statement, for delivery to each potential investor requesting a copy of the Final Official Statement and to each person to whom the bidder and members of its bidding group initially sell the Bonds, within seven business days of the award of the Bonds, provided that the successful bidder cooperate in providing the information required to complete the Final Official Statement.

The successful bidder shall comply with the requirements of Rule 15c2-12 and the rules of the Municipal Securities Rulemaking Board, including an obligation, if any, to update the Final Official Statement.

Continuing Disclosure

In order to assist bidders in complying with Rule 15c2-12(b)(5) promulgated by the Securities and Exchange Commission, the State will undertake to provide annual reports and notices of certain significant events. A description of this undertaking is set forth in the Preliminary Official Statement and a form of such undertaking is provided in Exhibit D to the Preliminary Official Statement.

Additional Information

For further information relating to the Bonds, reference is made to the Preliminary Official Statement prepared for and authorized by the State Treasurer. The Preliminary Official Statement may be obtained by accessing the following website: www.munios.com. For further information, please contact the undersigned at the Office of the State Treasurer, State House Annex, Concord, New Hampshire 03301 (telephone 603-271-2624; telecopy 603-271-3922) or Public Resources Advisory Group, 40 Rector Street, Suite 1600, New York, New York 10006, Attention: Monika Conley (telephone 212-566-7800; telecopy 212-566-7816).

THE STATE OF NEW HAMPSHIRE

By <u>/s/ William F. Dwyer</u> State Treasurer

Date: June 3, 2015





